

STATES OF ALDERNEY

ACCOUNTS 2018



STATES OF ALDERNEY

STATEMENT OF RESPONSIBILITIES OF THE POLICY AND FINANCE COMMITTEE AND THE STATES TREASURER

The States Treasurer is responsible for preparing accounts for each financial year which fairly summarise, in all material respects, the transactions of the States of Alderney for that period and are in accordance with the applicable law. In preparing those accounts they are required to:

- select suitable accounting policies and apply them consistently; and
- make judgements and estimates that are reasonable and prudent.

The Policy and Finance Committee are responsible for keeping proper accounting records which disclose with reasonable accuracy at any time that the financial statements comply with The Government of Alderney Law, 2004, as amended. They are responsible for such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error, and have general responsibility for taking such steps as are reasonably open to them to safeguard the assets of the States of Alderney and to prevent and detect fraud and other irregularities.

The States Treasurer is responsible for maintenance and the integrity of the corporate and financial information included on the States' website, and for the preparation and dissemination of financial statements.

Legislation in Guernsey governing the preparation and dissemination of financial statements may differ from legislation in other jurisdictions.

INDEPENDENT AUDITOR'S REPORT TO THE POLICY AND FINANCE COMMITTEE

Our opinion is unmodified

We have audited the financial statements of The States of Alderney (the "States") which comprise the Summary Income and Expenditure Account for the year ended 31 December 2018, Summary of Balances as at 31 December 2018 and the related notes. The Financial Statements have been prepared under the accounting policies set out therein.

In our opinion the financial statements, which summarise the transactions for the year ended 31 December 2018, have been prepared, in all material respects, in accordance with the accounting policies set out in note 1 and The Government of Alderney Law, 2004.

Basis for Opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities are described below. We have fulfilled our ethical responsibilities under, and are independent of the States in accordance with, UK ethical requirements including FRC Ethical Standards. We believe that the audit evidence we have obtained is a sufficient and appropriate basis for our opinion.

Emphasis of Matter – Special Purpose Basis of Accounting

We draw attention to Note 1 to the Financial Statements, which describes the basis of accounting. The financial statements are prepared to assist the States to comply with the provisions of The Government of Alderney Law, 2004. As a result, the financial statements may not be suitable for another purpose. Our opinion is not modified in respect of this matter.

Respective responsibilities

Policy and Finance Committee and States Treasurer responsibilities

As explained more fully in their statement set out on page 1, the Policy and Finance Committee and the States Treasurer are responsible for: the preparation of the Financial Statements including being satisfied that they are prepared in accordance with the accounting policies set out in note 1; and such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's responsibilities

Our objectives are to obtain reasonable assurance about whether the Financial Statements as a whole are free from material misstatement, whether due to fraud or error, and to issue our opinion in an auditor's report. Reasonable assurance is a high level of assurance, but does not guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the Financial Statements.

A fuller description of our responsibilities is provided on the FRC's website at www.frc.org.uk/auditorsresponsibilities.

Independent Auditor's Report to the Policy and Finance Committee (continued)***The purpose of this report and restrictions on its use by persons other than the States***

This report is made solely to the States, in accordance with the terms of our engagement letter. Our audit work has been undertaken so that we might state to the States those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the States for our audit work, for this report, or for the opinions we have formed.

KPMG Channel Islands Limited

Chartered Accountants, Guernsey

15 May 2019

STATES OF ALDERNEY

NOTES TO THE ACCOUNTS

1. PRINCIPAL ACCOUNTING POLICIES

- a. Revenue income and expenditure account receipts and payments arising during the year and in the month following the year end are brought into account in the accounting year to which they relate.
- b. Capital expenditure is written off in the year in which it is incurred. Depreciation is therefore not provided.
- c. The States of Alderney 1982 pension scheme has been presented as far as practicable having regard to FRS 102, The Financial Reporting Standard applicable in the UK and Republic of Ireland ("FRS 102"). Pension costs charged to the Summary Income and Expenditure Account are the contributions paid in line with the latest actuarial valuations, see note 2 for further details; other movements in the net pension liability are not reflected in the Summary Income and Expenditure account.

2. PENSION COSTS

The States of Alderney 1982 Pension Scheme

The States provides pension arrangements for the majority of employees through a defined benefit scheme (the "1982 Scheme") and the related costs are assessed in accordance with the advice of the Scheme Actuary. As previously reported the final salary scheme has been closed to new entrants from 31 December 2011.

The assets of this scheme are held separately from those of the States in an independently administered fund which up until 2013 were invested with Aviva.

Since January 2014 an amended investment strategy commenced, using several alternative fund managers to take on the Aviva role. In 2015 the investment management services were further improved to ensure that the portfolio and underlying funds are continually monitored by specialist and portfolio managers. In September, 2016 Aviva were appointed as Scheme Actuary with Gower Financial Services Limited continuing to provide administrative and investment support.

In preparing the disclosures for the States of Alderney (the "States") accounts, the States have noted the disclosure requirements of FRS 102, section 28. The States has used actuarial calculations provided by the actuary to identify the implications of any surplus/(deficit) to the States as at 1 January 2017, the date of the last actuarial valuation.

The calculations have been carried out by a qualified independent actuary based on the results of the last full actuarial valuation, rolled forward and adjusted to 31 December 2018 for key changes in assumptions. The pensionable salary growth has been directly linked to the inflation assumption. As the scheme is now closed to new entrants, those remaining in the scheme have no further known increments due, and pay awards have been, and are expected to be, lower than UK inflation assumption figure in the foreseeable future.

STATES OF ALDERNEY

NOTES TO THE ACCOUNTS - continued

2. PENSION COSTS (continued)

The major assumptions used by the actuary were (in nominal terms):

	Valuation at 31 December 2018	Valuation at 31 December 2017
Pensionable salary growth	3.3% pa	3.1% pa
Pension escalation in payment – to 31.12.2009	4.0% pa	4.0% pa
– from 01.01.2010	3.0% pa	3.0% pa
Discount rate	2.8% pa	2.5% pa
Inflation assumption	3.3% pa	3.1% pa

The assets in the scheme and the expected rate of return were:

	2018	2017
Fair value of plan assets	£5,388,000	£5,894,000
Present value of funded obligations	(£9,939,000)	(£10,196,000)
Deficit in the scheme	(£4,551,000)	(£4,302,000)
Net pension liability	(£4,551,000)	(£4,302,000)

The balance sheet position of the Scheme has deteriorated by £249,000 over the year.

This is mainly as a result of the employer contributions being less than the cost of a year's accruals of benefits on the FRS 102 basis, together with the actual return on assets over the accounting period being lower than the interest income. These factors have been partially offset by actual pensionable salary growth increasing at a lower rate than expected and, overall, the actuarial assumptions adopted have reduced the present value of the liabilities.

In regard to early retirement assumptions, as in 2017, the valuation assumes that 25% of active members and all deferred members who have the option to retire on an unreduced pension at age 60 will do so.

Over the year to 31 December 2018 the employer contributed at the rate of 20% of pensionable salaries, subject to review at future actuarial valuations. The employee's contribution was 6.5% of pensionable salaries. Employee's Death in Service benefits are secured under a separate policy.

In 2018 Employer premiums amounted to £125,079 (2017: £123,067), and Employee premiums were £40,651 (2017: £39,537). Included in these amounts are pensions costs related to the Water Board, which is paid by the States of Alderney and recharged to the Water Board. The total pension charge to the Water Board for the year was £26,202 (2017: £25,959)

STATES OF ALDERNEY

NOTES TO THE ACCOUNTS – continued

2. PENSION COSTS (continued)

The States of Alderney 2013 Pension Scheme

As approved by the States of Alderney, the new Defined Contributions Scheme, came into effect from 1 January 2013, and is administered by BWCI. There were 6 new entrants to the scheme during 2018. The employee contribution is set at 6.5% (as per the existing scheme), and the employers contribution rate at 7.5%, increasing annually by 0.5% up to a maximum of 12.5%.

In 2018 the Employer premium amounted to £50,401 (2017: £38,530), and the Employee contribution amounted to £38,584 (2017: £31,463). Included in these amounts are pensions costs related to the Water Board, which is paid by the States of Alderney and recharged to the Water Board. The total pension charge to the Water Board for the year was £1,755 (2017: £2,273).

In addition the Employees Death in Service policy amounted to £14,719 (2017: £11,866), relating to both Schemes. Of this amount £1,965 related to the 2013 Scheme members, and £12,754 related to the 1982 Scheme members. Included in these amounts are costs related to the Water Board, which is paid by the States of Alderney and recharged to the Water Board. The total charge to the Water Board for the year was £2,678 (2017: £2,456) for the 1982 scheme and £157 (2017: £95) for the 2013 scheme.

3. RELATED PARTY TRANSACTIONS

The States of Alderney is responsible for the functions of the Water Board, which is a separate trading entity. During 2018 the States purchased goods and services from the Water Board to the value of £17,029 (2017: £15,765), and provided goods and services to the Board to the value of £82,666 (2017: £69,852). Capital grants to the Water Board in 2018 totalled £95,000 (2017: £166,000).

The Royal Connaught Residential Home Limited is a States owned company. During 2018 the States provided goods and services to the company to the value of £1,350 (2017: £56). Capital expenditure on Connaught projects in 2018 totalled £101,881 (2017: £95,188).

The States has a majority share-holding in Alderney Electricity Ltd and purchases electricity, oil and specialist electrical services from the company. In 2018 the value of these purchases were £166,553 (2017: £1,284,051). It should be noted however that the 2017 figures included capital payments in respect of the improvements to the distribution network. The States has provided goods and services to the company during 2018 to the value of £68,376 (2017: £60,358).

Mr I. Rugby was a member of the States of Alderney in 2018, and is also the beneficial owner of Rugby Contractors Ltd. During 2018 the States of Alderney purchased goods and services from Rugby Contractors Ltd to the value of £9,549 (2017: £3,635).

Mr M. Dean is a member of the States of Alderney, and is also the beneficial owner of Auto-Motion. During 2018 the States of Alderney purchased goods and services from Auto-Motion to the value of £270 (2017: £702).

STATES OF ALDERNEY

NOTES TO THE ACCOUNTS – continued

4. BUDGET APPROVALS

The original budget for 2018 was approved by the States of Alderney at the meeting held on 18 October 2017, with the revised budget approved by the States of Alderney on 10 October 2018.

5. ALDERNEY GAMBLING CONTROL COMMISSION

During the year the States of Alderney received a total of £4,885,500 (2017: £4,432,500) in respect of licences issued by the Commission under the Gambling (Alderney) Law 1999. This sum was transferred in total to the Commission to defray expenses with surpluses payable to the States on a quarterly basis. In 2018 the surplus received from the Commission amounted to £2,642,107 (2017: £1,972,649). An extract from the Alderney Gambling Control Commission's financial statements for 2018 will be available to the States in June 2019.

6. ALDERNEY eGAMBLING LIMITED

During 2018 Alderney eGambling Ltd (AeGL), a wholly States owned company, continues to handle the promotion and development of the on-line gambling industry in Alderney. As reported in 2017, it was agreed that the advisory and consultancy services to regulators, previously undertaken by Alderney eGambling Advisors Limited, would be transferred to the responsibility of the AeGL and this alteration to duties continues to work well. A report on the company's activity and accounts for 2018 will be available to the States in June 2019.

7. ALDERNEY COMMISSION FOR RENEWABLE ENERGY

With effect from 10 November 2008 the Alderney Commission for Renewable Energy (ACRE), was appointed by the States of Alderney as a statutory body operating under the provisions of the Renewable Energy (Alderney), Law 2007. ACRE again required a subsidy in 2018 of £237,000. Of this, £130,000 related to legal fees with regards to non-payment of Block Fees. Provision has been made in the 2019 budget for a further subsidy. A report on the Commission's activities and accounts for 2018 will be available to the States in June 2019.

8. ROYAL CONNAUGHT RESIDENTIAL HOME LIMITED

The Royal Connaught Residential Home Limited is a States owned company managed by the Board of Directors, with responsibility for the administration of the Jubilee & Sydney Herival House and the Royal Connaught Residential Care Home. A report on the Board's activities and accounts for 2018 will be available to the States in 2019.

9. ECONOMIC DEVELOPMENT RESERVE FUND

The Economic Development Reserve Fund has been approved as being funded by Alderney Gambling Control Commission reserves at £300k per annum. As this is a fund, any unspent balances are carried forward into the following year, and as such is now being shown as a separate fund on page 10. The balance of the fund as at year end amounted to £293,931.

States of Alderney Summary Income and Expenditure Account 2018								
Accounts			2017			Revenue Income and Expenditure		
Exp.	Inc.	Net	£	£	£	Accounts	2018	
368,864	33,340	335,524				Operational activities		
1,270,691	22,770	1,247,921				Building and development control services	87,539	43,743 43,796
26,789	20,817	5,972				General Services		
47,476	-	47,476				States Works	1,380,013	24,347 1,355,666
22,300	-	22,300				Recreation	30,174	22,020 8,154
28,999	-	28,999				Fire Brigade	49,738	- 49,738
353,245	315,732	37,514				Civil Emergency	22,735	- 22,735
						Grants	37,796	- 37,796
						Alderney Harbour	390,679	324,975 65,704
						Policy and Finance		
1,002,974	40,938	962,036				Corporate and democratic services	846,442	32,961 813,481
170,269	86,824	83,445				Court	185,800	78,991 106,809
216,183	11,734	204,449				Tourism and marketing	206,140	13,830 192,310
32,010	-	32,010				Education and health	27,232	- 27,232
77,245	60,795	16,451				Social and welfare services	11,741	- 11,741
118,692	-	118,692				Grants	290,247	- 290,247
3,735,737	592,949	3,142,788				Cost of services	3,566,276	540,867 3,025,409
						Other operating income		
			156,412			Property and land rents-GSC		155,430
			42,574			Rents - PFC		45,109
			22,365			Interest receivable		54,372
			46,893			Vehicle import licence fees		45,705
			135,572			Numismatic and philatelic profits		163,674
						Property and other taxation/grant income		
			1,847,400			Grant from States of Guernsey (Net)		1,891,250
			498,916			Occupiers Rates		530,613
			277,307			Property Transfer Duty		253,887
			25,000			Duty free concession		25,000
			(90,351)			Surplus/(Deficit) on provision of services		139,631
						Transfer to coin reserve		(3,055)
			(5,504)			Surplus/(Deficit) for the year		136,576
			(95,855)			Transfer from AGCC Reserves		-
			95,855			0 Balance Year End		136,576
Accounts			2017			Capital Income and Expenditure		
Exp.	Inc.	Net	£	£	£	Accounts	2018	
1,027,004	-					General Services Committee	793,992	-
1,153,346	-					Policy and Finance Committee	158,480	-
300,000	-					Transfer to Economic Development Fund	300,000	-
95,855	-					Transfer to Revenue Account (from AGCC Reserves)	-	-
2,576,205	-	2,576,205				Total capital expenditure	1,252,472	- 1,252,472
						Sources of Funding		
			- 1,972,649			AGCC profit transfer		2,642,107
			-			Exceptional income		-
			- 5,000			Asset sales		37,510
			- 1,000			Other		28,697
			- 1,978,649	1,978,649		Total capital income		- 2,708,314 2,708,314
						Surplus/(Deficit)		1,455,842

The summary of the accounts were approved by the Policy and Finance Committee on 14th May 2019 and are signed on its behalf by:

Mr J D Dent
Chairman, Policy and Finance Committee

States of Alderney Summary Income and Expenditure Account 2018

31st December 2018 (final)

Revised Budget 2018			Revenue Income and Expenditure	Accounts 2018		
Exp.	Inc.	Net		Exp.	Inc.	Net
£	£	£		£	£	£
91,750	33,000	58,750	Operational activities			
1,436,080	23,400	1,412,680	Building and development control services	87,539	43,743	43,796
33,000	21,680	11,320	General Services			
49,650	-	49,650	States Works	1,380,013	24,347	1,355,666
22,600	-	22,600	Recreation	30,174	22,020	8,154
31,180	-	31,180	Fire Brigade	49,738	-	49,738
396,950	309,075	87,875	Civil Emergency	22,735	-	22,735
			Grants	37,796	-	37,796
			Alderney Harbour	390,679	324,975	65,704
			Policy and Finance			
894,678	28,750	865,928	Corporate and democratic services	846,442	32,961	813,481
187,400	66,800	120,600	Court	185,800	78,991	106,809
222,800	13,500	209,300	Tourism and marketing	206,140	13,830	192,310
30,900	-	30,900	Education and health	27,232	-	27,232
16,300	-	16,300	Social and welfare services	11,741	-	11,741
289,780	-	289,780	Grants	290,247	-	290,247
3,703,068	496,205	3,206,863	Cost of services	3,566,276	540,867	3,025,409
			Other operating income			
-	157,397	157,397	Property and land rents - GSC	-	155,430	155,430
-	45,100	45,100	Rents - PFC	-	45,109	45,109
-	57,500	57,500	Interest receivable	-	54,372	54,372
-	45,000	45,000	Vehicle import licence fees	-	45,705	45,705
-	161,000	161,000	Numismatic and philatelic profits	-	163,674	163,674
			Property and other taxation/grant income			
-	1,891,250	1,891,250	Grant from States of Guernsey (Net)	-	1,891,250	1,891,250
-	532,500	532,500	Occupiers Rates	-	530,613	530,613
-	200,000	200,000	Property Transfer Duty	-	253,887	253,887
-	25,000	25,000	Duty free concession	-	25,000	25,000
	(92,116)		Surplus/(Deficit) on provision of services			139,631
	105,000		Transfer from AGCC Reserves			-
	(1,500)		Transfer to coin reserve			(3,055)
	11,384		Surplus current year			136,576

Revised Budget 2018			Capital Income and Expenditure	Accounts 2018		
Exp.	Inc.	Net		Exp.	Inc.	Net
£	£	£		£	£	£
1,671,000	-	1,671,000	General Services Committee	793,992	-	793,992
321,000	-	321,000	Policy and Finance Committee	158,480	-	158,480
300,000	-	300,000	Transfer to Economic Development Fund	300,000	-	300,000
105,000	-	105,000	Transfer to Revenue Account	-	-	-
2,397,000	-	2,397,000	Total capital expenditure	1,252,472	-	1,252,472
			Sources of Funding			
-	1,620,000	1,620,000	AGCC profit transfer	-	2,642,107	
-	37,510	37,510	Asset sales	-	37,510	
-	24,700	24,700	Other	-	28,697	
1,682,210	1,682,210		Total capital income	-	2,708,314	2,708,314
	(714,790)		Surplus/(Deficit)			1,455,842

STATES OF ALDERNEY

Summary of Balances at 31 December 2018

			£	
<u>COINS IN CIRCULATION</u>				
Value of coins in circulation at 01.01.18			4,105,295	
Value of coins issued in 2018			11,842	
<i>Less:</i> Value of coins withdrawn from circulation			(792)	
Value of coins in circulation at 31.12.18			4,116,345	
<u>CURRENCY RESERVE FUND</u>				
Balance at 01.01.18			576,524	
Reserve for base metal coins issued in 2018			3,847	
<i>Less:</i> Value of coins redeemed			580,371	
Transfer of funds to SoA Revenue Account			(792)	
Balance at 31.12.18			579,579	
<u>INSURANCE DEDUCTABLE RESERVE ACCOUNT</u>				
Balance at 01.01.18			304,434	
Transfer to Reserve 2018			27,058	
Balance at 31.12.18			331,492	
<u>ECONOMIC DEVELOPMENT RESERVE FUND</u>				
Income	AGCC funding - (accumulation of 2014-2017 balance)		272,155	
	AGCC funding 2018		300,000	
Expenditure 2018	ED Administration/Consultancy	88,836		
	Small Business Start Up grants (ex YES)	-		
	Review of Financial Relationship	154		
	Airlines - Independent Advice on PSO (50% share with SoG)	4,650		
	Island's Tourism Product (Niche Tourism)	435		
	Transport Strategy Advice	7,778		
	Marine Management Plan - WCMC	4,016		
	Marine Management Implementatiion	1,736		
	New Sea Ferry Service Subsidy	69,386		
	Digital Connectivity - E-enabling Alderney	83,427		
	Tourism & Marketing - Delivery and Strategy Development	2,452		
	Tourism & Marketing - Enhanced Digital Marketing	3,223		
	Alderney Island Pride	2,610		
	Review of Governance	3,517		
	Fort Tourgis - due diligence/consultancy etc	6,004		
Total expenditure 2018			278,224	
Balance carried forward at 31.12.18			293,931	
<u>INVESTMENTS</u>				
			2018	
2017	SHARES	£	SHARES	£
			<u>Alderney Electricity Ltd.</u>	
			Ordinary Shares at £1 each fully paid at cost	
1,146,090	39,860			
			Balance at 01.01.18 and 31.12.18	1,146,090
				39,860
2017	SHARES	£		2018
			<u>Alderney Electricity Ltd.</u>	
			7% Cumulative Preference Shares	
			at £1 each fully paid at cost	
11,150	5,659			
			Balance at 01.01.18 and 31.12.18	11,150
				5,659
2017	SHARES	£		2018
			<u>Alderney eGambling Ltd</u>	
			Ordinary Shares at £1 each fully paid at cost	
1	1			
			Balance at 01.01.18 and 31.12.18	1
				1
2017	SHARES	£		2018
			<u>Alderney Golf Club</u>	
			Shares at £1 each fully paid at cost	
650	650			
			Balance at 01.01.18 and 31.12.18	650
				650
2017	SHARES	£		2018
			<u>Royal Connaught Residential Home Ltd</u>	
			Shares at £1 each fully paid at cost	
2	2			
			Balance at 01.01.18 and 31.12.18	2
				2

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Summary of Balances at 31 December 2018 (continued)

<u>2017</u>	<u>Bank accounts</u>	<u>2018</u>
£		£
914	<u>Daisy Hansen St Anne's School Trust</u>	879
-	Balance at 01.01.18	-
914	Interest received	879
(35)		-
-		(25)
879		854
	<u>The Anne French Hospital Annexe Fund</u>	
12,850	Balance at 01.01.18	12,914
104	Interest received	97
12,954		13,011
(40)		-
12,914		13,011
	<u>States of Alderney Interest on Investments Account (Educational Bequests)</u>	
978	Balance at 01.01.18	978
-	Interest received	-
978		978
-		(978)
-		-
978		-
	<u>The Packe History Trust</u>	
1,479	Balance at 01.01.18	1,459
-	Interest received	-
1,479		1,459
(20)		(20)
1,459		1,439
	<u>Alderney Pilotage Board</u>	
500	Balance at 01.01.18 and 31.12.18	600
	<u>The Mary Roylance Mignot Memorial Hospital Fund</u>	
15,705	Balance at 01.01.18	17,433
1,728	Interest received	311
17,433		17,744
-		-
17,433		17,744
	<u>St Anne's Trust</u>	
33,108	Balance at 01.01.18	33,377
269	Interest received	250
33,377		33,627
-		-
33,377		33,627
	<u>The New Parsonage House Trust</u>	
74,897	Balance at 01.01.18	75,439
6,986	Interest received	1,137
81,883		76,576
(6,444)	Maintenance costs	(3,750)
75,439	Balance at 31.12.18	72,826
	<u>Charitable Trust Fund</u>	
182,165	Balance at 01.01.18	171,852
1,424	Interest received	1,198
183,589		173,050
(11,529)	Grants issued in year	(22,019)
(208)	Bank and general administration costs	(241)
171,852	Balance at 31.12.18	150,790