

**THE STATES OF DELIBERATION**  
**of the**  
**ISLAND OF GUERNSEY**

**COMMITTEE *FOR* HOME AFFAIRS**

**BAILIWICK SECURITY POLICY**

The States are asked to decide: -

Whether, after consideration of the 'Bailiwick Security Policy' Policy Letter dated 28<sup>th</sup> October, 2019, they are of the opinion:-

1. To endorse the Bailiwick Security Policy.

The above Proposition has been submitted to Her Majesty's Procureur for advice on any legal or constitutional implications in accordance with Rule 4(1) of the Rules of Procedure of the States of Deliberation and their Committees.

**THE STATES OF DELIBERATION**  
**of the**  
**ISLAND OF GUERNSEY**

**COMMITTEE *FOR* HOME AFFAIRS**

**BAILIWICK SECURITY POLICY**

The Presiding Officer  
States of Guernsey  
Royal Court House  
St Peter Port

28<sup>th</sup> October, 2019

Dear Sir

**1      Executive Summary**

- 1.1      The purpose of this policy letter is to request the States to endorse the Committee *for* Home Affairs' ('the Committee') Bailiwick ('national') Security Policy, which is attached as an Appendix to this policy letter.

**2      Background**

- 2.1      Providing security for the Bailiwick and safeguarding our citizens and our way of life, remains a critical responsibility of government.
- 2.2      The Committee's primary purpose is to ensure that our Bailiwick is a safe and secure place to live and do business. This is reflected in our key governmental priorities as set out in the Policy & Resource Plan. This sets out 23 policy priorities approved by the States of Deliberation in June 2018 (Policy & Resource Plan (2017 Review and 2018 Update), Billet d'État XV of 2018<sup>1</sup>).

**3      Bailiwick Security Policy**

- 3.1      The Policy & Resource Plan (2017 Review and 2018 Update) advised that the Committee would be producing an overarching 'Bailiwick Security Policy' which would serve as a high level statement from the Bailiwick of our jurisdiction's commitment to keep Islanders, visitors and businesses safe and secure.
- 3.2      The Bailiwick Security Policy was approved by the Committee at its meeting on

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<sup>1</sup> <https://gov.gg/CHttpHandler.ashx?id=112947&p=0>

28<sup>th</sup> October, 2019.

- 3.3 The Bailiwick Security Policy is a high level statement of our Committee's commitment to keep islanders, visitors and businesses safe and secure. The policy objectives highlight the broader security environment and will need to mature over time. These high-level policy objectives will be delivered in conjunction with stakeholders within and outside of the Committee, and will be developed and supported by more detailed plans.
- 3.4 The Bailiwick Security Policy sets out the core overarching security framework currently in place and includes the UK government's responsibility for our national defence, and the Bailiwick Law Enforcement's responsibility for our physical and border security.
- 3.5 The UK's withdrawal from the EU (whenever and however it may occur) has the potential to further complicate national and regional security but both parties are already alert to that possibility and are seeking to work together to ameliorate any negative effects. Notwithstanding Brexit, the UK will remain a permanent member of the UN Security Council and remains committed to its membership of NATO. We will maintain our links to the United Nations and NATO through the UK.

#### **4 Conclusion**

- 4.1 In light of this we are asking States to endorse the Bailiwick Security Policy. This will serve as a high level statement from the Bailiwick of our jurisdiction's commitment to keep Islanders, visitors and businesses safe and secure.

#### **5 Compliance with Rule 4**

- 5.1 Rule 4 of the Rules of Procedure of the States of Deliberation and their Committees sets out the information which must be included in, or appended to, motions laid before the States.
- 5.2 In accordance with Rule 4(1), the Propositions has been submitted to Her Majesty's Procureur for advice on any legal or constitutional implications. She has advised that there is no reason in law why the Proposition should not be put into effect.
- 5.3 In accordance with Rule 4(4) of the Rules of Procedure of the States of Deliberation and their Committees, it is confirmed that the proposition above has the unanimous support of the Committee. However, Deputy Oliver and Deputy Smithies were not present when the policy letter was considered.
- 5.4 In accordance with Rule 4(5), the Proposition relates to the duties/purpose of

the Committee. The overarching Bailiwick Security Policy accords with the Committee's mandated responsibilities:

'To support a high standard of living and quality of life by maintaining and promoting a safe, stable and equitable society which values public protection and justice and respects the rights, responsibilities and potential of every person.'

5.5 The Bailiwick Security Policy aligns with the four themes within the 'Policy & Resource (P&R) Plan' approved by the States of Deliberation in November 2016 (The Policy & Resource Plan – Phase One, Billet d'État XXVIII of 2016<sup>2</sup>:

- Our Community: Inclusive and committed to social justice; Lifelong learning
- Our Quality of Life: Safe and secure place to live; Healthy community
- Our Place in the World: Mature international identity; Centre of excellence and innovation
- Our Economy: Strong, Sustainable and growing economy; Sustainable public finances

5.6 In accordance with Rule 4(5), the Committee consulted with the following States' Committees: Policy & Resources; Economic Development; Environment & Infrastructure; Education, Sport and Culture; Employment and Social Security; Health and Social Care; the Scrutiny Committee and the States Assembly and Constitution Committee; as well as the States of Alderney and Chief Pleas of Sark. The following external bodies were consulted: the Channel Island Competition and Regulatory Authority, the Guernsey Financial Services Commission, and the Office of the Data Protection Authority.

5.7 In view of the benefits of aligning high level pan-island policies and strategies in the future, and the current close working partnership of staff with cyber responsibilities, this Bailiwick Security Policy has been shared with the States of Jersey's Department for Justice and Home Affairs.

Yours faithfully  
M M Lowe  
President

M P Leadbeater  
Vice-President

V S Oliver

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<sup>2</sup> <https://gov.gg/CHttpHandler.ashx?id=104768&p=0>

P R Le Pelley  
J C S F Smithies

**BAILIWICK OF GUERNSEY SECURITY POLICY**

- 1.1 In recent years there have been rapid and profound changes to the international 'landscape' which has given rise to new security challenges.
- 1.2 The threat environment has expanded and evolved from its traditional focus on threats from national armed forces, to include terrorism, weapons of mass destruction, pandemics, cyber-crime and other transnational crime. Other security threats arise from wider international instability and conflict.
- 1.3 The fast changing nature of these security challenges requires a dynamic and robust assessment of the strategic threats, as well as an ongoing evolution and adaptation of governmental approaches to national security.
- 1.4 Technology has delivered significant benefits with wider choices of goods and services, increases in capital flows and trade opportunities, and increased productivity and wealth.
- 1.5 Within the Bailiwick, economic and social wellbeing of members of the community generally remains strong. However, this can make the Bailiwick of interest to individuals, organisations or governments who either wish to disrupt or destroy or find other ways to share unlawfully in our prosperity. Prosperity and financial stability are critical for security and the Bailiwick must remain a safe and secure place to live and work.
- 1.6 In response to this changed UK and Bailiwick security landscape, a new set of national security policy statements has been developed. These are expressed through the following assertions:
  - a) Providing security for the Bailiwick of Guernsey ('the Bailiwick') to safeguard our citizens and our way of life will remain a critical responsibility of the whole of government.
  - b) The UK has constitutional responsibility for the 'defence' and international representation, of the Bailiwick through our longstanding constitutional relationship with the Crown.
  - c) No state will be allowed to threaten the Bailiwick. The UK will continue to provide high-level security and we will continue to rely on the operational deployment of the UK armed forces for support. The Committee for Home Affairs ('The Committee') will continue to work closely with the relevant authorities to ensure our interests are taken into account and understood.
  - d) The UK is responsible for representing our Bailiwick internationally, this

includes ensuring the safety of our British nationals when overseas and ensuring access to consular assistance through the UK embassies. The Committee will continue to work with the UK Government, and the Foreign and Commonwealth Office as necessary.

- e) The relationship of UK with European Union may change following any exit from the EU. The Bailiwick will continue to engage with the UK, on the UK's security cooperation with the EU and its continued commitment to NATO.
- f) The Bailiwick will remain committed to meeting our United Nations obligations, including United Nations Security Council resolutions, in particular regarding international sanctions. We will continue to take part in relevant international initiatives that enhance our security and contribute to international peace and security. For example, through rigorous adherence to Financial Action Task Force standards on Anti-Money Laundering and Countering the Financing of Terrorism, and through cooperation with international bodies such as the International Criminal Court. The Committee recognises the role it has to play in meeting these obligations.
- g) Regulatory bodies will continue to provide security and stability in their respective areas of control. These include: financial services, data protection, licensing of telecoms and critical national infrastructure ('CNI') providers, and regulation of safety and security of our main travel links, air and sea, as well as flagged vessels and aircraft.
- h) The Bailiwick will continue with the various national and international partnerships and agreements which ensure continued cooperation with other Crown Dependencies and key stakeholders on national security matters. This includes CNI, and similar service providers and suppliers.
- i) Within the Islands, security will continue to be delivered primarily by Bailiwick Law Enforcement ('BLE'). The physical borders of the Bailiwick (including the territorial seas) will continue to be monitored and guarded and BLE will support the continuation of legally enforceable links to similar/corresponding agencies in the United Kingdom and Europe.
- j) The States of Guernsey will continue to recognise its role and responsibility to resource and maintain critical functions to protect our economy. Discharging this responsibility is effected through the key objectives and activities of the following: the Committee, the Civil Contingencies Authority ('CCA'), Policy & Resources, the Committee, the Committee *for* Economic Development, and the States Trading Supervisory Board.
- k) In the event of an emergency, the CCA will fulfil its mandate to set security standards and ensure security and wellbeing in an emergency and will, when

necessary, exercise its powers under the Civil Contingencies Law 2012.

- l) The importance of technology to the future prosperity, security and economic sustainability of the Bailiwick will continue to be recognised. The Committee will seek to set standards for cyber and telecommunications supply chain security on behalf of the States of Guernsey. The Bailiwick will remain committed to working with business, CNI and government bodies to safeguard the technological borders, and to protect the security of the Bailiwick's internet and communication services and the data held therein.