

VI 2021

BILLET D'ÉTAT

WEDNESDAY, 17th MARCH, 2021

BUSINESS OF THE MEETING

1. Policy & Resources Committee – Government Work Plan – stage 1, P.2021/21

BILLET D'ÉTAT

TO THE MEMBERS OF THE STATES OF THE ISLAND OF GUERNSEY

I hereby give notice that a Meeting of the States of Deliberation will be held via MICROSOFT TEAMS LIVE, on WEDNESDAY, the 17th March, 2021 at 9.30 a.m., to consider the item listed in this Billet d'État which has been submitted for debate.

R. J. McMAHON Bailiff and Presiding Officer

The Royal Court House Guernsey

12th February, 2021

THE STATES OF DELIBERATION Of the ISLAND OF GUERNSEY

POLICY & RESOURCES COMMITTEE

GOVERNMENT WORK PLAN - stage 1

The States are asked to decide:-

Whether, after consideration of the 'Government Work Plan – stage 1' policy letter dated 12th February, 2021, they are of the opinion:-

- 1. To agree that the three main priorities of government at this time are:
 - Responding to the COVID-19 pandemic;
 - · Managing the effects of Brexit; and
 - Delivering the recovery actions;
- 2. To agree the recovery outcomes that are intended to be delivered by the Government Work Plan, as set out in Appendix 2, and to endorse the approach to measure, monitor and report on progress, as set out in section 10 of this policy letter;
- 3. To note the emerging recovery actions as set out in Appendix 6 of this policy letter, recognising that some of these actions are subject to resourcing decisions not yet made and that identifying the resourcing requirements to discharge extant Resolutions, legislative drafting, capital and public service reform projects remains work in progress and will all be considered by the States in stage 2;
- 4. To direct all Committees of the States to recognise and give due consideration to the States' resource constraints by prioritising the progression of its' agreed three priorities above other work streams (as set out in Proposition 1), and to agree that it may not be possible to progress all recovery actions during this term;
- 5. To direct the Policy & Resources Committee, working with the Committees of the States, to bring a second policy letter on the Government Work Plan to be considered by the States at a Special Meeting to be convened on 21st July, 2021. That policy letter will include:
 - confirmation of the resource commitments and allocation for each of the three priorities of government;

- the measures and targets for each recovery action and anticipated timeframes for delivery as far as can be determined; and
- the scheduling of the recovery actions, revised as necessary to reflect resource availability;
- 6. In line with Proposition 2, to direct the Policy & Resources Committee to establish a pragmatic and proportionate monitoring framework to report annually to the States on the three priorities set out in the Government Work Plan, and to direct all Committees of the States to work within this framework and report through the Policy & Resources Committee;
- 7. To rescind or transfer the extant Resolutions in Appendix 3;
- 8. To delete and replace Rule 23 of the Rules of Procedure of the States of Deliberation and their Committees, as follows:

'Policy planning and reporting

- 23. An annual Special Meeting for the reporting and review of the States' policy planning and its implementation shall include:
 - a) commentary on progress and emerging issues;
 - b) identification of States' Resolutions which remain outstanding and updates from responsible Committees; and
 - c) a proposed order of priority for the drafting of significant items of legislation for the year ahead;

and must be included by the States' Assembly & Constitution Committee when setting the Schedule for future States' Meetings.'; and

9. To direct the Policy & Resources Committee and the States' Assembly & Constitution Committee to bring revisions to Rule 4 of the Rules of Procedure of the States of Deliberation and their Committees for consideration as part of the Government Work Plan – stage 2.

The above Propositions have been submitted to Her Majesty's Procureur for advice on any legal or constitutional implications in accordance with Rule 4(1) of the Rules of Procedure of the States of Deliberation and their Committees.

of the ISLAND OF GUERNSEY

POLICY & RESOURCES COMMITTEE

GOVERNMENT WORK PLAN – Stage 1

The Presiding Officer States of Guernsey Royal Court House St Peter Port

12th February, 2021

Dear Sir

Dear Sir

1. Executive summary

- 1.1. The unprecedented disruption of the ongoing COVID-19 pandemic, the implications of the UK's exit from the EU ('Brexit'1), and Guernsey's long-term demographic, fiscal, social and environmental concerns, set the scene for a challenging term of government. The need is great, time is short and finances are limited.
- 1.2. The necessity for government to act together in order to steer the Island into a stable, sustainable position for the benefit of the whole Bailiwick community is critical and must begin with agreement on the three overall priorities for this term:-
 - Responding to the COVID-19 pandemic;
 - Managing the effects of Brexit; and
 - Delivering the recovery actions.
- 1.3. There are significant pressures on public finances with an estimated general revenue deficit in 2020 of £59m and a deficit forecast of £23m for 2021 that pre-

¹ In general use, the term 'Brexit' sometimes refers to the discrete event of the UK's departure from the EU on 31st January, 2020 and sometimes refers to the wider concept of the UK's withdrawal from the EU, including ending one UK-EU relationship and negotiating and starting another.

dates the current lockdown and is now likely to be much higher. The capital portfolio is also heavily over-committed, as this was the case even before additional projects were added at the end of the last term. The amount available in the Capital Reserve is also depleted due to a lack of appropriations in 2020 and 2021.

- 1.4. These pressures on public finances and resources will persist for the whole political term. Therefore it is critical that the States of Deliberation ('the States') focus its resources only on work which is necessary and can be most effectively delivered by government. In a move to release resources for deployment on priority activity, the States are asked to approve the rescission of 135 Resolutions of previous Assemblies which in the opinion of the current policy-advising Committees are no longer reflective of the needs of today or have been superseded. This will leave the Assembly with 400 extant Resolutions to discharge and therefore a further examination in stage 2 of the Government Work Plan ('the Plan') will be completed to inform the phased allocation of its' resources.
- 1.5. The resources of the States are currently stretched to meet the immediate needs of the Bailiwick as the response to the COVID-19 pandemic continues to require redeployment of staff while maintaining core services of government for residents, and makes a significant draw on public funds to support the economy, tackle the infection and protect the Islands' communities through the vaccination programme.
- 1.6. In the context of a public sector disrupted as it responds to a pandemic and adjusts to living and working with the impacts of COVID-19, it remains important that each Committee of the States ensures that its work enables the Bailiwick to continue to respond to the challenges and seek the opportunities arising from Brexit. There will be requirements to implement and remain in compliance with the Bailiwick's obligations under the World Trade Organisation (WTO)², the UK-EU TCA³, the 'continuity Free Trade Agreements' (FTAs)⁴ and other FTAs or other agreements that the Bailiwick seeks to be part of. The Policy & Resources

² The extension of the UK's membership of the WTO to the Bailiwick took effect at 11pm on 31st December, 2020. Further information in Billet d'État IV of 2019 – 'Extending the United Kingdom's Membership of the World Trade Organization' and Resolutions and Section 10 of Billet d'État XXIX of 2020.

³ As in Paragraph 2.15

⁴ Section 11 of Billet d'État XXIX of 2020

Committee ('the Committee') will require the support of other States of Guernsey (and Alderney and Sark) committees to seek opportunities and negotiate and implement effectively the Bailiwick's participation in any trade and/or cooperation agreements between the UK and other countries and organisations/trading blocs.

- 1.7. Notwithstanding the above, the Committee has continued its policy planning work, critical to securing a future beyond today's emergency response. Initial political engagement has shown strong consensus for recovery actions that:
 - support the economy, that improve living standards;
 - support the protection of Guernsey's natural environment; and
 - that address the more pressing social impacts of the pandemic centred on health and well-being.
- 1.8. There is a virtuous circle: the urgent need to recover and enable further economic stability and prosperity will provide employment and secure the revenues to fund important social and environmental policies; implementing those social and environmental policies supports Guernsey's resilience and competitiveness, which in turn supports economic recovery. The interconnections between the economy, social inclusion and environmental sustainability are critical, and if balanced in the right way will help Guernsey build a competitive, sustainable, safe and secure wellbeing economy.
- 1.9. States' Members have been proactive in sharing information and data held within a specific Committee's expertise. This Assembly wide approach is very much the way forward. It will facilitate rounded, collective decisions towards a stage 2 set of phased and resourced actions that can deliver the greatest impact and value for money in synergy with one another.
- 1.10. The Plan must respond throughout the political term to the changing context for the Bailiwick: the socio-economic impact of the pandemic and pressing matters such as the implications of Brexit; while also ensuring that government still discharges its responsibility to keep islanders safe, secure and able to meet their basic needs, and hold itself to account.
- 1.11. The ambition of the new Assembly is prodigious and cannot easily be met, so the reality is that it will be making difficult decisions. This starts now with the need to define the objectives for this political term and agree to the prioritisation of resources.
- 1.12. The Committee is working at speed and has taken a streamlined approach to planning and managing the work of government for this term which better fits the current context and challenges.

- 1.13. It intends to return with the stage 2 policy letter in July which will set out recommendations for the first year that will inform the 2022 States Budget, and further phasing of actions for the remainder of the political term in order to establish the funding, investment and human resourcing requirements. To proceed, the States are asked to:
 - agree that the three main priorities of government at this time are responding to the COVID-19 pandemic; managing the effects of Brexit; and delivering the recovery actions (sections 5 and 6);
 - agree the outcomes to be delivered by the recovery actions in the Government Work Plan, and endorse the approach to measure, monitor and report on progress (section 4 and 10);
 - note the emerging recovery actions, recognising that some of these actions are subject to resourcing decisions not yet made and that identifying the resourcing requirements to discharge extant Resolutions, legislative drafting, capital and public service reform projects remains in progress (sections 7 and 8);
 - direct all responsible Committees of the States to recognise and give due consideration to the States' resource constraints by prioritising the progression of the States' agreed three main priorities above other work streams, and agree that it may not be possible to progress all recovery actions during this term (section 9);
 - direct that the wider resourcing of the Plan be considered through a second policy letter to be brought to the States by the Policy & Resources Committee at a Special Meeting on 21st July, 2021 (sections 7 and 9);
 - direct the Policy & Resources Committee to establish a pragmatic and proportionate monitoring framework to report annually to the States on the three priorities and direct all Committees of the States to work within this framework and report through the Policy & Resources Committee (section 10);
 - rescind or transfer Resolutions which, in the opinion of the new policyadvising Committees, are no longer appropriate or required (Appendix 3);
 - delete Rule 23 of the Rule of Procedure of the States and their Committees and replace it with a less prescriptive, more responsive approach to planning its priorities as follows (section 12); and
 - direct the Policy & Resources Committee and the States' Assembly & Constitution Committee to bring revisions to Rule 4 of the Rules of Procedure of the States of Deliberation and their Committees for consideration as part of the Government Work Plan – stage 2 (section 12).

2. Current context

Our economy and public finances

- 2.1. The local and worldwide economies have been severely disrupted as a result of the COVID-19 pandemic and global economic recovery is 'projected to be subdued'⁵. Latest estimates for 2020 show a contraction in Guernsey's GVA⁶ by around 6.6% as a result of the pandemic. Prior to the second lockdown a partial recovery of between 2% and 5% was forecast for 2021⁷.
- 2.2. The fiscal and economic consequences of the global pandemic have intensified existing challenges such as Guernsey's demographic balance and the impact of the post-Brexit trade agreement. Sustainable economic growth is one of the essential elements needed to mitigate the short and long term pressure on public finances, and it will reduce the need to raise additional taxes to support the current level of public services. It is therefore critical that actions that support equitable and sustainable economic growth are prioritised.
- 2.3. There is a window of opportunity for the States to invest in the economy to support its recovery, enhance its infrastructure and ensure longer-term sustainability and resilience. Investing in these areas can be aligned with the objectives of increased employment, improving living standards and mitigating the impact of climate change.
- 2.4. It has long been known that the ageing population will result in greater demands for pensions, health, and care services, whilst the demographic shift will reduce the relative size of the working population. This will create pressure on public finances which needs to be addressed. Without action there is no prospect of a balanced budget being delivered, and the ability of the States to support the minimum services the community requires from government will be put at risk.
- 2.5. The Tax Review initiated prior to the pandemic⁸ is designed to ensure that the Island's tax system is capable of raising the revenues required to fund the rising cost of existing public services because of the Island's ageing population, coupled with the cost of new services agreed by previous Assemblies. The range of

⁵ Global Economic Prospects Report, January 2021 - World Bank

⁶ Gross Value Added – calculated as Gross Domestic Product (GDP) before the inclusion of taxes and the removal of subsidies on products.

⁷ The Guernsey Economic and Financial Stability Overview, December 2020

⁸ The Review of the Fiscal Policy Framework and Fiscal Pressures, Billet d'État I of 2020

- additional government expenditure needed has been estimated at between £80m and £130m per annum.
- 2.6. In addition, the Annual Budget of the States for 2021⁹ set out the impact the COVID-19 pandemic has had on Guernsey's public finances. At that time, it was estimated that the deficit on general revenue would be some £59m in 2020, with a further £23m deficit forecast for 2021. The current lockdown and business support measures being reintroduced are likely to see a deterioration in the financial landscape for 2021.
- 2.7. Pressure on public finances will therefore intensify as the impact of the pandemic is added to the existing known pressures. Financial demands have been managed to date through short term measures such as drawing down from accumulated reserves and not making appropriations to the Capital Reserve in either 2020 or 2021. However, these are not sustainable long-term options and would not be appropriate to meet the States' long-term challenges.
- 2.8. The pressures faced with regard to the revenue position are matched by the shortfall in funding for capital investment. The current capital portfolio, agreed by the previous States, is over-subscribed with the value of projects exceeding the funding available by over £220m. As we embark on the next round of capital prioritisation, greater consideration will be required as to the impact of the investment and what will best support economic recovery and the policy ambitions of the States.
- 2.9. The strained revenue position means it is unlikely that any significant appropriations will be available for capital investment in this term. The States will need to consider the need to borrow to invest in the Island's infrastructure and ensure that the schemes chosen generate sufficient social or economic return to justify the investment.
- 2.10. Whilst sustainable economic growth should be part of the solution to addressing the gap in public finances expectations need to be realistic. To generate the level of additional revenue required from economic growth alone would require the economy to grow in real-terms at an average of more than 3% each year for at least five years. Guernsey is a mature economy with a limited land mass and a declining working age population, which is already highly focused on high value added activities. This means that our economy is unlikely to consistently achieve

⁹ Budget 2021, Billet d'État XXVI of 2020

- this level of growth. To put this into context, since 2009 the real annual economic growth rate has averaged less than 1% per annum and growth has exceeded 3% in only two years.
- 2.11. A more realistic target growth rate may be an average of 1% per annum, which could generate a total of an additional £1.4bn of economic activity over a period of ten years. If it is assumed that between 20% and 25% of additional GVA is translated to tax revenues, a consistent growth rate at this level could generate an increase in revenue of £6m to £8m each year. Such stimulus should also reduce unemployment levels, increase household income and reduce reliance on means-tested benefits.
- 2.12. There will be significant pressure to increase taxes to meet challenges but this will have to be balanced against the need not to choke off economic recovery. It is critical that the work on the Tax Review is completed swiftly and that the policy direction of government is targeted to the schemes and initiatives which contribute most to our long term sustainability.

Our political and legal landscape

Emergency Regulations

2.13. The Civil Contingencies Authority (CCA)¹⁰ is still operational, and the requirement to bring forward urgent changes by Emergency Regulations to manage the response to COVID-19 will continue to draw on government's policy and legal advisers and drafting expertise, as well as requiring political consideration and decisions, and resources to implement these decisions. It is not possible at this time to know when this requirement will cease, so servicing this priority needs to be factored into resourcing the Government Work Plan.

General Election

2.14. October 2020 saw the first island-wide election. It resulted in 19 new Deputies, 1 returning Member, and 18 Deputies re-elected from the previous Assembly. Committee appointments resulted in a wholesale change in Committees' presidencies and membership. This level of political change will understandably have an impact on continuity in policy-making.

¹⁰ The CCA is the body that is responsible for coordinating actions in a range of circumstances, including those that present a serious risk to the health and welfare of Island residents.

International

- 2.15. The UK left the EU on 31st January, 2020 under the Withdrawal Agreement¹¹ which made provision for the UK's exit, including a transition period based on continuity. The transition period ended on 31st December, 2020. The UK is no longer bound by the EU Treaties and the Bailiwick's Protocol 3 relationship with the EU for trade in goods has also ceased. The UK's new relationship with the EU is under a FTA: called the Trade and Cooperation Agreement (the 'TCA')¹². The Bailiwick is covered by provisions of the TCA relating to the trade in goods (including fishing).
- 2.16. Overall this creates a more complex set of relationships. These new relationships, and new obligations, will require continuous monitoring to ensure the Bailiwick can take advantage of opportunities whilst ensuring ongoing compliance with international obligations. This will be particularly important as the new relationship with the EU settles down. Further detail is set out in section 6 of this policy letter.
- 2.17. In addition, Guernsey must continue to ensure it adheres to international standards and norms such as those which are set out by the Financial Action Task Force and the Organisation for Economic Co-operation and Development (OECD). This means, for example that Guernsey's tax policy and approach to economic substance needs to continue to be aligned with international tax standards in order to ensure access to markets and it should continue to carry out the Economic Crime Review and prepare for Moneyval 2023.

Our social and environmental landscape

2.18. During the 2020 lockdown many people were unable to work or became unemployed and an additional 1,367 claims for Income Support were made in April 2020 compared to the same period in 2019. The results of the 2020 Community Survey and Community Monitoring Tool showed negative health and

¹¹ Agreement on the Withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community - October 2019

As considered in Billet d'État II of 2020 – 'The Withdrawal Agreement between the United Kingdom and European Union – Implications for the Bailiwick of Guernsey' and Resolutions of 17th January, 2020.

¹² Trade and Cooperation Agreement between the European Union and the European Atomic Energy Community and the United Kingdom of Great Britain and Northern Ireland, 24th December, 2020

Principles of the TCA insofar as it relates to the Bailiwick as in Billet d'État XXIX of 2020 – 'The Bailiwick's Participation in the UK-EU Trade and Cooperation Agreement' and Resolutions of 27th December, 2020.

- well-being impacts. On a positive note, respondents noted that greater connections with people, nature, and Guernsey's heritage and culture were benefits of lockdown.
- 2.19. At the time of writing, the community was experiencing its second lockdown the impacts of which are not yet known. However, early indications are that there have been similar experiences reported as in the first lockdown such as negative social impacts, predominately in respect of mental and physical health including increased instances of domestic abuse, substance use and feelings of loneliness and isolation.
- 2.20. Notwithstanding the socio-economic impact of the pandemic and the associated lockdown on the Bailiwick and its residents, the government still has to discharge its responsibility to keep islanders safe, secure and able to meet their basic needs.
- 2.21. There is a virtuous circle: the urgent need to recover and enable further economic stability and prosperity will provide employment and secure the revenues to fund important social and environmental policies; implementing those social and environmental policies supports Guernsey's resilience and competitiveness, which in turn supports economic recovery.
- 2.22. The interconnections between the economy, social inclusion and environmental sustainability are critical, and if balanced in the right way will help Guernsey build a competitive, sustainable, safe and secure wellbeing economy. This is borne out through work undertaken by bodies such as the OECD, the World Bank and the United Nations.

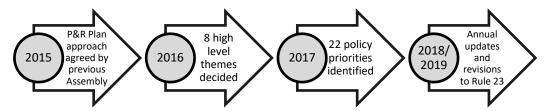
3. Government Work Plan Approach

3.1. The Committee is mandated to lead and develop the States' approach to policy planning, reporting and monitoring¹³. In the previous term of government (2016 – 2020) this was carried out through the introduction and development of the Policy & Resource Plan ('P&R Plan') (also known as the Future Guernsey Plan)¹⁴. The P&R Plan evolved over that term, as summarised in figure 3.1 (below).

¹³ Rules of Procedure of the States of Deliberation and their Committees, Appendix A – Mandates of the Committees of the States: The Policy & Resources Committee

¹⁴ The Policy & Resources Plan (Future Guernsey Plan)

Figure 3.1: Timeline of the P&R Plan's development

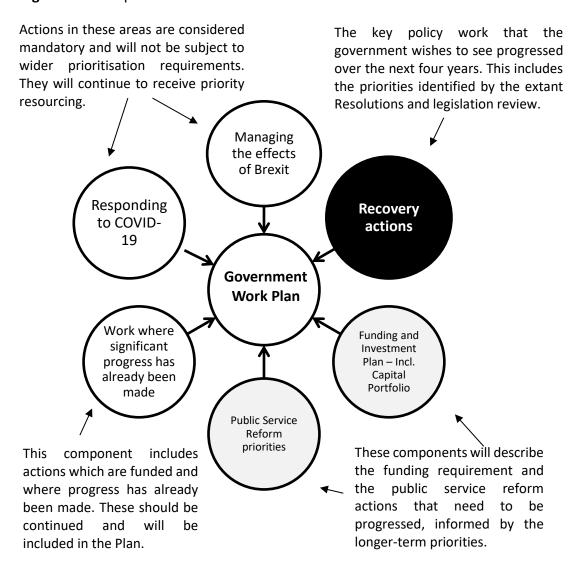


- 3.2. Prior to the pandemic, the established process of planning for government would have been achievable, though many Members felt that the States' Rules of Procedure governing it made the process protracted and unwieldy. The present challenges and urgency to act do not support an approach that would take as long to implement as the P&R Plan approach.
- 3.3. The Committee's Members have reflected on their collective experience of developing strategic plans, and on the successes and lessons learnt from progress made by previous terms of government against previous government plans. It concluded that successful plans do not over-commit to deliver more than can be resourced; are broken down into manageable phases; and retain some resource capacity to remain agile and flexible to manage new risks and issues or pursue new opportunities.
- 3.4. In developing the approach to establish the Plan, the Committee has also sought to learn from the experiences of managing the pandemic and build on the foundations of the Recovery Strategy Revive and Thrive¹⁵ (Appendix 1). The approach and first stage of the Plan has been delivered at speed, as there is a pressing need for the States to determine and agree its strategic priorities so they can be delivered with momentum. Therefore there has been limited time to consult and engage with as broad a set of stakeholders as would normally be the case.
- 3.5. That being said, the development of the Plan and the recovery actions have been informed by consultation with business and community representative groups. Understandably the business community has aired its concerns about the potential future impacts on the Island and the global economy in general, and has voiced a preference for the States to act swiftly to protect its core business sectors, enable diversification into new areas such as the blue economy, and invest in the Island's recovery. Whereas, the charity and voluntary sector wishes

¹⁵ Recovery Strategy – Revive and Thrive, Billet d'État, XIV of 2020

- to build stronger partnerships and work more collaboratively with government to better support the community.
- 3.6. Following the General Election, the Committee brought a 'stand-still' Budget to the new Assembly and then reviewed the Recovery Strategy approach in the evolving context of:
 - the COVID-19 pandemic;
 - the pressures on the economy and public finances; and
 - other significant government challenges such as the implications of Brexit.
- 3.7. The Committee concluded that the States would most effectively prioritise and resource the work of government for this term through a single, action-oriented, co-designed plan.
- 3.8. To be successful this term, the States must seek to work in a truly collaborative way with itself and with its stakeholders, and it must make the best use of the limited resources available. If the States attempt to do too much at once, procrastinate, consistently reviews its decision making, or become distracted from its agreed activities, it will significantly reduce its ability to deliver change and it will risk missing opportunities to meet the community's fundamental needs.
- 3.9. It is imperative that this States take a collective look at all of the work of government through the lens of its limited resources and that it support an approach to strategic planning that will help deliver its intentions for the term. It is equally important that it recognises that it may not be possible to resource all of the recovery actions currently identified, given the inevitable worsening position of public finances following the second lockdown, and the potential for future lockdowns.
- 3.10. To this end, the Plan will capture all government work in one place, as illustrated in figure 3.2 below, including those actions that need to be taken to recover and position the Island in a better place to address the issues of today and in the future. It will need to be focused and realistic so that it can be achieved within the resource limitations. It is for this reason that Committees have revisited extant Resolutions and legislative drafting requirements. Those that remain will need to be considered in the next stage of the Plan alongside the action list Committees have developed.

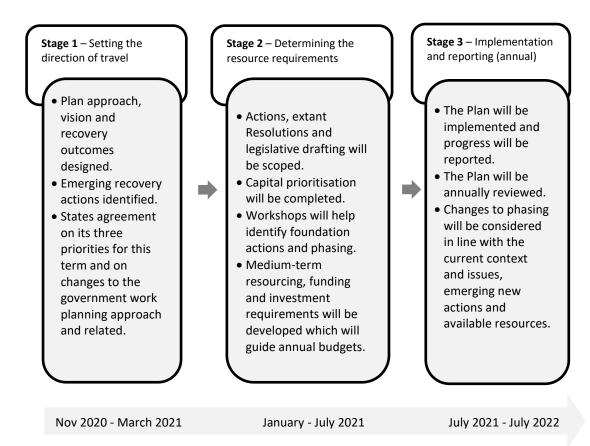
Figure 3.2: Components of the Government Work Plan



- 3.11. The Committee is of the view that there are three priorities for government this term:
 - Responding to the COVID-19 pandemic;
 - Managing the effects of Brexit; and
 - Delivering the recovery actions.
- 3.12. The first two priorities are viewed as obligatory and will continue to receive priority resourcing. The third priority, recovery actions, is where the States are identifying the right actions to deliver agreed outcomes from across the mandates of its policy-advising Committees, the remaining extant Resolutions made by previous governments and current drafting requirements for legislation.

- 3.13. It is recognised that there are actions underway that can be completed in the near future. It would be deemed an inefficient use of resources to stop these activities at this time. This does not preclude the States from making decisions of this type in the future should it need to refocus the limited resources available.
- 3.14. Through this policy letter, the Committee is seeking the States' approval of its proposed staged approach to develop the Plan, following which Members of the States can proceed with the next stage of the Plan's development.
- 3.15. The staged approach, illustrated in figure 3.3 (below), will enable the States to respond to any changes in Island context over the coming months, regularly revisit its priorities in line with its objectives, and deploy its resources to maximum effect.

Figure 3.3: Government Work Plan approach stages



3.16. The resource implications of managing significant matters such as the response to COVID-19 and the impact of Brexit at the same time must not be underestimated. Often the response requires input from the same group of politicians and public servants. Therefore the approach to determining, phasing and resourcing priorities deployed in the previous Assembly has to change.

- 3.17. The States need to be bolder and focus on completing a smaller number of critical actions or enabling activities phased through the political term to maximise return for the community in the short, medium and longer-term, as opposed to attempting to deliver too much at once and achieving less.
- 3.18. During the pandemic and through the exercise of Emergency Powers, the States have been able to make essential decisions rapidly and have communicated with credibility to the public, businesses, and other organisations on and off-island. This has enabled government to build and maintain public trust and respond quickly to emerging issues.
- 3.19. It is critical that the States maintain this momentum, both to continue to manage the second and potential future lockdowns and deliver the recovery to follow.
- 3.20. The Committee is also determined to ensure that government does only what government can best undertake, and creates a collaborative environment and working partnerships so that partners in the community and private sector can deliver services the community needs.

4. Outcomes

- 4.1. The outcomes are broad in focus and reflect the current and future challenges drawn from a variety of sources including the Community Monitoring Tool¹⁶ and Community Survey¹⁷, and forecasts of previous economic, fiscal, social and environmental pressures. The outcomes have been considered against how they would support meeting the UN Sustainable Development Goals¹⁸, alongside how they will enable the States to focus on addressing the known economic, social and environmental challenges. Targets and measures will be determined by the States in stage 2 after confirming its support for the outcomes. Long term trends will continue to be benchmarked using the established OECD model¹⁹.
- 4.2. The recovery actions should be designed to make progress towards these high level outcomes, set out in greater detail with supporting outcome statements in Appendix 2:

¹⁷ Results of community research undertaken during the COVID-19 lockdown

¹⁶ Community Monitoring Tool

¹⁸ UN Sustainable Development Goals (UNSDG)

¹⁹ Guernsey Indicators - OECD Better Life Indices and the Regional Well-Being Index.

- Nurture nature and realise its value
- Young people can achieve their potential
- Needs are met, and people are safe and secure
- A resilient essential workforce
- Physical health is protected
- Mental health and wellbeing are protected
- Cultivate our local arts, culture and heritage
- More environmentally sustainable production, consumption and management of resources
- A more cohesive and equal society
- Healthier lifestyles
- Inclusive and sustainable economic growth and greater productivity
- Sustained employment and enhanced matching of skills
- Resilient and sustainable infrastructure and connectivity
- Greater innovation and creativity in existing and new sectors
- Effective community partnerships and increased civic participation
- Access to affordable, reliable, clean energy for all
- 4.3. More specifics in terms of targets and measures are to be determined through the more detailed work on each action during stage 2 as in figure 3.3 above.

5. Responding to COVID-19

- 5.1. In March 2020, the World Health Organisation declared a SARS-CoV-2 pandemic and on 9th March, 2020 the first case of COVID-19 in Guernsey was confirmed. With the CCA's announcement that emergency stay-at-home Regulations to contain the virus would take effect as of 25th March, 2020, the Bailiwick joined the growing global lockdown. Sadly, 13 islanders died in the spring of 2020 as a direct result of the virus.
- 5.2. The Public Sector has had to divert resources to this priority which has had a significant cost and impact on the routine work of government. Due to its eventual containment of the virus, the Bailiwick was in a much better position than most jurisdictions for the second half of 2020 island life essentially returned to normal alongside border restrictions. However, the Islands are in lockdown for the second time as of 23rd January, 2021 following the identification of new community seeding.
- 5.3. With the first lockdown, not only did the States have to adapt with immediate effect to providing public services from a work-from-home environment, it redeployed substantial numbers of employees to cover new, COVID-19 related necessities. These included, but are limited to: expanding public health measures; supporting community initiatives to assist; answering helplines and

- disseminating information; and the development and administration of business support measures.
- 5.4. The States implemented new programmes to track, trace and isolate the virus. It developed its capacity for on-Island testing and established surveillance programmes through the Bailiwick Expanded Testing Strategy²⁰. By late April 2020, restrictions began to ease as part of a phased exit from lockdown. A cluster of 11 cases linked to a traveller was identified in October 2020, but was rapidly controlled by the 'Test, Trace and Isolate' policy.
- 5.5. The States also assembled the largest mass vaccination programme in the Bailiwick's history, with the first islanders vaccinated in December 2020.
- 5.6. It is estimated that the States spent an extra £50m in 2020 in its efforts to protect public health and support individuals and businesses that had been adversely affected by the pandemic. This necessary re-prioritisation of resources and additional cost dramatically affected States' business-as-usual, meaning that many planned initiatives for 2020 have been delayed or stopped altogether.
- 5.7. The vaccination programme provides hope for a long-term reduction in the impact severity of COVID-19 on the community, and is a priority focus alongside controlling the current outbreak and continuing to address any future known threats associated with the virus. It is anticipated that the States will need to devote significant resource to COVID-19 management in one form or another for some time to come. While not all future COVID-19 pandemic risks can be foreseen, it is expected that emerging new variants and the long-term effects of COVID-19 (both direct and indirect) on public health and wellbeing will pose challenges to be addressed. Managing the impacts of COVID-19 will continue to demand considerable resources and public funding.

6. Managing the effects of Brexit

6.1. The work in relation to Brexit and its implications for the Bailiwick did not end on 31st December, 2020 (the end of the transition period) and it will need to continue to be prioritised and adequately resourced. The Bailiwick needs to ensure that it can work effectively in the global environment, recognising its constitutional relationship with the Crown and its consequential close working relationship with the UK Government. The Bailiwick will need to ensure it

²⁰ BETS

remains compliant with its international obligations and that it can continue to trade with the UK and EU with minimal barriers (for trade in goods and in services). It will be critical to ensure that in so doing the Bailiwick retains its autonomy, within the constraints of its international obligations. It will be necessary for policy development, administrative practices or procedures, and legislation to be kept under review by relevant Committees so that the Bailiwick remains compliant with its international obligations relating to trade and continues to manage its customs and immigration requirements, including those relating to the UK-Bailiwick Customs Arrangement²¹ and the ongoing existence of rights and obligations for the Common Travel Area²².

- 6.2. In addition to changes relating to customs, Brexit brings with it fundamental changes in how the Bailiwick manages the regulation of trade in goods, including the Sanitary and Phytosanitary (SPS) controls regime. SPS regimes ultimately aim to protect animal, plant and human health by using appropriate checks and controls on agri-foods imports and exports, and during production. Technical regulation of manufactured goods will, in addition, require greater focus from the States of Guernsey.
- 6.3. Work also needs to continue across the Bailiwick of Guernsey to ensure that it remains in compliance with the UK-EU TCA and any other FTAs insofar as they relate to the Bailiwick²³. In addition, preparatory steps or other implementation measures may be required to enable the Bailiwick to participate in other FTAs that the UK negotiates, including in sections that are wider than trade in goods (such as services (including financial services), digital or intellectual property). It is likely that the UK will pursue a range of other agreements with other countries focusing on topics other than trade, and there may be opportunities for the Bailiwick to participate in those other agreements as well²⁴.

²¹ The UK-Bailiwick Customs Arrangement came into effect at 11pm on 31st December, 2020. As in Billet d'État XXIX of 2020, including Proposition 6 and Paragraphs 9.10-9.14 (and other paragraphs).

²² The Common Travel Area (CTA) is a long-standing arrangement between the UK, Bailiwick of Guernsey, Bailiwick of Jersey, Isle of Man and the Republic of Ireland. Under the CTA, British and Irish citizens can move freely between, and reside in, these islands (subject to population management controls). The CTA pre-dates the UK's membership of the EU and the rights and privileges of the CTA continue to exist after 31st December, 2020.

²³ As explained in Billet d'État XXIX of 2020, (section 11) some of those FTAs are trade agreement continuity agreements which will continue to apply to the Bailiwick to the extent that Protocol 3 applied. The UK-Japan Comprehensive Economic Partnership includes the Bailiwick based on a Protocol 3 relationship but with an express provision to extend other elements to the Bailiwick in the future (e.g. in relation to financial services).

²⁴ Paragraph 11.9 of Billet d'État XXIX of 2020

7. Determining the recovery actions

- 7.1. The States have inherited a portfolio of policy, capital and transformation projects, as well as a previously established set of legislative priorities and Resolutions to discharge. Part of the work in determining the recovery actions has required consideration of where existing work or obligations could be stopped or paused in order to resource other actions.
- 7.2. The development of the Plan provides a valuable opportunity for a full review of historical requirements placed on Committees alongside the priorities of today to address the major challenges facing the States.
- 7.3. Reviewing and prioritising all this activity against the recovery outcomes enables the States to effectively manage its resources and deliver in areas where the greatest benefits to the community will be realised. An important consideration is recognising that there are limitations on how much the public service can support, at its current size, alongside resourcing the other two priorities (managing the effects of Brexit and the COVID-19 pandemic). Resources will be most effective when focused on actions from start to finish.
- 7.4 With the support of the Assembly, Committees will have rescinded 135 extant Resolutions and identified 19 pieces of legislative drafting that are no longer required through the work already completed to inform the Plan. This leaves 400 extant Resolutions and 60 pieces of legislation to resource this term alongside the policy ambitions set out in the emerging action list and those yet to be considered forming the capital and public sector projects.
- 7.5 Resourcing has been difficult, especially when policy and drafting officers have been supporting the immediate and urgent requirements of COVID-19 Emergency Regulations and Brexit demands. Clearly, however, further review to appreciate the resourcing requirements, barriers to completion, and potential phasing in terms of priority is required.

Stage 1 - Setting the direction of travel

- 7.6. The first step was to understand what Committees wanted to achieve this term and what from the historical work of previous Assemblies were they minded to stop.
- 7.7. In November 2020, Committees of the States were asked to identify their top priorities for this term of government. The identified actions were pitched at different levels of scope, complexity and therefore impact, and included some work resulting from decisions of the previous States. Similarly, some of the actions were much more developed than others. It was clear that not all of these proposed actions could be progressed as priorities at the same time, resulting in

- a need to devise a simple and suitable approach to better understand which actions should come first, subject to available resources.
- 7.8. To inform the Committee's considerations of what to present to the States during this stage of the Plan's development, it devised, in consultation with the Presidents of the Principal Committees, some key assumptions.
- 7.9. The four key assumptions used to filter the identified actions to determine which were in scope were:
 - 1) **Includes** actions well aligned to the guiding principles and desired outcomes. For example the Tax Review which is needed to propose solutions for the delivery of sustainable public finances.
 - 2) Does include current actions where significant progress has already been made (estimated to be over 50% complete) and which are currently resourced and/or funded. An example would be the amendment legislation for the Abortion Law where a first draft has been produced and the final draft is expected soon. Alignment to this section focused on the progress made on, and the resourcing of, specific outputs rather than full programmes of work.
 - 3) **Does not include** actions currently within the States capital portfolio such as Modernisation of the Princess Elizabeth Hospital. Key policy decisions have already been made for the majority of items with confirmed funding from the capital portfolio and generally greater cost-benefit detail is available. These schemes will be prioritised through the capital process, as part of stage 2, once the States has confirmed its priorities.
 - 4) **Does not include** Public Service Transformation activities such as IT Transformation. These activities will be prioritised within the programme against alignment to recovery and the States' long-term objectives and resourced as part of the Plan.
- 7.10. The Committee is also further refining guiding principles to assist in informing the next stage of the Plan's development alongside other detailed assessment information to determine the phasing of the actions. The ideal combination would be actions that deliver on all counts economic, social and environmental and the Committee is encouraged to see that a number of actions within the list could do so, such as those actions that invest in building the green and blue economies.
- 7.11. The current guiding principles are:

- 1) Should address the known fiscal, environmental, and social pressures in a sustainable way, particularly those relating to the known demographic challenges. The pandemic will further exacerbate financial pressures caused by the shrinking and ageing population which is going to cause long-term issues for public services. In addition, the Island will have to address key environmental challenges, such as climate change. It is essential that the government plans for and takes mitigating action.
- 2) Should enable or support the economy to recover, innovate and keep pace with global change in a sustainable manner. The local economy has been severely disrupted as a result of the COVID-19 pandemic. In addition, Guernsey remains vulnerable to the impact that Brexit might have on its access to the EU and the position of the UK. Economic recovery will need to be a key consideration for the States in determining priority actions.
- 3) Should support government and the public service to focus on its core functions, work in partnership with others and commission effectively where viable/ beneficial. The States will need to ensure actions support the opportunity to right-size the public sector, provide opportunities to support local organisations, or contribute to other public service cost savings. Whilst a tax review is underway to address long-term fiscal pressures, this will need to be accompanied by driving the most efficient public service.
- 4) Should not significantly add to revenue costs, unless there is a reasonable return in financial, social or environmental benefits relative to the cost. In identifying objectives for this term, the States will need to consider the current and forecast future financial position. At this stage, recovery actions that greatly increase revenue costs should not be taken forward unless they deliver appropriate return through financial, social or environmental benefit.
- 7.12. At the same time the Committees of the States reviewed their lists of extant Resolutions and legislation prioritised for drafting as established by predecessor governments to determine where ongoing work had progressed significantly and was nearing completion; where work had not yet started; and where the decision of the States was no longer current and would be recommended for rescission. A summary of the proposed Resolutions for rescission and transfer is presented in Appendix 3; and the remaining extant Resolutions are summarised in Appendix 4.
- 7.13. In line with the Committee's mandate and Rule 23(7iv) of the Rules, the review enabled the Committee to present an update to the States on progress on the

legislative drafting and the priority requirements for the year ahead, as in Appendix 5.

Stage 2: Determining the funding and investment requirements of the Plan

- 7.14. Under the P&R Plan the States set out for the first time its four year fiscal strategy, the Medium Term Financial Plan²⁵. Stage 2 of the Plan will propose the financial implications of the aspirations of the government, taking into consideration the action list, extant work, capital and public service transformation activity. It will propose a funding and investment approach, including any recommendations to borrow funds and how these will be repaid.
- 7.15. The stage 2 policy letter will set out the baseline position of income and expenditure including the known and estimated costs relating to the three main priorities of government (Brexit impacts, ongoing management of COVID-19 and recovery). It will support the delivery of the Plan and bring together the required information to enable prioritisation and scheduling of the actions, based on key considerations such as impact to meet agreed outcomes, affordability and value for money.
- 7.16. The action list includes policy decisions, some of which will have future capital implications if they proceed. However, it is recognised that until such time as the States make the decision on those matters of policy it is not possible to estimate the costs or when these might be required. These are key decisions which need to be made before matters are included within the Capital Portfolio for prioritisation.

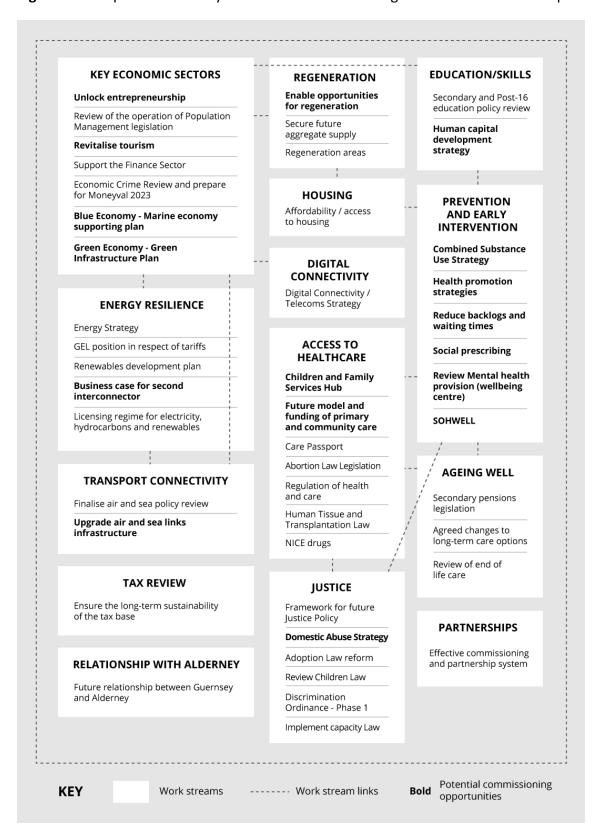
8. Recovery actions

- 8.1. The recovery actions for this term will be brought forward in the next policy letter scheduled for July 2021. The Government Work Plan will then be determined by the Assembly as a combination of:
 - Committees' identified top priorities;
 - matters identified through the review of existing extant Resolutions and legislation that are nearly complete, or that should be progressed when resources are available, as they continue to align to the core work of government or its longer-term objectives;

²⁵ Medium Term Financial Plan, 2017-2021

- prioritised capital projects; and
- public service transformation projects
- 8.2. Following the political engagement that the Committee has been able to undertake to date, it is recommending that the States note the emerging list of actions as set out in Appendix 6. It is vital to the integrity of this process that the States respect that the identification, evaluation and phasing of actions to be considered in the Government Work Plan is not yet complete. This policy letter establishes the foundations.
- 8.3. Further work is required to inform decisions on priorities for the political term across policy, capital and public service transformation and the concomitant resourcing and scheduling of the work. The emerging work stream interrelationships and action dependencies amongst the proposed actions can be seen in figure 8.1.

Figure 8.1: Proposed actions by work stream and including work stream relationship



- 8.4. This list therefore <u>does not yet include</u> important decisions and promises given to sections of the community by previous Assemblies, which will need to be scoped and will draw on government resources if they are to be completed during the course of this term. The work to bring these to the Assembly will be completed in the coming few months to inform the debate in July 2021.
- 8.5. This is an important observation because it includes, for example, the next stages of both the policy work to develop phase 2 of the anti-discrimination Ordinance and also the next stage of the review of the availability of all drugs, treatments and devices approved by National Institute for Health and Care Excellence (NICE) Technology Appraisals, which is set out by extant States Resolution identified by Committees to be continued but not yet assessed and brought forward for phasing alongside all other pressures on government.

9. Resourcing the Plan and the recovery actions

- 9.1. The Committee supports the position set out in the 2020 Recovery Strategy in that 'this is not the time for austerity but the careful management of public resources remains critical. While affordability will by necessity continue to be the cornerstone of future decision-making which may on occasion constrain our options, the States now have a new chance to conduct the business of government with guiding principles that reflect our core values as a community.'
- 9.2. The previous Committees of the States took actions to manage resources allocated to them in 2020, most especially centred on recruitment and discretionary expenditure.
- 9.3. It is important to note, however, that the States are not in a position to resource its portfolio of work, in terms of policy, capital and transformation projects, and so they will have to consider which actions must proceed to protect the overall best interests of the community.
- 9.4. To be effective and achieve the States' ambitions Committees must work together and focus on the identified priorities. The Committee is seeking a Resolution (4) to direct that Committees of the States will work together and resource the Plan's priorities.
- 9.5. This commitment is the route to success, as it is only through working together that the States' limited resources can be maximised and targeted on priorities. Too often actions have not been delivered because the multiple demands placed on the same people outstrip their capacity to deliver.
- 9.6. The Committee will maintain an open door principle and would encourage all Committees to discuss any concerns or issues with resourcing of the priorities as soon as these are identified. This supports its intention for a more collaborative

- approach to delivering States' objectives. At a practical level this is already happening with a Member of the Committee now regularly engaging with each Principal Committee in line with its nominated responsibilities.
- 9.7. It is the Committee's intention to seek a Special Meeting of the States on 21st July, 2021. This would replace the 29th September, 2021 as a Special Meeting and would enable the States to agree its medium term funding and investment plan for this term of government in time to inform the 2022 Budget considerations.

10. Monitoring the Plan

- 10.1. To enable the States to scrutinise and provide assurance as to progress made against delivering the priorities of government within the Plan, they need to know the benefits that each action is intended to deliver. These benefits will be informed by and aligned to the UN Sustainable Development Goals and draw on the baselines established through the reporting on the OECD Better Life Indices and the Regional Well-Being Index.
- 10.2. It will be essential that progress made against delivering the benefits to the community are captured and tracked so that success can be determined. This will be fundamentally important when the States are required to consider subsequent phases of work and how these are resourced. Reporting on the expected return on investments, whether economic, social or environmental or a blend of all three, will enable the States to make informed decisions for the next phases. Where required it may be that actions that are not delivering as expected are stopped or paused and the resources are re-allocated.
- 10.3. A framework will be put in place, in consultation with Committees that is pragmatic and proportionate in order to capture progress and enable timely reporting, including annually to the States.

11. Next steps - an informed and collective approach to the Plan

- 11.1. As identified, some of the strategic recovery actions will require further scoping and development through wider engagement to determine the sequencing and phase within which they are best delivered. Additionally the remaining extant Resolutions and legislative drafting requirements must be scoped for resource requirement and considered within the phasing of government's work for this term.
- 11.2. It is already quite clear that ambition outstrips resource and capacity. Therefore the Committee must continue its work with the Committees of the States to identify indicative costs and resource implications for the areas of policy falling under their mandates within each strategic recovery action, including identifying any capital implications, as well as timeframes. Already the Committee has

established Presidents' Meetings to support and challenge this process and will ensure that all States' Members are well briefed by the States' subject matter experts on the scope of the actions under consideration in order that they can adopt an Island-based view on which are most pressing for the community rather than a Committee-mandate view.

- 11.3. The States are asked to support the Committee's approach and direction of travel for the Plan and to continue to work together, and with stakeholders, to prepare the more detailed information required to inform stage 2.
- 11.4. In July 2021, the States will consider what is achievable; what has to commence to secure the longer-term security of the community; and make decisions on its phasing and priority through a funding and investment plan to support the work for this political term. They will also consider costs, benefits, targets and measures for each action.

12. Rules of Procedure of the States of Deliberation and their Committees

Policy planning and reporting

- 12.1. Rule 23 of the Rules of Procedure of the States of Deliberation and their Committees²⁶ ('Rule 23') prescribes how the development and monitoring of the States' P&R Plan should be coordinated and managed.
- 12.2. Following the General Election in October 2020, the new Policy & Resources Committee has sought to identify solutions that would enable the States of Deliberation to develop and agree its priorities in a manner that recognises and responds to the need for the States to act decisively and at pace to address the prevailing challenges and opportunities that the Island is facing.
- 12.3. The current socio-economic and political climate is one in which the States needs to prioritise expediently in order to set the parameters of, and direction for, decisions to be made concerning the allocation of resources. However, the requirements of Rule 23 do not facilitate this approach.
- 12.4. In short, while the intentions behind Rule 23 remain valid, the particular and detailed requirements of the Rule are not in-step with the needs of the present moment, and would require the States of Deliberation and their Committees to

²⁶ Rules of Procedure of the States of Deliberation and their Committees p.61

expend time and resources, which they do not have to spare, adhering to processes and procedures that are not conducive to meeting current requirements.

- 12.5. The Committee seeks to delete the current Rule and replace it with a less prescriptive, more responsive approach to planning its priorities as follows:
 - '23. An annual Special Meeting for the reporting and review of the States' policy planning and its implementation shall include:
 - a) commentary on progress and emerging issues;
 - b) identification of States' Resolutions which remain outstanding and updates from responsible Committees; and
 - c) a proposed order of priority for the drafting of significant items of legislation for the year ahead;

and must be included by the States' Assembly & Constitution Committee when setting the Schedule for future States' Meetings.'

Information to include in motions laid before the States

- 12.6. It is a fundamental right of every parliamentarian to be able to initiate consideration of government policy and potentially new legislation.
- 12.7. However it is equally perfectly reasonable to seek to manage the parliamentary process in respect of keystone government strategy. This is best achieved through normal parliamentary processes, carefully written Propositions, well-argued debate and also through soft politics i.e. conversations, meetings, persuasion, lobbying.
- 12.8. The Committee recognises that cultural change is often a more effective way of bringing forward change to the operation of a parliament, rather than addressing it with a new Rule. Indeed the Policy & Resources Committee has immediately set about imprinting its way of working through an intense programme of political engagement in developing this policy letter and regular Statements updating the States on key matters of interest set out by its President at the very first meeting of the new Assembly.
- 12.9. While ordinarily it would support streamlining Rules of Procedure, on the matter of bringing enhanced discipline to Propositions laid before the States, it must highlight to the States that there are difficult decisions ahead for this Assembly with regards to what work it completes now, what needs to come a little later, and what has to be held in abeyance.

- 12.10. The Committee understands that the States' Assembly & Constitution Committee (SACC) concurs that currently Rule 4 is not meeting the needs of the Assembly and it has instigated a review.
- 12.11. Rule 4 is designed to ensure the Assembly is provided with at least a minimum level of information to inform decision making and its wider impacts, such as securing the advice from Her Majesty's Procureur on any legal or constitutional implications of every original Proposition. Additionally the Rule addresses other matters pertinent to good governance in policy and legislative decision making.
- 12.12. The Committee is mandated to lead the policy planning process and specifically to advise on the implications of other Committees' proposals, policies and activities and in particular whether they accord with States' objectives and policy plans, and assess and comment as necessary on any financial implications.
- 12.13. The Committee is of the view that the Rule could better support the implementation of the Government Work Plan, and give the Committee a stronger foundation on which to discharge its mandate in this regard, especially if supported by changes to the operational policy development process that it leads.
- 12.14. The Committee is therefore proposing that the two Committees collaborate and bring proposals forward in the July policy letter that will better support ordinary Members, and the Committees of the States in the discharge of their policyadvising mandates, when laying motions before the States of Deliberation.

13. Compliance with Rule 4

- 13.1. Rule 4 of the Rules of Procedure of the States of Deliberation and their Committees sets out the information which must be included in, or appended to, motions laid before the States.
- 13.2. In accordance with Rule 4(1), the Propositions have been submitted to Her Majesty's Procureur for advice on any legal or constitutional implications. She has advised that there is no reason in law why the Propositions should not to be put into effect.
- 13.3. In accordance with Rule 4(4) of the Rules of Procedure of the States of Deliberation and their Committees, it is confirmed that the Propositions above have the unanimous support of the Committee.
- 13.4. In accordance with Rule 4(5), the Proposition relates to the Resolutions directing the Policy & Resources Committee to report to the States, 'as soon as is practicable', on its progress in developing the actions plans designed to support the Island's recovery from the pandemic and, in line with its mandated

responsibilities for leading the planning and prioritisation of the work of government, as set out in the current Rule 23 of the Rules of Procedure of the States of Deliberation and their Committees.

Yours faithfully

PTR Ferbrache President

HJR Soulsby Vice-President

J P Le Tocq MAJ Helyar DJ Mahoney

APPENDIX 1 - RECOVERY STRATEGY - REVIVE AND THRIVE

In July 2020, the States agreed the Recovery Strategy – Revive and Thrive²⁷, Billet d'État XIV of 2020, on the basis that the Policy & Resources Committee would revert with more detailed proposals. Following the General Election in October 2020, the successor Policy & Resources Committee has prioritised this work alongside the Brexit negotiations and co-ordinating the management of the impact of COVID-19.

The Recovery Strategy set out high level objectives for recovery and how these would be delivered through three action plans: the Sustainable Economy Plan; the Health and Care Plan; and the Community Plan.

The agreed vision for recovery is:

We will work in partnership to recover our economic prosperity, build on our inclusive community values and capitalise on our many strengths to make Guernsey a safe haven based on sustaining health, wealth and community.

The defined outcomes to be delivered through the Recovery Strategy are:

Guernsey has revived the large majority of economic activity in 2021 and exceeded the previous growth path for the economy within three years which allows our community to thrive.

The decisions of the States in relation to the Recovery Strategy were made prior to the decision to hold the General Election in October 2020 and in an environment where the short to medium impacts of the pandemic were still not fully understood.

It was intended that the specific actions within each of the three recovery plans would 'be developed together with business, the community and the third sector', before being presented to the States for their approval.

The States also recognised that the pandemic could exacerbate existing inequalities among Islanders' living standards, and that the pre-pandemic threats of climate change and demographic challenges remained. In recognition of the need to act, the States resolved in subsequent debates that the next phase of the Recovery Strategy should consider, and in some cases incorporate, aspects of the Improving Living Standards and Mitigating Climate Change policy as follows:

²⁷ Recovery Strategy – Revive and Thrive

Billet d'État XVI of 2020 - Improving Living Standards²⁸

- '1. To direct the Policy & Resources Committee to incorporate within the scope of the Recovery Action Plans for the Recovery Strategy, the vision and objectives for Improving Living Standards set out in Section 4 of the policy letter; and
- 2. To direct the Policy & Resources Committee, when developing measures for reporting on progress with the delivery of the Recovery Strategy and supporting Recovery Action Plans, to incorporate the proposed Key Performance Indicators for Improving Living Standards, or similar subject to the monitoring and measures available, described in Section 5 of the policy letter.

Billet d'État XVI of 2020 - Mitigate Climate Change - States of Guernsey Climate Change Policy & Action Plan²⁹

'3. To approve the Climate Change Action Plan, as set out in Appendix A to the policy letter and summarised in section 10 of the policy letter, including the actions contained within that Plan, and to direct the Policy & Resources Committee to incorporate those actions, and any future or amended actions, into the recovery action plans to be developed under the Recovery Strategy, and into any future subsequent strategies and/or plans.

The States also directed that the following be undertaken:

'9. To direct the Committee *for* Economic Development to investigate and appraise economic opportunities that will or could arise from transitioning to a low carbon economy and will or could support sustainable economic recovery in line with the Recovery Strategy.'

²⁸ Improving Living Standards, Billet d'État XVI of 2020 - Amendment

²⁹ Mitigate Climate Change, Billet d'État XVI of 2020

APPENDIX 2 - RECOVERY OUTCOMES AND OUTCOME STATEMENTS

Outcome title	Outcome statement
Nurture nature and realise its value	 Local people and businesses benefit from the opportunities afforded by our natural assets and have an increased recognition of nature's value.
	 Biodiversity considerations are factored into our marine planning, land use and daily choices so that ongoing loss and disconnectedness of natural habitats is halted.
Young people can achieve their potential	 The impact of the pandemic does not result in long-term inequality for young people. Educational inequalities generated by the pandemic are mitigated and opportunities for further education are available to all. Young people can successfully enter and progress in employment.
Needs are met, and people are safe and secure	Proportional support will be delivered to support local people to meet their needs, maintain financial security and remain safe in their homes and in community life.
A resilient essential workforce	Employees in essential services (health care, supply of food and other necessary goods, utilities, education and childcare, public safety, vital transport) are protected and the Island is better positioned to train, attract and retain the employees needed in key areas.
Physical health is protected	 Local people will be supported to mend and improve their physical health. Timely and proactive healthcare will be delivered to local residents, whilst barriers to support will be minimised. Intelligent services and will ensure that areas of greatest risk and benefit are targeted first.
Mental health and wellbeing are protected	 Local people will be supported to protect and improve their mental health and wellbeing. We will promote mental health and wellbeing across the whole population, support people to manage their mental health better and act to meet people's needs with appropriate, effective and flexible services. Understanding and appreciation of the importance of mental health and wellbeing will be encouraged to help develop a safe and supportive community environment.

Outcome title	Outcome statement
Cultivate our local arts, culture and heritage	Local arts, culture and heritage, including natural heritage, are protected and enabled to thrive, whilst ensuring that all residents have the opportunity to engage with such activities.
More environmentally sustainable production, consumption and management of resources	Our land and marine resources are sustainably managed, sustainable production becomes the norm and self-sufficiency increases, less waste is generated through production and consumption, local people and businesses are supported to reduce their personal carbon emissions and the Island's carbon footprint is reduced, creating economic, as well as environmental and wellbeing, opportunities.
A more cohesive and equal society	 A more cohesive society where everyone has the opportunity to participate and achieve. Social inequalities, and the resulting impact on health, employment, etc., will be reduced and all local people will have access to the necessary support to achieve positive results in participation, life satisfaction and self-esteem indicators. Target groups have been developed based on the relative COVID-19 impact. Target groups include: carers, persons with disabilities and existing health issues, families with children, 16-24s, and low income employees and employees of the worst impacted sectors.
Healthier lifestyles	Islanders will lead, and benefit from, healthier lifestyles. We will work to establish an environment where healthy eating, physical activity and a responsible approach to substance use are easier and can be a normal part of everyone's life.
Inclusive and sustainable economic growth and greater productivity	Inclusive and sustainable economic growth, exceeding the previous growth path for the economy by 2024,
Sustained employment and enhanced matching of skills	Full and productive employment, with a greater match between islanders' skills and available roles, enabling all islanders to reach their potential
Resilient and sustainable infrastructure and connectivity	Reliable and future-proof digital and physical infrastructure and connectivity provide a competitive advantage for business and enable wider benefits to the community and environment

Outcome title	Outcome statement	
Greater innovation and creativity in existing and new sectors The Island's business environment encourages and enables innovation and creative and new economic sectors, enhancing economic resilience and community wellbe		
Effective community partnerships and increased civic participation	Increase civic participation to ensure that the government, the third sector, businesses and the community are well positioned to drive forward common goals together and benefit from shared knowledge, ideas and opportunities.	
Access to affordable, reliable, clean energy for all	Energy from renewable sources provides an affordable, attractive option to power homes and businesses and constitutes a substantially larger proportion of energy generated than previously.	

APPENDIX 3 - STATES' RESOLUTIONS RECOMMENDED FOR RESCISSION AND TRANSFER - revised as at 9th March 2021 - this replaces all previous versions

Table A3.1: Extant States' Resolutions recommended for rescission

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
1	1. That the Traffic Signs and Traffic Light Signals Ordinance, 1988 shall be amended along the lines set out in that Report.	X of 1996: Traffic Signs & Traffic Light Signals	It is considered that this legislation cannot be progressed in line with current legal requirements so the	Committee for the Environment &
2	2. To direct the preparation of such legislation as may be necessary to give effect to their above decision.	Ordinance, 1988 amendment	related Resolutions are recommended for rescission.	Infrastructure
3	3. To introduce legislation relating to the Disposal of Uncollected Goods, as described in section 8 of this letter.	VIII of 2000: Fair Trading Practices – Civil Matters	This Resolution has been superseded and the related Resolution is therefore recommended for rescission.	Committee for Home Affairs
4	6. That section 25 of the Public Transport Ordinance, 1986, shall be amended so that, where the States Traffic Committee intends to grant a road service licence for a public excursion service, the licence may specify the associated route, itinerary, time table and fare table.	XX of 2000: Review of Public Transport Legislation	These Resolutions are all considered to be low priority and not likely to be prioritised in the near future. Given the age of the Resolutions, they are	Committee for the Environment & Infrastructure
5	10. That the Public Transport Ordinance, 1986, shall be amended to make provision for a total prohibition on smoking in any vehicle in respect of which there is in force a public service vehicle licence.		recommended for rescission.	
6	12. That section 33(2) of the Public Transport Ordinance, 1986, as amended, concerning the requirement for the States Traffic Committee to place notices in La Gazette			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	Officielle advising of any changes in the places designated at bus stops, shall be repealed.			
7	13. That the Public Transport Ordinance, 1986, and any of its subsequent amendment. Ordinances shall be consolidated into a single piece of legislation.			
8	14. To direct the preparation of such legislation as may be necessary to give effect to their above decisions.			
9	9. To direct the preparation of such legislation as may be necessary to give effect to their above decisions.	IV of 2002: Controlling Garden Retailing	The need for the Resolution has been superseded by the policies of the Island Development Plan, which control the location of retail development in accordance with States strategic policy.	Committee for Economic Development
10	13. To approve the establishment of a Tribunals Service, as set out in Sections 2.3.20- 2.3.26 of that Report, and to direct the preparation of such legislation as may be necessary to give effect to this proposition.	XV of 2002: 2002 Policy and Resource Planning Report	An updated review was commissioned due to the passage of time, which has since been completed. Actions will be flowing from this updated review by the Policy & Resources Committee.	Policy & Resources Committee
11	15. To approve the introduction of legislation banning the use of "bull bars" as set out in section 6.5 of that Report.	VII of 2006: Road Transport	These Resolutions are unlikely to be considered a priority in the near	Committee for the
12	28. To approve the consolidation of the Driving Licences (Guernsey) Ordinance, 1995, as amended, and its subsequent amendment Ordinances within a single new Ordinance, as set out in section 10.7 of that Report.	Strategy	future, and are therefore recommended for rescission.	Environment & Infrastructure

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
13	4. To direct the preparation of such legislation as may be necessary to give effect to the above decisions.	XVI of 2006: Review of Grants and Loans for Connection to the Public Foul Sewer	This Resolution is recommended for rescission. Any changes to the use of grants & loans will be considered by Guernsey Water as it develops its future wastewater services programme, which in turn will determine what legislative changes may be required. As such, the existing Resolutions have been superseded.	States' Trading Supervisory Board
14	3. To approve the Projet de Loi entitled "The Financial Services Legislation (Bailiwick of Guernsey) (Amendment) Law, 2006" and to authorise the Bailiff to present a most humble petition to Her Majesty in Council praying for Her Royal Sanction thereto.	XXI of 2006: Amendments to Financial Services Legislation	The Committee for Economic Development now recommends that this Resolution should be rescinded. The financial services regulatory legislation to which it relates has subsequently been the subject of further detailed review, as part of the Revision of Laws project, which has resulted in more recent Resolutions of the States of Guernsey.	Committee for Economic Development
15	10. To direct the Public Services Department to seek planning approval and ensure provision of, at the appropriate opportunity, In vessel composting, Civic Amenity sites, Scrap Metal facilities, Dry Materials	I of 2007: Waste Disposal Plan	These Resolutions were found to have been superseded by more recent Waste strategies and are therefore proposed for rescission.	States' Trading Supervisory Board

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	Recovery Facilities and Mixed Waste Materials Recovery Facilities.			
16	11. To direct the Public Services Department to report back to the States, in due course, on the delivery, where reasonably practical, of interim waste processing facilities and services as set out in section 17.			
17	14. To direct the Environment Department to investigate and report back on mechanisms and legislation to regulate waste movements hence guaranteeing a waste stream to the facilities as set out in paragraph 14.12.			
18	15. To direct the Director of Environmental Health and Pollution, as a matter of urgency, to advise the Environment Department as to additional legislative provisions required under the Environmental Pollution (Guernsey) Law, 2004 to give effect to the above decisions.			
19	1. That legislation be enacted on the lines set out in that Report.	XIX of 2007: Reform of the	The Resolutions directing the preparation of this legislation have	Policy & Resources
20	2. To direct the preparation of such legislation as may be necessary to give effect to their above decision.	Guernsey Bar and Registration of Overseas Lawyers	been superseded by changes to international standards and revised, more detailed, proposals regarding lawyers more generally will need to be considered.	Committee

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
21	1e. To approve the Department's proposals as set out in	XXII of 2007:	All Resolutions relating to	Body/Bodies Committee for
	that Report: FAIR-BASED AMUSEMENTS WITH PRIZES:	Review of	Resolution 1 of this Policy Letter	Home Affairs
	Increase fees to reflect the commercial value of the permit	Gambling	and which belong to the	Tiome / thuis
	- £100 for the licence and first day plus £75 per day	Legislation	Committee for Home Affairs are	
	thereafter - and remove the cap on the value of prizes.	Legislation	being proposed for rescission, as	
22	1h. To approve the Department's proposals as set out in		they are considered to be no	
	that Report: CROWN & ANCHOR: Require the licensed		longer relevant. The Committee	
			recognise the legislation that	
23	operators to provide an annual police check certificate. 1i. To approve the Department's proposals as set out in		underpins gambling in Guernsey	
23	···		dates back to the early 1970's and	
	that Report: CROWN & ANCHOR: Introduce provisions to		I -	
	permit the Department to review, amend, suspend or		doesn't necessarily reflect or	
	revoke a Crown and Anchor licence at anytime during its		support modern practices,	
	operation if there are serious grounds for concern about		however, it does not believe it is	
	the person's suitability to operate the said licence.		likely that it will be able to	
24	1k. To approve the Department's proposals as set out in		progress the implementation of	
	that Report: BINGO: The respondents to the review		these changes in the coming	
	showed little enthusiasm for the introduction of		political term. At which point the	
	commercial bingo. Therefore the Department		Resolutions will be between 10	
	recommends that no further work is undertaken in this		and 18 years old and will be in	
	area at this time.		need of further review. The	
25	1l. To approve the Department's proposals as set out in		Committee has agreed that all of	
	that Report: COMMERCIAL ON THE COURSE BETTING: The		the Resolutions relating to the	
	Department recommends the following fees for		review of Gambling which took	
	commercial on-course betting: (a) Occasional permit - £50		place in 2007 and 2015 should be	
	per day; (b) Deposit - £300.		rescinded.	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
				Body/Bodies
26	1m. To approve the Department's proposals as set out in			
	that Report: COMMERCIAL OFF THE COURSE BETTING: The			
	Department concluded that market forces and planning			
	restrictions on the size and type of signs should serve to			
	"regulate" advertising without the need to prescribe the			
	form for signs, etc. It therefore recommends that these			
	restrictions should be removed but that the Codes of			
	Practice (see Recommendation 18 below) should address			
	the type of advertising which may be deemed to be			
	"harmful" and/or encouraging harmful gambling. The			
	Department can see no reason why bookmakers should			
	not offer customers more comfortable facilities and/or			
	refreshments.			
27	1o. To approve the Department's proposals as set out in			
	that Report: COMMERCIAL OFF THE COURSE BETTING: The			
	Department recommends the number of licences be fixed			
	by Regulation and that the present quota of 7 be retained			
	at present. Prior to any decision to increase or decrease			
	the number of licences the Department would undertake			
	a public consultation and would set out its reasons for			
	proposing the change.			
28	1p. To approve the Department's proposals as set out in			
	that Report: COMMERCIAL OFF THE COURSE BETTING: The			
	Department can see benefits of maintaining the status			
	quo and of allowing locally incorporated companies to			
	hold a licence. On balance it concluded that the status quo			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	should be retained as other proposals to amend the			
	gambling legislation to parallel much of liquor licensing			
	should enable bookmakers to sell their businesses as going			
	concerns with greater ease.			
29	1r. To approve the Department's proposals as set out in			
	that Report: COMMERCIAL OFF THE COURSE BETTING:			
	Amend the provisions for the grant and renewal of			
	licences and provide wider powers for the review,			
	amendment and addition of conditions, in line with the			
	three key objectives: To keep gambling crime free and			
	ensure that gambling operators are subject to rules on			
	money laundering and financial probity, to ensure that			
	gambling is fair and transparent and to protect children			
	and vulnerable adults.			
30	1s. To approve the Department's proposals as set out in			
	that Report: COMMERCIAL OFF THE COURSE BETTING: See			
	comments under Recommendation 16 above			
31	1t. To approve the Department's proposals as set out in			
	that Report: COMMERCIAL OFF THE COURSE BETTING: The			
	Department recommends that proper record keeping is			
	incorporated in the general Codes of Practice (see			
	Recommendations 24 to 26 below). That codes of practice			
	on anti-money laundering and social responsibility are an			
	explicit licence condition and bookmakers (their staff and			
	Authorised Agents) will have to put into effect policies and			
	procedures to ensure compliance with these conditions It			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	further recommends that bookmakers and their staff should be required to demonstrate their understanding of and competence in responding to any suspicious transactions.			
32	1u. To approve the Department's proposals as set out in that Report: FIXED ODDS BETTING: Agree, in principle, to the introduction of FOBTs subject to consideration of the potential negative impacts of such terminals on gambling addiction. Introduce separate codes of practice and other regulatory practices as may be necessary to ensure that the terminals are not misused. To restrict the terminals to licensed bookmakers' offices and to permit a maximum of two terminals to any one bookmaker's office.			
33	1v. To approve the Department's proposals as set out in that Report: As set out in Recommendation 21 above if such terminals are permitted there would need to be a robust regulatory regime. It is recommended that the minimum fee should be £1,000 per terminal per annum, subject to the qualifications set out above, plus the costs of any additional regulatory regime as may be required.			
34	1x. To approve the Department's proposals as set out in that Report: The Department recommends the introduction of Codes of Practices to fulfil its key objectives:			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
				Body/Bodies
	To keep gambling crime free and ensure that gambling			
	operators are subject to rules on money laundering and			
	financial probity			
	To ensure that gambling is fair and transparent			
	To protect children and vulnerable adults.			
35	1y. To approve the Department's proposals as set out in			
	that Report: The Department recommends that non-			
	compliance with such Codes of Practice should be			
	regarded as a breach of the licensing conditions			
36	1z. To approve the Department's proposals as set out in			
	that Report: The Department recommends that a simple			
	system whereby agencies working with people who may			
	be experiencing problems and/or difficulties because of			
	gambling can feed this information into a central database			
	which could be monitored by the Department. It suggests			
	that discussions are held with the Drug and Alcohol			
	Strategy Group to see whether this data collection could			
	be linked to the data they collect on drug and alcohol-			
	related problems.			
37	1aa. To approve the Department's proposals as set out in			
	that Report: Amend the Guernsey Gambling Control			
	Commission Law, 2001 to allow for the Guernsey			
	Commission to be suspended until such time as it may be			
	lifted by a further Ordinance			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
				Body/Bodies
38	2. To direct the preparation of such legislation as may be	XXVI of 2007:	The proposed changes to dues and	States' Trading
	necessary to ensure that an examination fee authority is	Pilotage Dues and	fees have now been assumed into	Supervisory
	introduced in relation to 'Man-in-Charge' licences as	Examination Fees	existing Harbour Dues and Charges	Board
	proposed in paragraph (d) of that Report.	and Introduction of	legislation and are being applied	
		Fees for Man in	through annual Statutory	
		Charge Licences –	Instruments, which are subject to	
		Minor	annual approval by the States of	
		Amendments to	Deliberation.	
		Legislation		
39	2. To agree that the Island's Road Transport Strategy shall	VII of 2009:	This is recommended for	Committee for
	be funded by a combination of	Paid Parking	rescission. A further Policy Letter	the
	(a) the increases in bus fare revenues, administration		on a residents' parking scheme	Environment &
	charges for residents' parking permits and vehicle		was published in the July 2015	Infrastructure
	registrations approved by Resolution 21(a) and (b) on		Billet which supersedes this	
	Article VIII of Billet d'État VII of 2006; and		Resolution.	
	(b) an increase of 1.2p per litre in the duty on petrol and			
	gas oil other than fuel used for air or marine navigation;			
	and to direct the preparation of such legislation as may be			
	necessary to give effect to their above decisions.			
40	14. To direct the consolidation of the Income Tax Law, as	XXIV of 2009:	It is proposed that the Resolution	Policy &
	set out in paragraph 13.	Amendments to	to consolidate the Income Tax law	Resources
		the Income Tax	is rescinded. The Policy Letter	Committee
		(Guernsey) Law,	proposing this Resolution noted	
		1975	that it was likely to be a major and	
			resource intensive task, which	
			should not take priority over other	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
			tax related work. This has still not	,
			been prioritised since 2009 due to	
			higher priority work streams	
			meaning it was not possible to	
			release the resources that would	
			be required to complete it, nor is it	
			anticipated this position will	
			change. It is noted that the fiscal	
			review will present opportunities	
			for consolidation of any sections of	
			the law that require amending.	
41	5. To direct the Policy Council to incorporate into the	IV of 2011:	The States Strategic Plan was	Policy &
	States Strategic Plan clear references to the six Core	Governance in the	superseded in 2016 by a new	Resources
	Principles of good governance and the ways in which they	States of Guernsey	process set out in Rule 23 of the	Committee
	are being, or are to be, developed and given effect in		Rules of Procedure of the States of	
	order to support the States objectives and the underlying		Deliberation and their	
	Plans.		Committees.	
42	3. To agree to the preparation of a comprehensive water	III of 2012:	The Resolution was originally	States' Trading
	utility Sector Law, as detailed in Section 8.19, to deal with	Future Business	intended to allow for the	Supervisory
	the provisions of water supply, waste water and surface	Environment for	commercialisation of Guernsey	Board
	water services and to replace and re-enact the States	Guernsey Water	Water, however it has been	
	Water Supply Law of 1927 (the Loi ayant rapport à la	and Guernsey	superseded by the States' decision	
	fourniture d'eau par les États de cette île aux habitants de	Wastewater	to establish the States' Trading	
	la dite île) and the Sewerage (Guernsey) Law of 1974 and		Supervisory Board (STSB), which is	
	other legislation incidental or ancillary to those Laws.		mandated to manage, operate and	
			maintain any States' commercial	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
			interests, which includes Guernsey	
			Water.	
43	6. To direct the Public Services Department to carry out		This Resolution has been	
	further investigations, undertaking such consultation as it		superseded by the States' decision	
	considers appropriate, into the desirability of transferring		to establish the STSB, which is	
	Guernsey Water, once the full financial and operational		mandated to 'ensure the	
	merger between the clean water and waste water units		efficient management, operation	
	has been completed, into a States Trading Company,		and maintenance of any States'	
	including, without limitation, consideration of:		unincorporated trading concerns	
	(a) the possibilities for allocating and managing the		and commercial interests'	
	shareholder function in respect of such a Company;		including Guernsey Water. STSB	
	(b) the economic regulation of such a Company;		will continue to keep under regular	
	(c) the assets that would be transferred to such a		review the most appropriate	
	Company and any that would be retained by the States;		corporate governance structures	
	(d) the manner by which to secure for the States any		for each of its businesses to enable	
	appropriate financial return from such a Company;		delivery of the above.	
	(e) the arrangements envisaged for affording appropriate			
	protection to the workforce at the time of such a transfer,			
	including detailed recommendations in regard to pension			
	provision; and			
	(f) the advantages and disadvantages of the potential			
	amalgamation of Guernsey Water and Guernsey Electricity			
	Limited, whether at that time or in the future, and to			
	report the outcomes of those investigations to the States			
	of Deliberation as soon as practicable.			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
44	1. To direct the Law Officers of the Crown to prepare the necessary legislation under the European Communities (Implementation) (Bailiwick of Guernsey) Law, 1994, to implement the provisions of Articles 4, 6, 11 and 21 of the EU Batteries and Accumulators and Waste Batteries and Accumulators Directive (EC2006/66/EC), by Ordinance. 2. To direct the preparation of such legislation as may be necessary to give effect to their above decision.	IV of 2012: EU Batteries Directive	These Resolutions are to be rescinded as they will be superseded by post-Brexit legislation.	Committee for Economic Development
46	2. To agree that the Public Services Department should undertake appropriate consultation prior to returning to the States with a report proposing clear objectives that should apply to the operation of the Harbours, regardless of any future commercial re- structuring.	V of 2012: Future Business Environment for Guernsey Harbours	These Resolutions have been superseded by the States' decision to establish the STSB, which is mandated to 'ensure the efficient management, operation	States' Trading Supervisory Board
47	4. To agree that the Public Services Department should conduct more detailed investigation into, and consultation concerning, the option of establishing a Guernsey Harbours States Trading Company, before reporting back to the States, such investigation and consultation to include (but not be limited to): (a) financial issues (costs, savings etc); (b) consultation with employees likely to be affected by any proposals to create a States Trading Company; (c) consultation with service users; (d) potential for the shareholder role; (e) potential regulation mechanism; (f) legislative implications.		and maintenance of any States' unincorporated trading concerns and commercial interests' including Guernsey Harbours. STSB will continue to keep under regular review the most appropriate corporate governance structures for each of its businesses to enable delivery of the above.	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
49	 To agree that the Public Services Department should undertake appropriate consultation prior to returning to the States with a report proposing clear objectives for the Airport, and at the same time proposing any appropriate and practical improvements that might be made to the current Airport governance and policy arrangements. To agree that the Public Services Department should conduct further detailed investigation into, and consultation concerning, the option to establish a Guernsey Airport States Trading Company, before reporting back to the States, such investigation and consultation to include (but not be limited to): (a) financial issues (costs, savings etc); (b) consultation with employees likely to be affected by any proposals to create a States Trading Company; (c) consultation with service users; (d) potential for the shareholder role; (e) potential regulation mechanism; 	V of 2012: Future Business Environment for Guernsey Airport	These Resolutions have been superseded by the States' decision to establish the STSB, which is mandated to 'ensure the efficient management, operation and maintenance of any States' unincorporated trading concerns and commercial interests' including Guernsey Airport. STSB will continue to keep under regular review the most appropriate corporate governance structures for each of its businesses to enable delivery of the above.	States' Trading Supervisory Board
50	(f) legislative implications. 1v. States Departments should publish in a timely and	V of 2012:	This Resolution is proposed for	All
30	accessible manner a 'decisions list' in respect of policy decisions, explaining each decision and setting out the criteria or guidance against which the decision was made.	Improving Governance in the States of Guernsey	rescission as the work related to it has been superseded.	Committees and States' Bodies
51	1j. The Policy Council, in conjunction with States Departments, should examine the case for developing schemes of delegation which would clarify the criteria		Understanding has matured and moved on since 2012 and it is considered that the Resolution is	Policy & Resources Committee

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
	governing which decisions may be taken without, and		no longer necessary. The Policy &	Body/Bodies
	which decisions require, the approval of the States of		Resources Committee agreed to	
	Deliberation;		rescind this Resolution at its	
			meeting of 3 rd February, 2021.	
52	1m. The Policy Council, in conjunction with States		This Resolution is proposed for	
	Departments, should develop operating frameworks for		rescission on the basis that it was	
	political Boards of Departments, which should include		superseded by the change of	
	setting out the relationship between the policy and the		government in May 2016 and	
	operation of the Department;		subsequent work on public service	
			transformation.	
53	1q. The Policy Council should consider the formation of a		These Resolutions are proposed	
	joint political/staff level steering group, if necessary		for rescission as the work related	
	having engaged the advice of an external agency with		to them has been superseded.	
	relevant experience, to examine the way in which policy is		·	
	generated, developed and promulgated across the States			
	of Guernsey with a view to producing guidance for			
	Departments on effective policy-making;			
54	1bb. The Policy Council and States Departments should			
	consider a corporate approach to ensuring that People's			
	Deputies are adequately informed about significant			
	government initiatives and media interest. When			
	Departments know it is likely that announcements			
	concerning policy will appear in the media, they should			
	provide an explanatory note to States members.			
	Furthermore, when Departments reply to media queries			
	they should copy responses to all States members;			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
	A. The Trees of Research Property of the Ide			Body/Bodies
55	1gg. The Treasury and Resources Department should			
	publish guidance criteria to enable States Departments			
	and Committees and States Members to understand			
	better when it might be appropriate to engage the private			
	or third sector and alternatively when it might be better to			
	develop capacity internally to assist in the development of			
	policy or the delivery of services;	-		
56	1rr. The Policy Council should redouble its efforts to		The work related to this Resolution	
	present proposals for the establishment of appropriate		has been incorporated into the	
	processes for hearing complaints and appeals against		subsequent work on the Review of	
	States Departments and Committees, having set out the		the Role and Governance of Arm's	
	merits or otherwise of a Centralised Tribunal Service and		Length Bodies under a separate	
	an Ombudsman;		Resolution.	
57	1ss. The Policy Council should develop a Code of		The context for this Resolution has	
	Operational Governance, under the leadership of the Chief		fundamentally changed since	
	Executive of the States of Guernsey, which would outline		2012, following the machinery of	
	what is expected across the public sector. The Code		government changes made in	
	should sit beneath the States Strategic Plan and enable		2016, the ongoing process of	
	the public sector to achieve the objectives and policies		Public Sector Reform, and the	
	determined by elected politicians. The Code, taken in its		prioritisation of work under the	
	entirety, would be expected to address the shortcomings		P&R Plan, which succeeded the	
	identified in this report and other weaknesses identified		former States' Strategic Plan. As a	
	elsewhere as well as being flexible enough to adapt as the		result, it will be necessary to put in	
	expectations and demands of good governance evolve;		place new forms of governance at	
			an appropriate juncture. This	
			Resolution is therefore no longer	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
				Body/Bodies
			relevant in its current form and	
			should be rescinded. However,	
			work will continue, under the	
			heading of Public Sector Reform,	
			to look at how best to manage	
			resources to deliver the States'	
			objectives.	
58	1uu. The Policy Council should give consideration to the		This Resolution is recommended	
	introduction of a more formal mechanism to review the		for rescission as it has been	
	performance of the States Chief Executive;		superseded by Resolutions passed	
			in June 2019.	
59	2. That the Policy Council, after consultation with States		The context has fundamentally	
	Departments and Committees, present to the States of		changed since 2012, following the	
	Deliberation by no later than January, 2013 a plan of		machinery of government changes	
	action for the implementation of the recommendations		made in 2016, the ongoing process	
	approved above.		of Public Sector Reform, and the	
			prioritisation of work under the	
			P&R Plan, which succeeded the	
			former States' Strategic Plan. As a	
			result, it will be necessary to put in	
			place new forms of governance at	
			an appropriate juncture. This	
			Resolution is therefore no longer	
			relevant in its current form and	
			should be rescinded. However,	
			work will continue, under the	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
			heading of Public Sector Reform, to look at how best to manage resources to deliver the States' objectives.	
60	1. To note the Report prepared by the Criminal Justice Working Group and appended to the Billet and to acknowledge that reports on the Strategy's progress will be submitted to the Assembly in future years as appendices.	XI of 2012: Developing a Criminal Justice Strategy and a Report from the Criminal Justice Working Group	This is being proposed for rescission as it is considered to be no longer relevant. The Criminal Justice Strategy is to be evolved into the Justice Policy Strategy.	Committee for Home Affairs
61	4. To direct that legislation be drafted to allow the Police to confiscate tobacco products and paraphernalia from under 18's in the streets and other public places.	XXIII of 2012: Tobacco Control Strategy 2009- 2013: Re- Introduction of Tobacco Licenses and Tobacco Controls	Further consultation with stakeholders indicated that an Ordinance permitting the confiscation of tobacco products from under 18s should not be progressed, as it was not proportionate or workable because it would criminalise children.	Committee for Health & Social Care
62	1. To direct the Education Department to pursue the strategic direction for the education service as outlined in that Report.	XV of 2013: Today's Learners Tomorrow's World	These Resolutions are proposed for rescission. The Committee for Education, Sport & Culture is	Committee for Education, Sport &
63	2. To direct the Education Department to report back to the States of Deliberation annually on:	– The Education Board's Vision	developing a new vision for education which will be published in Q2 2021.	Culture

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	 the progress it has achieved in developing the vision and progressing the actions identified in the vision; any new actions which have been identified as part of the vision; and demonstrate how the community has been engaged in the process. 			
64	6. To direct that, where appropriate, there should be internal service level agreements within the States of Guernsey, including in respect of services provided by the Shared Transaction Service Centre ("the Hub"), in order to provide for clear definition of responsibilities and clear lines of accountability.	XV of 2013: Clarification of the Responsibility and Accountability of the Civil Service to the Political Boards and Committees	This Resolution has been superseded by the change of government in May 2016 and subsequent work on transformation of the public service.	Policy & Resources Committee
65	1. To approve the development of a Government Service Plan as the corporate mechanism for allocating the resources available to the States in accordance with States strategic aims and objectives and agreed priorities.	XV of 2013: Developing a Government Service Plan	These Resolutions are recommended for rescission as they are now superseded.	Policy & Resources Committee
66	5. To endorse the principle that in future a direct link, or golden thread, will be established ensuring that Departmental Business Plans deliver the corporate priorities and services agreed as part of the Government Service Plan.			
67	1. To agree to move towards a policy of two and three- form entry States primary schools as far as possible in order to improve educational outcomes, increase efficiency and ensure greater consistency in performance.	XX of 2013: Transforming Primary Education	The Committee for Education, Sport & Culture wants to have flexibility to develop its own strategic policy in this area. It	Committee for Education, Sport & Culture

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
68	4. To agree that discussions shall take place with the Diocesan Authorities to consider how Catholic primary provision is provided in future, with a view to determining whether it would be possible to move towards two or three-form entry in line with the Department's other primary schools, for example through federation or merger of Notre Dame du Rosaire and St Mary and St Michael Primary Schools.		considers it unhelpful, particularly given the changed fiscal landscape, to be limited by these Resolutions, and therefore proposes them for rescission.	
69	5. To agree that over the next 5-10 years efficient and effective primary provision in the area served by Forest Primary School and La Houguette Primary School shall be revisited by a future Education Department.			
70	3. To agree that the Department will record data in such a way as to enable meaningful measurements of change in travelling modes to be calculated.	IX of 2014: Guernsey Integrated On- Island Transport Strategy	Data continues to be collated to monitor transport modes generally and for inclusion in the Periodic Review as a part of business as usual. As a result, this Resolution can be rescinded.	Committee for the Environment & Infrastructure
71	8. To approve the intention of the Environment Department to investigate and implement a trial system of Park and Ride, subject to a suitable site being located, as outlined in paragraph 68 of that Minority Report.		Progression of this initiative may be reliant on paid parking and, accordingly, has been given a low priority at this time. This doesn't require any legislation to implement and so the Resolution can be rescinded.	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
72	9. To approve the intention of the Environment Department to investigate and implement measures to encourage car sharing as outlined in paragraphs 69 to 70 of that Minority Report.		A number of measures aimed at encouraging car sharing are currently being explored as a part of BAU. Legislation is not required for most initiatives, such as travel planning and car share Apps, so this Resolution can be rescinded.	bouy, boules
73	14. To direct the Environment Department to investigate possible improvement to taxi provision in Guernsey and to report back to the States by July 2015 with their proposals (see paragraph 97 of that Minority Report).		Traffic & Highway Services is undertaking a review of Guernsey's Taxi and Private Hire Car Licensing regime (delayed due to COVID-19) which will look to make improvements. Rescind and make new operational recommendations when/if required.	
74	20. To direct the Environment Department in conjunction with the Commerce and Employment Department and the Public Services Department to conduct a review of commercial vehicle activity and circulation with a view to improvements in accordance with the Vision, as set out in paragraph 133 of that Minority Report, and to report back to the States by July 2015 with their proposals.		This is too broad a requirement in the current circumstances. The intention is to review this in due course once the future ports arrangements are clarified and priorities set out by the States. A further Policy Letter would be required, so this Resolution can be rescinded and new	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
			recommendations can be brought forward if/when required.	
75	22. To approve the proposal in relation to disabled people as set out in paragraphs 143 to 148 and 162 of that Minority Report.		The Committee for the Environment & Infrastructure does not require separate legislation to deliver this Resolution, and it can therefore be rescinded. Improvement for people with disabilities is a priority that is being delivered as part of BAU.	
76	3. To require the Health and Social Services Department through the Chief Officer of the Department to monitor the functioning of the Responsible Officer regime as set out in paragraph 23 of that Report.	XII of 2014: Introduction of Responsible Officer Legislation to Strengthen Medical Practitioner Quality Assurance	It is considered that there is no practical advantage of a specific Resolution regarding the monitoring of the function of the Responsible Officer regime. The monitoring required is business as usual at an operational level and is successfully embedded in working practices, with the external governance required provided by the General Medical Council.	Committee for Health & Social Care
77	3. To direct the Treasury and Resources Department and the Commerce and Employment Department to investigate the need for any amendments to the guidance issued by the States to the Treasury and Resources Department under the provisions of the States Trading	XVI of 2014: Guernsey Electricity – Guernsey-Jersey Cable Project	This Resolution is recommended for rescission as it has now been superseded.	Policy & Resources Committee; Committee for Economic

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	Companies (Bailiwick of Guernsey) Ordinance, 2001, to enable Guernsey Electricity to act as a "carrier-neutral" dark fibre infrastructure provider and to report back to the States with recommendations for any such amendments if necessary.			Development; States' Trading Supervisory Board
78	4. To direct the Policy Council to review the impact of population policy on the States Strategic Plan Statement of Aims and report back to the States of Deliberation with its findings no later than July 2018.	IV of 2015: Planning a Sustainable Future – The Personal Tax,	This Resolution is proposed for rescission as the work related to it has now been superseded.	Policy & Resources Committee
79	35. To direct the Treasury and Resources Department to revise the grant paid to the Social Insurance Fund to compensate for the revenue lost to the Social Security funds if an allowance is introduced for employed and self-employed individuals.	Pensions and Benefits Review	This Resolution is proposed for rescission because the Guernsey Investment Fund will be independent of General Revenue from 2021 and there will therefore be no grant to revise.	
80	5. To amend section 86(4) of the Land Planning and Development (Guernsey) Law, 2005 to: (a) reduce the term of office from six to four years subject to any prior requirement to retire as set out below; (b) introduce a retirement age of seventy years for the Chairman and members of the Planning Panel, unless otherwise extended by the Policy Council, and in any case they shall retire on reaching their seventy second birthday; (c) set a maximum term of office for members of 12 consecutive years, except where a person is appointed as	VI of 2015: The Planning Panel – Re-Election of Panel Members and Amendments to the Terms of Office for Panel Members	The legislation was on hold pending the outcome of the review of 'Arm's-Length' Bodies. Since the Resolutions have been agreed, to avoid discrimination there has been a general shift away from maximum retirement age. As a consequence, when the amendment is drafted, 5(b) would be out of step with what is happening with other tribunals.	Committee for the Environment & Infrastructure

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	Chairman from amongst the Planning Panel, in which case the appointment should be limited to 16 consecutive years, subject in either case to the retirement requirement above.		This issue will be covered in a policy letter to renew the membership of the Panel, and this Resolution can be rescinded.	
81	To agree that the Forest Park Hotel, Forest Road, St. Martin, should be inscribed in Part B of the Housing Register.	VII of 2015: Housing (Control of Occupation)	These Resolutions are being proposed for rescission as it is considered they are no longer	Committee for Home Affairs
82	2. To agree that an Ordinance be prepared, in accordance with section 52 of the Housing (Control of Occupation) (Guernsey) Law, 1994, to permit the Department to inscribe the Forest Park Hotel, Forest Road, St. Martin, in Part B of the Housing Register subject to application being made by the owners within 6 months from the commencement date of the Ordinance.	(Guernsey) Law, 1994 – Variation to the Housing Register	relevant.	
83	10. To direct the preparation of such legislation as may be necessary to give effect to the above decisions.	XIV of 2015: Integrated Transport Strategy – Funding	This Resolution is no longer required. Any new proposals would be subject to usual processes.	Committee for the Environment & Infrastructure
84	1. To implement the recommendations set out in the States Report dated 29th August, 2007, entitled "Review of Gambling Legislation" included within Billet d'État XXII of 2007 ("the 2007 Report"), and that Policy Letter by amending the existing legislation, rather than repealing and replacing the existing legislative framework. 2. To note that the Home Department will continue to	XIV of 2015: Review of Gambling Legislation	All Outstanding Resolutions relating to this Policy Letter and which belong to the Committee for Home Affairs (1 – 19) are being proposed for rescission, as they are considered to be no longer relevant. The Committee	Committee for Home Affairs
65	review whether an entire new gambling legislative		recognise the legislation that	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
				Body/Bodies
	framework is necessary as originally proposed in		underpins gambling in Guernsey	
	recommendation 23 of the 2007 Report, and will report		dates back to the early 1970's and	
	back to the States with its findings.		doesn't necessarily reflect or	
86	5. To approve the introduction of certain types of gaming		support modern practices,	
	machines in licensed premises which allow patrons to		however, it does not believe it is	
	participate in tournament based competitions (and any		likely that it will be able to	
	licence conditions, controls or limitations in relation to any		progress the implementation of	
	such machines, or games available on any such machines)		these changes in the coming	
	as determined by the Department by way of Order under		political term. At which point the	
	the Liquor Licensing Ordinance, 2006 and the Gambling		Resolutions will be between 10	
	(Betting) Ordinance, 1973, and to rescind the part of		and 18 years old and will be in	
	resolution X.1 of Billet d'État XXII of 2007 which adopted		need of further review. The	
	recommendation 4 of the 2007 Report.		Committee has agreed that all of	
87	8. To agree to the amendments to the Gambling (Betting)		the Resolutions relating to the	
	Ordinance, 1973, in relation to bookmakers' agents as		review of gambling which took	
	described in paragraphs 3.24 and 3.25 of that Policy		place in 2007 and 2015 should be	
	Letter.		rescinded.	
88	11. To remove the restriction on the size of screens and			
	the current requirement that coverage must relate to			
	sporting events and instead allow coverage to relate to			
	any betting event as detailed in paragraphs 3.39 to 3.41			
	inclusive of that Policy Letter.			
89	14. To clarify that a lottery or cinema racing event to raise			
	money for charitable purposes may raise money for more			
	than one charitable / not for profit organisation, and that			
	the money raised may be for a charitable organisation that			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	is different to the organisation promoting the lottery or cinema racing event.			
90	15. To agree to the amendments to the Gambling (Gaming and Lotteries) Ordinance, 1991, as amended, as described in paragraph 3.54(b) of that Policy Letter.			
91	16. To agree to the amendments to the Gambling (Cinema Racing) Ordinance, 1988 as described in paragraph 3.54(c) of that Policy Letter.			
92	17. To agree that the sale and issue of lottery tickets online to persons present in the Bailiwick of Guernsey for both small scale and high value charitable lotteries be made lawful, as described in paragraph 3.55 and 3.56 of that Policy Letter.			
93	18. To note the Home Department's update in respect to Fixed Odds Betting Terminals and to reaffirm paragraphs 21 and 22 of the 2007 Report, which agreed the introduction of Fixed Odds Betting Terminals locally in licensed bookmakers' offices and the introduction of separate codes of practice and other regulatory practices as may be necessary to ensure that the terminals are not misused.			
94	19. To direct the preparation of such legislation as may be necessary to give effect to the above decisions.			
95	1A. As part of the SCIP process, to commission an independent survey report of the Leopardess by a suitably qualified marine surveyor as to her present condition and	XVI of 2015: Purchase of a Replacement	The Resolutions relating to the replacement of the FPV are to be rescinded. However, this should	Committee for Economic Development

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
96	as to her likely future maintenance costs, in order to establish whether she needs replacing now or whether it would be economically more sensible for her to remain in commission and be the subject of appropriate maintenance. 1B. To seek appropriate authority to release funding for the above independent survey from the Capital Reserve. 1C. If, as a result of the survey, it is concluded by the Department that the Leopardess requires replacement, to re-open the tender process so as to include any local boat builders who can demonstrate the ability to build commercial vessels, and to widen the specification so as not to exclude glass fibre composite for the hull, and to amend the Outline Business Case accordingly. 1D. To report back to the States by the March 2016 meeting of the States of Deliberation, such report to	Fisheries Patrol Vessel	not be regarded as an indication that consideration should not be given to a replacement vessel in the future. Therefore a paper will be prepared for the Committee, setting out the background to past consideration of this matter, providing context in relation to potential future requirements following the Brexit-related decisions on fishing and seeking the Committee's position on the need to progress work on securing a States of Guernsey vessel.	Body/Bodies
99	include the independent survey noted above. 31. To agree that the Committee for Employment & Social Security shall report to the States by October 2017 setting out their opinion on the feasibility of medical and paramedical services being provided either by Statesemployed clinicians or contracted private practitioners for adult Supplementary Benefit claimants.	XVIII of 2015: Benefit and Contribution Rates for 2016	Previous Committees have not progressed this work. The current Committee for Employment & Social Security is of the view that it would not be practical to require income support claimants to see a specific medical professional for the duration of their claim, which would be likely to be different	Committee for Employment & Social Security

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
			from the GP they would usually see, especially given that some people come on and off benefit regularly. This Resolution is therefore proposed for rescission.	
100	33. To agree that the Committee <i>for</i> Education, Sport and Culture must report to the States of Deliberation by no later than July 2017, setting out a comprehensive sports strategy, including the funding requirements necessary to achieve the objectives set out in the strategy.	XIX of 2015: Annual Budget of the States for 2016	This Resolution has been superseded by Billet d'État XII of 2017, Resolution 15 (which has been completed).	Committee for Education, Sport & Culture
101	2. To direct the preparation of such legislation as may be necessary so as to give effect to the above decisions, and of any necessary consequential, supplementary and transitional provisions not specified above, including, but not limited to, amendments to other legislation	XX of 2015: Amendment of the Financial Services (Bailiwick of Guernsey) Law, 1987 (Joint Report with Policy Council)	The remaining Resolutions of this are to be rescinded. The current statutory framework operates satisfactorily and these Resolutions, if progressed, would create unnecessary complexity. They are therefore proposed for rescission.	Committee for Economic Development; Policy & Resources Committee
102	1. To note the update on the implementation of the Disability and Inclusion Strategy provided in that Policy Letter, and to direct the committee with responsibility for the Disability and Inclusion Strategy to report back to the States on the implementation of the strategy no later than November 2017.	XX of 2015: Update on the Disability and Inclusion Strategy	The Committee is proposing that this Resolution be rescinded, because it has been five years since the proposition was approved, and three years since the deadline to report back to the States. The previous Committee provided regular updates on	Committee for Employment & Social Security

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
			specific work streams that form part of the objectives of the Strategy through the President's update statements in the Assembly and the P&R Plan reporting process. Further, highlight reports on progress with the work streams of the overall Strategy are published on Gov.gg every six weeks. The Committee intends to review and update the Strategy itself in due course, if resources are available to do so, which in itself will result in the States receiving a full update on progress with the Strategy.	
103	2. To note that the Health and Social Services Department (and its successor) will return to the States of Deliberation during 2016 with Policy Letters proposing the more detailed arrangements to implement the strategy outlined in that Policy Letter and the Report of the Guernsey's Future Ambulance Service Steering Group, once those plans and Business Cases have been finalised between all parties.	III of 2016: Proposals Regarding Guernsey's Future Ambulance Service	There is no longer a need for this 'to note' Resolution as there is currently a 10 year contract in place with St John Ambulance Service through the Partnership of Purpose.	Committee for Health & Social Care

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
104	3. To direct the Policy and Resources Committee to take the actions required to appoint Accounting Officers for each of the Principal Committees as set out in paragraph 2.28 of that Policy Letter.	IV of 2016: The Scrutiny Management Committee: Powers, Resources and Impartiality	The Accounting Officers to which this Resolution and paragraph 2.28 of the Policy Letter refer to have not been appointed and, given the ongoing work in Public Sector Reform that affects governance structures in the civil service, this Resolution is proposed for rescission.	Policy & Resources Committee
105	2. To direct the Committee for Employment & Social Security to report to the States of Deliberation, no later than October 2017, with recommendations for reform of the arrangements for winter fuel allowances to householders receiving supplementary benefit.	VII of 2016: Comprehensive Social Welfare Benefits Model	The Committee would like to explore policy options to amend the scheme, including factoring in the age and energy efficiency of a property. Resource limitations prevented this work stream from being progressed in recent years, but some work has now commenced. However, due to the overlap with the Resolutions from the June 2020 Policy Letter on the Energy Policy, the Committee is proposing that this Resolution is rescinded, as the work to review the winter fuel allowance will be progressed as part of the wider	Committee for Employment & Social Security

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
			work stream to address energy poverty.	
106	5. To direct the Committee <i>for</i> Economic Development to submit a policy letter to the States of Deliberation setting out a Tourism strategy for approval by the States by 31 October 2018. Such policy letter to include: (a) a review of the Visit Guernsey and Chamber of Commerce Strategic Plan 2015-2025 (also known as the Guernsey Tourism Strategic Plan 2015-2025) as referenced in paragraphs 7.6.3 and 13.4.3 of Appendix 1 of the report of the Development & Planning Authority (pages 70 and 98 of Appendix 1, subject to the changes set out at pages 11 and 16 of Appendix 7); and (b) An assessment of the current stock of visitor accommodation and the stock of visitor accommodation necessary to support the future viability and growth of the industry.	XXVII of 2016: The Island Development Plan – Development & Planning Authority Recommendations	This Resolution is to be rescinded as the Tourism Strategy and associated Resolutions are now superseded by the wider economic recovery plans which will be considered by the States shortly. The Guernsey Tourism Strategy Ten Point Plan 2020 -2025 was approved by the Committee in December 2019 and was published in January 2020.	Committee for Economic Development
107	7. To direct the Development & Planning Authority, after consultation with other relevant committees of the States, to determine which changes would need to be made to legislation or policy in order to establish a gateway for the provision of comparison and convenience retail development on the current site of Oatlands Village that supports the continued viability of this site as a valuable		This Resolution has been superseded by a Planning Covenant relating to Oatlands and should be rescinded.	Development & Planning Authority

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
108	tourist attraction for the Island; and if, during the course of the work and consultation described above, it becomes clear that such a gateway could not be established without first altering the Strategic Land Use Plan also to direct the Committee for the Environment & Infrastructure to consider whether it should exercise its powers under Section 5(2) of the Land Planning and Development (Guernsey) Law, 2005 to propose such alteration to the Plan; and also to direct that the Authority, and the Committee if appropriate, shall report its or their conclusions to the States in propositions and a policy letter or policy letters to be submitted to Her Majesty's Greffier by no later than the 30th of April, 2017.	II of 2018:	The Committee <i>for</i> Education,	Committee for
	 secondary and post-16 education shall be organised as follows: An 11 to 18 School in Guernsey operating as one organisation comprising two constituent colleges or campuses on different sites, both of which shall include sixth forms; The College of Further Education operating as one organisation providing vocational, professional and technical education for full-time and part-time students, including apprentices; St. Anne's School in Alderney; and 	The Future Structure of Secondary and Post-16 Education in the Bailiwick	Sport & Culture wants to have flexibility to develop its own strategic policy in this area. It considers it unhelpful, particularly given the changed fiscal landscape, to be limited by these Resolutions, and therefore proposes them for rescission.	Education, Sport & Culture

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	Le Murier School and les Voies School operating as			,
	Special Schools for students with special			
100	educational needs.	-		
109	4. To agree that the replacement legislation must provide			
	for genuine devolution of governance and leadership from			
	the Committee <i>for</i> Education, Sport & Culture (and by extension from the 'Education Office') to the 11 to 18			
	School and the College of Further Education; and further			
	to agree that it must provide for the CfESC (supported by			
	the 'Education Office') to focus on 'central government'			
	functions – for example, education law, strategy and			
	substantial policy, curriculum, funding arrangements and			
	the accountability of performance and standards in			
	schools and colleges.			
110	5. To agree that the development of the replacement			
	legislation provides an ideal opportunity to consider the			
	most appropriate long-term relationships and governance			
	arrangements between all providers of secondary and			
	post-16 education, including in relation to provision for			
	students with special educational needs; and further to			
	agree that in any event there must be a firm requirement			
	for the strongest possible collaboration between all			
	providers of secondary and post-16 education, including			
	strengthening collaboration between the 11 to 18 School			
	and the College of Further Education for the benefit of			
	students of all abilities and interests.			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
111	6. To agree that the 11 to 18 School, operating as one			Body/Bodies
	organisation comprising two constituent colleges or			
	campuses, shall have a single board of governors and a			
	single executive leadership team, but the constituent			
	colleges or campuses shall each have a principal and the			
	freedom to develop aspects of their own identity and			
	make their own day-to-day decisions.			
112	9. To agree that teachers and others working in the	-		
	education service must be advised of the staff structure			
	for the 11 to 18 School well in advance of the necessary			
	changes to the estate and the inevitable relocation of			
	some staff.			
113	10. To agree that the creation of the 11 to 18 School,			
	operating as one organisation in two constituent colleges			
	or campuses, must be a collaborative endeavour between			
	the four existing secondary schools.			
114	11. To agree that as soon as practicable all students in			
	secondary and post-16 education must have access to the			
	best facilities the Island can afford in a purpose-built 11 to			
	18 School, operating as one organisation in two			
	constituent colleges or campuses, and in a purpose-built			
	College of Further Education.			
115	13. To direct the Committee <i>for</i> Education, Sport &			
	Culture to submit to the States all Propositions (and Policy			
	Letters) necessary to enable:			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	 the organisation of secondary and post-16 education, and the preparation of the detailed legislation necessary to implement the legislative changes, as set out above. 			
116	11. To direct the States' Assembly and Constitution Committee, in consultation with the Committee for Economic Development, the Policy & Resources Committee and the Transport Licensing Authority, to review the role and constitution of the Transport Licensing Authority and, if it considers that changes are necessary, to return to the States with proposals no later than the end of 2019.	XIX of 2018: Review of Air Transport Licensing	The Committee is of the view, given events in 2020 and their impact on the Island, such a review should take place after consideration is given to the Island's transportation policies. It has therefore concluded that to undertake a review at this time would be premature and requests that the Policy & Resources Committee includes this resolution to be rescinded.	States' Assembly & Constitution Committee
117	6. To agree that the Commission should be established by the Committee <i>for</i> Health & Social Care on a 'shadow' basis until it is fully constituted in law, and to direct the Policy & Resources Committee to take account of the costs of operating the Commission when recommending Cash Limits for the Committee <i>for</i> Health & Social Care for 2020 and subsequent years;	III of 2019: Health and Care Regulation in the Bailiwick	As time has moved on, and as the first draft of the Projet de Loi for the regulatory framework has been prepared, the Committee is comfortable that steps could be taken to finalise the structure of the proposed regulatory commission without the needs to do so initially on a shadow basis, if resources were allocated to this	Committee for Health & Social Care

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			work to enable it to proceed. There is, therefore, no longer a	
			need for this specific Resolution.	
118	11. To direct the Policy & Resources Committee, in	IX of 2019:	This is superseded by work	Policy &
	consultation with all States Committees, to develop a	Policy & Resource	underway on the Target Operating	Resources
	framework governing the relationship between the	Plan – 2018 Review	Model, and it was agreed to be	Committee
	elected States of Guernsey and the civil service, taking into	and 2019 Update	proposed for rescission by the	
	account the requirements of Proposition 10(a-h), by no		Policy & Resources Committee.	
	later than the end of 2019.			
119	3. To direct the Policy & Resources Committee to	XIII of 2019:	The Policy & Resources Committee	Policy &
	coordinate a review of the role and function of the	Island	agreed to rescind the Resolution as	Resources
	Development & Planning Authority, as described in Recital	Development Plan	there is lack of evidence	Committee
	18 to this Petition, to be brought to the States no later		supporting the Requête's	
	than April 2020, including the constraints placed on its		assertions, and that discharging	
	political and democratically-accountable character as a		the Resolution would not be the	
	result of planning legislation, planning policy and other		best use of resource in the current	
	law, and how these might best be resolved; and whether		context. A wider review of	
	or not the planning legislation should be amended to give		planning legislation would be an	
	the Development & Planning Authority discretion to make		enormous and costly task and	
	more than minor departures from a development plan		would divert staff from focusing on	
	where other material planning considerations weigh in		the Development & Planning	
	favour of such a departure.		Authority's priorities.	
120	8. To direct the preparation of such legislation as is		This Resolution is no longer	Committee for
	necessary to give effect to their decisions.		required as it has been	the
			superseded.	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
121	9. (a) To direct the Committee for the Environment & Infrastructure to create a Tree & Woodland Strategy for Guernsey. (b) TO NEGATIVE THE PROPOSITION for a review to be undertaken by the Development & Planning Authority of the existing legal framework for the protection for trees, including Tree Protection Orders and planning conditions, making appropriate recommendations for any required legislative amendments to the 2005 Land Planning & Development Law and related Ordinances, to ensure that greater protection is afforded to individual trees and woodland where they make a positive contribution to amenity value. Such review to be guided by relevant recommendations made in the Tree & Woodland Strategy.		A distinct standalone strategy would not now be an appropriate approach. The protection of trees and woodland does not need to be brought forward as a standalone project. It is part of the wider work being driven by the Strategy for Nature to ensure a holistic approach and the development of a green infrastructure plan in the Government Work Programme.	Environment & Infrastructure
122	8. To direct the Policy & Resources Committee to use its delegated authority to transfer funding of a maximum of £190,000 from the Budget Reserve to the Royal Court budget to fund, if necessary, a manual count (and, if necessary, recount) of the votes cast at the 2020 election. 1. To direct the Committee for Education, Sport & Culture not to enter into any contractual obligations on behalf of the States or continue with any associated procurement processes for implementation of any elements of the 1 school on 2 sites plan as approved by the States on 6th September 2019;	XXIV of 2019: General Election 2020 – Second Policy Letter V of 2020: Determining the Best Model for Secondary Education	This funding was made available but never requested for the vote count of the 2020 General Election, and it can therefore be rescinded. The Committee for Education, Sport & Culture wants to have flexibility to develop its own strategic policy in this area. It considers it unhelpful, particularly given the changed fiscal landscape, to be limited by this Resolution,	Policy & Resources Committee Committee for Education, Sport & Culture

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			and therefore proposes it for rescission.	
124	2. To direct the Committee <i>for</i> Education, Sport & Culture to prepare a report before the end of the term of the current States, that must include a comprehensive comparison of the structure and implementation of the 1 school on 2 sites plan with other viable models of non-selective educational delivery in Guernsey previously presented to and considered by the Committee, for consideration by the Committee <i>for</i> Education, Sport & Culture as constituted after the 2020 General Election ("the newly constituted Committee") and to direct the newly constituted Committee to revert to the States before the end of 2020 with a Policy Letter and suitable Propositions to implement what it believes to be the best model for secondary education in Guernsey.		This is proposed for rescission, as it is superseded by Resolutions 5 and 6 of Billet d'État VIII of 2020.	
125	1. To agree to the continuation of the development, which is already well under way, of a single States' secondary school operating across a number of sites (initially four sites).	VIII of 2020: Review of the Future Structure of Secondary &	The Committee for Education, Sport & Culture wants to have flexibility to develop its own strategic policy in this area. It	Committee for Education, Sport & Culture
126	5. To agree that the review of models of secondary education against the 'benchmark' model of two 11-18 colleges, which was directed by the States on the 3rd of March 2020, shall be restricted to models organising secondary education in one school in the following configuration of colleges or campuses:	Further Education: Next Steps	considers it unhelpful, particularly given the changed fiscal landscape, to be limited by these Resolutions, and therefore proposes these for rescission.	

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
No.	a) Three 11-18 colleges; b) Two 11-16 colleges and one 11-18 college; and c) Three 11-16 colleges and a separate sixth form college on a different site. 6. To agree that the review of models of secondary education against the 'benchmark' model of two 11-18 colleges, which was directed by the States on the 3rd of March 2020, and for which the baseline assumptions shall be those used in the model of two 11-18 colleges in order to provide a genuine like-for-like comparison, shall include assessment of the following indicative considerations but that the Committee shall be free to include other considerations should it see fit: Quality of education — • Promoting the highest possible standards and outcomes; • Range and equality of opportunities, including curriculum and facilities; • Curriculum breadth and opportunities to group	Billet d'État & Title	Reason for Rescission	
	 students flexibly; Standard of and access to facilities indoors and outdoors; Recruitment, retention, flexibility and resilience of staff teams; Pastoral support and wellbeing of students and staff; 			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	 Support for students with special educational needs or disabilities; Pupil teacher ratios and average class sizes; Extra-curricular and enrichment opportunities; and Ease of transition between different phases of education. Value for money – Capital expenditure; Revenue expenditure: making the best use of the funds the States are prepared to spend on secondary education annually; and Transition costs to move from the status quo to the 			
	new model. Infrastructure & organisation — Infrastructure at the school sites; Infrastructure around the school sites; Capacity and capability of the States to implement the model; Consistency with States' strategic objectives; and School operational issues which are specific to any particular model (excluding those which are general to all models).			
128	7. To note that many of the representations received from teachers and others in advance of the States' debate on education which led to the Resolutions made on the 3rd of March 2020 concerned issues which were only partially			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring
				Body/Bodies
	related or in some cases unrelated to secondary education			
	models – in particular, these issues were the internal			
	space planned and the external space available at the			
	school sites and the configuration of that space and the			
	day-to-day operation of the school and its constituent			
	colleges – and therefore to agree that the review of			
	secondary education models shall allow opportunities for			
	discussions about space standards, the configuration of			
	space and the day-to-day operation of the school and its			
	constituent colleges, in particular with unions			
	representing teachers and support staff, and to direct the			
	Committee to take into account these discussions when			
	recommending to the States the optimum future model of			
	secondary education following the review of secondary			
	education models.			
129	9. To direct the Committee for Education, Sport & Culture,			
	following the review of secondary education models, to			
	submit its Policy Letter to the States in time for the matter			
	to be included on the 'Schedule for Future Business' not			
	later than at the Meeting of the States which will start on			
	the 28th of April 2021; and further to note that there			
	would be nothing to preclude the Committee from			
	submitting the Policy Letter sooner if it felt able to do so;			
	and to direct the Committee to attach Propositions to the			
	Policy Letter to allow the States to determine the future			

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
	model of secondary education and to introduce the future model as soon as practicable.			bouy/ boules
130	12. To note that pausing the development of the two 11-18 colleges previously agreed by the States and the consequential effects of doing so will result at least in the deferral of revenue savings on secondary and possibly further education; and to direct the Policy & Resources Committee to take this into account when recommending the annual cash limit of the Committee <i>for</i> Education, Sport & Culture in future years and when assessing the success or otherwise of the Committee's extant revenue savings plan.		The Policy & Resources Committee agreed to rescind this Resolution at its meeting of 3rd February, 2021 in line with the Committee for Education, Sport & Culture's decision to recommend that the related Resolutions are proposed for rescission.	Policy & Resources Committee
131	 To approve the transfer of the customary jurisdiction in relation to grants of representation for personal property for: (a) the Bailiwick other than Sark, and (b) in the event of an affirmative resolution from the Chief Pleas of Sark, Sark, from the Ecclesiastical Court to the Royal Court on the basis set out in this policy letter. To agree that a grant be made from General Revenue to the Social Investment Fund of £400,000 per annum for the first two years that the Royal Court operates grants of representation for personal property, with recommendations for the level of this grant for subsequent years to be included in future Annual Budgets. 	XI of 2020: Review of the Jurisdiction of the Ecclesiastical Court in Relation to Grants of Representation Regarding Personal Property	In late 2020, an alternative approach for the ongoing management of the probate function was put forward by the Dean of Guernsey, who proposed that probate services continue to be delivered by the Ecclesiastical Court, and not transferred to the Royal Court, with the net surplus (after the payment of all costs and a management fee) being transferred to the Social Investment Fund.	Policy & Resources Committee

No.	Resolution	Billet d'État & Title	Reason for Rescission	Sponsoring Body/Bodies
133	5. To direct the drafting of such legislation as may be		At its meeting on 26 th January,	
	necessary to give effect to the above decisions.		2021, the Committee agreed with	
			the approach and directed officers	
			to progress the Dean's proposal.	
			The proposals will achieve similar	
			outcomes with regards directing	
			surplus funds to the Social	
			Investment Fund without	
			additional legislation, increasing	
			the operational cost base of the	
			States of Guernsey or incurring the	
			cost of transformation.	

Table A3.2: Extant States' Resolutions recommended for transfer to another responsible Body

No.	Resolution	Billet & Title	Current	Transfer To	Reason for Transfer
			Sponsoring		
		N/ COAF (1999)	Body/Bodies	S	
1	1. To note the intention of the	IX of 2015: Utilities	Committee for	States'	It is recommended that these
	Department to discuss and review with	Laying and	Economic	Trading	Resolutions are transferred
	the Public Services Department and the	Maintaining	Development	Supervisory	to the STSB.
	Law Officers the possibility of the	Services in Private		Board	
	creation of appropriate statutory rights	Land			The issue of services in
	over private land that may be exercised				private land was followed up
	by water and sewerage services utility				with the Public Services
	providers and, if necessary, to submit a				Department at the time, but
	further report to the States with				this was not taken forward.
	proposals for the enactment of relevant				This now more appropriately
	legislation.				rests with STSB. The legal
2	3. To direct the preparation of such				drafting requirements are
	legislation that may be necessary so as				minor and still valid as this
	to give effect to the above decisions.				would tidy up an anomaly
					that occurred when the
					electricity law was drafted.
3	2. To direct the Committee for	VII of 2020:	Committee for	Committee	Responsibility for
	Employment & Social Security and the	Scheme for the	Employment &	for Health &	implementing this scheme
	Committee for Health & Social Care to	Funding of Medical	Social Security;	Social Care	now rests solely with the
	agree the practical arrangements for	Treatment for	Committee for		Committee <i>for</i> Health &
	the implementation of the scheme set	Guernsey and	Health & Social		Social Care. It is
	out in section 4 of that policy letter.	Alderney Residents	Care		recommended for transfer.
		Travelling in the UK			

No.	Resolution	Billet & Title	Current	Transfer To	Reason for Transfer
			Sponsoring		
			Body/Bodies		
4	15. To direct the Committee for the	XI of 2020: States	Committee for	Policy &	The deadline means this is
	Environment & Infrastructure, working	of Guernsey Energy	Economic	Resources	not an immediate hold until
	with the Policy & Resources	Policy 2020-2050	Development	Committee	more detailed work on the
	Committee, to review the position on				Energy Policy is completed. It
	the introduction of energy related				may be key to part of a wider
	taxes, to deliver on the policy's aims,				tax review by the Policy &
	and bring any recommendation to the				Resources Committee, and
	States of Deliberation by May 2023.				should therefore be
	, ,				transferred to that
					Committee.

APPENDIX 4 - SUMMARY OF OUTSTANDING RESOLUTIONS AS AT 4th FEBRUARY, 2021

An Outstanding Resolution is one that requires further action, by a particular end point, before being fully discharged.

The first table documents the totals of Outstanding Resolutions as at 4th February, 2021 by Committee. It should be noted that a significant number of these Outstanding Resolutions are being proposed for rescission. For further details see Appendix 3. The second table lists these Resolutions as clusters pertaining to individual Policy Letters.

Table A4.1 – Outstanding Resolutions per Committee as at 4th February, 2021

Lead Committee	Total number of Outstanding Resolutions	Total number of Resolutions that involve more than one Committee
Policy & Resources Committee	167	15
Committee for Economic Development	49	7
Committee <i>for</i> Education, Sport & Culture	36	9
Committee <i>for</i> Employment & Social Security	66	19
Committee for Health & Social Care	77	16
Committee for Home Affairs	72	6
Committee <i>for the</i> Environment & Infrastructure	72	8
Development & Planning Authority	7	3
Overseas Aid & Development Commission	3	0
Scrutiny Management Committee	4	0
States Assembly & Constitution Committee	10	1
States' Trading Supervisory Board	25	4
TOTAL	588 ³⁰	88

³⁰ Includes 135 Resolutions proposed for rescission, see Appendix 3 for details and contains some duplicates as they belong to more than one committee. Total number of Outstanding Resolutions is 535.

Table A4.2 – Complete list of Outstanding Resolutions across the States of Guernsey as at 4th February, 2021

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2020	XXIX	Policy & Resources Committee	The Bailiwick's Participation in the UK-EU Trade and	2
			Cooperation Agreement	
2020	XXVI	Policy & Resources Committee; Committee for Education, Sport & Culture	The States of Guernsey Annual Budget for 2021	4
2020	XXVI	Committee for Employment & Social Security	Non-Contributory Benefit Rates for 2021	8
2020	XXV	Committee for Home Affairs	Transfer of Committee Function - Motor Sport Events	2
2020	XXIII	Policy & Resources Committee	Revision of the Double Taxation Arrangements Made with Finland	1
2020	XXIII	Committee for Home Affairs	Amendments to the Terrorism and Crime (Bailiwick of Guernsey) Law, 2002	1
2020	XVIII	Committee for Economic Development	Proposed Amendment to the Copyright (Bailiwick of Guernsey) Ordinance, 2005	2
2020	XVIII	States Assembly & Constitution Committee	Dates of States' Meetings and Minor Amendments to the Rules of Procedure of the States of Deliberation and their Committees	1
2020	XVI	Committee <i>for</i> Employment & Social Security; Committee <i>for</i> Health & Social Care	Supported Living and Ageing Well Strategy: Extending the Life of the Long-Term Care Insurance Scheme	5
2020	XVI	Committee for Economic Development	Proposed Amendment to the Financial Services Ombudsman (Bailiwick of Guernsey) Law, 2014	2
2020	XVI	Policy & Resources Committee; Committee for the Environment & Infrastructure; Committee for Economic Development; Overseas Aid & Development Commission	Mitigate Climate Change - States of Guernsey Climate Change Policy & Action Plan	14
2020	XVI	Policy & Resources Committee	Improving Living Standards	2

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2020	XVI	States Assembly & Constitution Committee	Review of the Code of Conduct for Members of the States of Deliberation	1
2020	XVI	Policy & Resources Committee; Committee for Education, Sport & Culture	Active 8: A Plan for Sport - 2021-2030	2
2020	XVI	Policy & Resources Committee	The King George the Fifth Memorial Playing Field Trust	1
2020	XVI	Committee for Health & Social Care; Policy & Resources Committee; Committee for Employment & Social Security; Committee for Education, Sport & Culture	Building a Better Future: Children's Health and Education	7
2020	XVI	Policy & Resources Committee; Committee for Education, Sport & Culture	Funding the Guernsey Language	2
2020	XVI	Committee <i>for the</i> Environment & Infrastructure	Third Party Planning Appeals	2
2020	XVI	Policy & Resources Committee; Development & Planning Authority	Seafront Enhancement Area Programme Update	5
2020	XVI	Policy & Resources Committee	Extension to the Bailiwick of the UK-US Extradition Treaty of 2003	1
2020	XV	Development & Planning Authority	Amendments to the Planning Legislation Relating to Planning Applications	1
2020	XV	Committee <i>for</i> Employment & Social Security; Committee <i>for</i> Education, Sport & Culture; Policy & Resources Committee	Proposals for a New Discrimination Ordinance	15
2020	XV	Committee <i>for</i> Home Affairs; Committee <i>for</i> Health & Social Care	Justice Review Report	3
2020	XIII	Committee for Health & Social Care	Modernisation of the Abortion (Guernsey) Law, 1997	1

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2020	XIII	Policy & Resources Committee	Revive and Thrive: Our Recovery Strategy for Guernsey Together	1
2020	XIII	Committee <i>for the</i> Environment & Infrastructure	Proposed Introduction of a General Housing Law	7
2020	XI	Committee for the Environment & Infrastructure; Committee for Economic Development; States' Trading Supervisory Board; Development & Planning Authority	States of Guernsey Energy Policy 2020-2050	14
2020	ΧI	Policy & Resources Committee	Review of the Jurisdiction of the Ecclesiastical Court in Relation to Grants of Representation Regarding Personal Property*	3
2020	XI	Policy & Resources Committee	Amendments to the Legal Framework Relating to Beneficial Ownership of Legal Persons	1
2020	XI	Policy & Resources Committee	Minor Changes to the Document Duty (Guernsey) Law, 2018	1
2020	ΧI	Committee for Employment & Social Security	Diffuse Mesothelioma Payment Scheme	1
2020	ΧI	Committee for Economic Development	Proposed Amendments to the Preferred Debts (Guernsey) Law, 1983	1
2020	Х	Development & Planning Authority	The Island Development Plan - Five Year Review of the Island Development Plan	1
2020	Х	Committee for the Environment & Infrastructure	Suspension of Carrying Out Works on Removal of the Anti- Tank Wall and the Managed Re-Alignment of the Coastline in that Area and Establishment of a Moratorium Period of 10 Years During Which Time Suitable Maintenance is to be Undertaken	2

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2020	Х	Committee <i>for</i> Economic Development	Ensuring that a Policy Letter on the Policy Governing 5G Technology is Debated by the States Assembly	1
2020	X	Committee <i>for the</i> Environment & Infrastructure; Development & Planning Authority	Planning for a New Facility for Managing Residual Inert Waste	1
2020	VIII	Committee <i>for</i> Education, Sport & Culture; Policy & Resources Committee	Review of the Future Structure of Secondary & Further Education: Next Steps*	8
2020	VII	Committee for Economic Development	Development of Competition Legislation	4
2020	VII	Committee <i>for</i> Employment & Social Security; Committee <i>for</i> Health & Social Care	Scheme for the Funding of Medical Treatment for Guernsey and Alderney Residents Travelling in the UK	1
2020	V	Committee for Health & Social Care	'Capacity Law' - Supplementary Policy Matters and Potential Financial Implications Arising from the Appeals Process	1
2020	V	Committee for Home Affairs	Sexual Offences Legislation: Supplementary Policy Matters	3
2020	V	States' Trading Supervisory Board	States' Trading Supervisory Board - Succession Planning	2
2020	V	Committee for Employment & Social Security	Uprating Policy for States Pension	1
2020	V	Committee for Education, Sport & Culture	Determining the Best Model for Secondary Education*	2
2020	IV	Policy & Resources Committee; Committee for Home Affairs	Reform of the Matrimonial Causes Law	3
2020	IV	Committee for Employment & Social Security; Policy & Resources Committee	Secondary Pensions: Detailed Proposals for the Introduction of Automatic Enrolment into Private Pensions and the Establishment of 'Your Island Pension'	18
2020	IV	Committee <i>for the</i> Environment & Infrastructure	The on-Island Integrated Transport Strategy - First Periodic Review	1
2020	1	Policy & Resources Committee	Charities and Other Non Profit Organisations	1

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2020	I	Policy & Resources Committee	The Review of the Fiscal Policy Framework and Fiscal Pressures	2
2020	1	Committee for Home Affairs	Police Support for Alderney and Sark	2
2020	I	Committee <i>for</i> Health & Social Care; Policy & Resources Committee	Review of the Funding of Drugs, Treatments and Devices	3
2020		Policy & Resources Committee	Covid-19 Pandemic - Funding of Financial Response	3
2020		Committee for Economic Development	Removal of the Director of Civil Aviation	1
2019	XXIV	Policy & Resources Committee; States Assembly & Constitution Committee	General Election 2020 - Second Policy Letter*	2
2019	XXIV	Policy & Resources Committee	International Tax Measures - Miscellaneous Amendments to the Income Tax Legislation	12
2019	XXIII	Committee for Economic Development	Development of the Business Case and Cost Benefit Analysis for the Extension of the Runway at Guernsey Airport to Create a 1,700 Metre Runway	1
2019	XXI	Policy & Resources Committee	The States of Guernsey Annual Budget for 2020	5
2019	XXI	Committee for Employment & Social Security	Non-Contributory Benefit Rates for 2020	3
2019	XVIII	Policy & Resources Committee	Independent States Members' Pay Review Panel - Final Report	1
2019	XVIII	Committee <i>for</i> Economic Development	Amendments to Companies Law	1
2019	XVI	Policy & Resources Committee; Committee for Education, Sport & Culture	Transforming Education Programme & Putting into Effect the Policy Decisions Made by the States in 2018	4
2019	XIII	Policy & Resources Committee	Taxation of Motoring	1
2019	XIII	Overseas Aid & Development Commission; Policy & Resources Committee	Our Place in the World: The Next Ten Years of Overseas Aid in Guernsey	2
2019	XIII	Policy & Resources Committee; Committee for the Environment & Infrastructure	Island Development Plan*	4

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2019	X	Committee for Health & Social Care; Policy & Resources Committee; Committee for Employment & Social Security	Reform of Health Care Funding	15
2019	IX	Committee for Health & Social Care; Policy & Resources Committee; Committee for Home Affairs; Committee for Employment & Social Security; States Assembly & Constitution Committee;	Policy & Resource Plan - 2018 Review and 2019 Update*	12
2019	VIII	States' Trading Supervisory Board	Requête - St Peter Port Harbour Development	2
2019	VII	Policy & Resources Committee; Committee for Home Affairs	Preparation for a New Electoral Roll	2
2019	VII	Policy & Resources Committee	Review of Strategic Air and Sea Links Infrastructure	1
2019	V	Committee for Health & Social Care	Hospital Modernisation Programme	2
2019	V	Policy & Resources Committee	Insurance - Statutory Discount Rate and Other Matters	2
2019	Ш	Committee for Health & Social Care	Health and Care Regulation in the Bailiwick*	5
2019	Ш	Policy & Resources Committee	States of Alderney - New Single Property Tax	1
2019	П	Policy & Resources Committee	Extending The Bailiwick Of Guernsey's Territorial Seas	6
2019	I	States' Trading Supervisory Board	Alderney Airport Runway Rehabilitation	1
2018	XXV	Committee for Health & Social Care	Organ Donation - Introduction of a 'Soft' Opt Out Scheme	1
2018	XXIV	Overseas Aid & Development Commission; Policy & Resources Committee	The States of Guernsey Annual Budget for 2019	5
2018	XXIII	Committee for Employment & Social Security	Non-Contributory Benefit Rates for 2019	1
2018	XXIII	States Assembly & Constitution Committee	Amendments to the Rules of Procedure of the States of Deliberation and Their Committees	2
2018	XIX	Committee <i>for</i> Economic Development; States Assembly & Constitution Committee	Review of Air Transport Licensing*	2

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of
2018	XVI	Policy & Posaureos Committos	Poplacement Cremater and Emissions Equipment	Res.
2018	XVI	Policy & Resources Committee Policy & Resources Committee	Replacement Cremator and Emissions Equipment Optimising the Use of the States Land and Property	1
2018	AVI	Policy & Resources Committee	Portfolio	1
2018	XV	Policy & Resources Committee; States Assembly & Constitution Committee	Policy & Resource Plan 2017 Review and 2018 Update	2
2018	XII	Committee for Health & Social Care	Requête - Assisted Dying	1
2018	XI	Policy & Resources Committee; Committee for Employment & Social Security; Committee for Health & Social Care	The Transformation of Income Tax and Contributions Services	6
2018	V	Committee for Employment & Social Security	Longer Working Lives	2
2018	V	Committee for Economic Development	Land for Industrial and Storage Uses	1
2018	II	Committee <i>for</i> Education, Sport & Culture; Committee <i>for</i> Health & Social Care	The Future Structure of Secondary and Post-16 Education in the Bailiwick*	11
2017	XXIV	Committee for the Environment & Infrastructure; States' Trading Supervisory Board; Policy & Resources Committee	The Inert Waste Strategy and a Proposal for a New Facility for Managing Residual Inert Waste	2
2017	XXIV	Policy & Resources Committee; Committee for Employment & Social Security; Committee for Health & Social Care; Committee for Education, Sport & Culture; Committee for Economic Development	A Partnership of Purpose: Transforming Bailiwick Health and Care	11
2017	XX	Policy & Resources Committee	The States of Guernsey Annual Budget for 2018	1
2017	ΧI	Policy & Resources Committee	A Regulatory Framework for Pension Schemes and their Providers	3
2017	VII	Policy & Resources Committee	The Population Management (Guernsey) Law, 2016 (Commencement) Ordinance, 2017	1

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2016	XXVII	Committee <i>for</i> Economic Development; Development & Planning Authority; Committee <i>for</i> Employment & Social Security; Committee <i>for the</i> Environment & Infrastructure	The Island Development Plan - Development & Planning Authority Recommendations*	3
2016	XXVI	Policy & Resources Committee	The States of Guernsey Annual Budget for 2017	1
2016	VII	Committee for Employment & Social Security	Comprehensive Social Welfare Benefits Model*	1
2016	VII	Committee for Health & Social Care	Review of Adoption Law - Second Phase	1
2016	VII	Policy & Resources Committee	Financial Measures to Mitigate the Likely Adverse Consequences Upon Existing Milk Distributors of the Dairy Being Free to Sell Milk and Milk Product to Any Commercial Customer	1
2016	VII	Committee for Health & Social Care	Capacity Law	1
2016	VI	Committee for Health & Social Care	Guernsey and Alderney Healthy Weight Strategy 2016- 2023	4
2016	IV	Policy & Resources Committee; Scrutiny Management Committee	The Scrutiny Management Committee: Powers, Resources and Impartiality*	3
2016	III	Committee for Economic Development; Committee for Education, Sport & Culture; Committee for Employment & Social Security; Committee for Health & Social Care; Committee for Home Affairs	Children and Young People's Plan 2016-2022	2
2016	III	Committee for Economic Development	Legislative Changes Relating to the Future Oversight of Guernsey Electricity Limited and Guernsey Post Limited	3
2016	Ш	Committee for Health & Social Care	Proposals Regarding Guernsey's Future Ambulance Service*	1

Year	Billet	Resolution Owner(s)	Policy Letter Title	No. of
	d'État			Res.
2016	Ш	Committee for Home Affairs	Trading Standards Legislation	2
2016	Ш	Committee for Education, Sport & Culture;	The Review of the Financial Relationship Between	3
		Committee for Employment & Social Security;	Guernsey and Alderney	
		Committee <i>for</i> Health & Social Care;		
		Committee <i>for</i> Home Affairs; States' Trading		
		Supervisory Board		
2016	Ш	Policy & Resources Committee	Establishing a Central Register of Contact Details for	1
			Individuals and Organisations	
2016	Ш	Policy & Resources Committee	The Supported Living & Ageing Well Strategy	1
2016	1	Policy & Resources Committee	Proposal to Achieve Greater Autonomy in the Legislative	1
			Process and International Affairs for Guernsey	
2015	XXIII	Committee for Home Affairs	Domestic Abuse Strategy	3
2015	XXI	Committee for Employment & Social Security	States' Review Committee - The Organisation of States	1
			Affairs - Third Policy Letter	
2015	XX	Policy & Resources Committee; Committee for	Amendment of the Financial Services (Bailiwick of	1
		Economic Development	Guernsey) Law, 1987 (Joint Report with Policy Council)*	
2015	XX	Committee for Employment & Social Security	Update on the Disability and Inclusion Strategy*	1
2015	XX	Committee for the Environment &	Biodiversity Strategy	1
		Infrastructure		
2015	XIX	Committee for Education, Sport & Culture	Annual Budget of the States for 2016*	1
2015	XVIII	Committee for Employment & Social Security	Benefit and Contribution Rates for 2016*	1
2015	XVIII	Policy & Resources Committee	Revision of the Financial Supervisory and Regulatory Laws	1
2015	XVIII	Policy & Resources Committee	Standardising the Measurement of Guernsey's Gross	1
			Domestic Product	
2015	XVI	Committee for Economic Development	Purchase of a Replacement Fisheries Patrol Vessel*	4
2015	XVI	Policy & Resources Committee	Public Functions Law	1

Year	Billet	Resolution Owner(s)	Policy Letter Title	No. of
	d'État			Res.
2015	XIV	Committee for Economic Development	Strategic Roll On/Roll Off Ferry Services	2
2015	XIV	Committee for Home Affairs	Review of Gambling Legislation: Supplemental States	11
			Report*	
2015	XIV	Committee for the Environment &	Integrated Transport Strategy – Funding*	1
		Infrastructure		
2015	XIV	Committee for the Environment &	Residential On-Street Parking Scheme	1
		Infrastructure		
2015	ΧI	Committee for Home Affairs	Future of Law Enforcement: Proposal to Rescind	1
			Resolutions Relating to a Law Enforcement Commission	
			and to Adopt Alternative Arrangements	
2015	IX	Committee for Economic Development	Utilities - Laying and Maintaining Services in Private Land	2
2015	VII	Committee for Health & Social Care	Guernsey and Alderney Tobacco Control Strategy 2015-	4
			2020	
2015	VII	Committee for Home Affairs	Housing (Control Of Occupation) (Guernsey) Law, 1994 -	2
			Variation to the Housing Register*	
2015	VI	Committee for Economic Development	Alternative Framework for the Oversight of Guernsey	3
			Electricity Limited and Guernsey Post Limited	
2015	VI	Committee for the Environment &	The Planning Panel - Re-Election of Panel Members and	1
		Infrastructure	Amendments to the Terms of Office for Panel Members*	
2015	IV	Committee for Employment & Social Security;	Planning a Sustainable Future - The Personal Tax, Pensions	5
		Policy & Resources Committee	and Benefits Review*	
2014	XXVI	Committee for the Environment &	Register of Driving Instructors	1
		Infrastructure		
2014	XX	Committee for Home Affairs	Channel Islands Lottery - Administration Arrangements,	2
			Forfeited Prize Account And 2011 - 2013 Reports and	
			Accounts	

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2014	XVI	Policy & Resources Committee; Committee for Economic Development; States' Trading Supervisory Board	Guernsey Electricity - Guernsey-Jersey Cable Project*	1
2014	XII	Committee for Health & Social Care	Introduction of Responsible Officer Legislation to Strengthen Medical Practitioner Quality Assurance*	1
2014	XII	Committee for Home Affairs	Proposed Amendments to the Fire Services (Guernsey) Law, 1989	1
2014	IX	Committee for Health & Social Care	116th Medical Officer of Health Annual Report	1
2014	IX	Committee <i>for the</i> Environment & Infrastructure	Guernsey Integrated on-Island Transport Strategy*	7
2014	III	Committee for Health & Social Care	Amendments to the Loi Relative à la Santé Publique, 1934 and Public Health Ordinance, 1936 and Drafting of a Public Health (Enabling Provisions) Law	3
2013	XXIV	Committee for Health & Social Care	Early Years Service - Ordinance for Registration of Childminders and Day Care Providers Under the Children (Guernsey and Alderney) Law, 2008	11
2013	XXII	Committee <i>for</i> Health & Social Care; Policy & Resources Committee	Disability and Inclusion Strategy	2
2013	XX	Committee for Education, Sport & Culture	Transforming Primary Education*	3
2013	XV	Committee for Education, Sport & Culture	Today's Learners Tomorrow's World - The Education Board's Vision*	2
2013	XV	Committee for Home Affairs	Terrorist Financing, Money Laundering and Weapons Proliferation Financing	1
2013	XV	Policy & Resources Committee	Developing a Government Service Plan*	2
2013	XV	Policy & Resources Committee	Clarification of the Responsibility and Accountability of the Civil Service to the Political Boards and Committees*	1

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2012	XXIII	Committee for Health & Social Care	Tobacco Control Strategy 2009-2013: Re-Introduction of Tobacco Licences and Tobacco Controls*	1
2012	XXI	Committee <i>for the</i> Environment & Infrastructure	Environmental Pollution (Guernsey) Law, 2004 Part IV - Water Pollution	8
2012	XI	Committee <i>for</i> Home Affairs	Developing a Criminal Justice Strategy and a Report from the Criminal Justice Working Group*	1
2012	V	All Committees of the States	Improving Governance in the States of Guernsey*	13
2012	V	States' Trading Supervisory Board	Future Business Environment for Guernsey Airport*	2
2012	V	States' Trading Supervisory Board	Future Business Environment for Guernsey Harbours*	2
2012	IV	Committee for Economic Development	EU Batteries Directive*	2
2012	III	Committee for Health & Social Care	Use of Radiology and Pathology Services and Hospital Facilities	1
2012	III	States' Trading Supervisory Board	Future Business Environment for Guernsey Water and Guernsey Wastewater*	4
2011	XIX	Policy & Resources Committee	States Official Gazette	3
2011	XIX	Policy & Resources Committee	The Court of Appeal (Guernsey) Law, 1961	1
2011	IV	Policy & Resources Committee	Governance in the States of Guernsey*	1
2010	XXIII	Committee for Health & Social Care	The Tobacco Products (Enabling Provisions) (Guernsey) Law, 2010	1
2010	VI	Committee for Economic Development	Limited Partnership Review	1
2009	XXIV	Committee for Home Affairs	Proposal to Access a New Centralised Vetting & Barring Scheme for People Working with Children and Vulnerable Adults in the Light of Vetting Failures Identified by the Bichard Inquiry	1
2009	XXIV	Policy & Resources Committee	Amendments to the Income Tax (Guernsey) Law, 1975*	1
2009	XXI	Committee for Home Affairs	Domestic Abuse Strategy	1

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2009	VII	Committee <i>for the</i> Environment & Infrastructure	Paid Parking*	1
2008	XII	Committee for Home Affairs	Amendment to the Fire Services (Guernsey) Law, 1989, as Amended	2
2008	ΧI	Committee for Home Affairs	Amendment to the Criminal Justice (Miscellaneous Provisions) (Bailiwick of Guernsey) Law, 2006	3
2007	XXVI	States' Trading Supervisory Board	Pilotage Dues and Examination Fees and Introduction o Fees for Man in Charge Licences - Minor Amendments t Legislation* Vehicle Exhaust Noise	
2007	XXVI	Committee for the Environment & Infrastructure	Vehicle Exhaust Noise	
2007	XXII	Committee for Home Affairs	Review of Gambling Legislation*	17
2007	XXII	Committee for Health & Social Care	Guernsey Health and Social Services Charitable Trust	1
2007	XX	Committee for Home Affairs	Legal Aid	1
2007	XIX	Policy & Resources Committee	Reform of the Guernsey Bar and Registration of Overseas Lawyers*	2
2007	1	States' Trading Supervisory Board	Waste Disposal Plan*	4
2006	XXI	Committee for Economic Development	Amendments to Financial Services Legislation*	1
2006	XVIII	Committee for Home Affairs	Terrorism Legislation	2
2006	XVI	States' Trading Supervisory Board	Review of Grants and Loans for Connection to the Public Foul Sewer*	1
2006	XIII	Committee for the Environment & Infrastructure	International Convention on Liability and Compensation for Damage in Connection with the Carriage of Hazardous and Noxious Substances by Sea 1996 (The HNS Convention)	2

Year	Billet d'État	Resolution Owner(s)	Policy Letter Title	No. of Res.
2006	VIII	Committee <i>for the</i> Environment & Infrastructure	Plant Health and the Control of Plants and Plant Pests Legislation	1
2006	VII	Committee <i>for the</i> Environment & Infrastructure	Road Transport Strategy*	2
2005	XV	Policy & Resources Committee	International Conventions Affecting Children, Young People and their Families	2
2005	IV	Committee for Home Affairs	Parole Review Committee	2
2003	XXV	Committee <i>for the</i> Environment & Infrastructure	Biotechnology and Genetically Modified Organisms Review of Animal Welfare Legislation	
2003	III	Committee <i>for the</i> Environment & Infrastructure	Review of Animal Welfare Legislation	
2002	XXIII	Committee for Economic Development	Bailiwick Intellectual Property Legislation and Economic Opportunities in a Knowledge Economy*	3
2002	XV	Policy & Resources Committee	2002 Policy and Resource Planning Report*	1
2002	IV	Committee for Economic Development	Controlling Garden Retailing - Introduce Garden Centre Registration System	1
2001	XXIV	Committee for Home Affairs	Criminal Injuries Compensation	1
2000	XX	Committee <i>for the</i> Environment & Infrastructure	Review of Public Transport Legislation*	5
2000	VIII	Committee for Home Affairs	Fair Trading Practices - Civil Matters*	1
1996	Х	Committee <i>for the</i> Environment & Infrastructure	The Traffic Signs and Traffic Light Signals Ordinance, 1988*	2

^{*} Includes Resolutions recommended for rescission

APPENDIX 5 - PRIORITISATION OF LEGISLATION FOR DRAFTING

Table A5.1 Legislation prioritised for drafting schedule as at 26.01.21.

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
1	Committee	XIV/2015	Roll On/Roll Off Ferry	The Law has been drafted. It is	1. High	Committee for	4
	for Economic	(Art. XV)	Services	now awaiting the outcome of		Economic	
	Development		Licensing regime for Roll	the long term agreement		Development	
			On/Roll Off services at	negotiation between Condor			
			St Peter Port Harbour.	and the States of Guernsey.			
2	Committee	VI/2010	Limited partnerships	An advanced draft of the Law	1. High	Committee for	4
	for Economic	(Art. XI)	Re-enactment of the	was provided to the Committee		Economic	
	Development		Limited Partnerships	for Economic Development in		Development	
			(Guernsey) Law, 1995	2014 and was sent out to			
			with miscellaneous	consultation. Following			
			amendments – e.g.,	consultation, the Committee			
			transfer functions to	decided to revise the original			
			company registrar,	proposal. The Committee's			
			migrations, conversions,	request for higher priority has			
			protected cells.	been agreed. The Law will:			
				(i) increase the flexibility of			
				Guernsey limited partnership;			
				(ii) introduce innovations			
				designed to maintain			
				Guernsey's competitive			
				advantage; and,			
				(iii) ensure the Law remains at			
				the forefront of commercial			

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				legislation on an international basis. A short supplementary policy letter will be required to confirm States approval of any revised drafting instructions.			
3	Committee for Economic Development	XVIII/201 9 (Art. XIV)	Amendments to the Companies Law Miscellaneous amendments to the Companies (Guernsey) Law, 2008 to address issues identified following consultation issued by the Committee in June 2018.	Following feedback from consultation, the draft of the Law is being amended and is due to be considered by the Legislation Review Panel on 1st March, 2021.	1. High	Law Officers	4
4	Committee for Economic Development	VII/2020 (Art. VII)	Development of Competition Legislation Amendments to the Competition (Enabling Provisions) (Guernsey) Law, 2009, the Competition (Guernsey) Ordinance, 2012 and the Guernsey	The final draft was sent to officers for review at the end of January, 2021.	1. High	Law Officers	4

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			Competition and Regulatory Authority Ordinance, 2012.				
5	Committee for Employment & Social Security	IV/2020 (Art. II)	Secondary Pensions Detailed proposals for the introduction of automatic enrolment into private pensions and the establishment of Your Island Pension'	Drafting has commenced. The tentative date for completion of the first draft is the end of February, 2021.	1. High	Law Officers	3
6	Committee for Employment & Social Security	XV/2020 (Art. XV)	Proposals for a new Discrimination Ordinance 1. Preparation of an Ordinance under the Prevention of Discrimination (Enabling Provisions) (Bailiwick of Guernsey) Law, 2004 in relation to the prevention of discrimination on the grounds of disability, carer status, race, sexual orientation, religious	The Committee for Employment & Social Security issued a consultation document to targeted stakeholders in early October, 2020, and is in the process of considering the responses, in order that a Policy Letter can be submitted to the States in the first half of 2021. Drafting has commenced in respect of Item 1. A draft Ordinance covering	1. High	Committee for Employment & Social Security; Law Officers	3

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			belief (subject to policy	Item 3 has been circulate to			
			work in respect of	officers for comment.			
			exemptions regarding				
			sexual orientation and				
			religious belief). States				
			resolved that this should				
			be enacted in 2022.				
			2. Amendment of the				
			Sex Discrimination				
			(Employment)				
			(Guernsey) Ordinance,				
			2005 to ensure it aligns				
			with the new				
			Discrimination				
			Ordinance (section 10 of				
			the Policy Letter).				
			3. Repeal of				
			discriminatory				
			provisions relating to				
			women in specified				
			pieces of legislation				
			(section 9.5 of the Policy				
			Letter).				

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
7	Committee	XVI/2020	Building a Better	The new services are due to	1. High	Policy &	4
	for	(Art. XIV)	Future: Children's	come into effect from 1st		Resources	
	Employment		Health and Education	September 2021, so the		Committee	
	& Social		Amendment of the	legislation will need to be in			
	Security		Family Allowances	place by that date to restrict			
			(Guernsey) Law, 1950 to	eligibility to family allowance,			
			impose household	thus enabling the release of			
			income limit of	budget to fund those services.			
			£120,000 and to	Following an early conversation			
			introduce a cut off in	with St James' Chambers, it is			
			respect of eligibility	understood that all legislative			
			when the child of the	changes required by the			
			family turns 18.	Committee <i>for</i> Employment &			
			Amendments to have	Social Security can be done by			
			effect from 1st	Ordinance, however some			
			September 2021.	further thought needs to be			
				given to consequential			
				amendments which may be			
				required to other legislation.			
				The draft of the Law is			
				currently out for consultation			
				among officers.			

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
8	Committee for the Environment & Infrastructure	XXI/2012 (Art. VI)	Environmental pollution Amendment of the Environmental Pollution (Guernsey) Law, 2004; water standards; exemptions from the Food and Environmental Protection Act for certain deposits in sea.	Drafting commenced but was put on hold while the drafter awaited further instructions. A Policy Officer has been assigned to assist the Office of Environmental Health and Pollution Regulation with instructions for legislative drafting. This is an ongoing work stream and it is anticipated that it will be completed in late Q1 or Q2 of 2021.	1. High	Committee for the Environment & Infrastructure	3
9	Committee for Health & Social Care	VII/2016 (Art. V)	Adoption Repeal of the Adoption (Guernsey) Law, 1960 and all relevant legislation relating to adoption to be replaced by new legislation based on the provisions of the Adoption and Children Act 2002.	The draft legislation is currently being reviewed by officers working to the Committee for Health & Social Care. Given the length and complexity of the Projet it is likely that officers will need time to consider their further instructions.	1. High	Committee for Health & Social Care	4
10	Committee for Health & Social Care	III/2019 (Art. V)	Health and Care Regulation in the Bailiwick	The draft legislation is currently being reviewed by officers working to the Committee for	1. High	Committee for Health & Social Care	4

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			Bailiwick wide enabling Law to establish, amongst other things, an independent Commission to regulate health and care provision.	Health & Social Care. An officer-level meeting has taken place to discuss the legislative drafting and key aspects that will inform the development of the Law.			
11	Committee for Health & Social Care	XIII/2020 (Art. V)	Modernisation of the Abortion (Guernsey) Law, 1997	A first draft of the Law has been completed and sent to officers for consultation. Further meetings will be required to discuss the Law, however officers working to the Committee for Health & Social Care have been occupied by COVID-19 related work streams.	1. High	Committee for Health & Social Care	4
12	Committee for Health & Social Care	VII/2016 (Art. III)	Capacity Law Secondary legislation is required in order to implement the different parts of the Law.	Officers working to the Committee for Health & Social Care are in the process of deciding the priorities for implementation and therefore which secondary legislation is required first. A detailed implementation plan	1. High	Committee for Health & Social Care	2

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				for the Law is required. This is being given further consideration by officers working to the Committee.			
13	Committee for Home Affairs	XXIV/200 9 (Art. XII)	People working with children and vulnerable adults: Vetting and barring scheme.	Work has been ongoing with UK officials in respect of addressing a gap in their legislation regarding sharing information with the Bailiwick. There was an officer-level meeting on 26 th July, 2020 to discuss the way forward and officers are awaiting further contact from the UK Government in relation to proposals to amend UK legislation in order to allow information to be shared with the GVB. Progress is currently dependent on (a) the UK amending its secondary legislation to allow information to be shared with Guernsey and (b) agreement being reached with the UK on how to	1. High	Committee for Home Affairs; Law Officers	3

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				deal with appeals. Jersey is in the same position. A letter was recently sent to the Home Office official dealing			
				with this work stream. The reply said that this was on hold while the Home Office deals with the coronavirus epidemic in the UK.			
14	Policy & Resources Committee	X/2019 (Art. VII)	Reform of Health Care Funding Repeal of provisions relating Medical Benefit, Specialist Medical Benefit, Physiotherapy Benefit, Alderney Hospital Benefit and travelling allowance grant; amendment of the Health Service (Benefit) (Guernsey) Law, 1990 to empower the Committee for Health & Care to determine conditions	The Amendment Law will be published in the February Billet.	1. High	States' Assembly	7

No.	Sponsor	Billet &	Subject & comments	Status	Priority	Responsibility	Stage
		Art. No.				for next step	
			and other matters				
			relating to				
			pharmaceutical benefit				
			and supply of medical				
			appliances by				
			Resolution or				
			regulation.		_		
15	Policy &	XXIV/201	International Tax	The second draft of the	1. High	Policy &	4
	Resources	9 (Art.	Measures	legislation is currently being		Resources	
	Committee	XVII)	Miscellaneous	reviewed internally.		Committee	
			amendments to the				
			income tax legislation.				
16	Policy &	1/2020	Charities and Other	Drafting of the Ordinance is	1. High	Legislation	6
	Resources	(Art. III)	Non Profit	complete, and it will be		Review Panel	
	Committee		Organisations	considered by the Legislation			
			Amendment of the	Review Panel on 15 th February,			
			Charities and Non Profit	2021.			
			Organisations				
			(Registration)				
			(Guernsey) Law, 2008 to				
			strengthen the				
			governance of NPOs and				
			enable the States to				
			comply with				
			international financial				

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			regulations and standards.				
17	Policy & Resources Committee	IV/2020 (Art. I)	Reform of the Matrimonial Causes Law Reform of the law relating to divorce, annulment and judicial separation of marriage.	A high priority request was approved by the Policy & Resources Committee at its meeting on 14 th July, 2020. Drafting of the Law is in progress.	1. High	Law Officers	3
18	Policy & Resources Committee	XVIII/201 5 (Art. V)	GFSC law revision project Enact new Insurance Business and Insurance Managers and Intermediaries Ordinances.	Final drafts of the Insurance Business Ordinance and the Insurance Managers and Intermediaries Ordinance have been sent out for consultation with the Guernsey Financial Services Commission.	1. High	Law Officers	4
19	Policy & Resources Committee	N/A	Bringing partnerships within the scope of economic substance Expanding the scope of economic substance so that partnerships carrying on business in Guernsey are in scope. This will also mean new requirements for	Drafting is about to commence; this matter has not yet been resolved by the States, but is required to meet international tax obligations set out by the EU Code of Conduct. The deadline to comply with this obligation is 30 th June, 2021. The Director of the Revenue Service anticipates that a policy	1. High		2

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
		ALC NO.	partnerships to register with the Revenue Service and file annual returns.	letter will be brought to the States by June, 2021, accompanied by the Regulations.		Tor next step	
20	Committee for Employment & Social Security	XI/2020 (Art. XII)	Diffuse Mesothelioma Payment Scheme Introduction of a statutory Diffuse Mesothelioma Payment Scheme.	The drafter is awaiting a response to initial questions before drafting can commence.	2. Medium	Committee for Employment & Social Security	2
21	Committee for Employment & Social Security	XV/2020 (Art. XV)	Proposals for a new Discrimination Ordinance Amendment of the Employment & Discrimination Tribunal (Guernsey) Ordinance, 2005 to require Tribunal Chairs to be legally qualified (section 7.4.3. of the Policy Letter).	In September 2020, the Committee requested that this be assigned medium priority, noting that this will become high priority by mid-2021 as Chairs will need to be legally qualified to hear cases under the new Discrimination Ordinance which is slated for entry into force sometime in 2022. Drafting of the legislation is in progress.	2. Medium	Law Officers	3

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
22	Committee	IX/2014	On-Island Integrated	The Committee for the	2.	Committee for	3
	for the	(Art. VI)	Transport strategy	Environment & Infrastructure	Medium	the	
	Environment		Extensive legislative	has requested that the		Environment &	
	&		proposals (e.g.	following pieces of legislation		Infrastructure	
	Infrastructure		presumed liability,	be given a Low priority and			
			speed limit review,	held in abeyance at this time			
			motorcycle licensing	because of the significant			
			requirements,	amount of resources to			
			amendments to theory	progress these high profile			
			tests, etc.).	issues:			
				Resolution 14 – Review of			
				speed limit around schools			
				Resolution 15 – Motorcycle age			
				requirements			
				Resolution 17 – Investigate the			
				introduction of presumed			
				liability for greater protection			
				of cyclists and pedestrians.			
				The above requested change in			
				priority will be considered by			
				the Policy & Resources			
				Committee in due course.			
				The Committee for the			
				Environment & Infrastructure is			

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				proposing that the following Resolutions are rescinded (through the Government Work Plan Policy Letter) as they are not required in order to investigate further or implement as part of business as usual: Resolution 8 – Park and Ride Resolution 9 – Car Sharing Resolution 14 – Taxi provision Resolution 20 – Review of commercial goods vehicle movements Resolution 22 – Disability			
				provisions			
23	Committee for the Environment & Infrastructure	IX/2014 (Art. VI)	On-Island Integrated Transport strategy Resolution 10 - requirement to pass a theory test before driving on the road as a provisional driving licence holder.	The drafting of legislation relating to the requirement to pass a theory test before driving on the road as a provisional driving licence holder (Resolution 10) remains a priority and significant work has taken place on this. The legislation will be finalised once	2. Medium	Committee for the Environment & Infrastructure	4

No.	Sponsor	Billet &	Subject & comments	Status	Priority	Responsibility	Stage
24	Committee for the Environment & Infrastructure	III/2003 (Art. VI)	Animal Welfare Legislation Ordinance required for welfare of animals during international transport, regulation of professions and responsibilities and liabilities of animal owners.	practical arrangements for implementation are agreed. The primary animal welfare legislation (Animal Welfare (Guernsey) Ordinance, 2012) is in place but there are three remaining Ordinances to be drafted. These are: 1) welfare in transport (WIT) (primarily during export) 2) licencing of businesses that work with animals 3) regulation of veterinary surgeons	2. Medium	Committee for the Environment & Infrastructure	4
25	Committee for Health & Social Care	XXV/201 8 (Art. XIV)	Organ donation - soft opt out scheme Law has been approved but secondary	A draft Ordinance regarding welfare in transport was provided to officers in 2019 and the drafter awaits feedback. The drafter is awaiting instructions in order to commence drafting.	2. Medium	Committee for Health & Social Care	2
			legislation is required to implement the Law.				

No.	Sponsor	Billet &	Subject & comments	Status	Priority	Responsibility	Stage
26	Committee for Economic Development	XXIII/200 2 (Art. XIX)	Innovation patents	The Committee for Economic Development proposes that the drafting of this legislation is not considered a priority and is recommending that the related Resolutions be rescinded. Following (i) the extension of	3. Low	States of Guernsey for approval	3
				the UK's WTO Membership to the Bailiwick of Guernsey, and (ii) the UK's exit from the EU all areas of Intellectual Property are under review.			
27	Committee for Economic Development	XXIII/200 2 (Art. XIX)	Trade marks - geographical indications: Ordinance for the Bailiwick.	The Committee <i>for</i> Economic Development has further advised that this legislation is not considered a priority.	3. Low	States of Guernsey for approval	3
28	Committee for Economic Development	IX/2015 (Art. VI)	Utilities - laying services in private land Amend Public Thoroughfares (Guernsey) Law 1958 in favour of Guernsey Electricity; and consider additional powers for	It is recommended that the Resolutions directing the preparation of this legislation is considered for transfer to the States' Trading Supervisory Board. The issue of services in private land was followed up with the Public Services	3. Low	Committee for Economic Development	2

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			water/sewerage undertakers [and report back if necessary].	Department at the time, but this was not taken forward. This now more appropriately rests with the States' Trading Supervisory Board. The legal drafting requirements are minor and still valid as this would tidy up an anomaly that occurred when the electricity			
29	Committee for Economic Development	III/2016 (Art. XVII)	Regulation of utilities Remove postal services and electricity regulation by the Guernsey Competition and Regulatory Authority; amend Post Office and Electricity Laws to enable the CED to regulate those utilities.	law was drafted. The Committee for Economic Development is currently reviewing the 2015 States' Resolutions in the context of the direction to be set by the Energy Policy, to determine whether the Resolutions relating to the Guernsey Electricity Limited and the regulations of the electricity sector are aligned with the directions in the Energy Policy.	3. Low	Committee for Economic Development	2
30	Committee for Employment	XX/2019 (Art. VI)	Contributory Benefit and Contribution Rates for 2020 Renaming of Old Age	The Ordinance will be published in the February Billet.	3. Low	States' Assembly	6

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
	& Social		Pension to States				
	Security		Pension.				
31	Committee for Employment & Social Security	XV/2020 (Art. XV)	Proposals for a new Discrimination Ordinance Preparation of legislation outlining the powers and functions of the statutory official who will lead the Employment and Equal Opportunities Service and to amend existing employment and discrimination legislation in order to transfer any relevant powers to that official (section 7.4.2. of the	In September 2020, the Committee requested that this be assigned low priority until mid-2021, noting that it would then become medium priority.	3. Low	Committee for Employment & Social Security	2
32	Committee	XV/2020	Policy Letter). Proposals for a new	In September 2020, the	3. Low	Committee for	2
-	for	(Art. XV)	Discrimination	Committee requested that this		Employment &	
	Employment		Ordinance	be assigned low priority until		Social Security	
	& Social		Rules of Procedure for	mid-2021, noting that it would			
	Security		the Employment and Discrimination Tribunal	then become medium priority.			

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			by Order under the provisions of paragraph 3 of the Schedule to the Employment and Discrimination Tribunal (Guernsey) Ordinance, 2005.				
33	Committee for the Environment & Infrastructure	XXV/200 3 (Art. XI)	Genetically modified crops Legislation to regulate.	This is currently a low priority. However, the adoption locally of the Official Controls Regulation (Smarter Regulation for Safer Food) to ensure alignment with UK regulatory controls post-Brexit will result in this area having a higher priority to protect trade with the UK. The necessity and value of this legislation is being considered as part of an ongoing gap analysis looking at legislation that may be of value post-Brexit.	3. Low	Committee for the Environment & Infrastructure	2
34	Committee for the Environment	XIV/2015 (Art. XIX)	Residential On-Street Parking Ordinance under the Road Traffic (Parking	Drafting of legislation requires further input from officers before it can be completed. Officers need to finalise	3. Low	Committee for the Environment & Infrastructure	3

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
	& Infrastructure		Fees and Charges) (Enabling Provisions) (Guernsey) Law, 2009 to provide for parking permits.	operational and policy matters, as this will guide the finer details of the legislation. Committee has agreed that this is not an immediate priority and will be held in abeyance.			
35	Committee for Health & Social Care	XXII/200 7 (Art. VII)	Health and Social Services Charitable Trust To be constituted by Projet.	Discussions are ongoing with the Little Extras Trust to bring the matter to a conclusion.	3. Low	Committee for Health & Social Care	4
36	Committee for Home Affairs	IV/2005 (Art. VII)	Parole legislation Ordinance under the Parole (Guernsey) Law, 2009.	The primary legislation has been drafted and has received Royal Assent. The Ordinance and Regulations are also drafted. Consultation with stakeholders is underway. This work is now over 80% complete.	3. Low	Committee for Home Affairs	4
37	Committee for Home Affairs	XVIII/200 6 (Art. XIII)	Terrorism New offences based on Terrorism Act 2006.	A draft Ordinance amending the Terrorism and Crime (Bailiwick of Guernsey) Law, 2002 to make various urgent changes requested by the Police that reflect recent developments in the UK,	3. Low	Committee for Home Affairs	4

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				primarily in relation to powers at the border, has been drafted. The intention is to submit the Ordinance to the March 2021 Legislation Review Panel meeting.			
38	Committee for Home Affairs	XI/2008 (Art. XVIII)	Sale of knives to under- 18's Amend the Police Powers and Criminal Evidence (Bailiwick of Guernsey) Law, 2003 and the Criminal Justice (Miscellaneous Provisions) (Bailiwick of Guernsey) Law, 2006.	Draft legislation was provided to officers in April 2020. This Resolution remains valid and, should time be available, will be pursued.	3. Low	Committee for Home Affairs	4
39	Committee for Home Affairs	XII/2008 (Art. IX)	Fire services Amendments to the Fire Services (Guernsey) Law, 1989; fire safety education, attendance at road traffic collisions, attendance at non-fire emergencies, mutual assistance at incidents	The Resolution has been partly completed - the 1936 Ordinance was repealed in the Fire Services (Guernsey) (Amendment) Law, 2014. The remainder of the Resolution will be pursued when the future operating arrangements for the Fire Service are confirmed.	3. Low	Committee for Home Affairs	4

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			outside Guernsey, investigation of fires.				
40	Committee for Home Affairs	XXI/2009 (Art. IV)	Domestic Proceedings and Magistrates Court (Guernsey) Law, 1988 Amend Law to allow Court to hand down suspended sentences of imprisonment for breaches of Domestic Violence Injunctions and to permit an individual contesting a breach of a Domestic Violence Injunctions to be remanded in custody.	A working draft was prepared in 2014 but not progressed because officers working to the Committee for Home Affairs were considering further proposals relating to domestic violence legislation in other jurisdictions.	3. Low	Committee for Home Affairs	4
41	Committee for Home Affairs	XV/2013 (Art. X)	Terrorist financing, money laundering and weapons proliferation Legislation equivalent to the provisions of schedule 7 of the UK	A first draft of the legislation has been produced, and discussions are ongoing with the relevant UK authorities.	3. Low	Law Officers	4

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			Counter Terrorism Act 2008.				
42	Committee for Home Affairs	III/2016 (Art. XIX)	Consumer Protection: Introduction of statutory consumer protection powers Preparation of Ordinance under the Trading Standards (Enabling Provisions) (Guernsey) law, 2009.	Responses on draft Ordinance were returned on 15 th December, 2020. Drafting of the legislation is ongoing.	3. Low	Law Officers	3
43	Policy & Resources Committee	XIX/2011 (Art. XI)	States Official Gazette Simplification of legislative requirements for Gazette Officielle publications.	Following consultation with stakeholders, revised proposals to address concerns raised are to be put to the Policy & Resources Committee and a policy letter is to be drafted making recommendations to repeal the current Resolution and replace it with a Resolution to modernise the legislation that provides for the Gazette	3. Low	Policy & Resources Committee	4

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				Officielle. Due to the impact on resourcing of the COVID-19 response and the UK-EU negotiations on the future relationship, this work has had to be reprioritised.			
44	Policy & Resources Committee	XIX/2011 (Art. XII)	Court of Appeal Amendments to the Court of Appeal (Guernsey) Law, 1961.	The final draft of the Law has been agreed by the Court and the draft will be sent to the Policy & Resources Committee with a letter setting out those matters which represent a departure from the approved policy to enable a supplementary policy letter to be prepared.	3. Low	Policy & Resources Committee; Law Officers	5
45	Policy & Resources Committee	XVI/2015 (Art. XII)	Public Functions Law Amendments to the Public Functions (Transfer and Performance) (Bailiwick of Guernsey) Law, 1991 to include those to permit functions to be transferred to a public or statutory office or	This action is nearly completed. The Amendment is finalised and will be presented to Policy & Resources Committee once consultation with Alderney and Sark Policy & Finance Committees has taken place.	3. Low	Policy & Resources Committee	5

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			body by Ordinance;				
			encompass other				
			descriptions of public or				
			statutory office or body				
			in relation to the				
			performance of				
			functions by officers.				
46	Policy &	XI/2018	Transformation of	The Ordinance will be	3. Low	States'	6
	Resources	(Art. III)	Income Tax and	published in the February Billet.		Assembly	
	Committee		Contributions Services				
			Legislation regarding				
			amendments to the				
			Disclosure Law.				
47	Policy &	XI/2018	Transformation of	The draft legislation is being	3. Low	Policy &	4
	Resources	(Art. III)	Income Tax and	reviewed internally. These		Resources	
	Committee		Contributions Services	changes are being progressed		Committee	
			To develop a single	by the Revenue Service			
			service for the collection	programme.			
			of Income Tax and Social				
			Security Contributions;				
			to establish the office of				
			Director of Revenue				
			Services and transfer				
			functions of the Director				
			of Income Tax and the				
			operational				

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			contributions responsibilities of CESS and the Administrator of the Social Insurance				
48	Committee for Economic Development	XVIII/202 0 (Art. I)	Amendment to the Copyright (Bailiwick of Guernsey) Ordinance, 2005 Amend section 56 of the Copyright Ordinance to extend the exception to apply to all types of media and sound recordings, curators of museums and galleries, and to enable multiple	The Ordinance has been submitted to the Greffier for publication in the March Billet.	4. Not yet prioritised	States' Assembly	7
49	Committee for Employment & Social Security	XV/2020 (Art. XV)	copies to be made. Proposals for a new Discrimination Ordinance Amend existing employment and discrimination legislation to ensure that a consistent	This will be progressed at the appropriate time, as set out in the project plan.	4. Not yet prioritised	Committee for Employment & Social Security	1

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			approach is taken to offering pre-complaint conciliation with regards its effect on suspending the time limit for registering complaints and to enable other relevant time limits to be amended as may be				
50	Committee for the Environment & Infrastructure	XXVI/201 4 (Art. XI)	considered appropriate. Register of driving instructors Legislation to provide for a register of driving instructors and subsequent amendments to the Driving Licences (Guernsey) Ordinance, 1995	This is a requirement for the Vienna Convention. It was planned to introduce the mandatory register by the end of 2020, however this was delayed by the impact of COVID-19 and remains a priority.	4. Not yet prioritised	Committee for the Environment & Infrastructure	1
51	Committee for the Environment & Infrastructure	XIII/2020 (Art. VI)	Proposed introduction of a general housing law Introduction of enabling legislation to allow for the regulation of the	Internal resource is available to complete this work. This is a key piece of work as shown by lockdown.	4. Not yet prioritised	Committee for the Environment & Infrastructure	1

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			Island's housing other than control of occupation. Amendment of other legislation relevant to housing standards.				
52	Committee for Home Affairs	XX/2014 (Art. XIII)	Channel Islands lottery New Ordinance under Gambling (Guernsey) Law, 1971 to permit other forms of lottery; amend the Gambling (Channel Islands Lottery) (Guernsey) Ordinance, 1975; allocation of proceeds.	An Ordinance to amend the Gambling (Channel Islands Lottery) (Guernsey) Ordinance, 1975 will be considered by the Legislation Review Panel on the 1st March 2021.	4. Not yet prioritised	Legislation Review Panel	6
53	Committee for Home Affairs	I/2020 (Art. VII)	Police Support for Alderney and Sark Amendment of the Police Force (Guernsey) Law, 1986 to enable visiting police officers from the United Kingdom and Jersey to	The Ordinance will be published in the February Billet.	4. Not yet prioritised	States' Assembly	7

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			operate in Alderney and Sark.				
54	Committee for Home Affairs	XXIII/202 0 (Art. I)	Amendments to the Terrorism and Crime (Bailiwick of Guernsey) Law, 2002 Amendment of the Terrorism and Crime (Bailiwick of Guernsey) Law, 2002 to introduce new powers at the border to inspect, seize and retain travel documents and extend existing terrorism related powers (section	The intention is to submit the Ordinance to the March 2021 meeting of the Legislation Review Panel.	4. Not yet prioritised	Committee for Home Affairs	6
55	Committee for Home Affairs	XXV/202 0 (Art. XI)	3.1 of the Policy Letter). Transfer of Committee Function - Motor Sport events Amend the Road Traffic (Speed Limits and Trials) Ordinance, 1987 to, amongst other things, transfer responsibility for the grant of approval		4. Not yet prioritised	Committee for Home Affairs	1

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			to stage any race or speed trial.				
56	Policy & Resources Committee	XI/2020 (Art. IX)	Amendments to the legal framework relating to beneficial ownership of legal persons Amendment to the Beneficial Ownership of Legal Persons (Guernsey) Law, 2017, the Foundations (Guernsey) Law, 2012, the Limited Partnerships (Guernsey) Law, 1995, the Companies (Guernsey) Law, 2008, the Limited Partnerships (Guernsey) Law, 2013 and the Income Tax	Drafting has commenced; the legislation will be delivered to the States for approval in 2021.	4. Not yet prioritised	Law Officers	3
			(Guernsey) Law, 1975.				

No.	Sponsor	Billet &	Subject & comments	Status	Priority	Responsibility	Stage
		Art. No.				for next step	
57	Policy &	XVI/2020	King George the Fifth	This piece of legislation has not	4. Not yet	Policy &	3
	Resources	(Art. XII)	Memorial Playing Field	yet been prioritised and will be	prioritised	Resources	
	Committee		Trust	sent to the Law Officers for		Committee	
			Preparation of a Law to	drafting following the			
			create a statutory trust	prioritisation process.			
			to consolidate the King				
			George the Fifth				
			Memorial Playing Field				
			Trust and the Friends of				
			KGV Trust, alter the				
			definition of 'King				
			George's Fields' to allow				
			the commercial parts of				
			the trust property to be				
			used as security,				
			remove the Bailiff as				
			Trustee and necessary				
			and ancillary				
			amendments.				
58	Policy &	XXVI/202	States of Guernsey	The draft legislation is being	4. Not yet	Policy &	4
	Resources	0 (Art. I)	Annual Budget for	reviewed internally, prior to	prioritised	Resources	
	Committee		2021	wider consultation with the		Committee	
			Amendment of the	Guernsey Financial Services			
			Income Tax (Guernsey)	Commission and industry.			
			Law, 1975 to clarify that	,			
			income paid from an				

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
			international savings				
			plan is exempt from tax				
			in the manner set out in				
			paragraphs 4.10 and				
			4.11 (proposition 6).				
59	States'	XVI/2020	Review of the Code of	Liaison is taking place with the	4. Not yet	Law Officers	3
	Assembly &	(Art. X)	Conduct for Members	States Greffier from the States	prioritised		
	Constitution		of the States of	of Jersey with a view to			
	Committee		Deliberation	progressing this work stream.			
			Amendment of the	Once this meeting has occurred			
			Reform (Guernsey) Law,	in early 2021, a timetable will			
			1948 to empower a	be devised for the introduction			
			Commissioner for	of the post and relevant			
			Standards to be	legislation. Drafting of the			
			established. Preparation	legislation is in progress.			
			of a new piece of				
			legislation to provide,				
			amongst other things,				
			for the Commissioner's				
			appointment, powers				
			and duties, powers to				
			summons people and to				
			provide records, and				
			offences for failing to				
			appear/provide				
			information.				

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
60	Committee for Economic Development	IV/2012 (Art. XI)	EU batteries directive Implement EC Directive 2006/66 by Ordinance under the European Communities (Implementation) (Bailiwick of Guernsey) Law, 1994.	Resolutions directing for the drafting of this legislation have been proposed for rescission as it is anticipated that it would be superseded by post-Brexit legislation.	5. Proposed for rescission	States of Guernsey for approval	2
61	Committee for Economic Development	IV/2002 (Art. V)	Garden centres Amend IDC use class; and establish registration system.	The Committee for Economic Development proposes that the States rescind this Resolution as it has been superseded by the policies of the Island Development Plan, which control the location of retail development in accordance with States strategic policy.	5. Proposed for rescission	States of Guernsey for approval	1
62	Committee for Economic Development	XXI/2006 (Art. IX)	Finance sector legislation Enable amendment of banking, insurance, fiduciary and protection of investor Laws by Ordinance.	The Committee for Economic Development recommends that this Resolution should now be rescinded. The financial services regulatory legislation, to which it relates, has subsequently been the subject of further detailed review, as part of the Revision of Laws	5. Proposed for rescission	States of Guernsey for approval	1

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				project, which has resulted in more recent Resolutions of the States of Guernsey.			
63	Committee for the Environment & Infrastructure	XX/2000 (Art. XVI)	Public transport legislation Amend and consolidate the Public Transport Ordinance 1986.	The Resolution directing for the drafting of this legislation has been proposed for rescission, and any related work of value can be picked up in a broader future review of public transport licensing.	5. Proposed for rescission	States of Guernsey for approval	4
64	Committee for the Environment & Infrastructure	VII/2006 (Art. VIII)	Transport strategy Consolidation of Driving Licences (Guernsey) Ordinance, 1995.	This legislation is unlikely to be considered a priority in the near future. The Committee for the Environment & Infrastructure has recommended the Resolution be rescinded.	5. Proposed for rescission	States of Guernsey for approval	2
65	Committee for the Environment & Infrastructure	VII/2006 (Art. VIII)	Transport strategy Legislation to ban the use of 'bull bars'.	The Committee considers this Resolution to no longer be necessary, and recommends it be rescinded.	5. Proposed for rescission	States of Guernsey for approval	2
66	Committee for the Environment	VII/2009 (Art. X)	Island transport strategy To be funded by charges for residents' parking &	A further Policy Letter on a residents' parking scheme was published in the July 2015 Billet which supersedes this	5. Proposed for rescission	States of Guernsey for approval	2

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
	&		vehicle registrations; &	Resolution, and it should therefore be rescinded.			
67	Infrastructure	VV/III /204	increase in fuel duty.			Claire of	4
67	Committee	XXIII/201	Tobacco Products	The related Resolution is	5.	States of	4
	for Health &	2 (Art.	(Guernsey) Ordinance	recommended for rescission as	Proposed	Guernsey for	
	Social Care	VIII)	Ordinance to provide	further consultation with	for	approval	
			for confiscation of	stakeholders indicated that an	rescission		
			tobacco products from	Ordinance permitting the			
			under-18s in public	confiscation of tobacco			
			places.	products from under 18s			
				should not be progressed, as it			
				was not proportionate or			
				workable because it would			
				criminalise children.			
68	Committee	VIII/2000	Fair trading - disposal of	The Committee <i>for</i> Home	5.	States of	3
	<i>for</i> Home	(Art. II)	uncollected goods	Affairs has advised that this has	Proposed	Guernsey for	
	Affairs		Law based on the UK	been superseded and the	for	approval	
			Act.	related Resolutions are	rescission		
				therefore recommended for			
				rescission.			
69	Committee	XIV/2015	Gambling legislation	All outstanding Resolutions	5.	States of	2
	for Home	(Art.	Implementation of the	relating to this Policy Letter and	Proposed	Guernsey for	
	Affairs	XVII)	Resolutions of 1st	which belong to the Committee	for	approval	
			November, 2007, by	for Home Affairs (1 – 19) are	rescission		
	am		amendment to existing	being proposed for Rescission,			
			legislation rather than	as they are considered to be no			
			repealing and replacing	longer relevant. The Committee			

No.	Sponsor	Billet &	Subject & comments	Status	Priority	Responsibility	Stage
		Art. No.				for next step	
			the existing legislative	recognises the legislation that			
			framework; introduction	underpins gambling in			
			of gaming machines;	Guernsey dates back to the			
			removal of certain	early 1970's and doesn't			
			restrictions, including	necessarily reflect or support			
			those in relation to	modern practices, however, it			
			Crown and Anchor,	does not believe it is likely that			
			Sunday opening for	it will be able to progress the			
			bookmakers, betting	implementation of these			
			offices being located on	changes in the coming political			
			the ground floor of	term. At which point the			
			shops, and restrictions	Resolutions will be between 10			
			on size of television	and 18 years old and will be in			
			screens.	need of further review. The			
				Committee has agreed that all			
				of the Resolutions relating to			
				the review of Gambling which			
				took place in 2007 and 2015			
				should be rescinded.			

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
70	Policy &	XV/2002	Tribunals Service	The Policy & Resources	5.	States of	2
	Resources		Legislation to establish.	Committee agreed to rescind	Proposed	Guernsey for	
	Committee			the Resolution directing the	for	approval	
				preparation of this legislation	rescission		
				on 3 rd February, 2021. An			
				updated review was			
				commissioned due to the			
				passage of time, which has			
				since been completed. Actions			
				will be flowing from this			
				updated review by the Policy &			
				Resources Committee.			
71	Policy &	XIX/2007	Registration of overseas	The Resolutions directing the	5.	States of	2
	Resources	(Art. VII)	lawyers	preparation of this legislation	Proposed	Guernsey for	
	Committee			have been superseded by	for	approval	
				changes to international	rescission		
				standards and revised, more			
				detailed, proposals regarding			
				lawyers more generally will			
				need to be considered.			
72	Policy &	XXIV/200	Income tax	The Policy & Resources	5.	States of	2
	Resources	9 (Art.	Consolidation of the	Committee agreed to rescind	Proposed	Guernsey for	
	Committee	VII)	Income Tax (Guernsey)	this Resolution at its meeting	for	approval	
			Law, 1975.	on 12 th January, 2021. It will be	rescission		
				included on the Government			

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				Work Plan to be debated on 17 th March, 2021.			
73	Policy & Resources Committee	XX/2015 (Art. VIII)	Financial Services Commission Amendments to Financial Services Commission (Bailiwick of Guernsey) Law, 1987 to introduce primary objectives for the GFSC and secondary matters to which they must have regard; removing the statutory cap on the number of Commissioners, term of office and compulsory retirement age; enabling power re the introduction of a regulatory decisions appeal mechanism; and complaints procedure.	The absence of legislation directed by this Resolution has not resulted in a negative impact, and it is proposed for rescission.	5. Proposed for rescission	States of Guernsey for approval	1
74	States' Trading	XVI/2006 (Art. XV)	Sewerage - grants and loans Miscellaneous	This Resolution is recommended for rescission. Any changes to the use of	5. Proposed	States of Guernsey for approval	2

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
	Supervisory Board		amendments to the Sewerage (Guernsey) Law, 1974 Law.	grants & loans will be considered by Guernsey Water as it develops its future wastewater services programme, which in turn will determine what legislative changes may be required. As such, the existing Resolutions have been superseded.	for rescission		
75	States' Trading Supervisory Board	III/2012 (Art. X)	Guernsey Water and Wastewater Prepare water utility Sector Law to replace the Loi ayant rapport à la Fourniture d'Eau par les Etats de cette Ile aux Habitants de la dite Ile [1927] and the Sewerage (Guernsey) Law, 1974 Law.	The Resolution was originally intended to allow for the commercialisation of Guernsey Water, however it has been superseded by the States' decision to establish the STSB, which is mandated to manage, operate and maintain any States' commercial interests, which includes Guernsey Water. As a result, this Resolution is being proposed for rescission. STSB will bring new proposals in the form of a policy letter to the States of Deliberation to	5. Proposed for rescission	States of Guernsey for approval	1

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				repeal the 1927 Law and			
				replace it with a new Water			
				Law.			
76	States'	XXVI/200	Pilotage dues and exam	The proposed changes to dues	5.	States of	2
	Trading	7 (Art.	fees	and fees have now been	Proposed	Guernsey for	
	Supervisory	XIV)	Minor amendments.	assumed into existing Harbour	for	approval	
	Board			Dues and Charges legislation	rescission		
				and are being applied through			
				annual Statutory Instruments,			
				which are subject to annual			
				approval by the States of			
				Deliberation.			
77	Policy &	XI/2020	Review of the	The Committee is seeking the	5.	Policy &	3
	Resources	(Art. IX)	jurisdiction of the	support of the Assembly as it is	Proposed	Resources	
	Committee		Ecclesiastical Court in	expeditious to rescind the	for	Committee;	
			relation to grants of	three relevant Resolutions	rescission	Law Officers	
			representation	through the Government Work			
			regarding personal	Plan and to commence the			
			property	operational changes			
			Transfer of the	immediately given it has			
			customary jurisdiction in	assured itself that the new			
			relation to grants of	solution delivers the majority of			
			representation for	the outcomes originally sought			
			personal property from	by the Assembly albeit through			
			the Ecclesiastical Court	an alternative methodology			
			to the Royal Court.				

No.	Sponsor	Billet & Art. No.	Subject & comments	Status	Priority	Responsibility for next step	Stage
				that does not require legislative change.			
78	Committee for the Environment & Infrastructure	X/1996 (Art. VII)	Traffic Signs & Traffic Light Signals Ordinance, 1988 amendment	It is considered that this legislation cannot be progressed in line with current legal requirements so the related Resolutions are recommended for rescission	5. Proposed for rescission	Committee for the Environment & Infrastructure	2
79	Policy & Resources Committee	XXI/2019 (Art. I)	States of Guernsey Annual Budget for 2020 Provision for equity release mortgages (proposition 28).	This amendment links to the work of the Supported Living and Ageing Well Strategy (SLAWS), and in particular the Strategic Funding work stream. The SLAWS Long-Term Care Fund is expected to be debated on 19 th August, 2020. This has now been put on hold, previously approved as a High priority - as legal advice is that, as noted in the Budget report, the enactment of this legislation is contingent on the prior enactment of legislation providing for lending to be subject to regulation by the	On hold	Policy & Resources Committee	4

No.	Sponsor	Billet &	Subject & comments	Status	Priority	Responsibility	Stage
		Art. No.				for next step	
				Guernsey Financial Services			
				Commission, to ensure			
				appropriate protection for			
				consumers. The progression of			
				this legislation is dependent on			
				the consumer protection			
				provision being in place.			

APPENDIX 6 – EMERGING STRATEGIC RECOVERY ACTIONS

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Finalise air and sea policy review	This action will see the completion of an overall air policy strategy, including consideration of the role of Aurigny, connectivity and enhancing the economic value of the aircraft registry. Aligned to the air policy, this action will also see the completion of a long-term operating agreement for sea links that will enable investment and an improved service.	Transport connectivity	 Inclusive and sustainable economic growth and greater productivity Resilient and sustainable infrastructure and connectivity 	Goal 8: Decent Work and Economic Growth	Execution
Upgrade air and sea links infrastructure	This action will consider the options for long-term investment in the harbours and the potential for the commercialisation of, and further investment in, Guernsey's airport. It will be dependent on some of the policy decisions determined in Action 1.	Transport connectivity	 Inclusive and sustainable economic growth and greater productivity Resilient and sustainable infrastructure and connectivity 	Goal 8: Decent Work and Economic Growth Goal 9: Industry, Innovation and Infrastructure	Pipeline
Ensure the long-term sustainability of the tax base	The Tax Review will present options for restructuring the tax base so that it has the capacity to raise sufficient revenues to support the delivery of public services, within the 24% of GDP limitation placed on government revenue by the Fiscal Policy Framework. The review will consider the sustainability of the Guernsey Insurance Fund and Long-term Care Fund.	Tax Review	Inclusive and sustainable economic growth and greater productivity	Goal 8: Decent Work and Economic Growth	Planning

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Define the future relationship between Guernsey and Alderney	This action will develop and define the future relationship between Guernsey and Alderney.	Relationship with Alderney	 Needs are met, and people are safe and secure Effective community partnerships and increased civic participation 	Goal 10: Reduced inequalities Goal 17: Partnerships	Execution
Enable greater opportunities for regeneration in the Island	This action will establish a Regeneration Board to enable public-private partnership in the development of the eastern seaboard; complete the work on regeneration areas including the Seafront Enhancement Area (SEA), Leale's Yard and the Bridge Strategy; reconsider the policy approach to change of use of visitor accommodation; and update compulsory purchase legislation.	Regeneration	 Inclusive and sustainable economic growth and greater productivity Resilient and sustainable infrastructure and connectivity Greater innovation and creativity in existing and new sectors 	Goal 8: Decent Work and Economic Growth Goal 9: Industry, innovation and infrastructure Goal 11: Sustainable cities and communities Goal 17: Partnerships	Initiation

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Secure future aggregate supply	This action requires the States to determine the best policy direction to maintain a secure, sustainable and resilient aggregate supply for the Island. Current aggregate supply for Guernsey is largely provided from on-island quarrying, however workable reserves at Les Vardes quarry will soon be exhausted. The States will need to determine whether continued on-island quarrying is acceptable or whether importing aggregate would be a more beneficial solution.	Regeneration	More environmentally sustainable production, consumption and management of resources	Goal 9: Industry, Innovation and Infrastructure Goal 11: Sustainable Cities and Communities Goal 12: Responsible Consumption and Production	Planning
Complete Development Frameworks for all Regeneration Areas	Regeneration Areas refers to areas where a coordinated, flexible, focused and positive approach to development could attract inward investment in the Island's Main Centres and which are most likely to provide economic, social and environmental benefits for the community. This action will see the completion of Development Frameworks for all identified Regeneration Areas. These Frameworks will set out the issues and opportunities for each area and give practical guidance to developers, investors and others as to how the area can be developed beneficially in accordance with land use policies.	Regeneration	 Inclusive and sustainable economic growth and greater productivity Resilient and sustainable infrastructure and connectivity Greater innovation and creativity in existing and new sectors 	Goal 9: Industry, innovation and infrastructure Goal 11: Sustainable Cities and Communities	Planning

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Develop and implement the Combined Substance Use Strategy	This action concerns the presentation and implementation of the Combined Substance Use Strategy. The Strategy will update the previous Drug and Alcohol Strategy in recognition that a more unified approach to substance use is required.	Prevention and Early Intervention	 Physical health is protected Mental health and wellbeing are protected Healthier lifestyles 	Goal 3: Good Health and Well- Being	Planning
Review options to reduce the backlogs and waiting times in HSC	This action will consider options for reducing the backlogs and waiting times in HSC to pre-COVID-19 levels. This includes the surgical backlog and waiting times in wider services such as mental health services.	Prevention and Early Intervention	 Physical health is protected Mental health and wellbeing are protected 	Goal 3: Good Health and Well- Being	Initiation
Review mental health provision- including wellbeing centre	This action will aim to improve island residents' access to emotional health and wellbeing services. This is likely to include the development of a wellbeing centre - an enhanced community cafe which provides services including peer support, signposting to other wider health services, and a safe place to meet and discuss problems.	Prevention and Early Intervention	Mental health and wellbeing are protected	Goal 3: Good Health and Well- Being	Initiation
Progress the SOHWELL Programme and align to recovery requirements	This action would prioritise the progression of the SOHWELL (Supporting Occupational Health and Wellbeing) programme in HSC and ESS and ensure that the constituent projects are aligned to recovery requirements.	Prevention and Early Intervention	 Physical health is protected Increased employment and enhanced matching of skills 	Goal 3: Good Health and Well- Being Goal 8: Decent Work and Economic Growth	Initiation (Phase 3)
Further support for Health promotion strategies	This action will develop or continue support for health promotion strategies, including the Healthy Weight Strategy.	Prevention and Early Intervention	Healthier lifestyles	Goal 3: Good Health and Well- Being	Execution

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Social Prescribing	This action will deliver social prescribing in the island. Social prescribing enables GPs, nurses and other primary care professionals to refer people to a range of local, non-clinical services and activities that support health and wellbeing. These activities include volunteering, the arts, engagement with animals, spending time outdoors, nature based activities, gardening, befriending, group learning, healthy cookery, walking and sports. These activities may be provided through third sector community initiatives. Social prescribing may also include referrals for substance use support and healthy lifestyles advice.	Prevention and Early Intervention	Mental Health and Wellbeing are protected	Goal 3 : Good Health and Well- Being	Pilot
Establish an effective commissioning and partnership system	This action will revisit and implement a universal, straightforward system for SoG's partnering with private and third sector to carry out SoG objectives. This may include a supporting client team.	Partnerships	Effective community partnerships and increased civic participation	Goal 17: Partnerships	Pipeline

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Green Economy: Develop a green infrastructure ³¹ plan	The output of this action will be a Green Infrastructure Plan underpinned by a Guernsey-proportionate natural capital accounting evidence base and implemented using a biodiversity net gain planning tool.	Key Economic Sectors	More environmentally sustainable production, consumption and management of resources Nurture nature and realise its value Inclusive and sustainable economic growth and greater productivity	Goal 11: Sustainable Cities and Communities Goal 12: Responsible Consumption and Production Goal 13: Climate Action Goal 15: Life on Land	Pipeline

³¹Green infrastructure is a strategically planned network of natural ecosystems (or natural capital) with other semi natural areas and environmental features designed and managed to deliver a wide range of ecosystem services such as water purification, air quality, space for recreation and climate mitigation and adaptation.

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Blue Economy: Develop a marine economy supporting plan	The output of this action will be a Marine economy supporting plan (or 'Marine Spatial Plan') that is underpinned by a natural capital accounting evidence base and implemented using a biodiversity net gain marine licencing tool. It will provide the data, tools, and confidence, to build a sustainable Blue Economy.	Key Economic Sectors	 Greater innovation and creativity in existing and new sectors Inclusive and sustainable economic growth and greater productivity More environmentally sustainable production, consumption and management of resources Access to affordable, reliable, clean energy for all 	Goal 7: Affordable and Clean Energy Goal 8: Decent Work and Economic Growth Goal 9: Industry, Innovation and Infrastructure Goal 11: Sustainable Cities and Communities Goal 13: Climate Action Goal 14: Life Below Water	Pipeline
Revitalise tourism	This action will develop a new Tourism and Accommodation Strategy, including consideration of the requirements for heritage, medical and cultural tourism. This will be supported by a strong, well-positioned product offering, reflecting the recommendations in the 2018 PwC Strategic Review of Guernsey's Tourism Product and Service Offering report as relevant in today's context. This offer will be essential to attracting the target market sectors identified as offering the greatest opportunity for speedy industry recovery and sustained growth in the future.	Key economic sectors	 Cultivate our local arts, culture and heritage Inclusive and sustainable economic growth and greater productivity Increased employment and enhanced matching of skills Greater innovation and creativity in existing and new sectors 	Goal 8: Decent Work and Economic Growth Goal 9: Industry, innovation and infrastructure	Pipeline

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Support the Finance Sector	To deliver this action, the States will work with the industry and the regulator to enable growth and diversification in the finance sector. This will include exploring the potential for a Guernsey Investment Bank to act a cornerstone investor; increased funding for promotion; and enhanced digital connectivity for business, building on pandemic experience.	Key economic sectors	 Inclusive and sustainable economic growth and greater productivity Greater innovation and creativity in existing and new sectors 	Goal 8: Decent Work and Economic Growth	Initiation/ Planning
Carry out the Economic Crime Review and prepare for Moneyval 2023	This action will involve a review of the Economic Crime provisions currently in place, as well as ensuring that the Island is prepared for the Moneyval review due in 2023.	Key economic sectors	 Inclusive and sustainable economic growth and greater productivity Needs are met, and people are safe and secure 	Goal 8: Decent Work and Economic Growth Goal 16: Peace, Justice and Strong Institutions	Planning/ Execution
Review the operation of Population Management and immigration legislation	This action will focus on the operational implementation of the Population Management legislation, with specific regards to its flexibility and responsiveness.	Key economic sectors	 Increased employment and enhanced matching of skills Inclusive and sustainable economic growth and greater productivity A resilient essential workforce 	Goal 8: Decent Work and Economic Growth	Initiation

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Unlock entrepreneur- ship	This action will conclude an enterprise plan on further steps to support and attract start-ups and scale-ups - ensuring that Guernsey is able to offer a compelling package to enable start up and scale up businesses to establish or move to the Island. This will include the potential for enterprise investment schemes; a review of the Open Market; the development of investor/entrepreneur visas; the exploration of opportunities to encourage test bedding, including through legislative changes; and the completion of a second red tape review.	Key economic sectors	 Greater innovation and creativity in existing and new sectors Inclusive and sustainable economic growth and greater productivity 	Goal 8: Decent Work and Economic Growth Goal 9: Industry, innovation and infrastructure	Initiation
Improve affordability and access to housing	This action will develop a Land Acquisition Strategy and corresponding Development Programme to meet the Island's affordable housing requirements. This includes key worker housing and affordable housing work streams.	Housing	 Needs are met, and people are safe and secure More environmentally sustainable production, consumption and management of resources 	Goal 11: Sustainable Cities and Communities	Initiation
Prepare the framework for future Justice Policy	This action will look to develop a set of proposals and recommendations, as well as a timeline for implementation, for a Justice Framework driving criminal, family and social justice.	Justice	 Needs are met, and people are safe and secure A more cohesive and equal society 	Goal 16: Peace, Justice and Strong Institutions	Initiation
Update the Domestic Abuse Strategy	This action will look to focus government, public services and voluntary agencies on the coordinated and effective delivery of services geared towards tackling domestic abuse.	Justice	 Needs are met, and people are safe and secure A more cohesive and equal society 	Goal 5: Gender Equality Goal 16: Peace, Justice and Strong Institutions	Execution

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Adoption Law Reform	In March 2016, the States agreed that The Adoption (Guernsey) Law, 1960, should be reviewed in order to put in place modern adoption practices and procedures that will allow for permanence for children who cannot live with their birth parents. This action will deliver an updated Law.	Justice	 Needs are met, and people are safe and secure A more cohesive and equal society 	Goal 10: Reduced Inequalities Goal 16: Peace, Justice and Strong Institutions	Execution
Review Children Law	This action will propose and deliver a series of amendments to the Children Law. The amendments will need to be informed by the findings of the independent report on delay and duplication in the systems and processes arising from the Children Law, which has been commissioned by the Chief Officer Child Protection Group.	Justice	 Young People can achieve their potential Needs are met, and people are safe and secure 	Goal 10: Reduced Inequalities Goal 16: Peace, Justice and Strong Institutions	Execution
Complete policy development, and implement the Discrimination Ordinance	This action will deliver phase 1 of the ongoing work on discrimination and equality. Phase 1 is the preparation of an Ordinance to prevent discrimination on the grounds of disability, carer status, race, sexual orientation, religious belief (subject to policy work in respect of exemptions regarding sexual orientation and religious belief). This is due to be enacted in 2022. Work will include operational changes to the tribunal; a new statutory role; and support to the community to respond to the changes demanded by the Ordinance.	Justice	A more cohesive and equal society	Goal 5: Gender Equality Goal 10: Reduced inequalities	Planning

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Implement Capacity Law	This action will see the implementation of the Capacity (Bailiwick of Guernsey) Law, 2020 approved by the States in April. There remains significant work to be completed by HSC to give effect to the Law. There are three key work streams: (I) the Protective Authorisation Scheme; (ii) Lasting Powers of Attorney, and (iii) the formalisation of arrangements relating to Adult Safeguarding.	Justice	 Needs are met, and people are safe and secure Physical health is protected Mental health and wellbeing are protected 	Goal 10: Reduced inequalities Goal 16: Peace, Justice and Strong Institutions	Execution
Update the Electricity Strategy	The strategy will aim to create an environment which fosters a dynamic, innovative and competitive energy market and which helps the energy market to innovate and transition to decarbonisation without risking security of supply for Islanders, whilst keeping energy costs affordable and maximising opportunities for economic diversification so that Guernsey's energy needs are delivered with the greatest possible value to the Island.	Energy Resilience	 More environmentally sustainable production, consumption and management of resources Access to affordable, reliable, clean energy for all Resilient and sustainable infrastructure and connectivity 	Goal 7: Affordable and Clean Energy Goal 11: Sustainable Cities and Communities Goal 12: Responsible Consumption and Production Goal 13: Climate Action	Execution

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Complete business case for second interconnector to improve electricity generation and energy resilience	The installation of a second interconnector cable link direct to France will reduce reliance on hydrocarbons, support the Island's move towards emission reduction and decarbonisation and facilitate overall climate change mitigation. It will also reduce risks to energy security, ensuring that businesses and residents in the Island have a secure, stable, affordable and resilient energy supply.	Energy Resilience	 Resilient and sustainable infrastructure and connectivity Access to affordable, reliable, clean energy for all 	Goal 7: Affordable and Clean Energy Goal 11: Sustainable Cities and Communities Goal 12: Responsible Consumption and Production Goal 13: Climate Action	Planning
Review and conclude Guernsey Electricity position in respect of tariffs	This action will fulfil a States Resolution which directs the Committee <i>for</i> Economic Development to undertake a review of structures for cost reflective tariffs (including reflecting fixed and variable costs), and to bring proposals to the States of Deliberation to give directions to the relevant regulator.	Energy Resilience	 Resilient and sustainable infrastructure and connectivity Access to affordable, reliable, clean energy for all 	Goal 7: Affordable and Clean Energy Goal 11: Sustainable Cities and Communities	Planning

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Conclude licensing regime for electricity, hydrocarbons and renewables	This action will establish a licensing framework for targeted competition to support the establishment of on-island (including territorial seas) renewables and supply of hydrocarbons. It will establish an appropriate regulatory/competition framework which allows for promotion of innovation and adaptation in future energy provision including revision of existing measures such as the electricity strategy as appropriate. It will give directions to the relevant regulator to ensure continuity of current arrangements relating to electricity production (for example, by renewing the licence of Guernsey Electricity Limited) where the relevant regulator is not in a position to issue licences under any revised framework upon the expiry of current licences. It will develop a support programme working with	Energy Resilience	 More environmentally sustainable production, consumption and management of resources Access to affordable, reliable, clean energy for all Resilient and sustainable infrastructure and connectivity 	Goal 7: Affordable and Clean Energy Goal 11: Sustainable Cities and Communities Goal 12: Responsible Consumption and Production Goal 13: Climate Action	Planning
	existing energy providers for interim supply solutions.				

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Conclude renewables development plan	This will involve providing a definition of what constitutes a "'ow carbon' and 'low emission' source for on-island energy sources and will establish a target for the generation of on-island (where 'on-island' includes within our territorial waters) renewable energy.	Energy Resilience	 More environmentally sustainable production, consumption and management of resources Access to affordable, reliable, clean energy for all Resilient and sustainable infrastructure and connectivity 	Goal 7: Affordable and Clean Energy Goal 11: Sustainable Cities and Communities Goal 12: Responsible Consumption and Production Goal 13: Climate Action	Initiation
Conclude Secondary and Post-16 education policy review	This action will conclude the policy review of Secondary and Post-16 education.	Education and Skills	 Young people can achieve their potential A more cohesive and equal society Increased employment and enhanced matching of skills 	Goal 4: Quality Education Goal 10: Reduced inequalities	Execution
Develop a human capital development strategy	This action will seek to develop a strategy for the next twenty years which aims to transform the way Guernsey develops its people.	Education and Skills	 Young people can achieve their potential Increased employment and enhanced matching of skills A resilient essential workforce 	Goal 4: Quality Education Goal 8: Decent Work and Economic Growth Goal 10: Reduced inequalities	Initiation

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Develop and implement the Digital Connectivity/ Telecoms	This action will ensure investment in, and roll-out of, fibre and 5G infrastructure in order to support delivery of key economic objectives. This will include revised licensing arrangements for delivery and regulation of 5G by the private sector and the development of a digital connectivity strategy.	Digital Connectivity	 Inclusive and sustainable economic growth and greater productivity Resilient and sustainable infrastructure and connectivity Increased employment and enhanced matching of skills 	Goal 8: Decent Work and Economic Growth Goal 9: Industry, Innovation and Infrastructure Goal 11: Sustainable Cities and Communities	Planning
Develop and operationalise Secondary Pensions legislation	This action will establish a secondary pensions scheme that will create a requirement for occupational pensions to be offered to most employed people, to be phased in from 2022.	Ageing Well	 Needs are met, and people are safe and secure A more cohesive and equal society 	Goal 1: No poverty Goal 10: Reduced inequalities	Execution
Progress agreed changes to long-term care options	This action will see the delivery of the Supported Living and Ageing Well Strategy Resolutions relating to HSC and ESS, including a higher rate of benefit payable for exceptional and complex cases, that the long-term care scheme be extended to incorporate care provided at home and to establish contractual arrangements with some or all care home providers.	Ageing Well	 Needs are met, and people are safe and secure Physical health is protected A more cohesive and equal society 	Goal 3: Good Health and Well- Being Goal 10: Reduced inequalities	Pipeline

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Review of end of life care	This action will consider the measures necessary to improve quality of life and health outcomes for all islanders towards the end of their lives, including: improvements in the provision, availability and/or affordability of community services, primary care, aids and adaptations, and long-term care; greater investment in person-centred care for all who require health and care services on an ongoing basis, and recognition and support for the friends and family who surround them, especially those who have caring responsibilities towards them; and possible developments in end-of-life care, such as increasing the hours of provision of specialist palliative care, the on-island availability of specialist consultants, the provision of counselling and support services, and/or the provision of alternative medication and technologies for pain relief.	Ageing Well	 Physical health is protected Mental health and wellbeing are protected 	Goal 3: Good Health and Well- Being	Pipeline
Review of the model and funding of primary and community care	This action will design and implement a new funding and delivery model for primary care which is more affordable to local people, encourages integration between primary care and community care and third sector services and is proactive and focused on prevention.	Access to Healthcare	 Physical health is protected Needs are met, and people are safe and secure A more cohesive and equal society 	Goal 3: Good Health and Well- Being Goal 10: Reduced inequalities Goal 17: Partnerships	Planning

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
Create a Children and Family Services Hub	This action will consolidate Children and Family Services from a number of locations which are not fit for purpose into a single, multi-disciplinary, hub.	Access to Healthcare	 A resilient essential workforce Effective community partnerships and increased civic participation Young people can achieve their potential 	Goal 3: Good Health and Well- Being Goal 8: Decent work and Economic Growth Goal 10: Reduced inequalities Goal 17: Partnerships	Planning
Introduce the Care Passport	This action will introduce Care Passports for local residents, detailing their individual entitlements to health and care services, including the universal offer available to all residents and specific rights based on any medical condition, age or circumstance (e.g. pregnancy). The Passport will help residents and health and care services to understand health entitlements. The passport may also be linked with existing benefits or new opportunities to encourage individuals to save for their costs of care, in an individual Health Savings Account, a compulsory insurance scheme, or otherwise.	Access to Healthcare	 Physical health is protected Mental health and wellbeing are protected Needs are met, and people are safe and secure 	Goal 3: Good Health and Well- Being Goal 10: Reduced inequalities	Initiation
Human Tissue and Transplantatio n law	There is a small amount of secondary legislation to be drafted in order to be in a position to commence the Human Tissue and Transplantation Law, which was approved by the States in June 2020. A public information campaign will delivered head of the Law coming into effect.	Access to Healthcare	Physical health is protected	Goal 3 : Good Health and Well- Being	Execution

Action Title	Action Description	Work-stream	Outcome Alignment	UN Goals	Stage
NICE Drugs	This action concerns the implementation of NICE TA (National Institute for Health and Care Excellence's Technology Appraisal) drugs in Guernsey. The first phase will take place in 2021 and see the introduction of drugs and treatments with an incremental cost-effectiveness ratio of up to £30,000.	Access to Healthcare	Physical health is protected	Goal 3: Good Health and Well- Being	Execution
Abortion Law - amendment legislation	In June 2020, the States of Deliberation made a number of Resolutions to modernise the Abortion (Guernsey) Law, 1997. This action will deliver these Resolutions.	Access to Healthcare	 Needs are met, and people are safe and secure A more cohesive and equal society 	Goal 10: Reduced Inequalities Goal 16: Peace, Justice and Strong Institutions	Execution
Regulation of health and care	This action focuses on the introduction of effective and proportionate regulation for health and care in the Bailiwick.	Access to Healthcare	Physical health is protected	Goal 3: Good Health and Well- Being	Execution