

THE STATES OF DELIBERATION
of the
ISLAND OF GUERNSEY

POLICY & RESOURCES COMMITTEE

GOVERNMENT WORK PLAN 2022
Investing in Islanders, our Island and our Future

The States are asked to decide:-

Whether, after consideration of the policy letter entitled 'Government Work Plan 2022' dated 12th May 2022, they are of the opinion:-

1. To direct the Policy & Resources Committee to apply category 1 status to the following actions in the Government Work Plan:

Housing:

- i. Evaluate and implement actions to address private housing market capacity and affordability;*
- ii. Evaluate and implement actions to address key working housing capacity and affordability;*
- iii. Progress proposals to the States by December 2022 on housing need and on management of States' housing stock.*

- 1A. To incorporate the following action into the Government Work Plan and to direct the Policy & Resources Committee to apply category 1 status to it:

Housing:

Examine the case for developers to make a tariff payment (financial contribution) in lieu of affordable housing contribution to be set aside for affordable housing and to report back to the States by the end of 2022 with proposals, if appropriate, for a system of contributions schedules or standard charges (financial contributions) in lieu, including the identification of any necessary legal provision or changes to land use policy.

- 1B. To incorporate the following action into the Government Work Plan framework and to direct the Policy & Resources Committee to apply category 1 status to it:

Housing:

- i. Publish a 'Housing Action Plan' for States' owned land as part of the 2022 year-end monitoring report, giving a comprehensive overview of States' owned land available for housing development and any land considered for housing development by the former Housing Action Group (HAG) and the Committee *for* Employment & Social Security. This should include where States' owned land is available for:
 - a) private ownership
 - b) joint ventures
 - c) self-build
 - d) social housing (social rental, key worker, part ownership and specialised housing)
- 1C. To direct the Committee *for* Employment & Social Security, in consultation with the Committee *for* the Environment & Infrastructure and the Policy & Resources Committee to report back to the States as soon as practicable with proposals for a scheme aimed at promoting and facilitating home ownership of a percentage of all homes, both current and future, managed or owned by the GHA and any homes managed by the Committee *for* Employment & Social Security under its 'Housing Department' function, involving the following main features –
 - i) relevant properties to be offered for sale to qualifying purchasers at 75% of market value,
 - ii) restriction on onward sale at any more than 75% of market value at time of sale,
 - iii) GHA to have first option to repurchase.
- 1D. To direct the Policy & Resources Committee to examine the options and report back to the States as soon as practicable with recommendations for the provision of States sponsored mortgages, loans and financing options for deposits and purchases of properties available under a scheme aimed at promoting and facilitating home ownership.
- 1E. To direct the Development & Planning Authority to delete clause 7.2 in the Affordable Housing Supplementary Planning Guidance 2016 and insert the following:

7.2. However, the applicant/developer can select between options a, b, and c to meet the affordable housing requirement with the following types of contribution:

 - a. **Transfer of Land:** Land for affordable housing should be provided on the subject site. The land would then be developed for affordable housing by the States of

Guernsey or a registered housing association. Where land is to be provided, the percentage required of the developable area will be transferred to the Committee for Employment & Social Security/Housing Association at nil cost.

b. Provision of intermediate housing Units: The provision and sale of completed affordable housing units built by the applicant/developer and sold to a buyer from the Committee for Employment & Social Security/housing association's intermediate housing waiting list on the following basis:

- i) relevant properties to be offered for sale and transferred to qualifying purchasers at 75% of market value,
- ii) restriction on onward sale and transfer at any more than 75% of market value at time of sale,
- iii) Guernsey Housing Association to have first option to purchase.

c. Off-site provision: The provision of land or units to meet some or all of the policy requirement, including appropriate existing dwellings or other premises at another location which is in the same ownership as the principal site. The terms of the transfer for each are the same as explained above in (a) and (b). Premises off-site will be considered on a case-by-case basis. In this scenario, the premises proposed to meet the policy requirement must be capable of development for those purposes within the terms of the policies of the Island Development Plan (2016), or have outline or full planning permission for an appropriate amount and form of housing to enable the affordable housing policy requirement to be met. In these circumstances we may require the 'off-site' affordable housing, or a proportion of it, to be constructed and/or made available ahead of the development of the general market housing.

2. To direct the Policy & Resources Committee to apply category 1 status to the following action in the Government Work Plan:

Population:

Determine what the Island's future population and immigration policy needs to deliver and set out a pathway to address the challenges that are being faced by the economy today;

3. To direct the Policy & Resources Committee to apply category 1 status to the following actions in the Government Work Plan:

Skills and human capital development:

- i. Agree a plan to skill our community to meet its needs; and*
- ii. Embed implementation to the end of the political term;*

4. To direct the Policy & Resources Committee to apply category 1 status to the following actions in the Government Work Plan:

Improve living standards:

- i. Review minimum income standards with initial focus on income support and winter fuel allowance; and*
- ii. Develop proposals on the funding options for long-term care.*

- 5. To direct the Policy & Resources Committee to apply category 1 status to the following actions in the Government Work Plan:

Health recovery:

- i. Determine proposals to provide targeted support based on affordability in respect of primary care appointments and access to aids and adaptations; and*
- ii. Establish whether or not to explore the introduction of a compulsory insurance scheme for primary care;*

- 6. To direct the Policy & Resources Committee to apply category 1 status to the following actions in the Government Work Plan:

Support the next generation:

- i. Resource work to conclude amendments to the primary Children Law and enabling Ordinances; and*
- ii. Invest in education delivery through operational support to be delivered within schools and settings following Ofsted Inspection;*

- 7. To direct the Policy & Resources Committee to apply category 1 status to the following actions in the Government Work Plan:

Energy resilience:

- i. Develop the electricity strategy for the Island; and*
- ii. Implement actions to improve the outlook for an increase in use of renewables;*

- 8. To direct the Policy & Resources Committee to apply category 1 status to the following actions in the Government Work Plan:

Enabling climate change mitigation and adaptation:

Respond to the agreement in principle to extend the Paris Agreement to the Island by establishing an expert panel to scope a proportionate and pragmatic 'pathway to net zero' for consideration by the States in the 2023 Government Work Plan.

- 9. To direct the Policy & Resources Committee to apply category 1 status to the following actions in the Government Work Plan:

First steps for the blue and green economy:

Create plans, based on best available evidence, that maximise the sustainable social and economic use of our island and marine environments, including support

for emerging economic opportunities (including international trade agreements), tourism, Green Finance and renewable energy.

10. To direct the Policy & Resources Committee to apply category 1 status to the following actions in the Government Work Plan:

Regeneration - future harbour requirements:

Agree the preferred direction for Guernsey's future harbour requirements to ensure that any regeneration of the seafront is within a clear strategic framework.

11. To agree that all Committees of the States will work with the Policy & Resources Committee to prioritise and resource the progression and completion of the priority recovery actions in the Government Work Plan;
- 11A. To direct stakeholder Committees to commit the appropriate operational resources required to establish a pilot Sexual Assault Referral Centre (SARC).
12. To note the continued priority resourcing applied by the States of Guernsey in preparation for the MONEYVAL 2024 inspection as set out in the 'ensure compliance with agreed international agreements/standards' workstream under Priority 2 of the Government Work Plan 2022 framework.
13. To approve that actions are progressed in 2022 and 2023 under Priority Themes 1 and 2, and where resources permit, are progressed as set out in Priority Themes 3 and 4 of the Government Work Plan framework in Appendix 3 of this policy letter;
- 13A. To direct the Policy & Resources Committee, in consultation with the States' Trading Supervisory Board, to carry out a review of:-
 - a. the scope and specification of the proposed new Dairy and resulting estimated capital costs;
 - b. the potential funding options for a new Dairy;

and to make recommendations in the next review of the Government Work Plan in June 2023 as to whether the Future Guernsey Dairy Project should be moved into the delivery portfolio.

14. EITHER,
 - A. To direct –
 - i) the Committee *for* Health & Social Care to develop the action mandate and resource requirements necessary to implement Resolutions 1, 2 and 3 made by the States of Deliberation on 27th January 2022, following consideration

of the policy letter entitled "Living Responsibly with COVID-19" (Billet d'État No. II of 2022, Article 1) and to submit the action mandate to the Policy & Resources Committee on or before 24th March 2023, and

- ii) the Policy & Resources Committee to update the 2022 Government Work Plan accordingly, and, having consulted with the Committee *for* Health & Social Care, to include in the Government Work Plan Update to be debated in June 2023 the resource requirements for, and the impact of any prioritisation of this work on, the phasing and achievability of other actions in the Government Work Plan during this term of government.

OR, only in the event that Proposition 14A is not approved,

B. To direct –

- i) the Committee *for* Health & Social Care to develop the schedule of work and resource requirements necessary to implement Resolution 3(iii) made by the States of Deliberation on 15th July 2020, following consideration of the policy letter entitled "Justice Review Report" (Billet d'État No. XV of 2020, Article 16), to enable the review of the legal status of cannabis to be undertaken and to submit the schedule to the Policy & Resources Committee on or before 24th March 2023, and
 - ii) the Policy & Resources Committee to update the 2022 Government Work Plan accordingly, and, having consulted with the Committee *for* Health & Social Care, to include in the Government Work Plan Update to be debated in June 2023 the resource requirements for, and the impact of any prioritisation of this work on, the phasing and achievability of other actions in the Government Work Plan during this term of government.
 - iii) the Policy & Resources Committee to provide adequate cross-committee resources to support the scoping of this work to ensure that the exercise does not impact on the progress of current priority actions being delivered or result in a need to reprioritise action and that the resultant schedule of work and resource requirements reflects cross-committee needs.
15. To rescind extant Resolutions as set out in Appendix 9 of this policy letter with the exception of the ninth Resolution listed, which shall remain extant.
16. To approve the proposed Schedule of prioritised drafting of legislation as set out at Appendix 2 of this policy letter.
17. To note the revised schedules of costings for delivery of the Government Work Plan Priorities and authorise the Policy & Resources Committee to approve transfers of funding to 2022 Committee budgets and make specific allowance in recommended Cash Limits for 2023-2025 in order to resource:

- i. Recovery actions (one-off and ongoing expenditure) over the period 2022-2025 for the specific initiatives detailed in Annex 3 of Appendix 8 subject to replacing the figure 382 with the figure 432, where it appears in relation to the recovery action entitled 'Enhance domestic abuse services in line with the updated domestic abuse strategy (including a Sexual Assault Referral Centre (SARC) three-year pilot)' in the 6th row, 4th column, relating to 2022, of the table headed "Keep the Island Safe and Secure" in Annex 3 of Appendix 8;
 - ii. Revenue impact of capital investment (ongoing expenditure) over the period 2022-2025 for the specific initiatives detailed in Annex 2 of Appendix 8; and
 - iii. Reshaping government initiatives (transformation) (one-off expenditure) over the period 2022-2025 for the specific initiatives detailed in Annex 2 of Appendix 8.
18. To direct the Policy & Resources Committee to amend, as follows, its process in leading policy planning for the preparation of the Government Work Plan (GWP) to be considered by the States of Deliberation at their Special Meeting on 20th June 2023:
- a) Continuing to require each Committee of the States to review the priority to be afforded to its current commitments and deadlines for established actions as directed by the Assembly in the GWP 2022;
 - b) Having established its baseline programme of work, each Committee of the States should also identify any new work that engages its mandate that it determines should be a priority for government in the coming year giving due regard to the States' overall policy objectives, which for the avoidance of doubt should include consideration of the extant Resolutions of the States that have already established new matters that engage its mandate having evaluated their current priority in the context of the strategic direction established by the Assembly;
 - c) Having received all new requests for prioritisation, every States' Member shall be provided by the Policy & Resources Committee, for their individual completion and return, a method of indicating, by means of an arithmetical, hierarchical scoring system, how each Member voluntarily wishes each of the individual items submitted by Committees of the States to be prioritized, in order from top (i.e. first) to bottom, so that such priorities can be collated into a combined, representative priority 'List'; and
 - d) Having received all responses, the Policy & Resources Committee will evaluate the resource requirements to service this List with due regard to the

established GWP framework already in delivery in order to lay before the States of Deliberation an affordable and achievable phased programme of priorities. The Policy & Resources Committee will publish the scores of each States' Member (or if none, any null response) shall be published such that the media and public have ready and transparent access to openly observe the priorities of individual States' Members and Committees prior to any debate on the GWP; and

- e) Having invested in this highly consultative further round of prioritisation, the Policy & Resources Committee should seek views of the Committees of the States on establishing the GWP 2023 as the programme of work to conclude the current political term, notwithstanding the publication of monitoring reports and a final handover to the next Assembly in mid-2025, and bring necessary proposals to amend the States' meeting schedule for the remainder of this term for consideration by the States of Deliberation at their Special Meeting on 20th June 2023.