

**IN THE STATES OF THE ISLAND OF GUERNSEY
ON THE 6th DAY OF JUNE, 2018**

(adjourned from the 5th June, 2018)

**The States resolved as follows concerning Billet d'État No XV
dated 1st May, 2018**

POLICY & RESOURCES COMMITTEE

POLICY & RESOURCE PLAN
2017 REVIEW AND 2018 UPDATE
P.2018/45

I: After consideration of the Policy & Resource Plan (2017 Review and 2018 Update) Policy Letter dated 30th April 2018 they are of the opinion:-

1. To direct –
 - a) the Committee *for* Home Affairs to work with the Policy & Resources Committee to establish appropriate governance and support for the Justice Framework Initiative by December 2018;
 - b) the Committee *for* Health & Social Care to work with the Policy & Resources Committee to identify opportunities to coordinate the Public Health Outcomes Framework and the Policy & Resource Plan Monitoring Report, reporting in the 2018 review of the Policy & Resource Plan priority area 'Health and Wellbeing' (June 2019);
 - c) the Policy & Resources Committee to redraft the Policy & Resource Plan to reflect the revised policy objective 'Transforming Education' from merging 'Secondary and Post-16 Education Transformation' and 'Life-Long Learning';
 - d) the Committees *for* Employment & Social Security and *for the* Environment & Infrastructure to work with the Policy & Resources Committee to establish appropriate cross-committee governance and support for the Housing Policy;
 - e) the Committee *for the* Environment & Infrastructure to work with the Policy & Resources Committee to identify resourcing needs to evaluate against other demands as part of the 2019 budget process and to establish appropriate governance;

- f) the Policy & Resources Committee to publish every December an Annual Monitoring Report addressing the adapted OECD Regional Wellbeing Framework indicators set out in paragraph 4.6 of this policy letter with the aim of contributing to establishing if government policy is influencing key measures as desired. This Report should aim to draw together into a single document pertinent progress data on Guernsey's performance, including how Policy & Resource Plan priorities are performing against milestones, critical success factors and performance indicators as identified by their governing structures (steering groups and working parties),
- g) the Committee *for* Education, Sport & Culture to comply through the oversight group with the outstanding extant resolution P.2017/90 (18) (Billet d'État No XX, 2017) by reporting in full to the Policy & Resources Committee to inform the 2019 Budget;
- h) that an oversight group comprising political representatives from both the Committee *for* Home Affairs and the Policy & Resources Committee is formed as a priority to oversee the development of initiatives and delivery of savings to include consideration of the outstanding extant resolution P.2017/90 (18) (Billet d'État No XX, 2017) and reporting in full to the Policy & Resources Committee to inform the 2019 Budget;
- i) the Committees to work with the Policy & Resources Committee to review policy officer requirements (both project and substantive) in light of the policy priorities established by the States but respecting the specific requirements of each Committee in time to inform the 2019 budget process;
- j) the Policy & Resources Committee to promote and facilitate cross-committee policy development by ensuring priority policy areas have appropriate governance and structure to manage resources, progress initiatives and report cohesively within the policy planning process;
- k) the Policy & Resources Committee to undertake a comprehensive review of all extant States' resolutions by reference to the Policy & Resource Plan and as appropriate consulting with lead Committees to agree rescission for those de-prioritised by the process, bringing regular Policy Letters to the States to effect the rescissions;
- l) the Principal Committees to include, in their annual performance reports submitted as appendices to the Policy & Resource Plan, information on their service outcomes as and when these measures become available. Committees may use this as an opportunity to consolidate their current reporting requirements as appropriate in discussion with the Policy & Resources Committee where a tangible efficiency can be achieved without detriment to transparency of reporting to stakeholders;

- m) the Policy & Resources Committee to
- (a) take steps to ensure accountability between Committees and support services delivered by the Policy & Resources Committee, recognising that:-
- while Committees are independently responsible to the States of Deliberation for exercising the functions conferred on them by resolution of, or legislation approved by, the States of Deliberation, Committees are dependent upon the support available from Policy & Resources in various operational areas, including HR, ICT, Finance, Data Protection, Health and Safety;
 - it is conducive to effective and efficient government that these operational services should be provided centrally;
 - such services need to be clearly defined with mechanisms in place to ensure responsibilities are understood and accountabilities established; and
- (b) request the Chief Executive to provide an update in the annual report of the Chief Executive;
- n) the States' Assembly & Constitution Committee to consider after appropriate consultation whether any changes are necessary to The Rules of Procedure of the States of Deliberation and their Committees so to reflect appropriately the relationship between Committees and operational services provided by the Policy & Resources Committee; and
- o) that the review of processes used to consider whether new drugs or medical treatments should be funded, as set out in Resolution 14 of Art XII, Billet d'État No XXIV of 2017, should:-
- assess the guiding principles which should underpin resource allocation in health and social care
 - take into account the need to ensure that limited resources are used fairly and equitably, maximising the value of care delivered to the population as a whole and the processes followed
 - incorporate the experiences of other jurisdictions including the guidance produced by the National Institute of Health & Care Excellence

- consider whether a Guernsey and Alderney resident being treated in a UK tertiary centre should have access to all the drugs and treatments normally available in that tertiary centre

and to direct the Committee *for* Health & Social Care to report back to the Assembly by the end of the current political term.

2. To amend the Rules of Procedure of the States and their Committees as follows

a) by deleting the words “the States’ Accounts which shall begin on a Tuesday before a Meeting in June, and a Policy & Resource Plan which shall begin on a Tuesday” where they appear at the end of paragraph (2) of Rule 1 and substituting them with the words “and the Policy & Resource Plan and States’ Accounts which shall be considered at the same dedicated Meeting in June which shall begin on a Tuesday except in general election years when they will be considered at a later date in that year”.

(b) by substituting paragraph (5)(d) of Rule 23 with the following paragraph -

“(d) every 12 months the Policy & Resources Committee resubmits the Policy & Resource Plan to the States together with commentary on overall progress from the Policy & Resources Committee, annual performance reports from the Principal Committees and any proposal to amend the Policy & Resource Plan which are considered necessary;”;

(c) by substituting items 5 and 6 under that part of the mandate of the Committee *for* Home Affairs, headed "Responsibilities – Policy, Advisory & General" in Annex A with the following -

"5. the Population Management Regime;
6. immigration regime;"; and

(d) by inserting immediately after item 7 of paragraph B (General Responsibilities of all Committees of the States) of Annex One to the Mandates of Committees of the States, the following item –

“8. when researching, considering and reporting on obligations and duties and other issues arising or potentially arising under International Instruments, to act in accordance with the "International Instruments Policy Directive" as published from time to time by the Policy & Resources Committee”.

2A To rescind that part of the resolution of the States made on 28th September, 2017 on item X on Billet d'État No XVIII dated 7th September, 2017 insofar as it relates to the dates on which States' Meetings shall be convened in June 2019

and to agree that the dates on which States' Meetings shall be convened during June 2019 shall be as follows –

12th June (Ordinary Meeting)

25th June – Policy & Resource Plan (progress and review) and Accounts.

3. To rescind the following resolutions of the States –
 - a) the resolution of 1st November 2007, to direct the Home Department to prepare such legislation as may be necessary to give effect to the decision to approve the Department's proposals as set out in the Review of Gambling Legislation Report date 29th August 2007 (Billet d'Etat XXII 2007, Article X); and
 - b) the resolution of 28th September 1989 to consolidate the Reform (Guernsey) Law, 1948 and the Loi relative au Scrutin Secret Law, 1899 (Billet XVI 1989, Article XII.2).
4. To agree that the Committee *for* Employment & Social Security should expand its existing programme of work to develop detailed policy proposals for disability discrimination legislation (agreed as part of the Disability & Inclusion Strategy – see Article 9 of Billet d'État XXII, 2013) into a project that develops proposals for multiple-grounds of protection against discrimination, including disability and, for the purposes of that project –
 - a) to substitute, for the policy objective heading “Disability and inclusion policy” (approved by the States on 8 November 2017 - see paragraph 4.32 of Article 1 of Billet d'État XX, 2017 and referenced at paragraph 3.16 of this report), the heading “Disability, Equality and Inclusion”;
 - b) to approve, in principle, the enactment of legislation under the Prevention of Discrimination (Enabling Provisions) (Bailiwick of Guernsey) Law, 2004 for the purpose of preventing discrimination on multiple grounds (to be determined), and promoting equality of status, opportunity and treatment, and the equal enjoyment of rights and freedoms;
 - c) to note that the Committee *for* Employment & Social Security will investigate, and make recommendations as to, the inclusion within the legislation of the following grounds of protection, in addition to disability - age; race (including colour, nationality, national or ethnic origins); sex (including pregnancy, maternity and intersex status); sexual orientation; civil (or 'marital') status; gender identity or gender reassignment; family status or family responsibilities (including caring responsibilities); and religion (including lack of religious belief and philosophical belief);

- d) to note that the legislation will be based, where appropriate, on relevant provisions of the Irish Employment Equality Acts 1998-2015, the Irish Equal Status Acts 2000-2015, and the Australian Disability Discrimination Act 1992; and
 - e) to direct the Committee *for* Employment & Social Security, subject to the allocation of the necessary additional resources, to revert to the States by April 2020 with detailed policy proposals in respect of the legislation referred to above, following consultation with other States Committees, representatives of the business sector and the public.
5. To direct the Policy & Resources Committee:
- a) to re-evaluate the criteria for access to the Transformation and Transition Fund (currently "significant long-term transformation in the delivery of services, evidenced and measurable benefits, and a return on investment");
 - b) to re-evaluate the internal processes governing applications for release of funding from the Fund;
 - c) to consider whether the criteria and processes surrounding the Fund are fit for purpose, in terms of promoting timely and effective support for transformation and transition projects across the States; and
 - d) to make recommendations in the 2019 Budget report for any changes which may be required to the criteria and processes surrounding the Fund, in order better to achieve its purpose.

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