

Rt Hon David Cameron MP
Prime Minister of the United Kingdom
10 Downing Street
London
SW1A 2AA

12th July 2016

Sir Charles Frossard House La Charroterie St Peter Port, Guernsey GY1 1FH Tel ±44 (0) 1481 717000 www.gov.gg

Dear Prime Marsto,

I am pleased to advise you that, on behalf of the Government of Guernsey, I have today signed the Exchange of Notes on the sharing of beneficial ownership information between law enforcement in Guernsey and law enforcement in the UK.

The Exchange of Notes reflects, of course, Guernsey's long-standing leadership in relation to obtaining and retaining accurate and timely beneficial ownership information and the disclosure of that information to appropriate authorities inside and outside Guernsey. Guernsey's AML/CFT framework which has applied to the trust and company service provider sector for many years, combined with the long-established regulation of the sector, means that beneficial ownership information held in Guernsey is and will be of the highest standard. Existing provisions in company law also mean that beneficial ownership information is accessible, even where companies are not administered by the fiduciary sector.

Given our close proximity and long history, Guernsey's relationships and agreements with the UK are of course multi-faceted. In consequence, from time-to-time issues and tensions do arise in their application and interpretation. Guernsey is pleased, therefore, to receive confirmation from your officials that the UK Government attaches great value to a constructive relationship with Guernsey and will treat Guernsey as an equal partner in relation to our various mutual obligations. In the spirit of this partnership, we remain pleased to provide any technical assistance to the UK in relation to the regulation of its trust and company service providers.

Guernsey fully supports and commends the initiatives which you have led during your tenure on enhancing global standards on transparency of beneficial ownership information. Finally, I would like to take this opportunity to wish you the very best for the future.

Yours sincerely

Gavin St Pier Chief Minister

Exchange of Notes between the Government of the United Kingdom and the Government of Guernsey in respect of the Sharing of Beneficial Ownership Information

- This commitment between the Government of the United Kingdom and the Government of Guernsey ("the Participants") is an important demonstration of our partnership to enhance the effectiveness of the long-standing law enforcement cooperation between the Participants in respect of the on-going sharing of beneficial ownership information.
- 2. The Participants recognise the importance of the provision of beneficial ownership information for the prevention and detection of corruption, money laundering, terrorism financing, financing of the proliferation of weapons of mass destruction and other serious and organised crime. It also recognises the importance of facilitating timely and secure access for law enforcement agencies to such information whilst ensuring individuals concerned are not informed that a request has been made.
- 3. This commitment is made in the context of a number of international initiatives to improve access to beneficial ownership information, including the Fourth Money Laundering Directive of the European Union, Financial Action Task Force (FATF) Recommendations and Guidance on Transparency and Beneficial Ownership, the G20 High Level Principles on Beneficial Ownership Transparency and the UK Government's decision to establish a public central register of beneficial ownership information.
- 4. It also recognises the commitment of Guernsey to international standards for the exchange of information for tax and other purposes as evidenced by the range of instruments and protocols that are already in effect. For example, in addition to ratifying the Multilateral Convention on Mutual Administrative Assistance in Tax Matters, and enacting legislation implementing US FATCA, UK FATCA and the OECD's Common Reporting Standard, Guernsey has signed 60 Tax Information Exchange Agreements and 12 Double Tax Arrangements, all of which include relevant provisions which meet OECD standards in respect of the exchange of information for tax matters. Guernsey is also committed to and adheres to the Egmont principles of information exchange. In addition, Guernsey's AML/CFT standards already allow access to adequate, accurate and current beneficial ownership information from trust and company service providers, regulated in Guernsey since 2001, and resident agents appointed under company law. Implementation towards a register has already begun with consultation having been issued in advance of legislation being drafted and introduced in 2017.
- Through this Exchange of Notes, each Participant commits to providing the law enforcement authorities (including tax authorities for the purposes of this Exchange of Notes) of the other Participant with beneficial ownership information for corporate



and legal entities incorporated in their respective jurisdiction and will implement this commitment as set out in the attached Technical Protocol, which is to be read as part of the commitment of both Participants.

- The Participants will hold adequate, accurate and current beneficial ownership
 information for corporate and legal entities incorporated in their own jurisdictions.
 This information will be held in a secure central electronic database.
- 7. The law enforcement authorities of the Participants will have the automatic right to the unrestricted and timely (where urgently required, within one hour) provision of beneficial ownership information held in the other jurisdiction for the law enforcement purposes set out in Paragraph 2 above.
- 8. The Participant in whose jurisdiction the requested beneficial ownership information is held will be responsible for ensuring that searches are carried out securely; in particular ensuring that those interested in or otherwise connected to the corporate and legal entities concerned are not informed that a search is in progress or has been conducted and ensuring that the information that a search has been requested or conducted is not made known publicly, in accordance with the terms of the attached Technical Protocol.
- Furthermore, the Participants will monitor the practical application of this
 commitment so that action can be taken to ensure it is implemented effectively and
 efficiently.

Signed on behalf of the Government of Guernsey

Signed on behalf of the Government of the UK

Date: 12 July 2016

Technical Protocol

This Technical Protocol ("Protocol") is appended to the Exchange of Notes dated 12
July 2016 between the Government of the United Kingdom and the Government of
Guernsey in respect of the sharing of beneficial ownership information and is to be
used in accordance with Paragraph 2 of the Exchange of Notes.

Beneficial Ownership Information in respect of Corporate and Legal Entities incorporated in the UK

- The Government of the United Kingdom has established a comprehensive central register of people with significant control ("PSC Register") to be held and maintained by Companies House. This will be a publicly accessible central register in respect of companies, limited liability partnerships (LLP's) and Societates Europaeae (SE's) incorporated in the United Kingdom. This will be online and searchable free of charge by both name of corporate entity and name of individual. Some PSC information is suppressed from the public central register under exceptional circumstances. All PSC information, including the information suppressed from the public central register is available to the United Kingdom law enforcement authorities.
- Acting only in furtherance of their functions, Guernsey law enforcement authorities
 will be able to request from the United Kingdom law enforcement authorities all of
 their non-public adequate, accurate and current beneficial ownership information
 from the PSC register.

Beneficial Ownership Information in respect of Corporate and Legal Entities incorporated in Guernsey

- 4. The Government of Guernsey will establish and maintain a central Guernsey Database of Beneficial Ownership ("Guernsey Database") to be held and maintained by an authority to be appointed in Guernsey and overseen by the Government of Guernsey. This will contain adequate, accurate and current beneficial ownership information on corporate and legal entities incorporated in Guernsey. The identity of this authority will be notified to the Government of the UK by the States of Guernsey upon the appointment of the authority.
- 5. The Guernsey Database will be held electronically and will be searchable by both name of corporate and legal entity and name of individual.
- Acting only in furtherance of their functions, United Kingdom law enforcement authorities will be able to request from the Guernsey law enforcement authorities all of their adequate, accurate and current beneficial ownership information contained by the Guernsey Database on corporate and legal entities incorporated in Guernsey.

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Obligations of Participants

- 7. The Participants will establish designated points of contact whose function will be to receive and respond to each other's law enforcement authorities' requests for beneficial ownership information:
 - Requests for information will be submitted to the designated point of contact on a form, the template for which is attached to this Protocol.
 - ii) The designated point of contact will be permanently staffed by individuals who have passed security vetting tests to a standard agreed with the National Crime Agency.
 - iii) The designated point of contact will provide the information sought of it within twenty-four hours of the submission of a request for information unless it is notified that the request for information is urgent, in which case it will provide the information sought of it within one hour, or such other time period as may be agreed between the requesting law enforcement authority and the designated point of contact in accordance with the individual circumstances of the request. In calculating these periods of time no allowance will be made for office hours, weekends or public holidays.
 - iv) Members of the designated point of contact will provide beneficial ownership information that is both complete and helpful to the requesting law enforcement authorities. As such, the designated point of contact will accept and reply to requests for such information, which include requests for sequential searches to be carried out. Such requests may include a request to identify the beneficial owner of a named company incorporated in the Participant's jurisdiction and then to identify all other corporate and legal entities incorporated in the Participant's jurisdiction in which the beneficial owner has an interest as well as the names of other individuals with interest in those corporate and legal entities. Multiple or sequential search requests may be made at the same time, and will be conducted within the same twenty-four hour period (or, in urgent cases, one hour or such other time period as may be agreed between the requesting law enforcement authority and the designated point of contact in accordance with the individual circumstances of the request).
 - v) Members of the designated point of contact will have full authority to respond to requests for information made in accordance with this Protocol. It follows that no member of the designated point of contact will be required to seek any further authorisation or confirmation that they may respond to a request for information.





- vi) The Participants will ensure the security of the request and any information provided by:
 - a) Criminalising any disclosures of information relating to requests made in accordance with this Protocol and reinforcing the severity of the offence with a suitably dissuasive penalty
 - b) Ensuring that each member of the designated point of contact has imposed as part of his or her terms and conditions of service an instruction not to disclose any information relating to requests made in accordance with this Protocol, and by bringing enforcement action in the case of any breach, and
 - c) Providing the designated point of contact with physically secure premises and secure IT systems from which to operate.
- vii) The criminal and administrative controls referred to in paragraphs vi) a) and b) above will not apply to any request for information or any supply of information to the Participants' law enforcement authorities made in accordance with the terms of this Protocol.
- viii) Arrangements for the supply of information by the designated point of contact in accordance with the terms of this Protocol are intended to mirror the ability of Participants' law enforcement authorities to obtain beneficial ownership information held in each other's jurisdiction. It follows that information supplied through the designated point of contact to law enforcement authorities in accordance with the terms of this Protocol may be used by them free from any further procedural conditions. For the avoidance of doubt, the Participants accept that the information may be used in criminal and/or civil proceedings and may be disclosed by law enforcement authorities in accordance with applicable legal provisions, including data protection and freedom of information legislation.
- ix) Any mutual legal assistance or other legal mechanism that either Participant may require in order to render information received in accordance with the Protocol admissible in criminal and/or civil proceedings will be sought and supplied in accordance with existing arrangements.
- x) All requests for information will be subject to the Participants' duties and responsibilities under constitutional and international obligations, where applicable.

Amendments

8. Amendments to the commitment set out in this Exchange of Notes may be agreed in writing by both Participants.

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Review

9. The Participants will review together the operation of these arrangements in consultation with law enforcement agencies six months after the coming into force of these arrangements and thereafter annually. This will be in addition to on-going monitoring of the practical application of the commitment by the Participants.

Transition

10. These arrangements will come into effect no later than 30 June 2017. Each Participant will ensure that any necessary legislative regulatory or technical changes are made to allow implementation by this date.

Date for coming into effect

11. The commitment set out in the Exchange of Notes will be effective upon signature by the Participants.

Definitions of the Terms used in the Exchange of Notes Protocol

12. For the purposes of the commitment set out in the Exchange of Notes and this Protocol, the following definitions will apply:

"automatic" has the meaning set out in paragraph 7v) of this Protocol.

"beneficial owner" means any natural person(s) who ultimately owns or controls a corporate or legal entity through direct or indirect ownership of more than 25% of the shares or voting rights or ownership interest in that entity, or through control via other means. This is abbreviated from Article 3(6) of the Fourth Money Laundering Directive's definition of a beneficial owner.

"central Database" means in the case of Guernsey a comprehensive central registry of beneficial ownership held by an authority to be appointed in Guernsey and overseen by the Government of Guernsey.

"corporate and legal entities" has an ordinary meaning. Participants should ensure that the widest possible range of corporate and other legal entities incorporated in their jurisdiction is covered.

"designated point of contact" means in the case of:

Guernsey, the Financial Intelligence Service and,

in the case of the UK, the UK FIU being the United Kingdom's Financial Intelligence Unit.

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"secure" has the meaning set out at paragraph 7ii) and vi) of this Protocol and means the fact that a search has been requested or conducted will not be made public or communicated to any person whatsoever apart from those suitably security cleared individuals who have responsibility for processing a request, including the officials conducting the search.

"law enforcement authorities" means law enforcement and tax authorities.

"suitably security cleared individuals" has the meaning set out in paragraph 7ii) of this Protocol.

"timely" has the meaning set out in paragraph 7iii) of this Protocol.



INTERNATIONAL REQUEST FOR BENEFICIAL OWNERSHIP INFORMATION

Any unauthorised disclosure of information relating to this request may constitute a criminal offence.

Rec	uester	detail	s:
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Name:	Competent Authority*:
Telephone:	Email:
*Competent Authority refers	to any UK or Guernsey Law Enforcement or Tax Authority
URN:	
Operation/CaseRef:	
Jurisdiction for Request:	
Date and Time of Submission:	Y agriculturation and the second second
AuthorisingOfficer Grade/Rank:	
Urgent Return	Rationale:
Appropriate rationale must be given as to reason for urgency e.g. threat to life, immediate risk of asset flight, time critical Court applications	

REQUEST RELATES TO SERIOUS ORGANISED CRIME

Information Requested:

- Accurate and current beneficial ownership information on all legal persons named in this request;
- 2. Identification of the beneficial owner of any named company;
- Identification of all other legal persons in which the beneficial owner has as
 interest as well as the names of other individuals with interests in those legal
 persons.



Subject details

(If you are enquiring about more than one subject, copy and paste this section as required. The boxes will expand automatically):

Surname:	Forename:
DOB:	Where born:
Nationality:	Occupation:
Alas:	Gender.
Address(es):	

Subject link to the overseas		
jurisdiction		

IT SHOULD BE NOTED THAT ANY INFORMATION OBTAINED AS A RESULT OF THIS REQUEST MAY BE USED BY THE RELEVANT COMPETENT AUTHORITIES IN ANY CRIMINAL OR CIVL PROCEEDINGS WITHOUT PRIOR RECOURSE

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