

## XII 2010

# BILLET D'ÉTAT

WEDNESDAY, 26<sup>th</sup> MAY, 2010

ACCOUNTS OF THE STATES FOR 2009

## BILLET D'ÉTAT

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# TO THE MEMBERS OF THE STATES OF THE ISLAND OF GUERNSEY

I have the honour to inform you that a Special Meeting of the States of Deliberation will be held at **THE ROYAL COURT HOUSE, on WEDNESDAY,** the **26**<sup>th</sup> **MAY, 2010,** immediately after the meetings of the States of Election and the States of Deliberation already convened for that day, for the purpose of considering the States Accounts for 2009.

G. R. ROWLAND Bailiff and Presiding Officer

The Royal Court House Guernsey 7 May 2010

## Letter of the Minister of the Treasury and Resources Department

The Chief Minister
Policy Council
Sir Charles Frossard House
La Charroterie
St. Peter Port
Guernsey
GY1 1FH

28 April 2010

Dear Sir,

I enclose a copy of the Accounts of the States of Guernsey for the year ended 31 December 2009 together with the Auditors' report thereon.

Yours faithfully,

C. N. K. PARKINSON

Minister

Treasury and Resources Department

(NB The Accounts of the States of Guernsey, which are attached to this Report, are published separately.)

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## The States are asked to decide:-

Whether they are of the opinion to approve:-

- (1) The Accounts of the States of Guernsey for the year 2009.
- (2) The following Accounts for the year 2009:-
  - 1. Ports
  - 2. Guernsey Water
  - 3. States Dairy
  - 4. States Works
- (3) To appoint the firm of Deloitte LLP as auditors of all States accounts for the year ending 31 December, 2010.

(NB The Public Accounts Committee supports the proposition to appoint Deloitte LLP as auditors).

## Statement of activities and performance

Year ended 31 December 2009

## **Principal activities**

The Airport provides for the safe and expeditious movement of commercial and private aircraft, passengers and cargo to and from the Island on the most cost-effective basis.

The Airport also ensures that policies, facilities and services are commensurate with the requirements of the Island in respect of air transport services, general aviation and standards set by the United Kingdom's Civil Aviation Authority.

The Harbours provide essential services including sea passenger and freight facilities for the commercial operators. Additional facilities include the provision of berthing and / or marina facilities for local and visiting boat-owners, together with berthing and handling facilities for the commercial sea transport requirements of the Island.

The finances of the Harbours of St Peter Port and St Sampson and the Airport have been presented in an amalgamated format since 1962 on the basis that "the three Ports exist for the common purpose of facilitating the entry and exit from Guernsey of goods and passengers" and that "the States, as owners of the Ports, are responsible for the expenditure needed to provide such facilities. Uneconomic expenditure may be forced upon them from time to time by the vagaries of the demand for facilities as between one port and another".

Under this group arrangement the trading position of the Ports is identified, but the assets and liabilities are consolidated in recognition of the States' strategic asset in the form of the Ports.

### **Financial highlights**

The turnover for the Airport for the year was £9.3m, an increase by £0.1m from 2008. The turnover for 2009 at Guernsey Airport increased by 1.1%. Turnover at Guernsey Harbours for the year was £7.6m, an increase of £0.4m from 2008. The turnover for 2009 at Guernsey Harbours increased by 5.3%.

In terms of expenditure, the Airport had budgeted to spend £9.1m in 2009 (2008: £8.8m) and it had been forecast that the Airport would return a net surplus for the year of £453k (2008: £293k). The Airport actually incurred costs of £9.6m (2008: £8.8m), which resulted in a deficit of £321k (2008: £359k surplus). Guernsey Harbours had budgeted to spend £7.8m during the year (2008: £6.7m) with a forecast deficit of £1.0m (2008: Surplus of £445k). The Harbours actually incurred costs of £7.1m (2008: £6.1m) and achieved a surplus of £738k (2008: £1.0m). There were certain relatively high cost maintenance works to Harbour infrastructure, contributing to an increase in the operational expenditure for the year.

### **Operational performance**

Total passenger movements for the year ended 31 December 2009 were 1,357,003 (Guernsey Airport 905,717, Guernsey Harbours 451,286), which were down 0.4% on the previous year. The movements attributable to Guernsey Airport were 1.5% lower and those for Guernsey Harbours 1.9% higher than the previous year.

There were a total of 5 full emergencies declared at Guernsey Airport during 2009 (2008:10).

The Airport employed 116 full time equivalents at the end of 2009 (2008: 116). The Harbour employed 77 full time equivalents at the end of 2009 (2008: 77).

Statement of activities and performance - continued *Year ended 31 December 2009* 

### Board members and principal officers

The Ports are the responsibility of the Public Services Department.

During 2009:

Board Members were:

Deputy B F Flouquet, Minister Deputy S J Ogier, Deputy Minister Deputy T M Le Pelley Deputy A Spruce Deputy W Walden

### Principal officers were:

Mr A Lewis, Chief Officer, Public Services Department Mr P M Le Huray, Deputy Finance Director, Public Services Department Mr CJ Le Ray, Airport Director, Guernsey Airport Capt. P Gill, Harbour Master Stephen Langlois, Finance and Administration Manager, Guernsey Airport Richard Pinchemain, Commercial Manager, Guernsey Harbours

## **Auditors**

Deloitte LLP have expressed their willingness to continue in office as auditors.

## Statement of responsibilities for the preparation of financial statements

The Public Services Department (the "Department") is responsible for preparing financial statements for each financial year and for selecting suitable accounting policies for the Guernsey Airport, the Harbours of St Peter Port and St Sampson (the "Ports"). In preparing those financial statements, the Department is required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent;
- state whether applicable accounting standards have been followed subject to any material departures disclosed and explained in the financial statements; and
- prepare the financial statements on the going concern basis unless it is inappropriate to presume the Ports will continue in business.

The Department is responsible for keeping proper accounting records that disclose with reasonable accuracy at any time its financial position. It is also responsible for safeguarding its assets and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

### Statement of internal financial controls

It is the responsibility of the Department to identify and install a system of internal controls, including financial controls, which is adequate for its own purposes and to safeguard the assets of the States of Guernsey in their care and hence for taking reasonable steps for the prevention of fraud and other irregularities.

The Public Services Department is also responsible for the economic, efficient and effective operations and management of the Ports.

It is acknowledged that the Ports are subject to financial and manpower restrictions. Nevertheless, the Public Services Department has a duty to ensure that they fulfil their obligations to install and maintain adequate internal controls and safeguard the States resources for which they are responsible.

The Ports' internal financial controls and monitoring procedures include:

- Annually reported and approved budgets monitored against monthly management accounts with additional operational detail reported in a detailed quarterly report, which monitors actual income, and expenditure against that anticipated. All such detail is regularly reviewed at meetings of the Public Services Department to ensure that all Board members are informed of the Ports' financial affairs.
- Client invoices are subjected to a range of pre-determined computerised integrity checks prior to despatch in order to ensure accuracy.
- The control of materials and stores purchases are managed using a computerised job-costing programme with specific authorisation limits for purchases and segregated areas of responsibility for processing of payments, all of which maintain detailed audit trails.
- Manpower expenditure is monitored and controlled at source via time sheets, which are authorised and reconciled with the wage bill.

## Statement of internal financial controls - continued

- Capital expenditure authorisation is subject to strict valuation guidelines and purchase procedures.
- Regular independent review and appraisal of the soundness, adequacy and application of internal controls by the Internal Audit, Treasury and Resources Department.

The Department strives to ensure that all staff with financial responsibilities in the Ports have the necessary integrity, skills and motivation to discharge their duties with the proficiency which the community has the right to expect.

The Ports internal controls and accounting policies have been, and are subject to, continuous review and improvement.

## Going concern

The Department has reviewed the cash flows and projected income and expenses over the next twelve months prepared by management and deem that the Ports have adequate financial resources to meet its obligations as they fall due. The Department therefore believe that the Ports are a going concern for at least twelve months from the date of approval of the financial statements.

## INDEPENDENT AUDITORS' REPORT TO THE STATES OF GUERNSEY PUBLIC SERVICES DEPARTMENT – PORTS

We have audited the financial statements of the States of Guernsey Public Services Department – Ports ("the Ports") for the year ended 31 December 2009 which comprise the revenue account, the balance sheet, the cash flow statement and related notes 1 to 16 and the supplemental information. These financial statements have been prepared under the accounting policies set out in note 1.

This report is made solely to the States of Guernsey Public Services Department ("the Department"), as a body, in accordance with the terms of our engagement letter dated 26 November 2007 as appended to on 26 May 2009. Our audit work has been undertaken so that we might state to the Department those matters we are required to state to it in an auditors' report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Department, for our audit work, for this report, or for the opinions we have formed.

## Respective duties of the Department and auditors

The Department's responsibilities for preparing the financial statements are set out in the Statement of Responsibilities for the Preparation of Financial Statements.

Our responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements are properly prepared in accordance with the accounting polices set out in note 1. We also report to you if, in our opinion, the Ports has not kept proper accounting records, or if we have not received all the information and explanations we require for our audit.

We read the statement of activities and performance and consider the implications for our report if we become aware of any apparent misstatements within it. We are not required to consider whether the Department's statement on internal control over all risks and controls or form part of the effectiveness of the Ports' risk and control procedures.

### Basis of audit opinion

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Department in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Ports' circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

## **Opinion**

In our opinion the financial statements for the year ended 31 December 2009 have been properly prepared in accordance with the accounting policies set out in note 1.

Deloitte LLP Chartered Accountants Guernsey 28 April 2010

## Revenue account

for the year ended 31 December 2009

	Notes	2009 £	2008 £
Income Airport Fees, Charges & Other Income Harbour Dues, Charges & Other Income	1 1	9,287,675 7,560,400 16,848,075	9,203,894 7,224,425 16,428,319
Expenses Airport Harbours Loss on disposal of fixed assets Depreciation	2 2	8,185,020 5,927,217 - 2,569,591	7,313,663 5,173,957 123,000 2,413,722
Operating surplus on ordinary activities		16,681,828 166,247	15,024,342 1,403,977
Interest received from States Treasury		51,243	313,060
Surplus for the financial year		217,490	<u>1,717,037</u>

All material activities derive from continuing operations.

There are no recognised gains or losses or other movements in reserves for the current or preceding financial years other than as stated in the revenue account.

Notes 1 to 16 form an integral part of these financial statements.

## Balance sheet

at 31 December 2009

Notes	2009 £	2008 £
		43,327,003
2	, , , , , , , , , , , , , , , , , , ,	133,192,325
3	86,327	86,327
	<u>175,774,667</u>	176,605,655
4	485,148	527,459
5	3,003,991	2,308,872
	4,364,153	3,922,880
	7,853,292	6,759,211
6	(694,540)	(648,937)
	7,158,752	6,110,274
	<u>182,933,419</u>	182,715,929
7	182,933,419	182,715,929
	2 2 3 4 5	Notes       £         2       43,253,837         2       132,434,503         3       86,327         175,774,667         4       485,148         5       3,003,991         4,364,153       7,853,292         6       (694,540)         7,158,752       182,933,419

These financial statements were approved by the Public Services Department on 15 April 2010.

Signed on behalf of the Board on 27 April 2010.

B M Flouquet

## Cash flow statement

for the year ended 31 December 2009

	Notes	2009 £	2008 £
Net cash inflow from operating activities	8	2,128,633	3,541,863
Returns on investments and servicing of finance Interest received		51,243	313,060
Capital expenditure Payment to acquire tangible fixed assets		(1,738,603)	(8,020,694)
Management of liquid resources (Increase)/Decrease in amounts held with States Treasury	9,10	(441,273)	4,165,771
Movement in cash		<u>-</u>	<u>-</u>

## Notes to the financial statements

### 1. Principal accounting policies

The accounting policies adopted are described below.

The accounts are produced on a going concern basis. The Treasury and Resources Department monitors and projects the States of Guernsey income and expenditure and confirms the appropriateness of this basis.

### Accounting convention

The financial statements are prepared in accordance with the stated accounting policies and under the historical cost convention as modified for the revaluation of assets.

### Income and Expenditure

Income and expenditure to be accounted for on an accruals basis.

Income comprises amounts in respect of services provided and goods supplied in the year.

## Tangible fixed assets

Tangible fixed assets are subject to annual depreciation over their useful economic life.

Assets under construction are capitalised and are transferred to tangible fixed assets and depreciated once brought into use. All costs associated with capital projects, including professional fees are capitalised.

### Depreciation

Depreciation is calculated at the following annual rates so as to write off the cost of tangible fixed assets over their anticipated useful lives using the straight-line method.

	Estimated life in years	Depreciation % per annum
Land	-	-
Buildings	60	1.67
Plant and machinery	15	6.67
Equipment, fixtures and fittings	10	10.00
Motor vehicles and electrical equipment	5	20.00
Computers and ICT	3	33.33

### Stock and work in progress

Stock and work in progress is valued at the lower of cost and net realisable value.

#### Pension costs

The costs of the defined benefit scheme are charged to the revenue account over the period during which the Department benefits from the employee's services. Surpluses or deficiencies are spread over the expected average remaining working lifetime of employees in proportion to their expected payroll costs.

Notes to the financial statements - continued

## 2. Tangible fixed assets Airport

Airport				
	1 January		Written off/	31 December
	2009	Additions	Disposals	2009
Cost	£	£	£	£
Land	2,296,578	-	-	2,296,578
Buildings	39,351,440	789,190	-	40,140,630
Plant and machinery	4,460,479	86,582	-	4,547,061
Equipment, fixtures and fittings Motor vehicles and	4,310,481	121,678	-	4,432,159
electrical equipment	1,803,112	353,230	-	2,156,342
Computers and ICT	200,765	<del>_</del>		200,765
	<u>52,422,855</u>	1,350,680		53,773,535
	1 January	Charge for	Written off/	31 December
	2009	the year	Disposals	2009
D	£	£	£	£
Depreciation				
Land	2.004.506	-	-	2.552.540
Buildings	3,094,596	657,953	-	3,752,549
Plant and machinery	2,030,898	312,530	-	2,343,428
Equipment, fixtures and fittings Motor vehicles and	2,085,139	402,757	-	2,487,896
electrical equipment	1,690,426	44,784	-	1,735,210
Computers and ICT	194,793	5,822		200,615
	9,095,852	1,423,846		10,519,698
Net book value	43,327,003			43,253,837

Notes to the financial statements – continued

Harbours				
	1 January		Written off/	31 December
~	2009	Additions	Disposals	2009
Cost	£	£	£	£
Land	87,515,374	-	_	87,515,374
Buildings	47,493,662	211,899	-	47,705,561
Plant and machinery	2,298,175	125,837	-	2,424,012
Equipment, fixtures and fittings Motor vehicles and	1,705,175	40,000	-	1,745,175
electrical equipment	439,476	10,187	-	449,663
Computers and ICT	63,858			63,858
	139,515,720	<u>387,923</u>		139,903,643
	1 January	Charge for	Written off/	31 December
	2009	the year	Disposals	2009
	£	£	£	£
Depreciation				
Land	-	-	-	-
Buildings	4,073,606	791,675	-	4,865,281
Plant and machinery	970,806	157,327	-	1,128,133
Equipment, fixtures and fittings Motor vehicles and	864,478	168,072	-	1,032,550
electrical equipment	350,647	28,671		379,318
Computers and ICT	63,858			63,858
	6,323,395	1,145,745		7,469,140
Net book value	133,192,325			132,434,503
Assets under construction				
rissets dider construction			2009	2008
			£	£
Airport				

## Notes to the financial statements – continued

4.	Stock		
		2009 £	2008 £
	Airport Harbours	64,774 <u>420,374</u>	64,774 462,685
		<u>485,148</u>	<u>527,459</u>
5.	Debtors and prepayments		
		2009 £	2008 £
	Trade debtors Prepayments Other debtors	2,935,766 48,287 19,938	2,203,797 77,303 <u>27,772</u>
		<u>3,003,991</u>	<u>2,308,872</u>
6.	Creditors: amounts falling due within one year	2009 £	2008 £
	Trade creditors Accruals Deferred income	604,313 68,241 20,586	406,019 132,061 109,457
	Other creditors: Harbour Operational licence deposits	1,400	1,400
		<u>694,540</u>	<u>648,937</u>
7.	Reserves		
		<b>2009</b> £	2008 £
	Balance 1 January Surplus for financial year	182,715,929 217,490	180,998,892 
	Balance 31 December	<u>182,933,419</u>	182,715,929

Notes to the financial statements – continued

8.	Reconciliation of operating surplus to		
	net cash inflow from operating activities		

	net cash inflow from operating activities			
	•		2009	2008
			£	£
	Operating surplus		166,247	1,403,977
	Depreciation charges and loss on sale of tangible fixed	assets	2,569,591	2,536,722
	Decrease/(Increase) in stocks		42,311	(23,001)
	Increase in debtors		(695,119)	(76,503)
	Increase/(Decrease) in creditors		45,603	(299,332)
	Net cash inflow from operating activities		<u>2,128,633</u>	<u>3,541,863</u>
9.	Reconciliation of net cash flow to movement in net funds			
	to movement in net runus		2009	2008
			£	£
			~	~
	Movement in cash		-	_
	Increase/(Decrease) in liquid resources		441,273	(4,165,771)
			441,273	(4,165,771)
	Net funds at 1 January		<u>3,922,880</u>	8,088,651
	Net funds at 31 December		<u>4,364,153</u>	3,922,880
10.	Analysis of changes in net funds			
10.	indigoto of changes in net funds	At		At
		1 January	Cash	31 December
		2009	Flows	2009
		£	£	£
	Balance held with States Treasury	3,922,880	441,273	4,364,153
	•			<del></del> _

Notes to the financial statements – continued

### 11. Contingent Liabilities/ Overspends

The Accounts include the amounts already paid and agreed in respect of contractor's claims for the Airport Terminal Building, St Peter Port New Jetty cladding replacement and St Sampson's Marina development projects.

The New Jetty project is now complete. The original estimate for this work was £3.3 million. As at 31 December 2009 following settlement of the claim, amounts totalling £9.0 million have been paid to the contractor. The total project costs including the claim related expenses were £14.3 million.

The St Sampson's Marina project has been completed and the final certificate issued by the Engineer. The St Sampson's Marina project had a contract value of £3.4 million. The amount certified by the Engineer and contractual payments is £4.0 million. The contractor made a claim for a further £3.1 million which has been rejected by the engineer. No formal proceedings have been commenced.

It is emphasised that contractors' claims values are the amounts that the contractors themselves are seeking to claim and are not an indication of the merit or likelihood of success.

#### 12. Pension Fund

The employees of the Ports are members of the States of Guernsey Superannuation Scheme. This is a defined benefits pension scheme, funded by contributions from both employer and employee at rates which are determined periodically on the basis of actuarial advice and which are calculated to spread the expected cost of benefits payable to employees over the period of those employees' expected service lives. The report by the actuaries on the valuation of the Superannuation Fund at 31 December 2004 indicated that a deficit existed. However, the States decided to maintain the current employer's contribution rate to the Fund at 7.85% for the Airport and 7.35% for the Harbours which came into effect at 1 January 2003. The arrangements for providing pensions for public sector employees were reviewed during 2007 and it was agreed the employees contribution rate would be increased to 6.5% with effect from 1 January 2008.

During 2008 the States considered a report by the actuaries on the valuation of the Fund at 31 December 2007 which indicated that a deficit still existed. The States agreed to increase the current employer's contribution rate to the Fund to 14.1% with effect from 1 January 2010.

Further details relating to the funding of the Superannuation Scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

The Ports have applied the provisions of FRS 17 for multi employer arrangements. In such circumstances, where the share of the underlying assets and liabilities of the scheme cannot be identified on a reasonable or consistent basis, the employer is only required to account for the contributions made for the current period as an expense in the revenue account. The total amount of superannuation contributions for the year ended 31 December 2009 were £660,946 (2008: £613,436).

Notes to the financial statements – continued

## 13. Related party transactions

The Department is of the opinion that there have been no related party transactions in the current or preceding financial years apart from with other States entities.

Less than 20% of the value of the Division's annual expenditure is due to transactions with other States entities.

#### 14. Statement of control

The Ports are wholly owned and ultimately controlled by the States of Guernsey. Responsibility for the operations of the Ports has been delegated to the members of the Department who have been appointed by the States of Guernsey.

## 15. Subsequent events

Management know of no event, subsequent to the year end that would materially affect the financial statements.

#### 16. Additional Information

The additional information has been prepared for the accounting records of the Department. While it does not form part of the financial statements, it should be read information with them.

Supplemental Information

## **GUERNSEY AIRPORT**

2009	2009		2009	2008
Original	Probable	Net Expenditure by Category	Actual	Actual
Budget £'000s	Outturn £'000s		£'000s	£'000s
		Income		
9,557	9,381	Operating Income	9,288	9,204
1,372	1,364	Recoveries	1,313	1,325
10,929	10,745		10,601	10,529
		Expenditure		
		Staff		
		Pay costs		
2,294 741	2,332 731	Established Staff	2,381 802	2,234 700
2,669	2,704	Public Service Employees Other Pay Groups	2,849	2,599
		Otici i ay Gioupa		
5,704	5,767	N Bt	6,032	5,533
156	200	Non-Pay costs Recruitment and Training	185	123
45	56	Other Staff Costs	39	41
154	132	Communications and IT	97	129
14	3	Consultants' Fees	15	16
192	249	Contracted Out Work	258	224
2	6	Promotional Activities	6	4
		Premises		
41	55	Equipment, Fixtures and Fittings	51	56
217 583	426 595	Repairs, Maintenance and Servicing Utilities	575 570	282 603
255	255			246
255	255	Risk Management and Insurance	228	246
73	66	Supplies and Services Plant, Machinery and Vehicles	67	53
490	472	Services and Materials	419	422
3	12	Other Operational Costs	14	9
		Administration Expenses		
966	915	Incidental and Other costs	926	885
22	18	Postage, Stationery and Printing	17	13
8,917	9,227		9,499	8,639
2,012	1,518	Operating Surplus for the financial year	1,102	1,890
1,559	1,425	Depreciation	1,424	1,408
_	_	Loss on disposal of fixed assets	-	123
453	93	Operating Surplus / (Deficit) transferred to the Ports Holding Account	(322)	359
		Account		

## **GUERNSEY AIRPORT**

2009	2009		2009	2008
Original	Probable	Net Expenditure by Service Area	Actual	Actual
Budget £'000s	Outturn £'000s		£'000s	£'000s
~ 0000	~ 5555	t	~ 0000	2 0000
363	397	Income Advertising, picketing etc	406	377
866	849	Airport Development Charge	804	811
485	525	Car Parking Fees	525	511
1,682	1,660	Rents	1,749	1,663
6,161	5,950	Traffic Receipts	5,803	5,842
9,557	9,381		9,287	9,204
		Operational Expenditure		
774	782	Administration	839	717
1,713	1,839	Aerodrome Fire Service	1,936	1,713
1,774	2,003	Airport Infrastructure	2,176	1,842
3,430	3,385	Navigational Services	3,380	3,182
7,691	8,009		8,331	7,454
(146)	(146)	Recovery from Alderney Airport	(146)	(140)
2,012	1,518	Operating Surplus for the financial year	1,102	1,890
1,559	1,425	Depreciation	1,424	1,408
		Loss on disposal on fixed assets	-	123
453	93	Operating Surplus / (Deficit) for the financial year	(322)	359
'				
2009	2009		2009	2008
Original	Probable	Routine Capital Expenditure	Actual	Actual
Budget	Outturn	Noutine Capital Experiulture		
£'000s	£'000s		£'000s	£'000s
400	600	Major Construction and Development Projects	784	1,044
550	60	Miscellaneous Capital Works	57	84
10	-	IT Projects and Equipment	-	-
1,654	695	Equipment, Machinery and Vehicles	510	142
2,614	1,355	Net Capital Expenditure	1,351	1,270

## HARBOUR OF ST PETER PORT

Original Budget € Youturn € 1000s         Probable Quuturn € 1000s         Actual € 1000s         Choose € 1000s         Actual € 1000s         Choose € 1000s         Actual € 1000s         Choose € 1000s         Actual €	2009	2009		2009	2008
E'000s   E	Original		Net Expenditure by Category	Actual	Actual
Contracted Out Work   Contracted Out Work				£'000s	£'000s
109   99    Recoveries   136			Income		
Expenditure   Staff   Pay costs   Established Staff   Pay costs   Established Staff   1,992   2,033   Public Service Employees   1,924   1,827   1,992   2,033   Public Service Employees   1,924   1,827   1,992	6,028	6,142	Operating Income	6,611	6,356
Expenditure   Staff   Pay costs   Established Staff   Pay costs   1,924   1,827   1,992   2,033   Public Service Employees   1,924   1,827   1,992	109	99	Recoveries	136	133
Staff	6,137	6,241		6,747	6,489
1,318			Expenditure		
1,318     1,277     Established Staff     1,184     1,184       1,992     2,033     Other Pay Groups     -     19       3,310     3,310     Non-Pay Groups     -     19       2     2     2     Recruitment and Training     -     1       22     21     Other Staff Costs     21     17       163     134     Communications and IT     101     122       46     40     Contracted Out Work     41     30       32     31     Promotional Activities     22     19       Premises     Equipment, Fixtures and Fittings     2     4       6     6     6     Equipment, Fixtures and Fittings     2     4       785     432       361     334     Utilities     311     273       87     95     Risk Management and Insurance     68     68       507     129     Services and Materials     577     363       67     59     Other Operational Costs     55     47       Administration Expenses     Incidental and Other costs     55     47       Administration Expenses     Incidental and Other costs     5531     4,601       6,258     5,773     5,531     4,601 </td <td></td> <td></td> <td></td> <td></td> <td></td>					
1,992     2,033     Public Service Employees     1,924     1,827       3,310     3,310     3,108     2,992       Non-Pay costs     2     2     Recruitment and Training     -     1       163     134     Communications and IT     101     122       46     40     Contracted Out Work     41     30       32     31     Promotional Activities     22     19       Premises     2     4     Fremises       8     6     Equipment, Fixtures and Fittings     2     4       6     6     6     Rents and Leasing     785     432       361     334     Utilities     311     273       87     95     Risk Management and Insurance     68     68       507     129     Plant, Machinery and Vehicles     244     78       556     632     Services and Materials     577     363       67     59     Other Operational Costs     55     47       Administration Expenses     1ncidental and Other costs     177     136       25     22     Postage, Stationery and Printing     19     19       6,258     5,773     5,531     4,601       1,000     Depreciation     918     <	1,318	1,277	•	1,184	1,146
3,310   3,310   Non-Pay costs   Recruitment and Training	1,992	2,033	1 1	1,924	
Non-Pay costs   Recruitment and Training   -   1   17   163   134   Communications and	_		Other Pay Groups		19
2     2     Recruitment and Training     -     1       22     21     Other Staff Costs     21     17       163     134     Communications and IT     101     122       46     40     Contracted Out Work     41     30       32     31     Promotional Activities     22     19       Premises       8     6     Equipment, Fixtures and Fittings     2     4       6     6     6     Rents and Leasing     -     -       563     751     Repairs, Maintenance and Servicing     785     432       361     334     Utilities     311     273       87     95     Risk Management and Insurance     68     68       Supplies and Services       507     129     Plant, Machinery and Vehicles     244     78       856     632     Services and Materials     577     363       67     59     Other Operational Costs     55     47       Administration Expenses       10     Incidental and Other costs     177     136       25     22     Postage, Stationery and Printing     19     19       6,258     5,773     5,531     4,601       1,00	3,310	3,310		3,108	2,992
22     21     Other Staff Costs     21     17       163     134     Communications and IT     101     122       46     40     Contracted Out Work     41     30       32     31     Promotional Activities     22     19       Premises       8     6     Equipment, Fixtures and Fittings     2     4       6     6     Equipment, Fixtures and Fittings     2     4       7563     751     Repairs, Maintenance and Servicing     785     432       361     334     Utilities     311     273       87     95     Risk Management and Insurance     68     68       Supplies and Services     Plant, Machinery and Vehicles     244     78       856     632     Services and Materials     577     363       67     59     Other Operational Costs     55     47       Administration Expenses     177     136       22     22     Postage, Stationery and Printing     19     19       6,258     5,773     5,531     4,601       1,000     1,000     Depreciation     918     886	2	2			
46       40       Contracted Out Work       41       30         32       31       Promotional Activities       22       19         Premises         8       6       Equipment, Fixtures and Fittings       2       4         6       6       Rents and Leasing       -       -       -         563       751       Repairs, Maintenance and Servicing       785       432         361       334       Utilities       311       273         87       95       Risk Management and Insurance       68       68         507       129       Plant, Machinery and Vehicles       244       78         856       632       Services and Materials       577       363         67       59       Other Operational Costs       55       47         Administration Expenses         203       201       Incidental and Other costs       177       136         25       22       Postage, Stationery and Printing       5,531       4,601         (121)       468       Operating (Deficit) / Surplus for the financial year       1,216       1,888         1,000       1,000       Depreciation       918       886			-	21	
32   31   Promotional Activities   Premises   Equipment, Fixtures and Fittings   2   4	163	134	Communications and IT	101	122
Premises	46	40	Contracted Out Work	41	30
8       6       Equipment, Fixtures and Fittings       2       4         6       6       Rents and Leasing       -       -         563       751       Repairs, Maintenance and Servicing       785       432         361       334       Utilities       311       273         87       95       Risk Management and Insurance       68       68         Supplies and Services       68       68         Supplies and Services       244       78         856       632       Services and Materials       577       363         67       59       Other Operational Costs       55       47         Administration Expenses         203       201       Incidental and Other costs       177       136         25       22       Postage, Stationery and Printing       19       19         6,258       5,773       5,531       4,601         (121)       468       Operating (Deficit) / Surplus for the financial year       1,216       1,888         1,000       1,000       Depreciation       918       886	32	31	Promotional Activities	22	19
Rents and Leasing   Repairs, Maintenance and Servicing   785   432					
563         751         Repairs, Maintenance and Servicing         785         432           361         334         Utilities         311         273           87         95         Risk Management and Insurance         68         68           87         95         Risk Management and Insurance         68         68           Supplies and Services         244         78           856         632         Services and Materials         577         363           67         59         Other Operational Costs         55         47           Administration Expenses         Incidental and Other costs         177         136           25         22         Postage, Stationery and Printing         19         19           6,258         5,773         5,531         4,601           (121)         468         Operating (Deficit) / Surplus for the financial year         1,216         1,888           1,000         1,000         Depreciation         918         886				2	4
87       95       Risk Management and Insurance       68       68         507       129       Plant, Machinery and Vehicles       244       78         856       632       Services and Materials       577       363         67       59       Other Operational Costs       55       47         Administration Expenses         1023       201       Incidental and Other costs       177       136         25       22       Postage, Stationery and Printing       19       19         6,258       5,773       5,531       4,601         (121)       468       Operating (Deficit) / Surplus for the financial year       1,216       1,888         1,000       1,000       Depreciation       918       886	_			785	432
Supplies and Services   244   78   78   78   78   78   78   78	361	334	Utilities	311	273
Sor   129	87	95	Risk Management and Insurance	68	68
Services and Materials   Services and Materi		400			
67       59       Other Operational Costs       55       47         Administration Expenses         203       201       Incidental and Other costs       177       136         25       22       Postage, Stationery and Printing       19       19         6,258       5,773       5,531       4,601         (121)       468       Operating (Deficit) / Surplus for the financial year       1,216       1,888         1,000       1,000       Depreciation       918       886         Operating (Deficit) / Surplus transferred to the Ports Holding					
203   201   Incidental and Other costs   177   136     25   22   Postage, Stationery and Printing   19   19     6,258   5,773   5,531   4,601     (121)   468   Operating (Deficit) / Surplus for the financial year   1,216   1,888     1,000   1,000   Depreciation   918   886     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating (Deficit) / Surplus transferred to the Ports Holding   1,000     Operating					
25     22     Postage, Stationery and Printing     19     19       6,258     5,773     5,531     4,601       (121)     468     Operating (Deficit) / Surplus for the financial year     1,216     1,888       1,000     1,000     Depreciation     918     886       (4,101)     Operating (Deficit) / Surplus transferred to the Ports Holding     200     4,000			Administration Expenses		
6,258         5,773         5,531         4,601           (121)         468         Operating (Deficit) / Surplus for the financial year         1,216         1,888           1,000         Depreciation         918         886           (4,101)         Operating (Deficit) / Surplus transferred to the Ports Holding         200         4,000					
(121)         468         Operating (Deficit) / Surplus for the financial year         1,216         1,888           1,000         1,000         Depreciation         918         886           (4,101)         Operating (Deficit) / Surplus transferred to the Ports Holding         200         4,000			Postage, Stationery and Printing		
1,000 1,000 Depreciation 918 886  Operating (Deficit) / Surplus transferred to the Ports Holding	6,258	5,773		5,531	4,601
Operating (Deficit) / Surplus transferred to the Ports Holding	(121)	468	Operating (Deficit) / Surplus for the financial year	1,216	1,888
(4.404) (500)	1,000	1,000	Depreciation	918	886
	(1,121)	(532)		298	1,002

## HARBOUR OF ST PETER PORT

Budget £'000s         Outturn £'000s         £'000s         £'000s         £'000s           2,588         2,600         Facilities charges         3,021         2,9           1,379         1,500         Local Marina and Mooring Fees         1,431         1,3           460         460         Visitor Marina and Mooring Fees         459         3           5         5         Pilotage Dues less payments to pilots         4           638         600         Rents etc.         679         6					
Budget €'000s         Outturn €'000s         Net Expenditure by Service Area         Actual €'000s         Actual €'000s           2,588         2,600         Facilities charges         3,021         2,9           1,379         1,500         Local Marina and Mooring Fees         1,431         1,3           460         460         Visitor Marina and Mooring Fees         459         3           5         5         Pilotage Dues less payments to pilots         4           638         600         Rents etc.         679         6	2009	2009		2009	2008
### Figure   Control   Figure   Figure	-		Net Expenditure by Service Area	Actual	Actual
Income   2,588   2,600   Facilities charges   3,021   2,9   1,379   1,500   Local Marina and Mooring Fees   1,431   1,3   460   460   Visitor Marina and Mooring Fees   459   3   5   5   Pilotage Dues less payments to pilots   4   638   600   Rents etc.   679   6				£'000s	£'000s
2,588     2,600     Facilities charges     3,021     2,9       1,379     1,500     Local Marina and Mooring Fees     1,431     1,3       460     460     Visitor Marina and Mooring Fees     459     3       5     5     Pilotage Dues less payments to pilots     4       638     600     Rents etc.     679     6	~ 0000	~ 5555		~ 5555	2 0000
1,379     1,500     Local Marina and Mooring Fees     1,431     1,3       460     460     Visitor Marina and Mooring Fees     459     3       5     5     Pilotage Dues less payments to pilots     4       638     600     Rents etc.     679     6	2 500	2 600		2.024	2.052
460       460       Visitor Marina and Mooring Fees       459       3         5       5       Pilotage Dues less payments to pilots       4         638       600       Rents etc.       679       6		-,	_		1,392
5 5 Pilotage Dues less payments to pilots 4 638 600 Rents etc. 679 6					399
638 600 Rents etc. 679 6					3
862 880 Shipping Dues 897 8	638	600		679	644
	862	880	Shipping Dues	897	862
95 96 Sundries 121 1	95	96	Sundries	121	103
6,027 6,141 6,612 6,3	6,027	6,141		6,612	6,356
Operational Expenditure			Operational Expenditure		
	2.686	2.704	· ·	2,428	2,312
		-,			836
			Marina and Moorings		885
594 550 Navigational Services 499 4	594	550	Navigational Services	499	435
6,148 5,673 5,396 4,4	6,148	5,673		5,396	4,468
(121) 468 Operating (Deficit) / Surplus for the financial year 1,216 1,8	(121)	468	Operating (Deficit) / Surplus for the financial year	1,216	1,888
1,000 1,000 Depreciation 918 8	1,000	1,000	Depreciation	918	886
(1,121) (532) Operating (Deficit) / Surplus for the financial year 298 1,0	(1,121)	(532)	Operating (Deficit) / Surplus for the financial year	298	1,002
	'				
2009 2009 2008	2009	2009		2009	2008
Original Probable Routine Capital Expenditure Actual Actual Actual	Original	Probable	Routine Canital Expenditure	Actual	Actual
Budget Outturn	•		Routine Capital Expenditure		
£'000s £'000s £'000s	£'000s	£'000s		£'000s	£'000s
500 - Major Construction and Development Projects 58 6,2	500	-	Major Construction and Development Projects	58	6,293
340 155 Miscellaneous Capital Works 177 3	340	155	Miscellaneous Capital Works	177	375
250 - Equipment, Machinery and Vehicles 20	250	-	Equipment, Machinery and Vehicles	20	78
1,090 155 Routine Capital Expenditure 255 6,7	1,090	155	Routine Capital Expenditure	255	6,746
Crane Strategy 116	_		Crane Strategy	116	_
- Less transfer from Capital Reserve (180)	-	_			-
1,090 155 Net Capital Expenditure 191 6,7	1 090	155	Net Capital Expenditure	191	6,746

## HARBOUR OF ST SAMPSON

2009 Original Budget £'000s	2009 Probable Outturn £'000s	Net Expenditure by Category	2009 Actual £'000s	2008 Actual £'000s
		Income		
908	938	Operating Income	949	869
23	21	Recoveries	1	2
931	959		950	871
		Expenditure		
		Staff Pay costs		
84	80	Established Staff	75	77
274	262	Public Service Employees	245	228
358	342		320	305
		Non-Pay costs		
4	4	Communications and IT	5	4
89 57	113 46	Repairs, Maintenance and Servicing Utilities	118 32	251 30
9	9	Risk Management and Insurance	14	19
23	13	Supplies and Services Plant, Machinery and Vehicles	7	15
68	62	Services and Materials	25	85
6	-	Other Operational Costs	12	-
2	2	Administration Expenses Incidental and Other costs	_	-
616	591		533	709
315	368	Operating Surplus for the financial year	417	162
100	100	Depreciation	228	120
215	268	Operating Surplus transferred to the Ports Holding Account	189	42

## HARBOUR OF ST SAMPSON

2009	2009		2009	2008
Original	Probable	Net Francisco ha Comico Ance		
Budget	Outturn	Net Expenditure by Service Area	Actual	Actual
£'000s	£'000s		£'000s	£'000s
		t		
500	550	Income	550	544
520 336	336	Facilities charges	553 337	514 305
336	336	Marina and Mooring Fees Rents etc.	43	305
12	13	Sundries	43 16	35 14
		Sulfules		
907	938		949	868
		Operational Expenditure		
242	236	Administration	231	226
297	288	Harbour Infrastructure	288	406
45	40	Marina and Moorings	9	71
8	6	Navigational Services	4	3
		-		
592	570		532	706
315	368	Operating Surplus for the financial year	417	162
100	100	Depreciation	228	120
215	268	Operating Surplus for the financial year	189	42
2009	2009		2009	2008
Original	Probable	Booting Conital Foresulitary		
Budget	Outturn	Routine Capital Expenditure	Actual	Actual
£'000s	£'000s		£'000s	£'000s
_		Major Construction and Development Projects	16	4
1.000		Miscellaneous Capital Works	10	4
1,000		пльсеналеска Сарка чустка		
1,000		Net Capital Expenditure	16	4

## PORTS HOLDING ACCOUNT

2009	2009		2009	2008
Original	Probable		Actual	Actual
Budget	Outturn			
£'000s	£'000s		£'000s	£'000s
		Revenue Account -		
		Operating Surplus / (Deficit) before depreciation		
2,012	1,518	Guernsey Airport	1,102	1,890
(121)	468	Harbour of St Peter Port	1,216	1,888
315	368	Harbour of St Sampson	417	162
2,206	2,354		2,735	3,940
50	50	Investment Interest Receivable	51	313
		Capital Expenditure		
(2,614)	(1,355)	Guernsey Airport	(1,351)	(1,270)
(1,090)	(155)	Harbour of St Peter Port	(191)	(6,746)
(1,000)	-	Harbour of St Sampson	(16)	(4)
(4,704)	(1,510)		(1,558)	(8,020)
(2,448)	894	Surplus/(Deficit) before depreciation	1,228	(3,767)
-		Loss on Disposal of Fixed Assets		(123)
(2,659)	(2,525)	Depreciation	(2,570)	(2,414)
(5,107)	(1,631)	(Deficit)	(1,342)	(6,304)
1,916	6,110	Balance at 1st January	6,110	9,877
(2,448)	894	Surplus / (Deficit) for the year	1,228	(3,767)
(532)	7,004	Balance at 31st December	7,338	6,110

## Statement of activities and performance

Year ended 31 December 2009

## Principal purpose

Guernsey Water, a business unit of the Public Services Department, delivers to its customers a reliable supply of high quality drinking water in sufficient quantity that satisfies normal daily demand at lowest cost consistent with meeting a high level of customer service and confidence.

Environmental catchment protection is monitored, storage is maintained at maximum possible levels and treatment techniques and delivery systems are the most appropriate to meet international standards.

### **Financial summary**

	2009 £'000	2008 £'000	Change %
Income			
Unmeasured	3,595	3,589	+ 0.2*
Measured	5,803	5,026	+ 15.5*
Other trading (net)	187	288	- 35.1***
Total operating income	9,585	8,903	+ 7.7
Expenditure			
Operating	2,773	2,511	+ 10.4**
Management	1,743	1,729	+ 0.8
Total expenditure	4,516	4,240	+ 6.5
Operating surplus before depreciation	5,069	4,663	+ 8.7
Surplus on sale of fixed assets and properties	15	11	
Net interest received	86	228	
Depreciation	(1,472)	(1,419)	
Surplus for the year	3,698	3,483	

Notes: \* Measured increase due to switch to water meters, additional water usage and both measured and unmeasured charges being subject to price increases.

## Fixed asset additions before customer contributions 1,922 5,180

The main four capital projects of 2009 were the planning and design stage for the operational depot at the St. Andrew Reservoir site, the earlier than expected completion of the water main between Frie Plaidy and Rue des Huriaux and the new and updated raw water pumping stations at Douit du Moulin and Mare de Carteret respectively.

A more detailed summary of capital expenditure during the year is appended to the financial statements.

<sup>\*\*</sup> Due partially to a large increase in electricity charges.

<sup>\*\*\*</sup> See note on next page.

## Statement of activities and performance - continued *Year ended 31 December 2009*

## **Operational performance**

	2009	2008	Change %
Number of supplies			70
Paying by tax on real property Paying by measure	10,218 14,436	10,600 13,872	- 3.6 + 4.1
Total	24,654	24,472	+ 0.7
Volume supplied in million litres			
Delivered to customers paying by measure Delivered to other customers Operational use, fire fighting and losses	2,675 ML 1,553 ML 462 ML	2,540 ML 1,521 ML 398 ML	+ 5.3 + 2.1 + 16.1
Total put into supply	4,690 ML	4,459 ML	+ 5.2
Service			
Restrictions on supply Burst mains	None 43	None 35	+ 22.9
Discolouration – claims paid	£ 610	£ 700	- 12.9
Unit costs (partially weather related)			
Water production Water distribution	£ 375 / ML £ 27 / supply	£ 360 / ML £ 23 / supply	+ 4.2 + 17.4***

Note: \*\*\* Comparisons between the two years may be slightly distorted due to the cessation of the mains and service laying and stores on-costs trading accounts at the end of 2008.

#### Other matters

2009 saw the introduction of non-metered customers being billed by reference to tax on real property valuations and, once again, Guernsey Water was able to supply water to the population of Guernsey without any restrictions.

The commissioning of the new Longue Hougue water treatment plant took place in 2009, enabling Guernsey Water to provide an enhanced potable water capability.

Final approval was obtained during the year for the construction of an operational depot at the St. Andrew Reservoir site, which will enable Guernsey Water to centralise its activities in one location.

Further operational and other details can be found in Guernsey Water's 2009 Annual Report.

## Statement of activities and performance - continued *Year ended 31 December 2009*

## Board members and principal officers

During 2009 Public Services Department Board Members were:

Deputy BM Flouquet, Minister Deputy SJ Ogier, Deputy Minister Deputy TM Le Pelley Deputy A Spruce Mr W Walden

During 2009 Principal Officers were:

A Lewis, Chief Officer, Public Services Department J Menhenitt, Finance Director, Public Services Department AA Redhead, Director of Water Services, Guernsey Water K Carter, Chief Accounting Officer, Guernsey Water

### **Auditors**

Deloitte LLP have expressed their willingness to continue in office as auditors to Guernsey Water.

## Statement of responsibilities for the preparation of financial statements

The Public Services Department ("the Board") is required to prepare financial statements for each financial year which give a true and fair view of the state of affairs of Guernsey Water at the end of the financial period, and of the surplus or deficit for that period that are in accordance with applicable laws and regulations. In preparing those financial statements, the Board is required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent;
- state whether applicable accounting standards have been followed subject to any material departures disclosed and explained in the financial statements; and
- prepare the financial statements on the going concern basis, unless it is inappropriate to do so.

The Board is responsible for ensuring Guernsey Water keep proper accounting records which disclose with reasonable accuracy at any time its financial position. It is also responsible for safeguarding its assets and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

### Statement of internal financial controls

It is the responsibility of the Board to identify and install a system of internal controls, including financial control, which is adequate for its own purposes, and to safeguard the assets of the States of Guernsey in their care and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

The Board is also responsible for the economical, efficient and effective operations and management of Guernsey Water.

Guernsey Water's internal financial procedures include:

- An annual budget to allocate, control and monitor the use of capital and revenue resources, analysed by department and type of income/expenditure.
- The production of monthly management accounts enabling income and expenditure to be monitored against budget.
- The production of monthly management accounting reports on capital expenditure and cash flow.
- Authorisation and control of the placing of orders and payments made.
- Regular review of debts, income and expenditure by type and department.
- Regular review of charges for water supplies and other services.
- Consideration of all audit reports by the Board.

The Board strives to ensure that all staff with financial responsibilities have the necessary integrity, skills and motivation to discharge their duties with the proficiency which the community has the right to expect.

Guernsey Water's internal controls and accounting policies have been and are subject to continuous review and improvement.

The board members and principal officers have reviewed the cashflow and projected income and expenses over the next twelve months and deem that Guernsey Water has adequate financial resources to meet its obligations.

From a review of the above it is therefore deemed that Guernsey Water is a going concern.

In addition the financial statements are subject to independent external audit by auditors appointed by the States of Guernsey.

#### INDEPENDENT AUDITORS' REPORT TO GUERNSEY WATER

We have audited the financial statements of Guernsey Water for the year ended 31 December 2009 which comprise the revenue account, the balance sheet, the cash flow statement and the related notes 1 to 16. These financial statements have been prepared under the accounting policies set out therein.

This report is made solely to Guernsey Water's board, as a body, in accordance with the terms of our engagement letter dated 26 November 2007. Our audit work has been undertaken so that we might state to the Board of Guernsey Water those matters we are required to state to them in an auditors' report and for no other purpose. To the fullest extent permitted by law, we do not except or assume responsibility to anyone other than the Board of Guernsey Water, for our audit work, for this report, or for the opinions we have formed.

### Respective responsibilities of the Board and auditors

The Board's responsibilities for preparing the financial statements in accordance with applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice) are set out in the Board's statement of responsibilities.

Our responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements give a true and fair view in accordance with United Kingdom Generally Accepted Accounting Practice. We also report to you if, in our opinion, the information given in the Statement of Activities and Performance is not consistent with the Financial Statements, if Guernsey Water has not kept proper accounting records or if we have not received all the information and explanations we require for our audit.

We read the statement of activities and performance and consider the implications for our report if we become aware of any apparent misstatements within it. We are not required to consider whether the Board's statement on internal control covers all risks and controls or form an opinion on the effectiveness of Guernsey Water's risk and control procedures.

### Basis of audit opinion

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Board in the preparation of the financial statements, and of whether the accounting policies are appropriate to Guernsey Water's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

### **Opinion**

In our opinion the financial statements give a true and fair view, in accordance with United Kingdom Generally Accepted Accounting Practice, of the state of Guernsey Water's affairs as at 31 December 2009 and of its surplus for the year then ended.

Deloitte LLP Chartered Accountants St Peter Port, Guernsey 8 April 2010

### Revenue account

For the year ended 31 December 2009

Income		Notes	2009 £	2008 £
meome			~	~
Water supplies Unmeasured Measured		1	3,594,943 5,802,567	3,588,985 5,025,950
Surplus on other trading activities before			9,397,510	8,614,935
management expenses and depreciation:	Gross Income Gross Expense	2	683,937 (496,808) 187,129	744,206 (456,612) 287,594
<b>Total operating income</b>			£ 9,584,639	£ 8,902,529
Operating expenses Water production Water distribution Asset management			1,758,009 674,346 340,978 2,773,333	1,603,815 566,953 340,252 2,511,020
Management expenses Management & general Compliance Customer services Finance Support services			216,437 167,495 778,018 305,001 275,814	257,695 170,563 726,569 279,833 293,954
Total expenditure			1,742,765 £ 4,516,098	1,728,614 £ 4,239,634
Operating surplus before depreciation and surplus on sale of fixed assets Depreciation Surplus on disposal of moveable fixed assets		4 & 5 4	5,068,541 (1,471,683) 6,379	4,662,895 (1,419,401) 11,055
Operating surplus for the year		9	3,603,237	3,254,549
Net interest receivable Surplus on sale of properties		3	86,274 8,475	228,029
Surplus for the year		8	3,697,986	3,482,578

All material activities derive from continuing operations.

There are no recognised gains and losses for the current or preceding financial years other than as stated in the revenue account.

Notes 1 to 16 form an integral part of these financial statements.

### Balance sheet

At 31 December 2009

		20	09	20	08
	Notes	£	£	£	£
Tangible fixed assets	5		37,796,409		37,367,069
Current assets Stock		667,321		616,281	
Debtors and prepayments	6	1,363,350		1,324,543	
Funds held with States Treasury	11	7,727,179		4,466,780	
Cash at bank and in hand	11	184,283	. <u>-</u>	173,011	
		9,942,133	-	6,580,615	
<b>Current liabilities</b> Creditors falling due within one year	7	886,182		793,310	
Net current assets			9,055,951		5,787,305
Total assets less current liabilities					
			£ 46,852,360		£ 43,154,374
Reserves					
General reserve			11,715,432		10,180,736
Property development fund			6,537,303		5,874,156
Revenue account			28,599,625		27,099,482
Total Reserves	8		£46,852,360		£43,154,374

These financial statements were approved by the States of Guernsey Public Services Department on 8 April 2010.

Signed on behalf of the Department

Bernard M Flouquet Scott J Ogier

Minister Deputy Minister

Notes 1 to 16 form an integral part of these financial statements.

### Cash flow statement

For the year ended 31 December 2009

		20	09	20	08
	Notes	£	£	£	£
Net cash inflow from operating activities	9		5,071,566		4,878,777
Returns on investments and servicing of finance Net interest received	3	86,274		228,029	
Net cash inflow from returns on investments and servicing of finance			86,274		228,029
Capital expenditure Payments to acquire tangible fixed assets Less: customer contributions to mains		(1,921,512) 20,464		(5,179,745) 50,995	
Additions to fixed assets	5	(1,901,048)		(5,128,750)	
Receipts from sale of fixed assets		14,879		11,055	
Net cash outflow from capital expenditure			(1,886,169)		(5,117,695)
Management of liquid resources (Increase) / decrease in amounts held with States Treasury	10 & 11	(3,260,399)		19,821	
Net cash (outflow) / inflow from management of liquid resources			(3,260,399)		19,821
Increase in cash	10 & 11		£11,272	· _	£8,932

#### Notes to the financial statements

#### 1. Principal accounting policies

The following accounting policies are prepared in accordance with applicable UK accounting standards. The particular accounting policies adopted are described below.

#### Accounting convention

The financial statements are prepared under the historical cost convention.

#### Going concern

The board members and principal officers have reviewed the cash flow and projected income and expenses over the next twelve months and deem that Guernsey Water has adequate financial resources to meet its obligations.

From a review of the above it is therefore deemed that Guernsey Water is a going concern.

#### Stock

Stock, which consists of materials for capital projects and consumables, is valued at the lower of cost and net realisable value.

#### Tangible fixed assets

Tangible fixed assets are stated at cost less depreciation.

Work of a capital nature undertaken by Guernsey Water is capitalised at the cost of materials, supplies and services used plus associated costs of labour.

#### Depreciation

Depreciation is calculated at the following annual rates so as to write off the cost of tangible fixed assets over their anticipated useful lives using the straight-line method. The calculations are based on capital expenditure incurred at the commencement of the accounting period, with the exception of motor vehicles, where depreciation is also charged on additions during the accounting period.

	Estimated life in years	Depreciation % per annum
Dam	50	2
Mains	50 - 10	2 - 10
Land and quarries	N/A	Nil
Structures and buildings	50 - 10	2 - 10
Fixed plant	20 - 10	5 – 10
Distribution meters	12	8.3
Office furniture, fittings and equipment	10 - 5	10 - 20
Mobile plant and equipment	5	20
Motor vehicles	7	14.3
Computer equipment	3	33.3

#### Notes to the financial statements - continued

#### 1. Principal accounting policies - continued

Depreciation - continued

The accounting records for mains analyse expenditure by reference to the year in which it was incurred without identifying individual items of expenditure.

The historical cost depreciation charge is inadequate to provide for the replacement of fixed assets, therefore, to meet this future expenditure, an annual transfer is made to the general reserve.

#### Revenue

Operating revenue is accounted for on an accruals basis and also includes the estimated value of unbilled supplies which, as at 31 December 2009, amounted to £642,619 (2008: £612,494) calculated by reference to the value at which supplies will be invoiced. This total estimated value of unbilled supplies is included in debtors.

#### Deferred income

Deferred income relates to income levied for service charges in advance of supply.

#### Pension costs

The costs of the defined benefit scheme are charged to the revenue account over the period during which Guernsey Water benefits from the employees' services. Surpluses or deficiencies are spread over the expected average remaining working lifetime of employees in proportion to their expected payroll costs.

Notes to the financial statements - continued

### 2. Net surplus on other trading activities before management expenses and depreciation

		2009		2008	
		£	£	£	£
	Miscellaneous income: Standard charges for service laying Charges for work at ascertained cost Property rental income Stores issues	179,382 23,410 130,981 350,164		181,764 100,263 96,173 366,006	
	Expenditure	683,937 (496,808)		744,206 (456,612)	
	Net surplus on other trading activities before management expenses and depreciation		£187,129		£287,594
3.	Net interest receivable				
		2009 £	£	2008 £	£
	Interest received: Deposit & business accounts	86,274		228,400	
	Interest Paid Current account		£86,274	(371)	£228,029
4.	Depreciation				
	Depreciation charge for the year	2009 £	£	2008 £	£
	(note 5) Surplus on disposal of moveable fixed assets	1,471,683 (6,379)		1,419,401 (11,055)	
	Charge in revenue account	(0,012)	1,465,304	(11,000)	1,408,346
	Transfer to general reserve (note 8)		1,534,696		1,591,654
		_	£ 3,000,000	_	£ 3,000,000

The transfer to the general reserve is required because the provision for depreciation under the historic cost convention is inadequate to meet the future replacement cost of assets. The total annual depreciation and transfer has been set at £3,000,000.

### Notes to the financial statements - continued

### 5. Tangible fixed assets

6.

Customers' accounts outstanding

Other debtors and prepayments

	1			31
	January	Additions	Disposals	December
	2009	£	£	2009
	£	£	2	£
Cost	L			ı.
	200.260			200.260
Dam	309,360	444 100	-	309,360
Mains	26,384,058	444,198	- (2.5)	26,828,256
Land and quarries	3,034,946	146,964	(25)	3,181,885
Structures and buildings	10,260,332	543,600	-	10,803,932
Fixed plant	8,755,666	555,595	-	9,311,261
Distribution meters	1,543,220	53,924	-	1,597,144
Office furniture, fittings				
and equipment	961,752	105,471	(7,995)	1,059,228
Mobile plant and equipment	525,442	51,296	(90,528)	486,210
Motor vehicles	613,279	_	(32,151)	581,128
	·			
	52,388,055	1,901,048	(130,699)	54,158,404
		1,501,010	(150,0))	
	1	Charge for		31
		-	Disposals	December
	January	the year £	_	
D	2009	t	£	2009
Depreciation	£	2.242		£
Dam	172,292	3,343	-	175,635
Mains	5,931,147	466,601	-	6,397,748
Structures and buildings	1,300,972	208,791	-	1,509,763
Fixed plant	4,696,906	579,800	-	5,276,706
Distribution meters	1,210,749	66,319	-	1,277,068
Office furniture, fittings				
and equipment	858,619	51,871	(7,995)	902,495
Mobile plant and equipment	412,815	31,105	(90,528)	353,392
Motor vehicles	437,486	63,853	(32,151)	469,188
	15,020,986	1,471,683	(130,674)	16,361,995
	13,020,700	1,471,003	(130,074)	10,501,775
Net book value	£37,367,069			£27 706 400
Net book value	237,307,009			£37,796,409
Dalatana and m				
Debtors and prepayments				
			2000	2000
			2009	2008
			£	£
Estimated value of unbilled suppl	ies		642,619	612,494
O 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1			(01 300	CET 101

681,200

£ 1,363,350

39,531

657,121

£ 1,324,543

54,928

8.

### Notes to the financial statements - continued

### 7. Creditors: amounts falling due within one year

£
7,957
5,353
3,310
Total
£
54,374
97,986
-

The general reserve is required to fund the asset base of Guernsey Water (note 4).

The property development fund is required to fund Guernsey Water's future planned centralisation development.

£ 6,537,303

28,599,625

46,852,360

11,715,432

Both reserves are distributable.

**Balance 31 December 2009** 

#### 9. Reconciliation of operating surplus to net cash inflow from operating activities

	2009 £	2008 £
Operating surplus for the year	3,603,237	3,254,549
Depreciation charges and surplus on disposal of moveable		
fixed assets (notes 4 and 5)	1,465,304	1,408,346
(Increase) / decrease in stock	(51,040)	5,385
(Increase) / decrease in debtors and prepayments	(38,807)	228,394
Increase / (decrease) in creditors due within one year	92,872	(17,897)
Net cash inflow from operating activities	£ 5,071,566	£ 4,878,777

### Notes to the financial statements - continued

### 10. Reconciliation of net cash flow to movement in net funds

		2009 £	2008 £
Increase in cash in the year Increase / (decrease) in balance with States	Treasury	11,272 3,260,399	8,932 (19,821)
Change in net funds Net funds at 1 January		3,271,671 4,639,791	(10,889) 4,650,680
Net funds at 31 December		£ 7,911,462	£ 4,639,791
Analysis of changes in net funds			
	At 1 January 2009	Cash Flows	At 31 December 2009
	$\mathfrak{L}$	£	£
Cash at bank and in hand	173,011	11,272	184,283

#### 12. Commitments

Balance with States Treasury

11.

Commitments at 31 December for which no provision has been made in these financial statements were as follows:

4,466,780

£ 4,639,791

3,260,399

£ 3,271,671

7,727,179

£ 7,911,462

	2009	2008
	${\mathfrak L}$	£
Revenue contracted	26,879	49,906
Capital contracted	652,111	130,630
	£ 678,990	£ 180,536
	<del></del>	

#### Notes to the financial statements - continued

#### 13. Pension Fund

The employees of Guernsey Water are members of the States of Guernsey Superannuation Scheme. This is a defined benefits pension scheme, funded by contributions from both employer and employee at rates which are determined periodically on the basis of actuarial advice and which are calculated to spread the expected cost of benefits payable to employees over the period of those employees' expected service lives. The report by the actuaries on the valuation of the Superannuation Fund at 31 December 2004 indicated that a deficit existed. However, the States decided to maintain the current employer's contribution rate to the Fund at 8.35% which came into effect at 1 January 2003. The arrangements for providing pensions for public sector employees were reviewed during 2007 and it was agreed the employees' contribution rate would be increased to 6.5% with effect from 1 January 2008.

During 2008 the States considered a report by the actuaries on the valuation of the Fund at 31 December 2007 which indicated that a deficit still existed. The States agreed to increase the current employer's contribution rate to the Fund to 14.1% with effect from 1 January 2010.

Further details relating to the funding of the Superannuation Scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

Guernsey Water has applied the provisions of FRS 17 for multi employer arrangements. In such circumstances, where the share of the underlying assets and liabilities of the scheme cannot be identified on a reasonable or consistent basis, the employer is only required to account for the contributions made for the current period as an expense in the revenue account. The total amount of superannuation contributions for the year ended 31 December 2009 were £189,820 (2008: £179,847).

#### 14. Audit fees

The audit fees for Guernsey Water's 2009's accounts are £16,675 (2008: £16,675).

#### 15. Related party transactions

After making appropriate enquiries in accordance with Guidance Notes issued by the States Treasurer on 27 March 1996, Guernsey Water are of the opinion that there have been no related party transactions in the current or preceding financial years, other than as disclosed within these financial statements.

Of Guernsey Water's annual income and expenditure, less than 20% of their respective value is due to transactions with other States entities.

#### 16. Statement of control

Guernsey Water is wholly owned and ultimately controlled by the States of Guernsey. Responsibility for the operations of Guernsey Water has been delegated to the members of the Public Services Department who have been appointed by the States of Guernsey.

### Additional information

The additional information has been prepared from the accounting records of Guernsey Water. While it does not form part of the financial statements, it should be read in conjunction with them.

This information is unaudited

**Carried forward** 

#### Fixed asset additions during 2009

Water distribution	£	£
Renewal and replacement of mains		
Renewal of mains		
Houmtel Lane, Vale	15,552	
Le Picquerel, Vale	9,241	
Other renewals	3,793	
Replacement of mains by insertion of structural lining		
Rue des Huriaux, St. Martin to Frie Plaidy, Castel	271,072	
Northlands Estate, Vale	16,825	
Courtil Simon Lane, Castel	12,887	
Barras Lane, Vale	11,165	
Hougue Magues Lane, Vale	8,269	
Carriere Lane, Vale	8,178	
Courtil Michelle Estate, St. Saviour	7,642	
Pont Vaillant, Vale	6,247	
Colborne Road, St. Peter Port	5,916	
Clos de Foulon, St. Peter Port	5,768 5,425	
Mahaut Gardens, St. Peter Port Le Douit Lane, Vale	5,425 5,145	
Other replacements	43,879	
Other repracements	43,679	
Total renewal and replacement of mains		
· · · · · · · · · · · · · · · · · · ·	437,004	
Extension of Mains and General Distribution	52.024	
Purchase and installation of meters	53,924	
Mains requisitioned by customers	30,926	
Common supply separation	3,821	
<b>Total Extension of Mains and General Distribution</b>	88,671	
<b>Total Water Distribution</b>		525,675
Water Resources		
Raw water pumping station – Douit du Moulin	249,552	
Raw water pumping improvements – Mare de Carteret	159,276	
Stream flow monitoring	60,411	
Raw water pumping improvements – Fermain	45,813	
Site security fencing	31,741	
Storage reservoirs slope stabilisation works	10,417	
Raw water pumping improvements – Vale Pond	9,753	
Sundry renewals and replacements	19,439	
Total Water Resources		586,402

1,112,077

### Additional information - continued

Additional information - continued	£	£
Brought forward		1,112,077
Water Treatment		
SCADA upgrade Valves for St. Saviour water treatment works Longue Hougue Reservoir – SCADA integration Review and improve reed beds at St. Saviour Reservoir Frie Plaidy Reservoir – water quality improvements SCADA – ADSL implementation Treatment works at Longue Hougue Reservoir (over provision) Sundry renewals and other schemes in progress	59,738 23,223 13,581 10,363 9,339 7,745 (12,576) 67,250	
<u>Total water treatment</u>		178,663
Capital expenditure for general purposes		
St. Andrew Reservoir site development Longue Hougue Reservoir – external works Minor building and property work Site security measures / CCTV Computer projects PE pipe welding kit Mobile plant and equipment Update to St. Andrew Reservoir site communication tower Office furniture, equipment and refurbishment	338,559 69,736 58,211 55,347 36,529 30,330 20,966 11,890 9,204	
Total General		630,772
Gross Total Capital Expenditure		1,921,512
Less: Customers' contributions to capital mains		(20,464)
Fixed Asset Additions		1,901,048
Sale of properties, vehicles and equipment – net proceeds		(14,879)
Net Fixed Asset Additions		£1,886,169

# Statement of activities and performance *Year ended 31 December 2009*

#### Principal purpose

To operate the Guernsey Dairy in order to:

- Support the policies of the Commerce & Employment Department;
- Support a viable dairy industry in Guernsey by purchasing all locally produced milk;
- Satisfy the total consumer demand for fresh milk on Guernsey at an acceptable purchasing price;
- Operate efficiently and in such a manner, that over a given period, the business does no worse than break even in financial terms; and
- Provide a safe and rewarding environment to all staff at the Dairy.

#### **Financial Summary**

#### **Summary**

The Guernsey Dairy made an overall profit of £580,286 against a profit of £443,073 in 2008. This was higher than the forecast profit of £412,000 in the probable outturn published in Billet D'Etat XXXII 2009. The Dairy's forecast profit for 2010 is expected to be in line with the 2010 budgeted figure of £187,000.

The following report highlights the reasons for some key variances behind the improvement in the Dairy's position and provides a summary of the year.

#### Sales

Overall sales turnover increased by £644,088 (11.5%) compared to 2008.

#### Liquid Milk

The main influence on turnover is liquid milk sales. The current volume of milk sold has not changed significantly over the previous year. However, sales revenue increased by £578,691 (12.62%) compared to 2008 due to the increase in the gate price of milk in December 2008.

#### By-products

By-product sales turnover increased by £47,657 (4.86%) over 2008. Due to Waitrose re-listing, butter sales continue to remain strong in their supermarkets as in previous years with an increase of £31,839 (6.29%) over the year compared to 2008, mainly due to various price promotions in the year.

#### Sundry Income

An increase of £13,942 (36.6%) income over 2008 is in relation to continued income received from a telecom operator for rent due relating to the mobile aerials mounted on Dairy property, advertising income and an exceptional item of £3,800 received in relation to the sale of three obsolete road tankers.

### Statement of activities and performance

Year ended 31 December 2009

#### **Cost of Sales**

The cost of sales increased by £480,951 (12.5%) compared to the 2008 figure. The increased costs are attributable to the rise in the cost of raw milk to the dairy and the increased cost of packaging materials.

#### Milk intake

#### Milk Purchases

The cost of milk purchases rose by £408,605 (16.03%) during 2009. The volume of milk purchased remained in line with 2008 volumes. The cost increase is attributable to the increase in the price paid for the milk.

#### Milk Wastage

Milk wastage costs have increased slightly by £3,675 (2.65%) throughout 2009 compared to 2008, although there was a reduction in waste volumes of 54,000 litres against 2008. The increase in cost is due to the increase in per litre price of milk paid.

#### Carriage inwards

Costs increased by £3,502 in 2009 compared to 2008, a rise of 40.22% due to an increase in freight costs.

#### **Gross Surplus**

The gross surplus for 2009 increased by £159,337 (9.0%) on 2008 figures.

#### **Expenses**

#### Advertising and Promotion

Advertising and promotion costs considerably increased by £28,779 in 2009 due to the re-branding of all of the Dairy's product lines.

#### Depreciation

The depreciation charge continued to show a reduction of £31,870 (19.1%) on the previous year due to delays in initiating the capital expenditure programme. However, capital expenditure has commenced this year and will show a continued rise in 2010.

#### Fuel, Light, Power and Water

Costs during 2009 have decreased by £19,308 (7.97%), mainly due to the decrease in fuel costs compared to the periods of high costs in 2008.

#### General Administration, Motor Vehicle and Other Expenses

Motor vehicle, general administration & other expenses all show an overall decrease in costs over the previous year, with a gross joint saving of £31,986 (21.42%) compared to 2008.

#### Repairs, Maintenance and insurance (plant and machinery, site and buildings)

Costs increased for both repairs, maintenance and insurance (plant and machinery) by £23,765 (30.3%) and repairs, maintenance and insurance (site and buildings) by £35,342 (167.3%), both attributable to part of the general refurbishment and upgrading of the Dairy.

### Statement of activities and performance

Year ended 31 December 2009

#### Salaries and Wages

Costs have increased overall by £19,659 (4.22%) compared to 2008.

### **Capital Expenditure**

A comprehensive capital expenditure program commenced in 2009 resulting in total expenditure of £277,849 against £24,359 in 2008.

Capital expenditure	2009	2008
	£	£
Motor Vehicles		
2 x Road Tankers	126,969	-
Forklift Truck	15,890	-
Lab Equipment		
Sartorius MA35 Infrared Moisture Analyser	-	1,475
Charm Noval Luminometer	-	2,196
Laboratory Store refurbishment	2,454	-
Other Office Equipment (F&F)		
HP Computer and TFT Monitor	-	546
HP Computer and TFT Monitor	-	546
HP Computer and TFT Monitor	-	546
Digital Video Recording Unit (CCTV)	-	1,340
File Server	4,256	-
Photocopier	4,366	-
5 x Personal Computers	2,195	-
Server Software	1,930	-
HP Laserjet Printer	568	-

### Statement of activities and performance

Year ended 31 December 2009

	2009 £	2008 £
Plant & Machinery		
Upper Store Shelving	-	2,657
Crate De-Stacker (refurbished)	-	13,922
Brie Trough	-	1,131
1.5Kw Stainless Steel Pump	2,089	-
2.5Kw Stainless Steel Pump	2,186	-
Hot Foil Printer (Butter Packaging)	3,085	-
Cold Room Store Shelving	1,664	-
C.I.P. Delivery Pump	3,872	-
Frequency Inverter	4,312	-
3 x Frequency Inverters for C.I.P. Pumps	2,400	-
Pasteuriser Raw Milk Pumps	2,695	-
Compressor Air Dryer	2,159	-
Air Compressor	13,732	-
Refrigeration/Compressor Units for Cold Stores 2,3 &4	36,580	-
Display Freezer Unit	1,365	-
Domino A200+ High Performance Inkjet Coder	9,200	-
Cold Store 7 (Butter)	27,831	-
Cold Store 5 Flooring	873	-
Buildings		
Workshop Wiring	5,178	-
Total Capital expenditure	£277,849	£24,359

### Statement of activities and performance

Year ended 31 December 2009

#### Overall purpose and responsibilities of the Dairy Management Board

The Dairy Management Board exists to review and advise on the strategic objectives of the Dairy and to submit recommendations on these matters to the Commerce & Employment Department. It should operate by challenging established practices and assumptions and critically reviewing annual business plans for recommendation to the Commerce and Employment Department.

#### Department members and principal officers

#### **Department members:**

#### **Dairy Management Board members**

Deputy C McNulty Bauer Deputy M Laine Deputy P Gillson Deputy R Sillars	- - -	Minister Deputy Minister Member Member	Mr A Child Deputy R Sillars Deputy M Storey Ms B Haines	- - -	Chairman Member Member Member
Deputy M Storey	-	Member	Mr S Keys Mr R Nash	- -	Member Member

Resignations:

Mr A Tabel

Deputy C McNulty Bauer - Member

Member

Resigned on 18<sup>th</sup> June 2009

Appointments:

Deputy M Storey - Member

Appointed on 23<sup>rd</sup> July 2009

#### Principal officers:

Mr J Buckland - Chief Officer

Mr R Nash - Director of Client Services

Mr A Tabel - General Manager

### Statement of responsibilities for the preparation of financial statements

The States of Guernsey Commerce and Employment Department ("the Department") is required to prepare financial statements for each financial year, which give a true and fair view of the state of affairs of the States of Guernsey Commerce and Employment Department – Dairy Trading Account ("the Dairy") and of the surplus or deficit of the Dairy for that period. In preparing those financial statements, the Department is required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent;
- prepare the financial statements on the going concern basis, unless it is inappropriate to do so; and
- state whether applicable accounting standards have been followed.

The Department is responsible for keeping proper accounting records, which disclose with reasonable accuracy at any time the financial position of the Dairy. It is also responsible for safeguarding the assets of the Dairy and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

#### Statement of internal financial controls

It is the responsibility of the Department to identify and install a system of internal controls, including financial control, which is adequate for its own purposes, and to safeguard the assets of the Dairy and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

The Department is also responsible for the economical, efficient and effective management of public funds and other resources entrusted to it.

It is acknowledged that States Departments are subject to financial and manpower restrictions. Nevertheless, Departments have a duty to ensure that they fulfil their obligations to install and maintain adequate internal controls and safeguard the States resources for which they are responsible.

The Department's internal financial procedures include:

- an annual budget and planning process to allocate, control and monitor the use of resources;
- review and appraisal of the soundness, adequacy and application of internal controls by the States Internal Audit;
- the requirement for all audit reports to be tabled at a meeting of the relevant States Department to ensure that all Department members are aware of their financial affairs; and
- regular review of the performance and security of the States financial assets by the Treasury and Resources Department's Investment Sub-Committee.

The Department strives to ensure that all staff with financial responsibilities have the necessary integrity, skills and motivation to discharge their duties with the proficiency which the community has the right to expect.

The Department's internal controls and accounting policies have been and are subject to continuous review and improvement. In addition the financial statements are subject to an independent external audit by auditors appointed by the States of Guernsey.

The board members and principal officers have reviewed the cashflow and projected income and expenses over the next twelve months and deem that the Dairy has adequate financial resources to meet its obligations as they fall due. The Board therefore believe that the Dairy is a going concern for at least 12 months from the date of approval of these financial statements.

# INDEPENDENT AUDITORS' REPORT TO THE STATES OF GUERNSEY COMMERCE AND EMPLOYMENT DEPARTMENT

We have audited the financial statements of States of Guernsey Commerce and Employment Department – Dairy Trading Account ("the Dairy") for the year ended 31 December 2009, which comprise the revenue account, the balance sheet, the cash flow statement and the related notes 1 to 15. These financial statements have been prepared under the accounting policies set out therein.

The report is made solely to the Commerce and Employment Department ("the Department") as a body, in accordance with the terms of our engagement letter dated 26 November 2007. Our audit has been undertaken so that we might state to the Department those matters we are required to state to them in an auditors' report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Department for our audit work, for this report, or for the opinions we have formed.

### Respective responsibilities of the Department and auditors

The Department's responsibilities for preparing the financial statements in accordance with applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice) are set out in the Statement of Responsibilities.

Our responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements give a true and fair view in accordance with United Kingdom Generally Accepted Accounting Practice. We also report to you if, in our opinion, the Dairy has not kept proper accounting records or if we have not received all the information and explanations we require for our audit.

We read the statement of activities and performance and consider the implications for our report if we become aware of any apparent misstatements within it. We are not required to consider whether the Department's statements on internal control cover all risks and controls or form part of the effectiveness of the Dairy's risk and control procedures.

#### **Basis of audit opinion**

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Department in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Dairy's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In our opinion the financial statements give a true and fair view, in accordance with United Kingdom Generally Accepted Accounting Practice, of the state of the Dairy's affairs as at 31 December 2009 and of its surplus for the year then ended.

Deloitte LLP Chartered Accountants St Peter Port, Guernsey 13 April 2010

#### Revenue account

For the year ended 31 December 2009

		200		200	
	Notes	£	£	£	£
Sales Liquid milk By-products Sundry income	1		5,161,426 1,027,426 52,066		4,582,735 979,769 38,124
Total sales			6,240,918		5,600,630
Cost of sales Opening product stock Opening packaging stock	4 4	197,209 145,299	342,508	112,383 202,317	314,700
Production wages Milk Milk wastage By-product ingredients Packaging materials Carriage inwards Offshore processing and freight Sundries		709,995 2,956,560 142,165 28,503 496,791 12,209 30,460 (12)	4,376,671	721,808 2,547,955 138,490 24,839 396,587 8,707 23,302 32	3,861,720
Closing product stock	4	(258,978)		(197,209)	
Closing packaging stock	4	(145,338)	(404,316)	(145,299)	(342,508)
Total cost of sales			4,314,863		3,833,912
Gross surplus			1,926,055		1,766,718
Administration expenses	2		(1,355,500)		(1,337,368)
Operating surplus for the year			570,555		429,350
Interest receivable	1		5,931		13,723
Gain on sale of fixed asset			3,800		
Retained surplus for the year	7		£ 580,286		£ 443,073

All material activities derive from continuing operations.

There are no recognised gains or losses or other movements in reserves for the current or preceding financial years, other than as stated in the revenue account.

Notes 1 to 15 form an integral part of these financial statements.

Balance sheet *At 31 December 2009* 

	Notes	2009 €	2008 £
Tangible fixed assets	3	1,568,242	1,425,145
Current assets			
Stocks	4	465,313	403,551
Debtors and prepayments	5	964,075	787,381
Balances due from States Treasury		533,485	72,301
Bank deposits		374,352	530,241
Cash in hand		111_	120
		2,337,336	1,793,594
Creditors: amounts falling due within one year	6	(505,408)	(398,855)
Net current assets		1,831,928	1,394,739
Total net assets		£3,400,170	£2,819,884
Reserves	7	£3,400,170	£2,819,884

The financial statements were approved by the States of Guernsey Commerce and Employment Department on 13 April 2010.

Signed on behalf of the Department

C McNulty Bauer Minister

Notes 1 to 15 form an integral part of these financial statements.

### Cash flow statement

for the year ended 31 December 2009

	Notes	£	2009 £	£	2008 £
Net cash inflow from operating activities	8		554,982		484,824
Returns on investments and servicing of finance Interest received			5,931		13,723
Capital expenditure and financial investment Payments to acquire tangible fixed assets	3	(277,849)		(24,359)	
Receipts from sales of tangible fixed assets			3,800		-
Increase in cash	10		£ 286,864		£ 474,188

Notes 1 to 15 form an integral part of these financial statements.

#### Notes to the financial statements

#### 1. Accounting policies

The financial statements are prepared under the historical cost convention in accordance with applicable UK GAAP accounting standards. The particular accounting policies adopted are described below.

#### Stock

Stock is valued at the lower of cost and net realisable value. Cost includes an appropriate proportion of processing expenses.

#### Tangible fixed assets

Tangible fixed assets are stated at cost less depreciation.

#### Debtors

Trade debtors are stated less a general provision of 0.5% of the trade debtors balance.

#### Depreciation

Depreciation is calculated at the following annual rates so as to write off tangible fixed assets over their anticipated useful lives using the straight line method:

	Estimated life In years	Depreciation % per annum
	<b>3</b>	
Roads	10	10
Buildings	20 - 50	2 - 5
Plant, machinery and laboratory equipment	5 - 20	5 - 20
Office furniture and fittings	5 - 8	12.5 - 20
Other office equipment	3 - 8	12.5 - 33.3
Motor vehicles (except forklifts)	5	20
Forklift trucks	15-20	5 - 6.7
Computer hardware	3	33.3
Computer software	3 - 5	20-33.3

#### Income

Sales are accounted for on an accruals basis. Interest is recognised on an accruals basis.

#### Expenses

Expenses are accounted for on an accruals basis.

#### Pension costs

The costs of the defined benefit scheme are charged to the revenue account over the period during which the Dairy benefits from the employees' services. Surpluses or deficits are spread over the expected average remaining working lifetime of employees in proportion to their expected payroll costs.

#### Going concern statement

The board members and principle officers have reviewed the cashflow and projected income and expenses over the next 12 months and deem that the Dairy has adequate financial resources to meet its obligations as they fall due. The Board therefore believe that the Dairy is a going concern for at least 12 months from the date of approval of these financial statements.

Notes to the financial statements - continued

### 2. Administration expenses

	2009	2008
	£	£
Opening non-product stock	61,043	74,864
Advertising and promotion	31,042	2,263
Carriage outwards	8,170	7,472
Cleaning materials	60,729	54,197
Depreciation	134,752	166,623
Fuel, light, power and water	222,803	242,112
General administration costs	30,292	53,797
Laboratory expenses	89,884	75,147
Motor vehicle expenses	26,863	29,138
Other expenses	60,146	66,352
Product research and development	58	-
Professional fees	42,939	31,991
Provision for doubtful debts	-	25,423
Repairs, Maintenance and insurance (plant and machinery)	102,213	78,448
Repairs, Maintenance and insurance (site and buildings)	56,459	21,117
Rates	358	493
Salaries and wages	484,651	464,992
Staff training and recruitment	4,095	3,982
Closing non production stock	(60,997)	(61,043)
	1,355,500	1,337,368

Notes to the financial statements - continued

### 3. Tangible fixed assets

4.

	1 January 2009 £	Additions £	Disposals £	31 December 2009 £
Cost				
Site and roads	966	-	-	966
Buildings	1,510,823	5,178	-	1,516,001
Plant and machinery	2,743,597	114,043	-	2,857,640
Motor vehicles	171,543	142,859	59,645	254,757
Laboratory equipment	122,782	2,454	-	125,236
Furniture and fittings	134,353	13,315	<del>-</del>	147,668
	4,684,064	277,849	59,645	4,902,268
				31 December
	1 January	Charge for	Disposals	2009
	£	£	£	£
Depreciation				
Site and roads	965	-	-	965
Buildings	611,508	36,774	-	648,282
Plant and machinery	2,259,759	84,044	-	2,343,803
Motor vehicles	159,643	3,636	59,645	103,634
Laboratory equipment	115,197	3,941	-	119,138
Furniture and fittings	111,847	6,357		118,204
	3,258,919	134,752	59,645	3,334,026
Net book value 2009	£1,425,145			£1,568,242
Net book value 2008	£1,567,409			£1,425,145
Stocks				
			2009	2008
			£	£
Milk and milk by-products			258,978	197,209
Packaging materials			145,338	145,299
Other stock			60,997	61,043
			£465,313	£403,551

Notes to the financial statements - continued

### 5. Debtors and prepayments

			2009	2008
			£	£
			~	~
	Trade debtors		796,730	719,487
	Prepayments		82,827	2,838
	Accrued income		84,518	65,056
			£964,075	£787,381
6.	Creditors: amounts falling due within one y	year		
			2009	2008
			£	£
			~	~
	Bank		18,421	_
	Trade creditors		418,283	338,011
	Accruals		68,704	60,844
			£505,408	£398,855
7.	Reserves			
		General	Revenue	
		Reserve	Account	Total
		£	£	£
	Balance 1 January 2009	3,002,491	(182,607)	2,819,884
	Surplus for the financial year	5,002,771	580,286	580,286
	Surprus for the intalieral year		300,200	500,200
	Balance 31 December 2009	3,002,491	397,679	£3,400,170
8.	Reconciliation of operating surplus			
	to net cash flow from operating activities			
			2009	2008
			£	£
	Operating surplus for the year		570,555	429,350
	Depreciation		134,752	166,623
	(Increase) in debtors and prepayments		(176,695)	(129,638)
	(Increase) in stocks		(61,762)	(13,987)
	Increase in creditors and accruals		88,132	32,476
	N-4 Il inflorm from		0 554 003	C 404 004
	Net cash inflow from operating activities		£ 554,982	£ 484,824

Notes to the financial statements - continued

#### 9. Analysis of changes in net cash flows during the year

	2009 £	2008 £
Balance at 1 January Net cash inflow during the year	602,662 286,864	128,474 474,188
Balance at 31 December	£ 889,526	£ 602,662

#### 10. Analysis of the changes in net funds

	At 1 January 2009 £	Cash flows £	At 31 December 2009 £
Bank balances - current	6,294	(24,715)	(18,421)
- deposit	523,947	(149,596)	374,351
Cash in hand	120	(9)	111
Balances due from States Treasury	72,301	461,184	_533,485
	602,662	286,864	889,526

#### 11. Pension fund

The employees of States of Guernsey – Dairy are members of the States of Guernsey Superannuation Scheme. This is a defined benefits pension scheme, funded by contributions from both employer and employee at rates which are determined periodically on the basis of actuarial advice and which are calculated to spread the expected cost of benefits payable to employees over the period of those employees' expected service lives. The report by the actuaries on the valuation of the Superannuation Fund at 31 December 2004 indicated that a deficit existed. However, the States decided to maintain the current employer's contribution rate to the Fund at 8.85% which came into effect at 1 January 2003. The arrangements for providing pensions for public sector employees were reviewed during 2007 and it was agreed the employees contribution rate would be increased to 6.5% with effect from 1 January 2008.

During 2009 the States considered a report by the actuaries on the valuation of the Fund at 31 December 2008 which indicated that a deficit still existed. The States agreed to increase the current employer's contribution rate to the Fund to 14.1% with effect from 1 January 2010.

Further details relating to the funding of the Superannuation Scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

The division has applied the provisions of FRS 17 for multi employer arrangements. In such circumstances, where the share of the underlying assets and liabilities of the scheme cannot be identified on a reasonable or consistent basis, the employer is only required to account for the contributions made for the current period as an expense in the revenue account. The total amount of superannuation contributions for the year ended 31 December 2009 were £80,464 (2008: £75,749).

Notes to the financial statements - continued

#### 12. Related party transactions

Since the formation of the new Commerce & Employment and Dairy Management Boards in 2004, no material related party transactions have taken place, except as disclosed in these financial statements. No member of either Board is a material supplier or customer of the Dairy.

#### 13. Statement of control

The States of Guernsey Commerce and Employment Department – Dairy Trading Account is wholly owned and ultimately controlled by the States of Guernsey. Responsibility for the operations of the States of Guernsey Commerce and Employment Department has been delegated to the members of the Department who have been appointed by the States of Guernsey.

#### 14. Subsequent Events

There have been no material subsequent events since the balance sheet date which affect these financial statements.

#### 15. Commitments and Contingent Liabilities

There are no commitments or contingent liabilities relating to 2009 which would affect these financial statements (2008: None).

### Statement of activities and performance

Year ended 31 December 2009

#### **Principal activities**

States Works, a division of the Public Services Department, operates as a trading organisation which contracts mainly with States clients to deliver a wide range of services. Those services demand the effort of a predominantly manual labour force utilising specialist plant and equipment to maintain the public services of the island.

#### **Financial Highlights**

	Actual 2009 £'000	Budget 2009 £'000	Actual 2008 £'000
Income	11,543	11,238	10,729
Surplus	212	152	122
Capital expenditure	361	420	822

Operating turnover for the year ended 31 December 2009 exceeded the revised budget estimate by 2.7% and the equivalent 2008 turnover by 7.6%. This was achieved against a backdrop of increasing economic uncertainty, and cutbacks by some of the main States clients.

The surplus before bank interest has increased from 2008 by £131,069 to £195,949. This means that the 2009 surplus before bank interest is now 1.7% of turnover (2008 0.6%). This is as tight a margin as it is possible to operate under, and any significant reduction in a contract value would lead to operating losses.

The income has been restated in the accounts this year to match the business units. This has been done to provide a more appropriate and detailed breakdown of the income.

2009 was again a challenging year, with the economic downturn and various ominous government reviews causing many of our clients to review and reduce maintenance levels in some contracts. States Works was flexible and strong enough to replace all work lost in competitive tender. Whilst resources are already effectively deployed, the investment in staff training and retention has facilitated a multi-skilled workforce that can adapt to changed circumstances.

The proportion of non-States work has increased slightly to take up the drop in States work and ensure full and profitable employment for the workforce. The division has continued to establish a reputation for providing a quality service. Its presence and keen market pricing prevents monopolies in some private market sectors, and creates a benchmark in performance standards and quality.

States Works who already run the Sewage collection Service will take over ownership of the sewage tanker fleet in 2010. New streams of income in the area of environmentally beneficial products are ready to launch in the New Year. It is also understood that the Fundamental Spending Review sees States Works as the preferred provider of centralised services within the States of Guernsey, and this may further enhance the business profile.

Statement of activities and performance (continued)

Year ended 31 December 2009

#### **Operational Performance**

#### **Staffing Statistics**

	2009	2008
Ratio of Support staff to Operational staff	14%	12%
Staff members at year end	242	231
Income generated per Employee	£47,700	£46,443

#### **Emergency Call-Out**

	2009	2008
Number of calls	299	373
Man hours worked	992	1,353

#### **Developments in 2009**

2009 saw a planned reduction in capital purchases due to a lower cash balance. This needs to rise again in 2010 to maintain the rolling replacement programme. Investment over the last few years has produced a modern and effective fleet, including specialist vehicles maintained for and leased to States departments. The latter produces valuable income for States Works and eliminates private sector hire charges for the client. This investment has proved to be fortuitous in the light of an almost complete loss of bank interest.

During 2009, States Works has once again been called upon to deal with Island emergencies and one-off major contracts. By re-allocating resources, management ensured all routine contracts were completed and many standards exceeded without cost to the client. These events, which included extinguishing the fire at Mont Cuet tip, working alongside the private contractor re-lining sewers and dealing with some serious flooding incidents, enable the Division to remain profitable.

Both administrative computer systems were thoroughly upgraded, streamlining processes and producing more accurate management information. This has facilitated greater control over profitability.

#### **Environmental issues**

States Works leads the way in recycling in Guernsey and is innovative in finding commercially viable solutions to environmental issues. The launch of polystyrene recycling has been extremely successful and weatherproof furniture is now manufactured from the recycled product. This has already been used to replace wooden picnic tables, public benches and planters in the Island. A strong local market has been identified for these products. A new manufacturer is being sought to fulfil the demand. States Works is researching and constructing water recapture systems, has installed computerised heating and irrigation controls at its greenhouse facilities, has tested alternative fuel-powered vehicles and recycles all horticultural waste to produce organic compost for its own and the public's use.

Statement of activities and performance (continued) *Year ended 31 December 2009* 

### **Board Members and Principal Officers**

Deputy B Flouquet, Minister Deputy S Ogier, Deputy Minister Deputy T M le Pelley Deputy A Spruce Deputy W Walden

#### Principal Officers were:

Mr A Lewis, Chief Officer, Public Services Department Mr J S N Menhenitt, Finance Director, Public Services Department Mr N J Dorey, General Manager, States Works Mr K J Stevens, Senior Manager, Finance and Support Services

#### Statement of responsibilities for the preparation of financial statements

The Public Services Department ("the Board") is responsible for preparing financial statements for each financial year which give a true and fair view of the state of affairs of States Works as at the end of the financial year and of the surplus or deficit of States Works for that period. In preparing those financial statements, the Board is required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent;
- state whether applicable accounting standards have been followed; and
- prepare the financial statements on the going concern basis, unless it is inappropriate to presume States Works will continue in business.

The Board is responsible for keeping proper accounting records which disclose with reasonable accuracy at any time its financial position. It is also responsible for safeguarding its assets and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

#### Statement of internal financial controls

It is the responsibility of each States Department to identify and install a system of internal controls, including financial controls, which is adequate for its own purposes and to safeguard the assets of the States of Guernsey in their care and hence for taking reasonable steps for the prevention of fraud and other irregularities. The Public Services Department is responsible for the economic, efficient and effective operations and management of States Works and has a duty to ensure that they fulfil their obligations despite financial and manpower restrictions.

The States Works internal financial controls and monitoring procedures include:

- Annually reported and approved budgets monitored against monthly management accounts with additional operational detail reported in a detailed quarterly report which monitors actual income and expenditure against that anticipated. All such detail is regularly reviewed at meetings of the Public Services Department to ensure that all Board members are informed of the Division's financial affairs.
- Client invoices are subjected to a range of pre-determined computerised integrity checks prior to dispatch, in order to ensure accuracy.
- The control of materials and stores purchases are managed using a computerised job-costing programme
  with specific authorisation limits for purchases and segregated areas of responsibility for processing of
  payments, all of which maintain detailed audit trails.
- Manpower expenditure is monitored and controlled at source via time sheets, which are authorised, and the computerised job costing and financial accounts packages, which check validity, and permits reconciliation with the wage bill.
- Capital expenditure authorisation is subject to strict valuation guidelines and purchase procedures.
- Regular independent review and appraisal of the soundness, adequacy and application of internal controls by the States Internal Audit Department.

The Board strives to ensure that all staff with financial responsibility in States Works have the necessary integrity, skills and motivation to discharge their duties with the proficiency which the community has the right to expect.

### Statement of internal financial controls (continued)

States Works' internal controls and accounting policies have been, and are subject to, continuous review and improvement.

In addition, the financial statements are subject to an independent external audit by auditors appointed by the States.

#### **Going Concern**

The board members and principal officers have reviewed the cashflows and projected income and expenses over the next twelve months, prepared by management, and deem that the Division has adequate financial resources to meet its obligations as they fall due. The board therefore believe that the Division is a going concern for at least twelve months from the date of approval of the financial statements.

# INDEPENDENT AUDITORS' REPORT TO THE STATES OF GUERNSEY PUBLIC SERVICES DEPARTMENT – STATES WORKS

We have audited the financial statements of States of Guernsey Public Services Department – States Works ("the Division") for the year ended 31 December 2009, which comprise the revenue account, the balance sheet, the cash flow statement and the related notes 1 to 19. These financial statements have been prepared under the accounting policies set out therein.

The report is made solely to the Public Services Department ("the Department") as a body, in accordance with the terms of our engagement letter dated 26 November 2007. Our audit has been undertaken so that we might state to the Department those matters we are required to state to them in an auditors' report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Department for our audit work, for this report, or for the opinions we have formed.

Respective responsibilities of the Department and auditors

The Department's responsibilities for preparing the financial statements in accordance with applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice) are set out in the Statement of Responsibilities.

Our responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements give a true and fair view in accordance with United Kingdom Generally Accepted Accounting Practice. We also report to you if, in our opinion, the Division has not kept proper accounting records or if we have not received all the information and explanations we require for our audit.

We read the statement of activities and performance and consider the implications for our report if we become aware of any apparent misstatements within it. We are not required to consider whether the Department's statements on internal control cover all risks and controls or form part of the effectiveness of the Division's risk and control procedures.

#### Basis of audit opinion

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Department in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Division's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In our opinion the financial statements give a true and fair view, in accordance with United Kingdom Generally Accepted Accounting Practice, of the state of the Division's affairs as at 31 December 2009 and of its surplus for the year then ended.

Deloitte LLP Chartered Accountants St Peter Port, Guernsey 15<sup>th</sup> April 2010

#### Revenue account

For the year ending 31 December 2009

	Notes	2009 €	2008 £
Income	2	11,543,287	10,728,559
Expenses			
Labour and direct materials	3	8,882,448	8,208,903
Transport, plant and equipment maintenance	4	763,197	848,278
Building maintenance and charges	5	291,331	379,691
Administration and general	6	1,410,362	1,226,807
		11,347,338	_10,663,679
Operating surplus		195,949	64,880
Interest received from States Treasury		15,688	57,511
Surplus for the financial year	11	£ 211,637	£ 122,391

All material activities derive from continuing operations.

There are no recognised gains or losses or other movements in reserves for the current or preceding financial years other than as stated in the revenue account.

Notes 1 to 19 form an integral part of these financial statements.

### Balance sheet

At 31 December 2009

	Notes	2009 £	2008 £
	TVOTES	<b>3</b> .	£
Tangible fixed assets	7	4,829,649	4,903,673
Current assets			
Stock and work in progress	8	296,867	291,754
Debtors	9	303,648	1,759,688
Balances with States Treasury	13	2,929,237	1,199,673
		3,529,752	3,251,115
Creditors: amounts falling due w	ithin		
one year	10	(316,193)	(323,217)
Net current assets		3,213,559	2,927,898
Total net assets		£8,043,208	£7,831,571
Reserves	11	£8,043,208	£7,831,571

These financial statements were approved by the Public Services Department on 15 April 2010 Signed on behalf of the Department

B M Flouquet

S J Ogier

Notes 1 to 19 form an integral part of these financial statements.

### Cash flow statement

For the year ending 31 December 2009

	Notes	2009 £	2008 £
Net cash inflow / (outflow) from operating activities	12	2,068,166	(60,166)
Returns on investments and servicing of finance Interest received		15,688	57,511
Capital expenditure and financial investment Payments to acquire tangible fixed assets Receipts from sales of tangible fixed assets	7	(360,790) 6,500	(822,178) 1,125
Net cash outflow from investing activities		(354,290)	(821,053)
Management of liquid resources Increase/ (Decrease) in amounts held with States Treasury	13	1,729,564	(823,708)
Movement in cash			

#### Notes to the financial statements

#### 1. Principal accounting policies

The following accounting policies are prepared in accordance with applicable UK accounting standards and are described below.

Accounting convention

The financial statements are prepared under the historical cost convention.

Revenue

Income comprises amounts in respect of services provided and goods supplied in the year.

Trade Debtors

Trade debtors is stated less a general provision of £10,000 (2008: £10,000), which is management's best estimate of average possible bad debt.

Tangible fixed assets

Tangible fixed assets are stated at cost less depreciation.

Depreciation

Depreciation is calculated at the following annual rates so as to write off the cost of tangible fixed assets over their anticipated useful lives using the straight line method:-

	Estimated life In years	Depreciation % per annum
Plant, tools & equipment	3 - 20	5 - 33.33
Motor vehicles	3 - 10	10 - 33.33
Office equipment	5	20
Buildings and fittings	10 - 50	2 - 10
Land	Unlimited	0

Stock and work in progress

Stock and work in progress is valued at the lower of cost and net realisable value.

Pension costs

The costs of the defined benefit scheme are charged to the revenue account over the period during which the Board benefits from the employee's services. Surpluses or deficiencies are spread over the expected average remaining working lifetime of employees in proportion to their expected payroll.

Interest Income

Interest income is earned from balances held with the States Treasury at the prevailing bank rate less an administration charge.

Notes to the financial statements - continued

#### 2. Income

	2009	2008
	£	£
Building maintenance	438,983	935,242
Cleansing services	2,132,049	2,005,612
Drainage work	323,021	257,257
Electrical & mechanical work	1,352,714	905,409
Emergency services	119,435	121,403
Fleet hire	242,245	110,381
Fleet maintenance	637,648	542,035
Grounds maintenance	1,946,296	1,897,242
Highway repairs	908,088	835,489
Landfill & recycling	887,535	588,119
Management services	173,001	182,540
Sewage collection	1,373,647	1,441,514
Signs & lines	353,973	345,357
Administration & stores	654,652	560,959
	11,543,287	10,728,559

The 2008 income balances have been restated following a review of the chart of accounts. This is to ensure that income reported reflects the income stream and nature of service provided. This is not a change in accounting policy, it is a reallocation of income categories and does not affect the total in the note above.

#### 3. Labour & direct materials

	2009 £	2008 £
Labour charges: Wages and employer's superannuation	5,701,988	5,347,680
Direct materials: Materials and services Stores Sub contractors Less: discounts received	2,329,092 604,762 261,061 (14,455)	1,929,448 706,202 236,339 (10,766)
	3,180,460	2,861,223
	8,882,448	8,208,903

Notes to the financial statements - continued

#### 4. Transport, plant and equipment maintenance

		2009 £	2008 £
Vehicles	- fuel and maintenance	280,627	346,690
	- depreciation	252,632	224,571
Plant & Tools	*	140,053	186,108
	- depreciation	89,885	90,909
		<u>763,197</u>	848,278

The 2008 expense balances for transport, plant and maintenance have been restated following a review of the chart of accounts. This is not a change in accounting policy, it is a reallocation of expense categories and does not affect the total in the note above.

#### 5. Building maintenance and charges

	2009 £	2008 £
La Hure Mare Burnt Lane & Saumarez Lane Depot Buildings and fittings depreciation	137,825 70,309 83,197	230,998 65,827 82,866
	291,331	379,691

The 2008 expense balances for building maintenance and charges have been restated following a review of the chart of accounts. This is not a change in accounting policy, it is a reallocation of expense categories and does not affect the total in the note above.

#### 6. Administration and general

	2009	2008
	£	£
Salaries, wages and employer's superannuation	1,105,880	944,128
Travel & training charges	37,273	32,764
Post, stationery & telephone	37,931	37,444
Computer charges	61,188	65,515
Insurance	129,827	111,399
Audit fee	13,538	13,432
Sundry office expenses	22,126	22,723
Office and equipment depreciation	1,286	499
Loss / (Profit) on disposal of fixed assets	1,313	(1,097)
	1,410,362	1,226,807

Notes to the financial statements - continued

### 7. Tangible fixed assets

8.

9.

Cost Plant, tools & equipment Motor vehicles Office equipment Buildings and fittings Land	1 January 2009 £ 1,214,992 2,693,719 129,137 3,643,359 1,274,220	Additions £  83,181 267,609 10,000	Disposals £ 24,388 231,140	31 December 2009 £  1,273,785 2,730,188 139,137 3,643,359 1,274,220
	8,955,427	360,790	255,528	9,060,689
Depreciation	1 January £	Charge for £	Disposals £	31 December 2009 £
Plant, tools & equipment Motor vehicles	796,944 1,867,550	89,885 252,632	16,577 231,137	870,252 1,889,045
Office equipment Buildings and fittings	127,060 1,260,200	1,286 83,197	-	128,346 1,343,397
Land	-	-		-
	4,051,754	427,000	247,714	4,231,040
Net book value	£4,903,673			4,829,649
Stock and work in progress				
			2009 £	2008 £
Stock			140,574	152,009
Work in progress			156,293	139,745
			£296,867	£291,754
Debtors				
			2009 £	2008 £
Trade debtors (Note 1) Prepayments and other debtors			274,475 29,173	1,734,478 25,210
			£303,648	£1,759,688

Notes to the financial statements - continued

10.	<b>Creditors:</b>	amounts falling	due within one year
-----	-------------------	-----------------	---------------------

10.	Oreattorb. amounts faming the within one year		
		2009	2008
		£	£
	Trade creditors	215,301	143
	Accruals	100,892	323,074
		£316,193	£323,217
			<u> </u>
11.	Reserves		
		•000	•••
		2009	2008
		£	£
	Revenue account		
	Balance 1 January	7,831,571	7,709,180
	Surplus for financial year	211,637	122,391
	235F-335 7-35		
	Balance 31 December	£8,043,208	£7,831,571
	Datance 31 December	10,043,200	27,031,371
12.	Reconciliation of operating surplus to net cash inflow from ope	rating activities	
		_	
		2009	2008
		£	£
	Operating surplus	195,950	64,880
	Depreciation charges and surplus on sale of tangible fixed	_, _, _,	- ,
	assets	428,313	397,748
	(Increase) / decrease in stocks and work in progress	(5,113)	7,263
	Decrease / (increase) in debtors	1,456,040	(432,969)
	Decrease in creditors	(7,024)	(97,088)
	Net cash inflow / (outflow) from operating activities	2,068,166	(60,166)
13.	Reconciliation of net cash flow to movement in net funds		
13.	Reconcination of net easi flow to movement in net funds		
		2009	2008
		£	£
		<b>~</b>	~
	Movement in cash		
		- 1 720 574	(022 700)
	Increase / (decrease) in liquid resources	1,729,564	(823,708)
		1,729,564	(823,708)
	Net funds at 1 January	1,199,673	2,023,381
	Net funds at 31 December	2,929,237	1,199,673

Notes to the financial statements - continued

#### 14. Analysis of changes in net funds

	1 January 2009 £	Cash Flow £	31 December 2009 £
Cash held with States Treasury	1,199,673	1,729,564	2,929,237
15. Capital Commitments			
		2009	2008
		£	£
Contracted for but not provided		196,000	177,545

#### 16. Pension Fund

The employees of the States of Guernsey Works Division are members of the States of Guernsey Superannuation Scheme. This is a defined benefits pension scheme, funded by contributions from both employer and employee at rates which are determined periodically on the basis of actuarial advice and which are calculated to spread the expected costs of benefits payable to employees over the period of those employees expected service lives. The report by the actuaries on the valuation of the Superannuation Fund at 31 December 2004 indicated that a deficit existed. However, the States decided to maintain the current employer's contribution rate to the Fund at 7.85% which came into effect at 1 January 2003. The arrangements for providing pensions for public sector employees were reviewed during 2007 and it was agreed the employees contribution rate would be increased to 6.5% with effect from 1 January 2008.

During 2008 the States considered a report by the actuaries on the valuation of the Fund at 31 December 2007 which indicated that a deficit still existed. The States agreed to increase the current employer's contribution rate to the Fund to 14.1% with effect from 1 January 2010.

Further details relating to the funding of the Superannuation Scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

States Works has applied the provisions of FRS 17 for multi employer arrangements. In such circumstances, where the share of the underlying assets and liabilities of the scheme can not be identified on a reasonable or consistent basis, the employer is only required to account for the contributions made for the current period as an expense in the revenue account. The total amount of superannuation contributions for the year end 31 December 2009 was £387,169 (2008: £336,465) which were all paid during the year.

Notes to the financial statements - continued

#### 17. Related party transactions

Income

The States of Guernsey Public Services Department – Works Division are of the opinion that there have been no related party transactions in the current or preceding financial years other than as described in these financial statements. All transactions are conducted as normal business arrangements carried out at "arms length". There has been no change in the proportion of business between States (90%) and private (10%) clients.

#### Expenditure

Less than 20% of the value of the Department's annual expenditure is due to transactions with other States entities.

#### 18. Statement of control

The States of Guernsey Public Services – Works Division is wholly owned and ultimately controlled by the States of Guernsey. Responsibility for the operations of the States of Guernsey Public Services – Works Division has been delegated to the members of the Board who have been appointed by the States of Guernsey.

#### 19. Subsequent events

Management know of no events, subsequent to the year end that would materially affect the Financial Statements.

# MISCELLANEOUS ACCOUNTS

# STATES OF GUERNSEY - GUERNSEY INSURANCE FUND Controlled and managed by the

**Social Security Department** 

#### STATEMENT OF ACTIVITIES AND PERFORMANCE

Year ended 31 December 2009

#### FINANCIAL HIGHLIGHTS

#### Overview

The Guernsey Insurance Fund (the Fund") recorded a significant operating deficit of £5.16m (2008:£0.72m surplus) to a 6.5% increase in the general rate of benefit based on the June 2008 RPI plus 1% while contribution income increased by only 3.4% due to a slowing local economy. However, with income from invested funds of £10.20m (2008: £15.0m) together with realised and unrealised profits of £6.66m (2008: £5.87m loss) and £74.07m (2008: £111.15m loss) respectively, as a result of a recovery in global financial markets, reserves increased by £85.77m (2008: £101.31m decrease). At the year-end total reserves stood at £571.34m (2008: £485.57m) with expenditure cover up from 5.3 years to 5.6 years.

#### Contribution income & states grant

Total contribution income for the contributory funds increased by 3.7% to £134.04m (2008: £129.32m) but was below the budget of £135.60m. The income from the contribution classes is as follows:

Contribution income allocated to the Guernsey Health Service Fund increased by 3.7% to £33.50m (2008:£32.30m) with the Long-term Care Insurance Fund's allocation increasing by 4.2% to £16.89m (2008: £16.20m).

After allocations to the Guernsey Health Service Fund and the Long-term Care Insurance Fund, the Guernsey Insurance Fund contribution income increased by 3.4% to £83.67m (2008: 24% to £80.91m) but was below the budget of £84.55m.

The States' grant, which is based on a fixed percentage of contributions, currently set at 15%, increased by 3.5% to £12.55m (2008: £12.12m) but was below the budget of £12.67m.

Contributors at week 48	2009	2008	5-Year average
Employers	2,398	2,492	2,439
Employed	28,831	29,531	28,922
Self-Employed	3,388	3,424	3,440
Non-Employed	4,961	4,745	4,582
Total Employed	37,180	37,700	36,944

The overall number of contributors, at week 48, decreased to 37,180 (2008: 37,700) with the number of employed and self-employed contributors reducing by 2.4% and 1.1% respectively while non-employed contributors increased by 4.6%.

The largest economic sector remained the financial sector, which accounted for nearly a quarter of the employed population and represented approximately a third of the total income received from employers and employees.

#### Benefit expenditure

Overall benefit expenditure increased by 10.1% to £96.48m (2008:£87.61m) and above the budget of £96.12m: the increase included a 6.5% increase in benefit rates generally. At the year-end there were around17,196 benefit claims in payment (2008: 16,600), of which 85.6% (2008: 86.6%) were to people in receipt of old age pension.

#### Pension

	2009	2008	5-Year Average
Number of claimants at the year-end	14,782	14,369	14,103
Number of approved claims during the year	1,051	1,065	987

Pension expenditure increased by 8.8% to £78.35m (2008: £72.02m) but below the budget of £78.62m. The single rate of old age pension and the addition in pension in respect of a dependant wife both increasing by 6.5%. The number of pensioners increased by 2.9% at the end of the year and is set to rise considerably over the next few years as more of the population attain pension age.

#### STATES OF GUERNSEY - GUERNSEY INSURANCE FUND

Controlled and managed by the Social Security Department

#### STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

#### FINANCIAL HIGHLIGHTS (CONTINUED)

#### **Invalidity benefit**

	2009	2008	5-Year Average
Number of claimants at the year-end	861	790	775
Number of approved claims during the year	361	421	313

Invalidity benefit increased significantly by 12.1% to £6.72m (2008: £6.0m) with a 9.00% increase in the number of claimants at the year-end. The Department is working on a number of back-to-work initiatives to move more people off benefit into work, including the long-term sick.

#### Sickness benefit

	2009	2008	5-Year Average
Number of claimants at the year-end	551	518	461
Number of approved claims during the year	12,198	11,267	11,625

Sickness benefit increased by 15.9% to £3.49m (2008: £3.01m) with the number of approved claims during the year increasing by 8.3% to 12,198. To help contain the swine flu virus, in July 2009, the Department approved a system of self-certification of incapacity for work by reasons of flu-like symptoms for the duration of the swine flu pandemic.

#### **Unemployment benefit**

	2009	2008	5-Year Average
Number of claimants at the year-end	266	182	174
Number of approved claims during the year	1,527	908	1,251

With higher levels of unemployment throughout the year, the cost of unemployment benefit has doubled to £1.27m (2008: to £0.63m). The Department is working on a number of back-to-work initiatives to move more people off benefit into work, including the unemployed.

In support of the additional workloads due to the high unemployment levels, the Department has had to recruit additional staff on temporary contracts.

#### Travel allowance grant

	2009	2008	5-Year Average
Number of approved claims during the year	1,255	1,370	Not available

The travel allowance grant provides funding and reimbursement of travel expenses for patients visiting Jersey and the UK when medical treatment is not available in Guernsey or Alderney, including emergency flights: it also provides for Alderney patients requiring treatment in Guernsey. For 2009, grant expenditure increased by 29.7% to £2.06m (2008: to £1.59m), the increase mainly due to a significant rise in the number of emergency flights, the cost of which increased by 60.3% to £0.76m (2008: 0.47m). The 5-year average cannot be calculated as the basis of recording statistical information changed during 2007.

#### Maternity benefit

	2009	2008	5-Year Average
Maternity allowance:			
Number of claimants at the year-end	145	121	126
Number of approved claims during the year	582	531	494
Maternity Grant:			
Number of approved claims during the year	82	91	123

Maternity benefit increased by 13.3% to £1.07m (2008: to £0.95m) it was marginally below the budget of £1.10m. In respect of the maternity allowance, the number of approved claims during the year increased by 9.6% to 582 compared to 2008 while the number of maternity grants fell by 9.9% to 82.

# STATES OF GUERNSEY - GUERNSEY INSURANCE FUND Controlled and managed by the

**Social Security Department** 

#### STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

#### FINANCIAL HIGHLIGHTS (CONTINUED)

#### Administration

Total administration expenditure, excluding depreciation, increased by 7.02% to £5.98m (2008: £5.60m)

Staffing costs, which account for 70% of total administrative budget, increased by 10.7% to £4.22m (2008: £3.81m). The average number of full-time equivalent staff during 2009 was as follows:

Pay Groups	2009	2008
Established	102	102
Public Service employees	1	1
Temporary staff	14	5
Total	117	108

The increased costs were driven by a combination of annual staff salary increases and the employment of temporary staff in support of peak workloads especially in unemployment benefits. The total amount of staff overtime also increased.

Staff turnover during the year was on 19% (2008: 37%) of which 8% related to internal movements within the Department. The average number of full-time equivalent staff vacancies for the year was 8 (2008: 7).

Computer expenditure decreased by 3.6% to £0.85m (2008: £0.88m) with recoveries up 7.9% on the previous year at £2.24m (2008: 2.08m). The depreciation charge was £1.14m (2008: £1.15m).

#### **Investments**

The investment portfolios of the Guernsey Insurance Fund, Guernsey Health Service Fund and Long-term Care Insurance Fund are combined to form the Common Investment Fund which at the 31 December 2009 had a market value of £641.93m (2008:£517.74m). The percentage allocation between the three contributory funds is as follows:

Common Investment Fund allocation	31.12.2009	31.12.2008	5-Year Average
Guernsey Insurance Fund	85.1%	89.3%	89.0%
Guernsey Health Service Fund	9.1%	6.9%	7.2%
Long-term Care Insurance Fund	5.8%	3.8%	3.8%

During 2009, the Department appointed two new investment managers, Barings Asset Management Limited and M&G Limited and transferred £119m and £29m respectively from the existing managers.

The Guernsey Insurance Fund's allocation of the Common Investment Fund at the year-end was £546.15m (2008: £462.45m). During the year £14.70m was reallocated from the Guernsey Insurance Fund and £8.20m was reallocated to the Guernsey Health Service Fund and £6.50m reallocated to the Long-term Care Insurance Fund to clear recoveries due in respect of operating activities.

#### **ACTIVITIES DURING THE YEAR**

In July 2009, the Department reported to the States with detailed proposals for ensuring the financial sustainability of the Guernsey Insurance fund. The States approved the majority of the proposals including the phasing in from 2020 of an increase in pension age to 67.

Following the appointment of new investment advisers, P-Solve, in May 2009 the Department re-examined the investment objectives in respect of the funds under management, the associated risk and the implementation of the various investment mandates by the various fund managers. The Department subsequently agreed to change its investment strategy which would be phased in over 12 months as part of a transition programme.

In October 2009, the Department implemented phase 1 of its transition programme and disinvested entirely of its passive holdings in Legal and General tracker funds and partially of its holdings with Schroders Investment management and BlackRock Investment Management to fund the Department's European Loan and Dynamic Asset Allocation mandates, managed by M&G Investment and Barings Asset Management respectively.

#### STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

#### **FUTURE ACTIVITIES**

The Department will continue working towards its new investment strategy by implementing phases 2 and 3 of the transition programme to include broad bond and structured equity mandates.

Following completion of the Fundamental spending review by Tribal Helm in 2009, the Department will become actively involved in a number of work streams of the States' Financial Transformation Programme.

#### SUBSEQUENT EVENTS

On 13 January 2010, the Department selected Western Asset Management as an additional investment manager of the Common Investment Fund and decided to invest £96m into their Global Multi Strategy Bond Fund. The new investment is to be funded from existing mandates.

On 15 March 2010 our global custodian reversed the remaining collateral deficiency charged against the Common Investment Fund. This reversal, in conjunction with the partial reversal processed on 30 November 2009, eliminates the charge against the Fund, after accounting for existing realised losses and related settlement costs.

#### **Key Statistics**

Number of claimants at the year-end	31.12.09	31.12.08	31.12.07	31.12.06	31.12.05
Pension	14,782	14,369	13,845	13,656	13,415
Invalidity Benefit	861	790	787	762	673
Sickness Benefit	551	518	425	381	431
Bereavement Benefits	328	346	377	410	432
Unemployment Benefit	266	182	118	152	150
Industrial Disablement Benefit	249	255	257	260	260
Industrial Injury Benefit	14	19	17	18	19
Maternity Allowance	145	121	126	104	133
Total	17,196	16,600	15,952	15,743	15,513

Number of approved claims during the year	31.12.09	31.12.08	31.12.07	31.12.06	31.12.05
Pension	1,051	1,065	825	926	1,070
Invalidity Benefit	361	421	415	390	393
Sickness Benefit	12,198	11,267	11,369	11,416	11,877
Bereavement Benefits	305	281	368	315	298
Unemployment Benefit	1,527	908	851	1,423	1,546
Industrial Disablement Benefit	11	12	13	12	27
Industrial Injury Benefit	637	619	666	265	170
Industrial Medical Benefit	1,144	1,169	1,408	1,521	1,460
Maternity Allowance	582	531	495	421	443
Maternity Grant	82	91	102	183	155
Death Grant	519	448	425	464	441
Total	18,417	16,812	16,937	17,336	17,880

### Controlled and managed by the **Social Security Department**

### STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

### **Key Statistics (continued)**

Number of contributors (as at week 48)	2009	2008	2007	2006	2005
Employers	2,398	2,492	2,466	2,419	2,422
Employed - Male	14,822	15,302	15,166	14,929	14,821
Employed - Female	14,009	14,229	13,991	13,719	13,622
	28,831	29,531	29,157	28,648	28,443
Self-employed	3,388	3,424	3,495	3,447	3,446
Non-employed	4,961	4,745	4,597	4,326	4,283
Total	37,180	37,700	37,249	36,421	36,172

The number of contributors for each year is based on week 48 whereas in previous years the statistical information was as at week 36.

Contribution rates	2009	2008	2007	2006	2005
Employers	4.9%	4.9%	4.1%	4.1%	4.1%
Employed	3.2%	3.2%	3.2%	3.2%	3.2%
Self-employed	6.3%	6.3%	6.3%	6.3%	6.3%
Non-employed	5.7%	5.7%	5.7%	5.7%	5.7%

Ta. 6	2009	2008	2007	2006	2005
Five year performance	£	£	£	£	£
Financial performance					
Income	96,214,556	93,028,813	88,719,811	84,021,392	80,338,337
Expenditure	(101,374,253)	(92,309,733)	(85,486,325)	(81,172,876)	(75,503,131)
Operating (deficit)/surplus	(5,159,697)	719,080	3,233,486	2,848,516	4,835,206
Investments					
Property	-	-	-	10,550,000	7,900,000
Investment portfolio	-	-	-	-	455,557,854
Common Investment Fund allocation	546,145,664	462,448,211	563,963,613	514,589,931	-
Total Investments	546,145,664	462,448,211	563,963,613	525,139,931	463,457,854
Investment performance					
Investment income	10,197,455	14,994,907	15,856,980	16,365,773	12,617,785
Realised gains/(losses)	6,659,204	(5,872,667)	31,837,712	28,013,104	30,379,317
Unrealised gains/(losses)	74,073,396	(111,145,735)	(11,278,566)	10,102,135	35,823,172
Total return on investments	90,930,055	(102,023,495)	36,416,126	54,481,012	78,820,274
Expenditure cover					
Reserves	571,341,165	485,570,807	586,876,186	547,226,574	489,897,046
Expenditure (including depreciation)	101,374,253	92,309,733	85,486,325	81,172,876	75,503,131
Number of years cover	5.6	5.3	6.9	6.7	6.5

#### STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

Principal officers during 2009

**Social Security Department** 

Minister Deputy M H Dorey

Deputy Minister Deputy A H Brouard

Members Deputy S J Ogier

Deputy M W Collins Deputy A R Le Lièvre

M Nutley Administrator

#### STATES OF GUERNSEY - GUERNSEY INSURANCE FUND

Controlled and managed by the Social Security Department

# STATEMENT OF RESPONSIBILITIES FOR THE PREPARATION OF FINANCIAL STATEMENTS Year ended 31 December 2009

The Social Security Department ("the Department") is required to prepare financial statements for each financial year which give a true and fair view of the disposition of the net assets of the Guernsey Insurance Fund at the end of the financial year and of the fund account of the Guernsey Insurance Fund for that period. In preparing those financial statements, the Department is required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent; and
- prepare the financial statements on the going concern basis, unless it is inappropriate to do so.

The Department is responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of the Guernsey Insurance Fund and enable them to ensure that the financial statements comply with Section 100(3) of The Social Insurance (Guernsey) Law, 1978. It is also responsible for safeguarding the assets of the Guernsey Insurance Fund and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

#### **Going Concern**

The Department members and principal officers have reviewed the budget and projected income and expenses over the next twelve months and deem that the Guernsey Insurance Fund has adequate financial resources to meet its obligations. From a review of the above it is therefore deemed that the Guernsey Insurance Fund is a going concern.

#### Statement of internal financial controls

It is the responsibility of the Department to identify and install a system of internal controls, including financial control, which is adequate for its own purposes, and to safeguard the assets of the Guernsey Insurance Fund and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

The Department is also responsible for the economical, efficient and effective management of public funds and other resources entrusted to it.

The Department's internal financial procedures include:

- an annual budget and planning process to allocate, control and monitor the use of resources;
- a requirement to table at a meeting of the Department;
  - the annual audit report together with the audited financial statements;
  - the annual report of observations and recommendations produced by the external auditors;
  - the annual business plan; and
  - the quarterly management accounts;
- by Law, an actuarial review to determine the adequacy of the contribution rates must be undertaken at least once every five years and submitted to the Department and the States of Guernsey;
- a regular review of the performance and security of the Guernsey Insurance Fund by the Department;
- a review and appraisal of the soundness, adequacy and application of internal controls by the States Internal Audit Department; and
- a requirement for internal audit reports to be tabled at a meeting of the Department.

The Department strives to ensure that all staff with financial responsibilities have the necessary integrity, skills and motivation to discharge their duties with the proficiency which the community has the right to expect.

The Department's internal controls and accounting policies have been and are subject to continuous review and improvement.

In addition the financial statements are subject to an independent external audit by auditors appointed by the States of Guernsey.

# INDEPENDENT AUDITORS' REPORT TO THE MEMBERS OF THE STATES OF GUERNSEY SOCIAL SECURITY DEPARTMENT-GUERNSEY INSURANCE FUND

We have audited the financial statements of The States of Guernsey Social Security Department-Guernsey Insurance Fund ("the Fund") for the year ended 31 December 2009 which comprise the fund account, the balance sheet, cash flow statement and the related notes 1 to 15. These financial statements have been prepared under the accounting policies set out therein.

This report is made solely to the Department as a body, in accordance with Section 100 (3) of the Social Insurance (Guernsey) Law, 1978. Our audit work has been undertaken so that we might state to the Department those matters we are required to state to them in an auditors' report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Department for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Department and auditors

The Department's responsibilities for preparing the financial statements in accordance with applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice) are set out in the Department's Statement of Responsibilities.

Our responsibility is to audit the financial statements in accordance with relevant Guernsey legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements give a true and fair view in accordance with United Kingdom Generally Accepted Accounting Practice and with Section 100(3) of the Social Insurance (Guernsey) Law, 1978. We also report to you if, in our opinion, the information given in the statement of activities and performance is not consistent with the financial statements, if the Fund has not kept proper accounting records or if we have not received all the information and explanations we require for our audit.

We read the statement of activities and performance and consider the implications for our report if we become aware of any apparent misstatements within it. We are not required to consider whether the Department's statements on internal control cover all risks and controls or form an opinion of the effectiveness of the Fund's risk and control procedures.

#### Basis of audit opinion

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Department in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Fund's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In our opinion the financial statements give a true and fair view, in accordance with United Kingdom Generally Accepted Accounting Practice, of the disposition of the net assets of the Fund as at 31 December 2009 and of its surplus for the year then ended and are prepared in accordance with Section 100(3) of the Social Insurance (Guernsey) Law, 1978.

**Deloitte LLP**Chartered Accountants
St Peter Port, Guernsey

Date: 14 April 2010

# STATES OF GUERNSEY - GUERNSEY INSURANCE FUND

# Controlled and managed by the Social Security Department

#### **BALANCE SHEET At 31 December 2009**

Note   Part   Part		Note		2009 £	2008 £
Contributions States grant	Income				
States grant         1(b)         12,547,679         12,122,407           Expenditure         96,214,556         93,028,813           Benefits payable         1(c),3         96,475,112         87,607,460           Administration         4         5,988,640         5,595,354           Recoveries         5         (2,242,373)         (2,077,609)           Percoveries         100,221,379         91,125,205           Operating (deficit)/surplus before depreciation charge         7         (1,152,874)         (1,184,528)           Operating (deficit)/surplus         (5,159,697)         719,080           Investing activities           Income from invested funds         1(f),6         10,197,456         14,994,907           Realised profit/(loss) on disposal         8         6,659,204         (5,872,667)           Movement in unrealised profit/(loss) on investment         8         74,073,395         (111,146,699)           Net surplus/(deficit) in the fund during the year         85,770,358         (101,305,379)           Net assets of the fund at 1 January         485,570,807         586,876,186		1(b),2		83,666,877	80,906,406
Expenditure   Benefits payable   1(c),3   96,475,112   87,607,460   Administration   4   5,988,640   5,595,354   (2,077,609)   100,221,379   91,125,205   (2,077,609)	States grant	. , .	_		
Benefits payable			_	96,214,556	93,028,813
Administration					
Recoveries   5   (2,242,373)   (2,077,609)		1(c),3			
100,221,379   91,125,205					
Operating (deficit)/surplus before depreciation charge         (4,006,823)         1,903,608           Depreciation charge         7         (1,152,874)         (1,184,528)           Operating (deficit)/surplus         (5,159,697)         719,080           Investing activities Income from invested funds         1(f),6         10,197,456         14,994,907           Realised profit/(loss) on disposal         8         6,659,204         (5,872,667)           Movement in unrealised profit/(loss) on investment         8         74,073,395         (111,146,699)           Net surplus/(deficit) in the fund during the year         85,770,358         (101,305,379)           Net assets of the fund at 1 January         485,570,807         586,876,186	Recoveries	5	_	(2,242,373)	(2,077,609)
charge       (4,006,823)       1,903,608         Depreciation charge       7       (1,152,874)       (1,184,528)         Operating (deficit)/surplus       (5,159,697)       719,080         Investing activities Income from invested funds       1(f),6       10,197,456       14,994,907         Realised profit/(loss) on disposal       8       6,659,204       (5,872,667)         Movement in unrealised profit/(loss) on investment       8       74,073,395       (111,146,699)         Net surplus/(deficit) in the fund during the year       85,770,358       (101,305,379)         Net assets of the fund at 1 January       485,570,807       586,876,186			<u>:</u>	100,221,379	91,125,205
Operating (deficit)/surplus         (5,159,697)         719,080           Investing activities         10,197,456         14,994,907           Realised profit/(loss) on disposal         8         6,659,204         (5,872,667)           Movement in unrealised profit/(loss) on investment         8         74,073,395         (111,146,699)           Net surplus/(deficit) in the fund during the year         85,770,358         (101,305,379)           Net assets of the fund at 1 January         485,570,807         586,876,186				(4,006,823)	1,903,608
Investing activities         1 (f),6         10,197,456         14,994,907           Realised profit/(loss) on disposal         8         6,659,204         (5,872,667)           Movement in unrealised profit/(loss) on investment         8         74,073,395         (111,146,699)           Net surplus/(deficit) in the fund during the year         85,770,358         (101,305,379)           Net assets of the fund at 1 January         485,570,807         586,876,186	Depreciation charge	7	_	(1,152,874)	(1,184,528)
Income from invested funds  1(f),6  10,197,456  14,994,907  Realised profit/(loss) on disposal  8  6,659,204  (5,872,667)  Movement in unrealised profit/(loss) on investment  8  74,073,395  (111,146,699)  90,930,055  (102,024,459)  Net surplus/(deficit) in the fund during the year  85,770,358  (101,305,379)  Net assets of the fund at 1 January  485,570,807  586,876,186	Operating (deficit)/surplus			(5,159,697)	719,080
Income from invested funds  1(f),6  10,197,456  14,994,907  Realised profit/(loss) on disposal  8  6,659,204  (5,872,667)  Movement in unrealised profit/(loss) on investment  8  74,073,395  (111,146,699)  90,930,055  (102,024,459)  Net surplus/(deficit) in the fund during the year  85,770,358  (101,305,379)  Net assets of the fund at 1 January  485,570,807  586,876,186	Investing activities				
Movement in unrealised profit/(loss) on investment 8 74,073,395 (111,146,699)  90,930,055 (102,024,459)  Net surplus/(deficit) in the fund during the year 85,770,358 (101,305,379)  Net assets of the fund at 1 January 485,570,807 586,876,186		1(f),6		10,197,456	14,994,907
90,930,055   (102,024,459)   Net surplus/(deficit) in the fund during the year   85,770,358   (101,305,379)   Net assets of the fund at 1 January   485,570,807   586,876,186	Realised profit/(loss) on disposal	8		6,659,204	(5,872,667)
Net surplus/(deficit) in the fund during the year       85,770,358       (101,305,379)         Net assets of the fund at 1 January       485,570,807       586,876,186	Movement in unrealised profit/(loss) on investment	8	_	74,073,395	(111,146,699)
Net assets of the fund at 1 January 485,570,807 586,876,186			_	90,930,055	(102,024,459)
	Net surplus/(deficit) in the fund during the year			85,770,358	(101,305,379)
Net assets of the fund at 31 December 571,341,165 485,570,807	Net assets of the fund at 1 January		<u></u>	485,570,807	586,876,186
	Net assets of the fund at 31 December		<u>.</u>	571,341,165	485,570,807

All activities are derived from continuing operations.

The Fund has no recognised surplus or deficit in the current or previous financial year other than those passing through the Fund Account.

### STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

	Note	2009 £	2008 £
Fixed assets			
Tangible assets	7	6,773,311	7,552,033
Common investment fund	8	546,145,664	462,448,211
		552,918,975	470,000,244
Current assets			
Debtors due within one year	9	23,357,208	23,150,065
Debtors due after one year	10	966,607	619,576
Balances with States Treasury		1,221,815	4,495,774
Cash at bank and in hand		870,995	1,377,370
		26,416,625	29,642,785
Current liabilities			
Creditors due within one year	11	6,898,500	11,378,683
Bank overdraft		1,095,935	2,693,539
		7,994,435	14,072,222
Net current assets		18,422,190	15,570,563
Total net assets		571,341,165	485,570,807
Reserves		571,341,165	485,570,807

The financial statements were approved by the Social Security Department on 14 April 2010.

Signed on behalf of the Department

#### **M H Dorey**

Minister

#### M Nutley

Administrator

# Controlled and managed by the **Social Security Department**

#### **CASH FLOW STATEMENT** At 31 December 2009

	2009 £	2008 £
Operating (deficit)/surplus for the year	(5,159,697)	719,080
Add back depreciation Increase in debtors (Decrease)/increase in creditors	(554,174)	1,184,528 (5,021,746) 2,704,625
Net cash outflow from operating activities	(9,041,179)	(413,513)
Management of liquid resources Fixed asset acquisitions during the year Increase/(decrease) in cash equivalent in Common Investment Fund	(374,152) 90,930,055	(175,908) (102,024,459)
Net cash inflow from investing activities	90,555,903	102,200,367
Increase/(decrease) in cash and cash equivalent (including investments)	81,514,724	(102,613,880)
Opening common investment funds, treasury, cash balances and overdraft	465,627,816	568,241,696
Closing common investment funds, treasury, cash balances and overdraft	547,142,540	465,627,816

#### STATES OF GUERNSEY - GUERNSEY INSURANCE FUND

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS

Year ended 31 December 2009

#### 1. ACCOUNTING POLICIES

The financial statements are prepared in accordance with the particular accounting policies described below:

#### a) Accounting convention

The financial statements are prepared under the historical cost convention, as modified by the revaluation of listed investments and in accordance with United Kingdom Generally Accepted Accounting Practice, except as noted below:

The Fund has decided not to adopt Financial Reporting Standard ("FRS") 23 "The Effects of Changes in Foreign Exchange Rates", FRS 25 "Financial Instruments: Disclosure and Presentation" FRS 26 "Financial Instruments: Measurement and Recognition" and FRS 29 "Financial Instruments: Disclosures" other than the mandatory presentational requirements of FRS 25.

#### **Going Concern**

The Department members and principal officers have reviewed the budget and projected income and expenses over the next twelve months and deem that the Guernsey Insurance Fund has adequate financial resources to meet its obligations. From a review of the above it is therefore deemed that the Guernsey Insurance Fund is a going concern.

#### b) Contributions & States grant

Contributions represent the amount of cash received before 1 February 2010 in respect of the financial year ended 31 December 2009 and amounts received relating to prior financial periods not accounted for in those prior periods.

The grant received from the States of Guernsey is based on a fixed percentage of contributions, accounted for in the relevant period and for 2009 was 15% (2008: 15%).

#### c) Benefits payable

Benefits are accounted for on an accruals basis.

#### d) Guernsey Insurance Fund

No account is taken of future benefit entitlements. The adequacy of the Guernsey Insurance Fund is, however, subject to actuarial review at least once every five years to determine the adequacy of contribution rates. A review for the five-year period to 31 December 2008 will take place in 2010.

#### e) Tangible fixed assets

Tangible fixed assets are stated at cost less depreciation. The costs of computer development projects are capitalised as and when they are considered to be material on an individual project basis. Depreciation is provided on cost at the following annual rates so as to write off the assets over their anticipated useful lives:

	Estimated life in years	Depreciation % per annum
Freehold land and buildings	80	1.25 straight line
Furniture and fittings – pre 1999	20+	10 reducing balance
Furniture and fittings – 1999 onwards	10	10 straight line
Office equipment	5	20 straight line
Computer equipment and software	3	33.33 straight line
Computer development – Technological migration	7	14.29 straight line
Computer development	3	33.33 straight line

#### f) Common Investment Fund

The investment portfolio of the Guernsey Insurance Fund is combined with other Funds of the Department to form the Common Investment Fund. The allocation of the investment portfolio to the Fund is based on a percentage of amounts contributed by the Fund into the Common Investment Fund, as determined by the Department.

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 1. ACCOUNTING POLICIES (continued)

#### g) Investments

Investments are stated in the financial statements at their fair values.

Listed investments are included in the financial statements at mid-market prices ruling at the balance sheet date. Listed investments quoted in foreign currencies and foreign exchange contracts have been translated into sterling at rates of exchange ruling at the balance sheet date.

Unlisted investment funds are stated at the year-end net asset value of the underlying funds as notified by the fund managers or administrators at the year-end. The net asset value reported by the relevant fund manager or administrator as at the year-end may be unaudited, and may differ from the amounts realised from redemption of the investment in the fund at year-end. While the members have no reason to suppose that any such valuations are unreasonable, the amounts realised from the redemption of these funds at year-end may materially differ from the reported amounts.

#### **Investment income**

Interest receivable is included in the financial statements on an accruals basis and is gross of withholding tax suffered at source. Dividends are recognised in the financial statements when the underlying investments become ex-dividend.

#### h) Pension costs

The costs of the defined benefit scheme are charged to the fund account over the year during which the Department benefits from the employee's services. Surpluses or deficiencies are spread over the expected average remaining working lifetime of employees in proportion to their expected payroll costs.

#### i) Security lending

Securities lending is where securities are transferred from the Fund's custodian to a borrower against collateral in the form of cash. When the loan is terminated, identical securities are to be returned. The borrower is obligated to compensate the lender for various events relating to securities, such as subscription rights, dividends etc. Securities that are lent out are not removed from the Fund's balance sheet. Lending fees are recorded daily as interest income on lending. The borrower has voting rights attached to the securities during the lending period.

Collateral received is not recorded unless it is reinvested. Income, realised and unrealised gains and losses on reinvested securities are recorded in the Fund account.

#### j) Derivatives

2.

All open derivatives are stated at their closing market values established by reference to the applicable index.

CONTRIBUTIONS	2009	2008
	£	£
Employer contributions	61,742,780	59,814,554
Employee contributions	54,010,463	52,197,720
	115,753,243	112,012,274
Self-employed contributions	11,033,443	11,163,713
Non-employed contributions	7,257,787	6,142,392
	134,044,473	129,318,379
Contributions allocated to:		
Guernsey Health Service Fund	(33,504,703)	(32,299,301)
Long-term Care Insurance Fund	(16,888,577)	(16,203,032)
	83,651,193	80,816,046
Employer surcharge and penalty	66,822	52,444
Movement in contributions unallocated	(51,138)	37,916
	83,666,877	80,906,406

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### BENEFITS PAYABLE 3.

3.	BENEFITS PAYABLE		
		2009	2008
		£	£
	Pension	78,355,012	72,015,950
	Invalidity	6,723,767	5,999,128
	Sickness	3,490,052	3,010,457
	Bereavement	2,191,727	2,141,836
	Travel allowance grant	2,060,407	1,588,307
	Unemployment	1,269,025	634,589
	Maternity benefit	1,074,624	948,146
	Industrial disablement	650,755	642,355
	Industrial injury	275,425	274,592
	Death grant	241,623	197,380
	Industrial medical	142,695	154,720
		96,475,112	87,607,460
4.	ADMINISTRATION		
		2009	2008
		£	£
	Salaries and pension costs	4,215,564	3,809,723
	Computer expenses	851,351	882,677
	Administration expenses	582,772	596,410
	Property expenses	237,585	189,001
	Legal and professional expenses	74,539	89,606
	Actuarial expenses	18,729	16,933
	Audit fee	8,100	11,004
		5,988,640	5,595,354
5.	RECOVERIES		
		2009	2008
		£	£
	Amounts received from:		
	Non Contributory Services	1,555,921	1,550,524
	Guernsey Health Service Fund	424,277	410,320
	Long-term Care Insurance Fund	127,953	112,389
	Other States of Guernsey entities	134,222	4,376
		2,242,373	2,077,609

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 6. INCOME FROM INVESTED FUNDS

	2009 £	2008 £
Income	0.017.755	10 661 110
Dividends from equities  Interest on short terms denotite	9,017,755	12,664,443
Interest on short term deposits Interest from fixed interest securities	338,242 2,861,384	3,220,621 1,500,966
Interest from SWAPS	406,258	1,500,900
Less: withholding tax suffered	(287,729)	(382,445)
Brokers' commission recaptured	-	98
	12,335,910	17,003,683
Securities lending fees	255,307	520,451
Less: Securities lending expenses	(52,650)	(121,049)
	202,657	399,402
Income of the Common Investment Fund	12,538,567	17,403,085
2.00.2.0 02 0.2.0 0 0.0.2.2.2.2.2.2.2.2.		
Expenditure		
Investment managers' fees	1,977,711	1,448,935
Less: Rebate of management fees charged on in-house unit trusts	(1,380,077)	(474,094)
	597,634	974,841
Investment advisor's fees	50,000	-
Investment advisor's fees – additional work	40,000	
	90,000	-
Global custodian – custody fees	80,126	67,986
Global custodian – performance monitoring fees	11,203	9,639
	91,329	77,625
Net expenditure of the Common Investment Fund	778,963	1,052,466
Net income of the Common Investment Fund	11,759,604	16,350,619
Net income allocated to:	(1.026.702)	(1.120.102)
Guernsey Health Services Fund	(1,026,703)	(1,128,193)
Long-term Care Insurance Fund	(637,440)	(618,053)
Net income of the Common Investment Fund allocated to the Guernsey Insurance Fund	10,095,461	14,604,373
Other income Interest on call and treasury deposits	101,995	390,534
merces on our and deducary deposits		
	10,197,456	14,994,907

In previous years the investment advisor's fees were allocated to the three Contributory Funds under professional expenses. In 2008 this amounted to £45,500.

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 7. TANGIBLE ASSETS

	1 January 2009 £	Additions £	Write-off £	31 December 2009 £
Cost				
Freehold land and buildings	3,633,979	95,478	-	3,729,457
Furniture, fittings and office equipment	1,054,951	49,727	-	1,104,678
Computer equipment and software	2,408,348	66,861	-	2,475,209
Computer development – Technological migration	6,571,432	59,205	-	6,630,637
Computer development	2,229,269	102,881	(16,000)	2,316,150
	15,897,979	374,152	(16,000)	16,256,131
	1 January 2009	Charge for the year	Write-off	31 December 2009
	£	£	£	£
Accumulated Depreciation				
Freehold land and buildings	985,632	45,425	-	1,031,057
Furniture, fittings and office equipment	810,183	60,023	-	870,206
Computer equipment and software	2,393,080	54,095	-	2,447,175
Computer development – Technological migration	2,080,099	935,832	-	3,015,931
Computer development	2,076,952	57,499	(16,000)	2,118,451
	8,345,946	1,152,874	(16,000)	9,482,820
Net book value	7,552,033			6,773,311

Freehold land and buildings comprises Edward T Wheadon House, which was valued at 31 December 2008 by Lovell & Partners Limited, a firm of estate agents and valuers, at an open market value of £11.02m (2007: £10.60m) and is carried at cost.

Depreciation commenced being charged on computer development costs associated with the technological migration project from the end of September 2006, when the new benefit system became operational.

Computer development costs and related accumulated depreciation have been written off in respect of software development work that was never completed. Full compensation was received in 2009 to reverse the related costs.

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 8. COMMON INVESTMENT FUND

	2009 £	2008 £
Equities and derivatives	504,590,637	347,499,931
Equity derivatives-futures collateral	(16,390,212)	7,167,534
Fixed income and derivatives	103,853,537	43,691,785
Fixed income derivatives-futures collateral	(27,322,375)	(3,951,040)
Cash and cash equivalents	45,665,827	100,829,683
Property funds	19,833,909	9,906,473
Commodities	8,285,630	2,019,649
Alternative investments and hedge funds	3,515,171	10,848,017
	642,032,124	123,603,822
Reinvested collateral	36,995,659	40,472,941
Collateral returnable	(37,097,471)	(40,741,790)
Collateral deficiency	(101,812)	(268,849)
Investments allocated to:	641,930,312	517,743,183
Guernsey Health Service Fund	(58,709,189)	(35,724,280)
Long-term Care Insurance Fund	(37,075,459)	(19,570,692)
	546,145,664	462,448,211

At the year-end the common investment fund value comprised of £635,457,971 of listed investments and unlisted investments of £6,472,341. (2008: nil)

At the year-end securities lending stood at £35,338,293 (2008: £38,672,795) secured by cash collateral of £36,995,659 (2008: £40,741,790) being 104.69% (2008: 105.35%) of the value of the securities on loan.

The cash collateral is invested by the custodian in a pooled fund comprising short-term cash instruments. In September 2008 the custodian informed its clients of a collateral deficiency in the pooled fund and a cash collateral deficiency was charged against all investment portfolios in order to reinstate the market-to-book ratio to 1.00. At the year-end the Common Investment Fund's share of the unrealised cash collateral deficiency stood at £101,812 (2008: £268,849) with the market-to-book ratio of 0.996 (2008: 0.976).

Common Investment Fund movements during the year	2009 £	2008 £
Market value 1 January	517,743,183	631,464,470
Investment income reinvested	12,415,625	17,289,015
Realised profit/(loss) on disposal	9,105,801	(6,574,862)
Movement on unrealised profit/(loss) on investments	93,665,703	(124,435,440)
New monies invested - Guernsey Insurance Fund	4,500,000	-
New monies invested - Long-term Care Insurance Fund	4,500,000	-
Market value 31 December	641,930,312	517,743,183

The realised profit allocated to the Guernsey Insurance Fund for the year is £6,659,204 (2008: loss £5,872,667) with a movement in unrealised profit of £74,073,395 (2008: loss £111,146,699).

The reallocation of the Common Investment Fund's assets of £14.7m from the Guernsey Insurance Fund was to clear recoveries due to the Guernsey Health Service Fund of £8.2m and Long-term Care Insurance Fund of £6.5m in respect of operating activities. The common investment fund was managed throughout 2009 by Schroder Investment Management Limited and BlackRock Investment Management (UK) Limited and also Barings Asset Management and M&G Investments from 1 October 2009.

### $\begin{array}{c} 93 \\ \textbf{STATES OF GUERNSEY - GUERNSEY INSURANCE FUND} \end{array}$ Controlled and managed by the **Social Security Department**

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 9. DEBTORS DUE WITHIN ONE YEAR

2009 £	2008 £
19,450,727	19,713,762
1,895,703	1,986,980
1,060,833	286,385
622,912	621,886
241,653	212,069
85,380	62,598
	266,385
23,357,208	23,150,065
2009 £	2008 £
729,191	619,576
237,416	, -
966,607	619,576
	19,450,727 1,895,703 1,060,833 622,912 241,653 85,380  23,357,208  2009 £ 729,191 237,416

The unsecured debt and recoveries relate to outstanding benefit debt. The secured loans are interest free and secured by way of a registered bond against the realty of each borrower.

#### 11. CREDITORS: AMOUNTS FALLING DUE WITHIN ONE YEAR

	2009	2008
	£	£
Recoveries due to Guernsey Health Service Fund	2,461,309	5,149,733
Recoveries due to Long-term Care Insurance Fund	1,853,809	3,588,212
Trade creditors	1,992,375	1,986,088
Other creditors and accruals	468,686	654,650
States Treasury Grant repayable	122,321	-
States Treasury Grant repayable		
States Treasury Grant repayable	6,898,500	11,378,683

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 12. SUPERANNUATION FUND

The employees of the Social Security Department are members of the States of Guernsey Superannuation Scheme. This is a defined benefits pension scheme, funded by contributions from both employer and employee at rates which are determined periodically on the basis of actuarial advice and which are calculated to spread the expected cost of benefits payable to employees over the period of those employees' expected service lives. The report by the actuaries on the valuation of the Superannuation Fund at 31 December 2004 indicated that a deficit existed. However, the States decided to maintain the current employer's contribution rate to the Fund at 8.35% which came into effect at 1 January 2003. The arrangements for providing pensions for public sector employees were reviewed during 2007 and it was agreed the employees contribution rate would be increased to 6.5% with effect from 1 January 2008.

During 2008 the States considered a report by the actuaries on the valuation of the Fund at 31 December 2007 which indicated that a deficit still existed. The States agreed to increase the current employer's contribution rate to the Fund to 14.1% with effect from 1 January 2010.

Further details relating to the funding of the Superannuation Scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

The Department has applied the provisions of FRS 17 for multi employer arrangements. In such circumstances, where the share of the underlying assets and liabilities of the scheme cannot be identified on a reasonable or consistent basis, the employer is only required to account for the contributions made for the current period as an expense in the revenue account. The total amount of superannuation contributions for the year ended 31 December 2009 were £251,737 (2008: £234,073) of which the Guernsey Insurance Fund contributed £162,818 (2008: £147,410).

#### 13. RELATED PARTY TRANSACTIONS

The Department members confirm that there have been no disclosable related party transactions with members and senior management in this financial year (2008: none). Of the Department's annual income and expenditure, less than 20% of their respective value for both 2009 and 2008 is due to transactions with other States entities, except as disclosed in notes 1, 2, 5, 6, 8, 9, 10 and 11. Balances with the States Treasury at the year-end amounted to £1,221,815 (2008: £4,495,774).

#### 14. STATEMENT OF CONTROL

The Guernsey Insurance Fund is controlled and managed by the Social Security Department, as required by Section 100(1) of the Social Insurance (Guernsey) Law, 1978, as amended. The members of the Social Security Department have been appointed by the States of Guernsey.

#### 15. SUBSEQUENT EVENTS

On 13 January 2010, the Department selected Western Asset Management as an additional investment manager of the Common Investment Fund and decided to invest £96m into their Global Multi Strategy Bond Fund. The £96m will be transferred from existing mandates.

On 15 March 2010 our global custodian reversed the remaining collateral deficiency charged against the Common Investment Fund (see note 8). This reversal, in conjunction with the partial reversal processed on 30 November 2009 of £129,346 eliminates the charge against the Fund amounting to £81,020 after accounting for existing realised losses and related settlement costs.

#### STATES OF GUERNSEY – NON CONTRIBUTORY SERVICES Controlled and managed by the Social Security Department

#### STATEMENT OF ACTIVITIES AND PERFORMANCE Year ended 31 December 2009

#### Financial highlights

#### Overview

The overall annual grant from the States of Guernsey increased by 10.5% to £30.57m (2008: £27.66m) and includes a 5.5% increase in the general rate of benefit. Total expenditure consists of:

- Formula led expenditure of £28.26m (2008:£25.51m). This element is flexible in that it is driven by the level of demand for supplementary benefit, family allowance, attendance and invalid care allowances and concessionary television licenses. The budget for 2009 was £27.55m.
- Non-Formula Led expenditure of £2.32m (2008: £2.15m). This element consists of administration costs, medical
  expenses assistance scheme, community and environmental projects scheme and charitable grants. The 2009
  budget of £2.33m included £50k of unspent balances in previous years.

#### Review of main formula led expenditure

#### • Supplementary benefit

	2009	2008	4-Year Average
Number of claimants at the year-end	2,300	2,112	2,127

Overall supplementary benefit expenditure increased by 13.3% to £15.88m (2008: £14.03m) being mainly attributable to the rising benefit costs associated with single parents, the incapacitated, handicapped persons and, with continuing levels of high unemployment, more persons seeking work.

Special grants expenditure increased by 20.9% to £2.44m (2008: £2.02m) which is mainly due to an increase in medical treatment costs which rose by 19.8% to £1.21m (2008:£1.0m).

#### Family allowance

	2009	2008	4-Year Average
Number of claimants at the year-end	6,858	6,791	6,822

Expenditure increased by 5.2% to £9.05m (2008: £8.60m) with the allowance increasing by 5.4% to £14.60 per child per week.

#### • Attendance Allowance (AA) & Invalid Care Allowance (ICA)

	2009	2008	4-Year Average
AA - Number of claimants at the year-end	495	382	363
ICA - Number of claimants at the year-end	267	227	221

Combined expenditure increased by 16.2% to £2.74m (2008:£2.36m). The rise was mainly attributable to the increase in attendance allowance expenditure which increased by 17.7% to £1.89m (2008: £1.61m) with the number of claimants increasing significantly during the latter half of the year. Invalid care allowance expenditure increased by 13.1 % to £0.85 m (2008: £0.75m) with the number of claimants also increasing during the autumn months. The Department is to actively market both allowances in 2010 and, as a result, forecast a significant increase in expenditure.

#### Review of main non-formula led expenditure

#### • Charitable grants

The Department makes annual grants to eight local charities to support their provision of social welfare, the charities being specified by resolution of the States. The amount of £212k paid in 2009 was frozen at the 2008 level.

#### STATES OF GUERNSEY –NON CONTRIBUTORY SERVICES Controlled and managed by the Social Security Department

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# STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

#### • Community and environmental projects scheme

In support of the States' strategy to support individuals into employment the Department funded the scheme to train and up-skill, on average, 20 people each week. In 2009, the cost of this initiative increased by 13.6% to £217k (2008: £191k).

#### • Administration costs

Total costs for the year increased by 7.2% to £1.74m (2008:£1.62m). This increase was driven by a combination of annual staff salary increases and the employment of temporary staff in support of peak workloads especially in unemployment benefits.

#### **Activities during 2009**

The modernisation of supplementary benefit project gathered momentum and included visits and discussions with Jersey and expert opinion from Professor Dan Flynn.

The higher levels of unemployment, and the associated high number of job seekers requiring supplementary benefit, continued to place a heavy additional workload on the Department's staff.

The Department undertook a review as to the adequacy of the attendance and invalid care allowances, with particular reference to the rules governing the payment of the carer's allowance which may be too restrictive.

#### **Future developments**

The Department will continue to progress the modernisation of supplementary benefit project with the aim of drafting an agreed strategy by the end of 2011.

Following the review of the attendance and invalid care allowances, the Department will actively promote and raise awareness of both allowances.

With the expected continuation of the high levels of unemployment, the Department will be actively developing initiatives, within resource constraints, to facilitate return to work.

Following the Fundamental Spending Review by Tribal Consulting, the States' have established a Financial Transformation Programme to manage the delivery of savings over a 5-year period. The Department will become actively involved in a number of work-streams of the programme.

#### **Key Statistics**

Number of claimants at year-end	31.12.09	31.12.08	31.12.07	31.12.06
Family Allowances	6,858	6,791	6,720	6,822
Supplementary Benefit	2,300	2,112	2,034	2,062
Attendance Allowance	495	382	373	363
Invalid Care Allowance	267	227	225	221

Five-year performance	2009	2008	2007	2006	2005
<u> </u>	£	£	£	£	£
Benefits expenditure - Formula Led					
Supplementary Benefit	15,884,660	14,024,153	12,966,023	12,108,032	10,614,263
Family Allowance	9,045,441	8,598,024	8,232,609	8,055,230	7,753,729
Attendance Allowance	1,894,820	1,610,421	1,486,307	1,375,705	1,296,960
Invalid Care Allowance	849,527	750,997	707,063	674,546	619,956
Concessionary television licences	542,707	504,728	463,788	482,912	453,060
Travel expenses assistance scheme	37,952	25,565	41,505	34,053	46,319
Benefits expenditure - Non-Formula Led					
Administration	1,759,543	1,623,468	1,625,044	1,561,101	1,767,553
Charitable grants	211,910	211,910	193,000	185,935	182,288
Community & Environmental Projects	216,876	190,947	200,626	218,494	162,275
Medical expenses assistance scheme	127,996	123,062	119,225	111,232	107,501

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#### STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

### **Principal officers**

### **Social Security Department**

Minister Deputy M H Dorey

Deputy Minister Deputy A H Brouard

Members Deputy S J Ogier

Deputy M W Collins Deputy A R Le Lièvre

Administrator M Nutley

# STATES OF GUERNSEY – NON CONTRIBUTORY SERVICES Controlled and managed by the

**Social Security Department** 

# STATEMENT OF RESPONSIBILITIES FOR THE PREPARATION OF FINANCIAL STATMENTS Year ended 31 December 2009

The Social Security Department ("the Department") is required to prepare financial statements for each financial year which give a true and fair view of the disposition of the net assets of Non Contributory Services and of the income and expenditure of Non Contributory Services for that period. In preparing those financial statements, the Department is required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent; and
- prepare the financial statements on the going concern basis, unless it is inappropriate to do so.

The Department is responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of Non Contributory Services. It is also responsible for safeguarding the assets of the Non Contributory Services and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

#### **Going Concern**

The Department members and principal officers have reviewed the budget over the next twelve months and deem that Non Contributory Services has adequate financial resources to meet its obligations. The Department has obtained confirmation that a grant will be received from the Treasury and Resources Department and have assessed its adequacy to keep the entity a going concern. From a review of the above it is therefore deemed that Non Contributory Services is a going concern.

#### Statement of internal financial controls

It is the responsibility of the Department to identify and install a system of internal controls, including financial control, which is adequate for its own purposes, and to safeguard the assets of the Non Contributory Services and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

The Department is also responsible for the economical, efficient and effective management of public funds and other resources entrusted to it.

The Department's internal financial procedures include:

- an annual budget and planning process to allocate, control and monitor the use of resources;
- a requirement to table at a meeting of the Department;
  - the annual audit report together with the audited financial statements;
  - the annual report of observations and recommendations produced by the external auditors;
  - the annual business plan; and
  - the quarterly management accounts;
- a review and appraisal of the soundness, adequacy and application of internal controls by the States Internal Audit Department; and
- a requirement for internal audit reports to be tabled at a meeting of the Department.

The Department strives to ensure that all staff with financial responsibilities have the necessary integrity, skills and motivation to discharge their duties with the proficiency which the community has the right to expect.

The Department's internal controls and accounting policies have been and are subject to continuous review and improvement.

In addition the financial statements are subject to an independent external audit by auditors appointed by the States of Guernsey.

# INDEPENDENT AUDITORS' REPORT TO THE MEMBERS OF THE STATES OF GUERNSEY SOCIAL SECURITY DEPARTMENT - NON CONTRIBUTORY SERVICES

We have audited the financial statements of The States of Guernsey Social Security Department- Non Contributory Services ("the Fund") for the year ended 31 December 2009 which comprise the income and expenditure account, the balance sheet and the related notes 1 to 12. These financial statements have been prepared under the accounting policies set out therein.

This report is made solely to the Department as a body, in accordance with the terms of our engagement letter dated 26 November 2007. Our audit work has been undertaken so that we might state to the Department those matters we are required to state to them in an auditors' report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Department for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Department and auditors

The Department's responsibilities for preparing the financial statements in accordance with applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice) are set out in the Department's Statement of Responsibilities.

Our responsibility is to audit the financial statements in accordance with relevant Guernsey legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements give a true and fair view in accordance with United Kingdom Generally Accepted Accounting Practice. We also report to you if, in our opinion, the information given in the statement of activities and performance is not consistent with the financial statements, if the Fund has not kept proper accounting records or if we have not received all the information and explanations we require for our audit.

We read the statement of activities and performance and consider the implications for our report if we become aware of any apparent misstatements within it. We are not required to consider whether the Department's statements on internal control cover all risks and controls or form an opinion of the effectiveness of the Fund's risk and control procedures.

#### Basis of audit opinion

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Department in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Fund's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In our opinion the financial statements give a true and fair view, in accordance with United Kingdom Generally Accepted Accounting Practice, of the disposition of the net assets of the Non Contributory Scheme as at 31 December 2009 and of its result for the year then ended.

**Deloitte LLP** 

Chartered Accountants St Peter Port, Guernsey

Date: 14 April 2010

# $\begin{array}{c} \textbf{100} \\ \textbf{STATES OF GUERNSEY-NON CONTRIBUTORY SERVICES} \\ \textbf{Controlled and managed by the} \end{array}$

**Social Security Department** 

# **INCOME AND EXPENDITURE ACCOUNT**For the year ended 31 December 2009

	Note	2009 £	2008 £
Income			
States of Guernsey Grant	1(b) & 2	30,571,432	27,663,275
Expenditure (Formula led)			
Supplementary benefit	3	15,884,660	14,024,153
Family allowance		9,045,441	8,598,024
Attendance & invalid care allowance		2,744,347	
Concessionary television licences		542,707	504,728
Travel expenses assistance scheme		37,952	25,565
		28,255,107	25,513,888
Expenditure (Non-Formula led)			
Administration	7	1,759,543	1,623,468
Community & environmental projects		216,876	190,947
Charitable grants	6	211,910	211,910
Medical expenses assistance scheme		127,996	123,062
		2,316,325	2,149,387
Total expenditure		30,571,432	27,663,275
Operating result for the financial year			

All activities are derived from continuing operations.

The entity has no recognised gains or losses in the current or previous financial year.

# 

### **BALANCE SHEET At 31 December 2009**

	Note	2009 £	2008 £
Current assets Debtors and prepayments	8	1,547,216	863,786
Creditors: amounts falling due within one year	9	(1,547,216)	(863,786)
Net current assets			
Revenue account			

These financial statements were approved by the Social Security Department on 14 April 2010.

Signed on behalf of the Department

**M H Dorey** 

Minister

M Nutley Administrator

#### STATES OF GUERNSEY – NON CONTRIBUTORY SERVICES

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS Year ended 31 December 2009

#### 1. ACCOUNTING POLICIES

The financial statements are prepared in accordance with the particular accounting policies described below:

#### a) Accounting convention

The financial statements are prepared under the historical cost convention and in accordance with United Kingdom accounting standards, except as noted below:

The entity is exempt from producing a cash flow statement as required by Financial Reporting Statement 1 "Cash Flow Statement (Revised)" on the grounds that it is a small entity.

#### **Going Concern**

The Department members and principal officers have reviewed the budget over the next twelve months and deem that Non Contributory Services has adequate financial resources to meet its obligations. The Department has obtained confirmation that a grant will be received from the Treasury and Resources Department and have assessed its adequacy to keep the entity a going concern. From a review of the above it is therefore deemed that Non Contributory Services is a going concern.

#### b) Grant – States of Guernsey

The grants received from the States of Guernsey are set at a level equal to expenditure accounted for in the relevant period.

#### c) Benefits payable

Benefits are accounted for on an accruals basis.

#### d) Pension costs

The costs of the defined benefit scheme are charged to the income and expenditure account over the period during which the Department benefits from the employee's services. Surpluses or deficiencies are spread over the expected average remaining working lifetime of employees in proportion to their expected payroll costs.

#### e) Assets held in fiduciary capacity

Assets held in a fiduciary capacity for charitable settlements are not included in the balance sheet. These assets amounted to £38,168 at 31 December 2009 (2008: £37,612).

#### 2. GRANT - STATES OF GUERNSEY

It is the practice of the States to match the expenditure of Non Contributory Services with grants. The income received from the States in the financial year may therefore be analysed in the same manner and under the same headings as the expenditure. It is expected that this practice will continue for the foreseeable future.

#### 3. SUPPLEMENTARY BENEFIT

	2009 £	2008 £
Benefit and fuel allowance (note 4)	13,474,167	12,052,841
Special grants (note 5)	2,443,310	2,020,279
Concessionary TV licenses for 65 to 74 year olds	19,156	21,554
Emergency payments under Public Assistance Law	403	250
Maintenance recoveries	(52,376)	(70,771)
	15,884,660	14,024,153

#### STATES OF GUERNSEY – NON CONTRIBUTORY SERVICES Controlled and managed by the Social Security Department

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 4. BENEFIT AND FUEL ALLOWANCE

5.

2009 £	
Single parents 4,766,375	4,441,833
Incapacitated 2,996,116	
Over pensionable age 2,172,532	
Handicapped persons 1,343,423	
Persons seeking work 1,625,720	
Incapable of self support 394,465	
Persons caring for spouse 81,486	
Pregnant women 75,756	
Prisoners Spouses 16,852	,
Persons caring for children 1,442	1,388
13,474,167	12,052,841
SPECIAL GRANTS	
2009	2008
£	£
Medical - Treatment 1,209,811	1,009,887
- Dental 264,859	
- Chiropody 75,212	
- Medical sundries 66,413	65,737
- Opthalmic 65,722	60,874
- Opthalmic 65,722 - Physiotherapy 49,164	
· · · · · · · · · · · · · · · · · · ·	47,817
- Physiotherapy 49,164 - Hearing aids 55,259	47,817 40,809
- Physiotherapy 49,164 - Hearing aids 55,259	47,817 40,809 1,548,250
- Physiotherapy 49,164 - Hearing aids 55,259	47,817 40,809 1,548,250 328,561
- Physiotherapy 49,164 - Hearing aids 55,259  1,786,440  Handicapped persons 316,007	47,817 40,809 1,548,250 328,561 53,099
- Physiotherapy	1,548,250 328,561 53,099 45,287
- Physiotherapy	1,548,250 328,561 53,099 45,287 37,036
- Physiotherapy - Hearing aids 55,259  1,786,440  Handicapped persons Funeral Surgical and medical requisites Exceptional needs 90,328 190,015	1,548,250 328,561 53,099 45,287 37,036 2,157

Exceptional needs includes a provision of £175,000 in respect of unrecoverable expenditure incurred in funding nursing care for a handicapped individual over many years. This was subject to a civil action on which a judgement was issued on  $14 \, \mathrm{January} \, 2010$ .

6. CHARITABLE GRANTS		2009 2008
	£	£
Guernsey Welfare Service Limited (Playgroup)	50,707	50,707
Guernsey Citizens Advice Bureau	36,450	36,450
The Methodist Church (Wesley playgroup)	30,165	30,165
Women's Royal Voluntary Service	29,378	29,378
Relate	20,618	20,618
Guernsey Women's Refuge Limited	20,461	20,461
The Salvation Army (Clifton Community Centre)	19,300	19,300
The Samaritans	4,831	4,831
	211,910	211,910

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# STATES OF GUERNSEY – NON CONTRIBUTORY SERVICES Controlled and managed by the

**Social Security Department** 

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 7. ADMINISTRATION

	2009 £	2008 £
Recharged from Guernsey Insurance Fund:		
Salaries and pension costs	1,192,342	1,063,688
Computer expenses	216,278	245,530
Property expenses and sundries	183,090	154,241
Bank charges	96,261	87,065
	1,687,971	1,550,524
Management and training costs – Community &		
environmental projects	139,164	127,646
Administration expenses	32,716	27,165
Medical reports	21,050	20,797
Audit fee	6,600	6,800
Repatriation	3,063	1,215
Legal and professional fees	1,030	1,068
	1,891,594	1,735,215
Rent recovery received from the States Property		
Services, Treasury and Resources Department	(132,051)	(111,747)
	1,759,543	1,623,468

The Guernsey Insurance Fund charged rental on office space of £132,051 (2008: £111,747) to Non Contributory Services, the expenditure being included in property expenses. This rental is paid by the States Property Services, Treasury and Resources Department.

#### 8. DEBTORS AND PREPAYMENTS

	2009	2008
	£	£
Benefits and allowances paid in advance	864,694	863,786
States grant	682,522	-
	1,547,216	863,786
CREDITORS: AMOUNTS FALLING DUE WITHIN ONE YEAR		

#### 9. CREDITORS: AMOUNTS FALLING DUE WITHIN ONE YEAR

	£	£
Guernsey Insurance Fund recharges payable	1,060,832	286,385
Benefits and allowances payable	473,481	149,353
Other creditors and accruals	12,903	13,512
States grant	-	414,536
	1,547,216	863,786

2009

2008

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#### STATES OF GUERNSEY – NON CONTRIBUTORY SERVICES Controlled and managed by the Social Security Department

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## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 10. RELATED PARTY TRANSACTIONS

The Department is of the opinion that there have been no related party transactions with members or senior management in this financial year (2008: none).

Of the Department's annual income and expenditure, less than 20% of their respective value for both 2009 and 2008 is due to transactions with other States entities, except as disclosed in notes 1, 2, 6, 7, 8 and 9.

#### 11. SUPERANNUATION FUND

The employees of the Social Security Department are members of the States of Guernsey Superannuation Scheme. This is a defined benefits pension scheme, funded by contributions from both employer and employee at rates which are determined periodically on the basis of actuarial advice and which are calculated to spread the expected cost of benefits payable to employees over the period of those employees' expected service lives. The report by the actuaries on the valuation of the Superannuation Fund at 31 December 2004 indicated that a deficit existed. However, the States decided to maintain the current employer's contribution rate to the Fund at 8.35% which came into effect at 1 January 2003. The arrangements for providing pensions for public sector employees were reviewed during 2007 and it was agreed the employees contribution rate would be increased to 6.5% with effect from 1 January 2008.

During 2008 the States considered a report by the actuaries on the valuation of the Fund at 31 December 2007 which indicated that a deficit still existed. The States agreed to increase the current employer's contribution rate to the Fund to 14.1% with effect from 1 January 2010.

Further details relating to the funding of the Superannuation Scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

The Department has applied the provisions of FRS 17 for multi employer arrangements. In such circumstances, where the share of the underlying assets and liabilities of the scheme cannot be identified on a reasonable or consistent basis, the employer is only required to account for the contributions made for the current period as an expense in the revenue account. The total amount of superannuation contributions for the year ended 31 December 2009 were £251,737 (2008: £234,073) of which Non-Contributory Services contributed £68,205 (2008: £66,428).

#### 12. STATEMENT OF CONTROL

Non Contributory Services is wholly owned and ultimately controlled by the States of Guernsey. Responsibility for the operations of Non Contributory Services has been delegated to the members of the Social Security Department, who have been appointed by the States of Guernsey.

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#### STATES OF GUERNSEY - GUERNSEY HEALTH SERVICE FUND

Controlled and managed by the Social Security Department

#### STATEMENT OF ACTIVITIES AND PERFORMANCE Year ended 31 December 2009

#### FINANCIAL HIGHLIGHTS

#### Overview

The Guernsey Health Service Fund ("the Fund") recorded an operating surplus of £3.20m (2008:£4.21m) and with income from invested funds of £1.03m together with realised and unrealised profits of £1.37m and £11.34m respectively, as a result of a recovery in global financial markets, reserves increased by £16.94m (2008: £3.61m decrease). At the year-end total reserves stood at £61.03m (2008: £44.10m) with expenditure cover up from 1.4 years to 1.8 years.

#### Contribution income and states grant

Contribution income increased by only 3.7% to £33.50 m (2008: £32.30m) but was below the budget of £33.98m. The States grant based on 12% of contribution income was £4.02m (2008:£3.88m), £0.6m down on the budget of £4.08m.

#### Benefit expenditure

Overall benefit expenditure increased by 7.0% to £33.45m (2008:£31.12m) and 0.4% down on the 2009 budget of £33.57m.

#### • Consultation grants

	2009	2008	5-Year Average
Number of doctors grants	254,487	251,030	246,849
Number of nurses grants	79,886	76,271	75,147

Consultation Grant expenditure increased by 1.82% to £3.53m (2008: 2.2% to £3.47m) with the number of doctor and nurse consultation grants increasing by 1.4% and 4.7% respectively. The doctor and nurse consultation grant rates have been fixed at £12 and £6 respectively since 2004. To help contain the swine flu virus, in July 2009, the Department approved a system of self-certification of incapacity for work by reasons of flu-like symptoms for the duration of the swine flu pandemic.

#### • Specialist Health Insurance Scheme

	2009	2008	5-Year Average
Medical specialist Group			
- full-time equivalent consultants (average)	38.5	37.0	37.3

Specialist medical benefit increased by 10.0% to £13.26m (2008: £12.06m) with the number of consultants at the year-end increasing to 39 (2008: 37). An additional consultant was employed from 1 January 2009 with a further consultant from 1 July. The contract price increased by 5.8% based on the September 2008 RPI.

	2009	2008	5-Year Average
Guernsey Physiotherapy Group			
- full-time equivalent physiotherapists & assistants	27.40	25.35	25.18

Physiotherapy expenditure increased by 12.72% to £1.72m (2008: £1.52m) and, as shown above, was due mainly to a significant increase in the average full-time equivalent physiotherapists & assistants employed during the year. The contract price increased by 5.8% based on the September 2008 RPI.

#### · Drugs and medicines

	2009	2008	5-Year Average
Total prescriptions	1,351,700	1,295,054	1,242,810
Average basic cost	£9.55	£9.71	£10.03

Total drug and medicine expenditure increased by 5.4% to £14.87m (2008:£14.11). As shown above, the number of items prescribed during the year increased by 4.4% to 1.35m (2008:1.30m). The continuing fall in the average net

Controlled and managed by the Social Security Department

## STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

ingredient cost of drugs during the year, as shown above, helped to contain costs as did the continuation of initiatives introduced by the prescribing support unit, including the strict control of new entries to the white-list, increased generic prescribing and reduced wastage.

#### Administration

Overall administration expenditure increased by 2.93% to £0.87m (2008:£0.85m).

#### **Investments**

The investment portfolios of the Guernsey Health Service Fund, Guernsey Insurance Fund and Long-term Care Insurance Fund are combined to form the Common Investment Fund which at the 31 December 2009 had a market value of £641.93m (2008:£517.74m). The percentage allocation between the three contributory funds is as follows:

Common Investment Fund allocation	31.12.09	31.12.08	5-Year Average
Guernsey Insurance Fund	85.1%	89.3%	89.0%
Guernsey Health Service Fund	9.1%	6.9%	7.2%
Long-term Care Insurance Fund	5.8%	3.8%	3.8%

During 2009, the Department appointed two new investment managers, Barings Asset Management Limited and M&G Limited and transferred £119m and £29m respectively to those new managers from the existing mandates.

The Guernsey Health Service Fund's allocation of the Common Investment Fund at the year-end was £58.71m (2008: £35.72m). New monies of £12.70m were added to this Fund of which £8.20m was by way of reallocation of the Fund's assets from the Guernsey Insurance Fund to clear recoveries due to the Guernsey Health Service Fund in respect of operating activities.

#### **ACTIVITIES DURING THE YEAR**

Following a one year trial period, in 2009 the Department introduced a medicine use review, with the island's pharmacies, on payment from the Department, offering free consultations to patients specifically to discuss their medicines. This new service is an important step in modernising pharmacy services and making better use of the expertise of pharmacists and their staff.

The medicine use review aims, with the patient's agreement, to improve their knowledge and use of drugs by establishing their actual use, understanding and experience of taking medicines. The community pharmacists will identify and resolve poor or ineffective use of medicines and also identify side effects that may affect the patient's concordance with treatment. By improving the clinical and cost effectiveness of drugs prescribed to patients this is expected to reduce wastage.

Work has taken place to explore the potential of a prescribing incentive scheme for the islands' healthcare professionals. The scheme has the potential to benefit patients, the Department and the islands' primary care doctors and pharmacists through the funding of service developments linked to the achievement of predefined prescribing targets.

#### **FUTURE ACTIVITIES**

In respect of specialist health insurance scheme, the Department will focus on normal maintenance of the contracts and performance monitoring.

The Department will remain active, through the Prescribing Support Unit in keeping pharmaceutical costs as well controlled and cost effective as possible. The development of a prescribing incentive scheme will be progressed further.

Following the Fundamental Spending Review by Tribal Consulting, the States' have established a Financial Transformation Programme to manage the delivery of savings over a 5-year period. The Department will become actively involved in a number of work-streams of the programme.

Controlled and managed by the Social Security Department

## STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

#### SUBSEQUENT EVENTS

On 13 January 2010, the Department selected Western Asset Management as an additional investment manager of the Common Investment Fund and decided to invest £96m into their Global Multi Strategy Bond Fund. The new investment is to be funded from transfers from existing mandates.

On 15 March 2010 our global custodian reversed the remaining collateral deficiency charged against the Common Investment Fund. This reversal, in conjunction with the partial reversal processed on 30 November 2009, eliminates the charge against the Fund, after accounting for existing realised losses and related settlement costs.

#### **KEY STATISTICS**

Drugs & medicines	2009	2008	2007	2006	2005
Ordinary prescriptions % change	566,572 1,59%	557,665 -0.41%	559,939 4.20%	537,139 3,30%	519,796 0.74%
Exempt prescriptions % change	785,128 6.47%	737,389 6.85%	690,105 5.90%	651,644 7.10%	608,672 5.41%
Total prescriptions	1,351,700	1,295,054	1,250,044	1,188,783	1,128,468
% change Average basic cost	£9.55	£9.71	£10.00	£10.25	£10.63
% change	-1.65%	-2.90%	-2.43%	-3.57%	-7.48%

Specialist Health Insurance Scheme Medical Specialist Group	2009 (10 months)	2008	2007	2006	2005
Inpatient & Day Case episodes	10,593	12,197	11,381	11,423	12,419
% change	N/A	7.16%	-0.37%	-8.02%	-4.3%
Outpatient Appointments					
New	13,155	15,346	15,372	15,457	15,689
Follow-up	29,927	29,515	23,304	23,272	23,546
Total	43,082	44,861	38,676	38,729	39,235
% change	N/A	15.99%	-0.12%	-1.29%	-0.73%

Statistics provided by the Health and Social Services Department for the year to 31 December 2009 were unavailable due to new system implementation issues and so the above information relating to 2009 only includes data for the 10-month period to 31 October 2009.

Controlled and managed by the Social Security Department

# STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

#### **KEY STATISTICS (CONTINUED)**

<b>Consultation grants</b>	2009	2008	2007	2006	2005
G					
Guernsey					
Doctors	243,460	239,921	234,477	232,661	226,351
Nurses	77,490	73,584	71,602	72,000	69,434
Total	320,950	313,505	306,079	304,661	295,785
Alderney					
Doctors	11,027	11,109	11,338	11,822	12,078
Nurses	2,396	2,687	2,568	3,156	816
Total	13,423	13,796	13,906	14,978	12,894
Combined					
Doctors	254,487	251,030	245,815	244,483	238,429
Nurses	79,886	76,271	74,170	75,156	70,250
Total	334,373	327,301	319,985	319,639	308,679
% change	2.16%	2.28%	0.10%	3.55%	2.09%

Contribution rates	2009	2008	2007	2006	2005
Employers	1.6%	1.6%	1.4%	1.4%	1.4%
Employed					
Full rate	1.4%	1.4%	1.4%	1.4%	1.4%
Self-employed	2.8%	2.8%	2.8%	2.8%	2.8%
Non-employed					
Full rate	2.8%	2.8%	2.8%	2.8%	2.8%
Over 65s	1.2%	1.2%	1.2%	1.2%	1.2%

Five-year performance	2009	2008	2007	2006	2005
• •	£	£	£	£	£
Benefits					
Drugs and medicines	14,870,523	14,107,499	13,812,514	13,418,056	13,154,360
% annual increase	5.40%	2.13%	2.93%	2.00%	2.00%
Income & Expenditure					
Income	37,525,267	36,175,217	34,341,097	32,180,259	30,738,191
Expenditure	34,321,253	31,965,271	29,906,321	29,012,807	28,041,806
Operating surplus	3,204,014	4,209,946	4,434,776	3,167,452	2,696,385
Investment performance					
Investment income	1,027,408	1,219,044	1,166,186	1,123,751	928,165
Realised gains/(losses)	1,368,717	(453,665)	(855,765)	1,966,512	649,817
Unrealised gains/(losses)	11,335,859	(8,586,045)	2,340,792	442,063	2,399,124
Total return on investments	13,731,984	(7,820,666)	2,651,213	3,532,326	3,977,106
<b>Common Investment Fund</b>					
Allocation at market value	58,709,189	35,724,280	43,600,707	37,903,511	28,880,933
Expenditure cover					
Reserves	61,032,410	44,096,412	47,707,132	40,621,143	33,921,365
Expenditure	34,321,253	31,965,271	29,906,321	29,012,807	28,041,806
Number of years cover	1.8	1.4	1.6	1.4	1.2

Controlled and managed by the Social Security Department

## STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

#### Principal officers during 2009

#### **Social Security Department**

Minister Deputy M H Dorey

Deputy Minister Deputy A H Brouard

Members Deputy S J Ogier

Deputy M W Collins Deputy A R Le Lièvre

Administrator M Nutley

Controlled and managed by the Social Security Department

## STATEMENT OF RESPONSIBILITIES FOR THE PREPARATION OF FINANCIAL STATEMENTS Year ended 31 December 2009

The Social Security Department ("the Department") is required to prepare financial statements for each financial year which give a true and fair view of the disposition of the net assets of the Guernsey Health Service Fund and of the fund account of the Guernsey Health Service Fund for that period. In preparing those financial statements, the Department is required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent; and
- prepare the financial statements on the going concern basis, unless it is inappropriate to do so.

The Department is responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of the Guernsey Health Service Fund and enable them to ensure that the financial statements comply with Section 100(3) of The Social Insurance (Guernsey) Law, 1978 and Section 1(4) of The Health Service (Benefit) (Guernsey) Law, 1990. It is also responsible for safeguarding the assets of the Guernsey Health Service Fund and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

#### **Going Concern**

The Department members and principal officers have reviewed the budget and projected income and expenses over the next twelve months and deem that the Guernsey Health Service Fund has adequate financial resources to meet its obligations. From a review of the above it is therefore deemed that the Guernsey Health Service Fund is a going concern.

#### STATEMENT OF INTERNAL FINANCIAL CONTROLS

It is the responsibility of the Department to identify and install an appropriate system of internal controls, including financial controls, which is adequate for its own purposes, and to safeguard the assets of Guernsey Health Service Fund and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

The Department is also responsible for the economical, efficient and effective management of public funds and other resources entrusted to it.

The Department's internal financial procedures include:

- an annual budget and planning process to allocate, control and monitor the use of resources;
- a requirement to table at a meeting of the Department;
  - the annual audit report together with the audited financial statements;
  - the annual report of observations and recommendations produced by the external auditors;
  - the business plan; and
  - the quarterly management accounts;
- by Law, an actuarial review to determine the adequacy of the contribution rates must be undertaken at least once every five years and submitted to the Department and the States of Guernsey;
- a regular review of the performance and security of the Guernsey Health Service Fund by the Department and Combined Actuarial Performance Services Limited;
- a review and appraisal of the soundness, adequacy and application of internal controls by the States Internal Audit Department; and
- a requirement for internal audit reports to be tabled at a meeting of the Department.

The Department strives to ensure that all staff with financial responsibilities have the necessary integrity, skills and motivation to discharge their duties with the proficiency which the community has the right to expect.

The Department's internal controls and accounting policies have been and are subject to continuous review and improvement.

In addition the financial statements are subject to an independent external audit by auditors appointed by the States of Guernsey.

# INDEPENDENT AUDITORS' REPORT TO THE MEMBERS OF THE STATES OF GUERNSEY SOCIAL SECURITY DEPARTMENT- GUERNSEY HEALTH SERVICE FUND

We have audited the financial statements of The States of Guernsey Social Security Department - Guernsey Health Service Fund ("the Fund") for the year ended 31 December 2009 which comprise the fund account, the balance sheet, the cash flow statement and the related notes 1 to 13. These financial statements have been prepared under the accounting policies set out therein.

This report is made solely to the Department as a body, in accordance with Section 100(3) of the Social Insurance (Guernsey) Law, 1978 and Section 1(4) of the Health Service (Benefit) (Guernsey) Law, 1990. Our audit work has been undertaken so that we might state to the Department those matters we are required to state to them in an auditors' report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Department for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Department and auditors

The Department's responsibilities for preparing the financial statements in accordance with applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice) are set out in the Department's Statement of Responsibilities.

Our responsibility is to audit the financial statements in accordance with relevant Guernsey legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements give a true and fair view in accordance with United Kingdom Generally Accepted Accounting Practice, Section 100(3) of the Social Insurance (Guernsey) Law, 1978 and section 1(4) of the Health Service (Benefit) (Guernsey) Law, 1990. We also report to you if, in our opinion, the information given in the statement of activities and performance is not consistent with the financial statements, if the Fund has not kept proper accounting records or if we have not received all the information and explanations we require for our audit.

We read the statement of activities and performance and consider the implications for our report if we become aware of any apparent misstatements within it. We are not required to consider whether the Department's statements on internal control cover all risks and controls or form an opinion of the effectiveness of the Fund's risk and control procedures.

#### Basis of audit opinion

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Department in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Fund's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In our opinion the financial statements give a true and fair view, in accordance with United Kingdom Generally Accepted Accounting Practice, of the disposition of the net assets of the Fund as at 31 December 2009 and of its surplus for the year then ended and are prepared in accordance with Section 100(3) of the Social Insurance (Guernsey) Law, 1978 and Section 1(4) of the Health Service (Benefit) (Guernsey) Law, 1990.

**Deloitte LLP** 

Chartered Accountants St Peter Port, Guernsey Date: 14 April 2010

Controlled and managed by the Social Security Department

#### FUND ACCOUNT At 31 December 2009

Net assets of the Fund at 1 January   10 J		Note	2009 £	2008 £
States grant         1(b)         4,020,564         3,875,916           37,525,267         36,175,217           Expenditure         37,525,267         36,175,217           Drugs and medicines         3         14,870,523         14,107,499           Specialist Health Insurance Scheme         4         15,046,207         13,541,217           Consultation grants         3,533,160         3,469,987           Administration         5         871,363         846,568           Moperating surplus for the year         3,204,014         4,209,946           Investing activities         1         1,027,408         1,219,044           Realised profit/(loss) on disposal         7         1,368,717         (453,665)           Movement in unrealised profit/(loss) on investment         7         11,335,859         (8,586,045)           Net surplus/(deficit) in the Fund during the year         16,935,998         (3,610,720)           Net assets of the Fund at 1 January         44,096,412         47,707,132				
Sependiture   Surgicial Health Insurance Scheme   Surgicial Health Insurance   Sur				
Page	States grant	I(b)	4,020,564	3,875,916
Drugs and medicines       3       14,870,523       14,107,499         Specialist Health Insurance Scheme       4       15,046,207       13,541,217         Consultation grants       3,533,160       3,469,987         Administration       5       871,363       846,568         Operating surplus for the year       3,204,014       4,209,946         Investing activities         Income from invested funds       1(f), 6       1,027,408       1,219,044         Realised profit/(loss) on disposal       7       1,368,717       (453,665)         Movement in unrealised profit/(loss) on investment       7       11,335,859       (8,586,045)         Net surplus/(deficit) in the Fund during the year       16,935,998       (3,610,720)         Net assets of the Fund at 1 January       44,096,412       47,707,132			37,525,267	36,175,217
Specialist Health Insurance Scheme         4         15,046,207         13,541,217           Consultation grants         3,533,160         3,469,987           Administration         5         871,363         846,568           34,321,253         31,965,271           Operating surplus for the year         3,204,014         4,209,946           Investing activities         1         1,027,408         1,219,044           Realised profit/(loss) on disposal         7         1,368,717         (453,665)           Movement in unrealised profit/(loss) on investment         7         11,335,859         (8,586,045)           Net surplus/(deficit) in the Fund during the year         16,935,998         (3,610,720)           Net assets of the Fund at 1 January         44,096,412         47,707,132	Expenditure			
Consultation grants         3,533,160 846,987 871,363 846,568           Administration         5         871,363 846,568           34,321,253 31,965,271         3,204,014 4,209,946           Investing activities Income from invested funds         1(f), 6         1,027,408 1,219,044           Realised profit/(loss) on disposal         7         1,368,717 (453,665)           Movement in unrealised profit/(loss) on investment         7         11,335,859 (8,586,045)           13,731,984 (7,820,666)         16,935,998 (3,610,720)           Net surplus/(deficit) in the Fund during the year         16,935,998 (3,610,720)           Net assets of the Fund at 1 January         44,096,412 47,707,132		3	14,870,523	14,107,499
Administration 5 871,363 846,568 34,321,253 31,965,271 Operating surplus for the year 3,204,014 4,209,946 Investing activities Income from invested funds 1(f), 6 1,027,408 1,219,044 Realised profit/(loss) on disposal 7 1,368,717 (453,665) Movement in unrealised profit/(loss) on investment 7 11,335,859 (8,586,045) 13,731,984 (7,820,666) Net surplus/(deficit) in the Fund during the year 16,935,998 (3,610,720) Net assets of the Fund at 1 January 44,096,412 47,707,132		4		
34,321,253   31,965,271				
Operating surplus for the year         3,204,014         4,209,946           Investing activities         1         1,027,408         1,219,044           Realised profit/(loss) on disposal         7         1,368,717         (453,665)           Movement in unrealised profit/(loss) on investment         7         11,335,859         (8,586,045)           13,731,984         (7,820,666)           Net surplus/(deficit) in the Fund during the year         16,935,998         (3,610,720)           Net assets of the Fund at 1 January         44,096,412         47,707,132	Administration	5	871,363	846,568
Investing activities       Income from invested funds       1(f), 6       1,027,408       1,219,044         Realised profit/(loss) on disposal       7       1,368,717       (453,665)         Movement in unrealised profit/(loss) on investment       7       11,335,859       (8,586,045)         13,731,984       (7,820,666)         Net surplus/(deficit) in the Fund during the year       16,935,998       (3,610,720)         Net assets of the Fund at 1 January       44,096,412       47,707,132			34,321,253	31,965,271
Income from invested funds       1(f), 6       1,027,408       1,219,044         Realised profit/(loss) on disposal       7       1,368,717       (453,665)         Movement in unrealised profit/(loss) on investment       7       11,335,859       (8,586,045)         13,731,984       (7,820,666)         Net surplus/(deficit) in the Fund during the year       16,935,998       (3,610,720)         Net assets of the Fund at 1 January       44,096,412       47,707,132	Operating surplus for the year		3,204,014	4,209,946
Realised profit/(loss) on disposal       7       1,368,717       (453,665)         Movement in unrealised profit/(loss) on investment       7       11,335,859       (8,586,045)         13,731,984       (7,820,666)         Net surplus/(deficit) in the Fund during the year       16,935,998       (3,610,720)         Net assets of the Fund at 1 January       44,096,412       47,707,132				
Movement in unrealised profit/(loss) on investment 7	Income from invested funds	1(f), 6	1,027,408	1,219,044
Net surplus/(deficit) in the Fund during the year       16,935,998       (3,610,720)         Net assets of the Fund at 1 January       44,096,412       47,707,132	Realised profit/(loss) on disposal	7	1,368,717	(453,665)
Net surplus/(deficit) in the Fund during the year       16,935,998       (3,610,720)         Net assets of the Fund at 1 January       44,096,412       47,707,132	Movement in unrealised profit/(loss) on investment	7	11,335,859	(8,586,045)
Net assets of the Fund at 1 January 44,096,412 47,707,132			13,731,984	(7,820,666)
Net assets of the Fund at 1 January 44,096,412 47,707,132				
<u> </u>	Net surplus/(deficit) in the Fund during the year		16,935,998	(3,610,720)
Net assets of the Fund at 31 December 61,032,410 44,096,412	Net assets of the Fund at 1 January		44,096,412	47,707,132
	Net assets of the Fund at 31 December		61,032,410	44,096,412

All activities are derived from continuing operations.

The Fund has no recognised surplus or deficit in the current or previous financial year other than those passing through the Fund Account.

Controlled and managed by the Social Security Department

#### BALANCE SHEET Year ended 31 December 2009

	Note	2009 £	2008 £
<b>Fixed assets</b> Common Investment Fund allocation	1(d), 7	58,709,189	35,724,280
Current assets Debtors and prepayments Balances with States Treasury	8	2,461,309 32,075	5,270,987 3,131,370
		2,493,384	8,402,357
Creditors: amounts falling due within one year	9	170,163	30,225
Net current assets		2,323,221	8,372,132
Total net assets		61,032,410	44,096,412
Reserves		61,032,410	44,096,412

The financial statements were approved by the Social Security Department on 14 April 2010.

Signed on behalf of the Department

M H Dorey

Minister

M Nutley

Administrator

Controlled and managed by the Social Security Department

#### CASH FLOW STATEMENT Year ended 31 December 2009

	Note	2009 £	2008 £
Operating surplus for the year		3,204,014	4,209,946
Decrease/(increase) in debtors Increase/(decrease) in creditors		2,809,678 139,938	(1,165,761) (20,875)
Net cash inflow from operating activities		6,153,630	3,023,310
Management of liquid resources Transfer to the Common Investment Fund Increase/(decrease) in Common Investment Fund Net cash inflow/(outflow) from investing activities		(4,500,000) 18,231,984 13,731,984	(7,820,666)
Increase/(decrease) in cash and cash equivalent (including investments)		19,885,614	(4,797,356)
Opening common investment funds and treasury balance		38,855,650	43,653,006
Closing common investment funds and treasury balance		58,741,264	38,855,650

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS Year ended 31 December 2009

#### 1. ACCOUNTING POLICIES

The financial statements are prepared in accordance with the particular accounting policies described below:

#### a) Accounting convention

The financial statements are prepared under the historical cost convention, as modified by the revaluation of listed investments and in accordance with United Kingdom Generally Accepted Accounting Practice, except as noted below:

The Fund has decided not to adopt Financial Reporting Standard ("FRS") 23 "The Effects of Changes in Foreign Exchange Rates", FRS 25 "Financial Instruments: Disclosure and Presentation" FRS 26 "Financial Instruments: Measurement and Recognition" and FRS 29 "Financial Instruments: Disclosures" other than the mandatory presentational requirements of FRS 25.

#### **Going Concern**

The Department members and principal officers have reviewed the cash flow and projected income and expenses over the next twelve months and deem that the Guernsey Health Service Fund has adequate financial resources to meet its obligations. From a review of the above it is therefore deemed that the Guernsey Health Service Fund is a going concern.

#### b) Contributions allocated & States grant

Income to the Guernsey Health Service Fund represents an allocation to that Fund of specific proportions of contribution income. The contribution income represents the amount of cash received before 1 February 2010 in respect of the financial year ended 31 December 2009 and amounts received relating to prior financial periods.

The grant received from the States of Guernsey is based on a fixed percentage of contributions, accounted for in the relevant period and for 2009 was 12% (2008: 12%).

#### c) Guernsey Health Service Fund

No account is taken of future benefit entitlements.

The adequacy of the Guernsey Health Service Fund is, however, subject to actuarial review at least once every five years to determine the adequacy of contribution rates. The actuarial review of the Fund has been brought forward by two years, so that all three contributory funds are reviewed at the same time and that all three reviews will be in phase for the future. The actuarial review for the two years to 31 December 2008 will take place in 2010.

#### d) Common Investment Fund

The investment portfolio of the Guernsey Health Service Fund is amalgamated with the other Funds of the Department to form the Common Investment Fund. The allocation of the investment portfolio to the Fund is based upon the percentage of amounts contributed by the Fund into the Common Investment Fund, as determined by the Department.

#### e) Investments

Investments are stated in the financial statements at their fair values.

Listed investments are included in the financial statements at mid-market prices ruling at the balance sheet date. Listed investments quoted in foreign currencies and foreign exchange contracts have been translated into sterling at rates of exchange ruling at the balance sheet date.

Unlisted investment funds are stated at the year-end net asset value of the underlying funds as notified by the fund managers or administrators at the year-end. The net asset value reported by the relevant fund manager or administrator as at the year-end may be unaudited, and may differ from the amounts realised from redemption of the investment in the fund at year-end. While the members have no reason to suppose that any such valuations are unreasonable, the amounts realised from the redemption of these funds at year-end may materially differ from the reported amounts.

Controlled and managed by the Social Security Department

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### f) Investment income

Dividends are recognised in the financial statements when the underlying investments become ex-dividend.

Other investment income is accounted for on a receivable basis.

#### g) Benefits payable

Benefits payable are included on an accruals basis, based on returns submitted by doctors and pharmacists in respect of the year.

#### h) Pension costs

The costs of the defined benefit scheme are charged to the fund account over the period during which the Department benefits from the employees' services. Surpluses or deficiencies are spread over the expected average remaining working lifetime of employees in proportion to their expected payroll costs.

#### i) Security lending

Securities lending is where securities are transferred from the Fund's custodian to a borrower against collateral in the form of cash. When the loan is terminated, identical securities are to be returned. The borrower is obligated to compensate the lender for various events relating to securities, such as subscription rights, dividends etc. Securities that are lent out are not removed from the Fund's balance sheet. Lending fees are recorded daily as interest income on lending. The borrower has voting rights attached to the securities during the lending period.

Collateral received is not recorded unless it is reinvested. Income, realised and unrealised gains and losses on reinvested securities are recorded in the Fund account.

#### j) Derivatives

All open derivatives are stated at their closing market values established by reference to the applicable index.

#### 2. CONTRIBUTIONS

	2009 £	2008 £
Employer contributions	61,742,780	59,814,554
Employee contributions	54,010,463	52,197,720
	115,753,243	112,012,274
Self-employed contributions	11,033,443	11,163,713
Non-employed contributions	7,257,787	6,142,392
	134,044,473	129,318,379
Contributions allocated to:		
Guernsey Insurance Fund	(83,651,193)	(80,816,046)
Long-term Care Insurance Fund	(16,888,577)	(16,203,032)
	33,504,703	32,299,301

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 3. DRUGS AND MEDICINES

	2009	2008
	£	£
Drugs and medicines	15,662,817	14,898,749
Appliances	566,580	480,366
Oxygen service	286,906	276,435
	16,516,303	15,655,550
Prescription charges receivable	(1,643,982)	(1,539,015)
Health and Social Services Department - reciprocal treatment	(1,798)	(9,036)
	14,870,523	14,107,499

Due to changes in the Reciprocal Health Agreement with the United Kingdom, from 1 April 2009, UK residents are no longer entitled to drugs, medicines and appliances from Guernsey and recoveries in respect of that former entitlement received from the Health and Social Security Department have ceased.

#### 4. SPECIALIST HEALTH INSURANCE SCHEME

2009 £	2008 £
13,260,119	12,057,814
1,715,202	1,521,816
70,886	65,443
-	(103,856)
15,046,207	13,541,217
	13,260,119 1,715,202 70,886

The States of Guernsey entered into new contracts with the Medical Specialist Group and the Guernsey Physiotherapy Group from 1 January 2003. These contracts are for 15-year terms with major reviews after each 5 year period.

The contract with the Medical Specialist Group is based on a per-consultant contracted price adjusted annually on 1 January each year taking account of any increase or decrease in the Guernsey RPI for the previous September. The contract price for 2009 was £344,022 per consultant (2008: £325,162), including a 5.8% RPI increase.

The contract with the Guernsey Physiotherapy Group is based on a per-physiotherapist and per-assistant price, with different rates applying to different grades of physiotherapist and adjusted annually on 1 January each year taking account of any increase or decrease in the Guernsey RPI for the previous September. The contract price for 2009 includes a 5.8% RPI increase.

The new contract with the Island Medical Centre for services in the Mignot Memorial Hospital in Alderney commenced on 1 March 2008. The contract price is adjusted annually on 1 January each year taking account of any increase or decrease in the Guernsey RPI.

Due to changes in the Reciprocal Health Agreement with the United Kingdom, from 1 April 2009, UK residents are no longer entitled to treatment in Guernsey by the Medical Specialist Group and recoveries in respect of such treatment received from the Health and Social Security Department have ceased.

Controlled and managed by the Social Security Department

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 5. ADMINISTRATION

	2009	2008
	£	£
Recharged from Guernsey Insurance Fund:		
Salaries and pension costs	237,535	223,013
Computer expenses	138,217	145,158
Property expenses and sundries	48,525	42,149
	424,277	410,320
Health and Social Services Department charges	170,974	192,048
Prescription pricing fees	191,505	183,520
Administration expenses	74,772	52,506
Audit fee	6,600	6,400
Actuarial fees and expenses	1,933	-
Professional fees	1,302	1,774
	871,363	846,568

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS Year ended 31 December 2009

#### 6. INCOME FROM INVESTED FUNDS

	2009 £	2008 £
Income	0.017.755	10 664 442
Dividends from equities Interest on short term deposits	9,017,755 338,242	12,664,443 3,220,621
Interest from fixed interest securities	2,861,384	1,500,966
Interest from SWAPS	406,258	1,500,500
Less: withholding tax suffered	(287,729)	(382,445)
Brokers' commission recaptured	-	98
•	12,335,910	17,003,683
Securities landing fees	255,307	520,451
Securities lending fees Less: Securities lending expenses	(52,650)	(121,049)
Less. Securities foliding expenses		(121,04)
	202,657	399,402
Income of the Common Investment Fund	12,538,567	17,403,085
Expenditure		
Investment managers' fees	1,977,711	1,448,935
Less: Rebate of management fees charged on in-house unit trusts	(1,380,077)	(474,094)
	597,634	974,841
Investment advisor's fees	50,000	_
Investment advisor's fees – additional work	40,000	_
investment duvisor s rees additional work	90,000	
	, o, o o o	
Global custodian - custody fees	80,126	67,986
Global custodian - performance monitoring fees	11,203	9,639
	91,329	77,625
Net Expenditure of the Common Investment Fund	778,963	1,052,466
Net Expenditure of the Common investment Fund		1,032,400
Net income of the Common Investment Fund	11,759,604	16,350,619
Net income allocated to:		
Guernsey Insurance Fund	(10,095,461)	(14,604,373)
Long-term Care Insurance Fund	(637,440)	(618,053)
Net income of the Common Investment Fund		
allocated to the Guernsey Health Service Fund	1,026,703	1,128,193
Other income Interest on call and treasury deposits	705	90,851
	1,027,408	1,219,044

In previous years the investment advisor's fees were allocated to the three Contributory Funds under professional expenses. In 2008 this amounted to £45,500.

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 7. COMMON INVESTMENT FUND

	2009 £	2008
	r	£
Equities and derivatives	504,590,637	347,499,931
Equity derivatives-futures collateral	(16,390,212)	7,167,534
Fixed income and derivatives	103,853,537	43,691,785
Fixed income derivatives-futures collateral	(27,322,375)	(3,951,040)
Cash and cash equivalents	45,665,827	100,829,683
Property funds	19,833,909	9,906,473
Commodities	8,285,630	2,019,649
Alternative investments and hedge funds	3,515,171	10,848,017
	77,300,537	123,603,822
Reinvested collateral	36,995,659	40,472,941
Collateral returnable	(37,097,471)	(40,741,790)
Collateral deficiency	(101,812)	(268,849)
	641,930,312	517,743,183
Investments allocated to:		
Guernsey Insurance Fund	(546,145,664)	(462,448,211)
Long-term Care Insurance Fund	(37,075,459)	(19,570,692)
	58,709,189	35,724,280

At the year-end the common investment fund comprised of £635,457,971 of listed investments and unlisted investments of £6,472,341 (2008: nil).

At the year-end securities lending stood at £35,338,293 (2008:£38,672,795) secured by cash collateral of £36,995,659 (2008:£40,741,790) being 104.69% (2008:105.35%) of the value of the securities on loan.

The cash collateral is invested in a pooled fund comprising of short-term cash instruments. In September 2008 the custodian informed its clients of a collateral deficiency in the pooled fund and a cash collateral deficiency was charged against all investment portfolios in order to reinstate the market-to-book ratio to 1.00. At the year-end the Common Investment Fund's share of the unrealised cash collateral deficiency stood at £101,812 (2008: £268,849) with a market-to-book ratio of 0.996 (2008:0.976).

Common Investment Fund movements during the year	2009 £	2008 £
Market value 1 January	517,743,183	631,464,470
Investment income reinvested	12,415,625	17,289,015
Realised profit/(loss) on disposals	9,105,801	(6,574,862)
Movement on unrealised profit/(loss) on investments	93,665,703	(124,435,440)
New monies invested - Guernsey Health Service Fund	4,500,000	-
New monies invested – Long-term Care Insurance Fund	4,500,000	
Market value 31 December	641,930,312	517,743,183

The realised profit allocated to the Guernsey Health Service Fund for the year is £1,368,717 (2008:£453,665) and an unrealised profit of £11,335,859 (2008: loss £8,586,045).

The reallocation of the Common Investment Fund's assets of £14.7m from the Guernsey Insurance Fund was to clear recoveries due to the Guernsey Health Service Fund of £8.2m and Long-term Care Insurance Fund of £6.5m in respect of operating activities.

The common investment fund was managed throughout 2009 by Schroder Investment Management Limited and BlackRock Investment Management (UK) Limited. From 1 October 2009, it was also managed by Barings Asset Management Limited and M&G Limited.

Controlled and managed by the Social Security Department

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 8. DEBTORS AND PREPAYMENTS

		2009 £	2008 £
Recharge due from th States grant Other debtors and pre	e Guernsey Insurance Fund	2,461,309	5,149,733 116,779 4,475
		2,461,309	5,270,987
9. CREDITORS: AMO	DUNTS FALLING DUE WITHIN ONE Y	EAR	
Other creditors and a States grant	ccruals	2009 £ 110,727 59,436	<b>2008</b> £ 30,225
		170,163	30,225

#### 10. RELATED PARTY TRANSACTIONS

The Department members confirm that there have been no disclosable related party transactions with members and senior management in this financial year (2008: none).

Of the Department's annual income and expenditure, less than 20 % of their respective value for both 2009 and 2008 is due to transactions with other States entities, except as disclosed in notes 1, 2, 3, 4, 5, 6 and 7. Balances with the States Treasury at the year-end amounted to £32,075 (2008: £3,131,370).

#### 11. STATEMENT OF CONTROL

The Guernsey Health Service Fund is controlled and managed by the Social Security Department, as required by Section 21 of the Health Service (Benefit) (Guernsey) Law, 1990. The members of the Social Security Department have been appointed by the States of Guernsey.

#### 12. SUPERANNUATION FUND

The employees of the Social Security Department are members of the States of Guernsey Superannuation Scheme. This is a defined benefits pension scheme, funded by contributions from both employer and employee at rates which are determined periodically on the basis of actuarial advice and which are calculated to spread the expected cost of benefits payable to employees over the period of those employees' expected service lives. The report by the actuaries on the valuation of the Superannuation Fund at 31 December 2005 indicated that a deficit existed. However, the States decided to maintain the current employer's contribution rate to the Fund at 8.35% which came into effect at 1 January 2003. The arrangements for providing pensions for public sector employees were reviewed during 2007 and it was agreed the employees contribution rate would be increased to 6.5% with effect from 1 January 2008.

During 2008 the States considered a report by the actuaries on the valuation of the Fund at 31 December 2007 which indicated that a deficit still existed. The States agreed to increase the current employer's contribution rate to the Fund to 14.1% with effect from 1 January 2010.

Further details relating to the funding of the Superannuation Scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

The Department has applied the provisions of FRS 17 for multi employer arrangements. In such circumstances, where the share of the underlying assets and liabilities of the scheme cannot be identified on a reasonable or consistent basis, the employer is only required to account for the contributions made for the current period as an expense in the revenue account. The total amount of superannuation contributions for the year ended 31 December 2008 were £251,737 (2008: £234,073) of which the Guernsey Health Service Fund contributed £13,586 (2008: £13,979).

Controlled and managed by the Social Security Department

## NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 13. SUBSEQUENT EVENTS

On 13 January 2010, the Department selected Western Asset Management as an additional investment manager of the Common Investment Fund and decided to invest £96m into their Global Multi Strategy Bond Fund. The £96m will be transferred from existing mandates.

On 15 March 2010 our global custodian reversed the remaining collateral deficiency charged against the Common Investment Fund (see note 7). This reversal, in conjunction with the partial reversal processed on 30 November 2009 of £129,346 eliminates the charge against the Fund amounting to £81,020 after accounting for existing realised losses and related settlement costs.

### STATES OF GUERNSEY - LONG-TERM CARE INSURANCE FUND

Controlled and managed by the Social Security Department

### STATEMENT OF ACTIVITIES AND PERFORMANCE

Year ended 31 December 2009

#### FINANCIAL HIGHLIGHTS

#### Overview

The Long-term Care Insurance Fund ("the Fund") recorded an operating surplus of £2.87m (2008: £3.89m) and with income from invested funds of £0.64m together with realised and unrealised profits of £1.08m and £8.26m respectively, as a result of a recovery in global financial markets, reserves increased by £12.85m (2008: £0.37m decrease). At the year-end total reserves stood at £38.80m (2008: £25.95m) with expenditure cover up from 2.1 years to 2.8 years.

#### Contribution income

Contribution income increased by 4.2% to £16.89m (2008:£16.20m) which was below the budget of just over £17.00m.

#### Benefit expenditure

Overall benefit expenditure increased by 12.2% to £13.88m (2008:£12.19m) and 1.8% up on the 2009 budget of £13.62m.

#### • Residential Home Care grant

	2009	2008	5-Year Average
Number of claimants at the year-end	336	308	307

The increase in the numbers of residential care beds together with a general increase in benefit of 6.5% contributed to the 11.5% increase in benefit expenditure to £5.99m (2008: £5.37m); extra beds were partly as a result of new provision.

#### • Nursing Home Care grant

	2009	2008	5-Year Average
Number of claimants at the year-end	233	212	189

The increase in the numbers of nursing care beds together with a general increase in benefit of 6.5% contributed to the 14.5% increase in benefit expenditure to £7.59 m (2008: £6.63m). The extra beds were partly a result of new provision and partly a result of a change of status from residential to nursing in respect of some of the existing provisions.

#### Administration

Overall administration expenditure increased slightly to £137k (2008: £122k) and just under the budget of £144k.

#### Investments

The investment portfolios of the Long-term Care Insurance Fund, Guernsey Insurance Fund and Guernsey Health Service Fund are combined to form the Common Investment Fund which at the 31 December 2009 had a market value of £641.93m (2008:£517.74m). The percentage allocation between the three contributory funds is as follows:

Common Investment Fund allocation	31.12.09	31.12.08	5-Year Average
Guernsey Insurance Fund	85.1%	89.3%	89.0%
Guernsey Health Service Fund	9.1%	6.9%	7.2%
Long-term Care Insurance Fund	5.8%	3.8%	3.8%

During 2009, the Department appointed two new investment managers, Barings Asset Management Limited and M&G Limited and transferred £119m and £29m respectively from the existing mandates.

The Long-term Care Insurance Fund's allocation of the Common Investment Fund at the year-end was £37.08m (2008: £19.57m). New monies of £11.00m were added to the Fund of which £6.50m was by way of reallocation of the Fund's assets from the Guernsey Insurance Fund to clear recoveries due to the Long-term Care Insurance Fund in respect of operating activities.

### STATES OF GUERNSEY - LONG-TERM CARE INSURANCE FUND

Controlled and managed by the Social Security Department

## STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

#### **ACTIVITIES DURING 2009**

The Department is assisting the Health and Social Services Department, the Housing Department and the Treasury and Resources Department with the research and development of a revised older person's strategy for Guernsey and Alderney. The aims of the strategy, when finalised, will inevitably impact on the finances of the Long-term Care Insurance Fund and may call for amendment or extension of the benefits paid from the Fund.

#### **FUTURE DEVELOPMENTS**

The Department is continuing the research and development of a revised older person's strategy for Guernsey and Alderney. The Department will also investigate a new island-wide elderly mental infirm (EMI) rate for long-term care benefit.

The actuarial review of the Long-term Care Insurance Fund for the two years to 31 December 2008 will take place in 2010. The adequacy of the Fund is subject to actuarial review at least once every five years to determine the adequacy of contribution rates. The review of the Fund has been brought forward by two years, so that all three contributory funds are reviewed at the same time and that all three reviews will be in phase for the future.

Following the Fundamental Spending Review by Tribal Consulting, the States' have established a Financial Transformation Programme to manage the delivery of savings over a 5-year period. The Department will become actively involved in a number of work-streams of the programme.

#### SUBSEQUENT EVENTS

On 13 January 2010, the Department selected Western Asset Management as an additional investment manager of the Common Investment Fund and decided to invest £96m into their Global Multi Strategy Bond Fund. The new investment is to be funded from existing mandates.

On 15 March 2010 our global custodian reversed the remaining collateral deficiency charged against the Common Investment Fund. This reversal, in conjunction with the partial reversal processed on 30 November 2009, eliminates the charge against the Fund, after accounting for existing realised losses and related settlement costs.

#### **KEY STATISTICS**

Number of Claimants at year-end	31.12.09	31.12.08	31.12.07	31.12.06	31.12.05
Residential grant-permanent	336	308	296	297	300
Nursing grant-permanent	233	212	185	176	138
TOTAL	569	520	481	473	438

Contribution rates	2009	2008	2007	2006	2005
Employed - Full rate	1.4%	1.4%	1.4%	1.4%	1.4%
Self-employed	1.4%	1.4%	1.4%	1.4%	1.4%
Non-employed	1.4%	1.4%	1.4%	1.4%	1.4%

# STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

### KEY STATISTICS (CONTINUED)

Five-year performance	2009 £	2008 £	2007 £	2006 £	2005 £
Benefits (permanent care)					
Residential home	5,988,564	5,372,130	4,996,742	4,840,833	4,719,150
Nursing home	7,594,142	6,631,392	5,713,650	4,849,826	3,938,414
Benefits (respite care)					
Residential home	115,606	89,026	85,076	134,924	136,533
Nursing home	179,973	97,859	171,331	92,810	80,338
Income & Expenditure					
Income	16,888,577	16,203,032	14,344,604	13,575,910	12,912,536
Expenditure	(14,015,537)	(12,312,829)	(11,091,168)	(10,044,592)	(8,984,263)
Operating surplus	2,873,040	3,890,203	3,253,436	3,531,318	3,928,273
Investment performance					
Investment income	638,152	695,203	599,733	549,660	314,263
Realised gains/(losses)	1,077,880	(248,530)	1,190,316	905,546	397,153
Unrealised gains/(losses)	8,256,449	(4,703,659)	(461,087)	153,099	1,079,485
Total return on investments	9,972,481	(4,256,986)	1,328,962	1,608,305	1,790,901
<b>Common Investment Fund</b>					
Allocation at market value	37,075,459	19,570,692	23,900,150	18,745,054	10,184,635
Expenditure cover					
Reserves	38,798,691	25,952,403	26,319,186	21,736,788	16,597,165
Expenditure	14,015,537	12,312,829	11,091,168	10,044,592	8,984,263
Number of years cover	2.8	2.1	2.4	2.2	1.9

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# STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

Principal officers during 2009

**Social Security Department** 

Minister Deputy M H Dorey

Deputy Minister Deputy A H Brouard

Members Deputy S J Ogier

Deputy M W Collins Deputy A R Le Lièvre

Administrator M Nutley

### STATES OF GUERNSEY - LONG-TERM CARE INSURANCE FUND

Controlled and managed by the Social Security Department

## STATEMENT OF RESPONSIBILITIES FOR THE PREPARATION OF FINANCIAL STATEMENTS Year ended 31 December 2009

The Social Security Department ("the Department") is required to prepare financial statements for each financial year which give a true and fair view of the disposition of the net assets of the Long-term Care Insurance Fund and of the fund account of the Long-term Care Insurance Fund for that period. In preparing those financial statements, the Department is required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent; and
- prepare the financial statements on the going concern basis, unless it is inappropriate to do so.

The Department is responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of the Long-term Care Insurance Fund and enable them to ensure that the financial statements comply with Section 100(3) of The Social Insurance (Guernsey) Law, 1978 and Section 1(4) of The Long-term Care Insurance (Guernsey) Law, 2002. It is also responsible for safeguarding the assets of the Long-term Care Insurance Fund and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

#### **Going Concern**

The Department members and principal officers have reviewed the budgeted income and expenses over the next twelve months and deem that the Long-term Care Insurance Fund has adequate financial resources to meet its obligations. From a review of the above it is therefore deemed that the Long-term Care Insurance Fund is a going concern.

#### STATEMENT OF INTERNAL FINANCIAL CONTROLS

It is the responsibility of the Department to identify and install an appropriate system of internal controls, including financial controls, which is adequate for its own purposes, and to safeguard the assets of Long-term Care Insurance Fund and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

The Department is also responsible for the economical, efficient and effective management of public funds and other resources entrusted to it.

The Department's internal financial procedures include:

- an annual budget and planning process to allocate, control and monitor the use of resources;
- a requirement to table at a meeting of the Department;
  - the annual audit report together with the audited financial statements;
  - the annual report of observations and recommendations produced by the external auditors;
  - the annual policy and resource plan; and
  - the quarterly management accounts;
- by Law, an actuarial review to determine the adequacy of the contribution rates must be undertaken at least once every five years and submitted to the Department and the States of Guernsey;
- a regular review of the performance and security of the Long-term Care Insurance Fund by the Department;
- a review and appraisal of the soundness, adequacy and application of internal controls by the States Internal Audit Department; and
- a requirement for internal audit reports to be tabled at a meeting of the Department.

The Department strives to ensure that all staff with financial responsibilities have the necessary integrity, skills and motivation to discharge their duties with the proficiency which the community has the right to expect.

The Department's internal controls and accounting policies have been and are subject to continuous review and improvement.

In addition the financial statements are subject to an independent external audit by auditors appointed by the Statesof Guernsey.

# INDEPENDENT AUDITORS' REPORT TO THE MEMBERS OF THE STATES OF GUERNSEY SOCIAL SECURITY DEPARTMENT-LONG-TERM CARE INSURANCE FUND

We have audited the financial statements of The States of Guernsey Social Security Department-Long-term Care Insurance Fund ("the Fund") for the year ended 31 December 2009 which comprise the fund account, the balance sheet, the cash flow statement and the related notes 1 to 12. These financial statements have been prepared under the accounting policies set out therein.

This report is made solely to the Department as a body, in accordance with Section 100(3) of the Social Insurance (Guernsey) Law, 1978 and Section 1 (4) of the Long Term Care Insurance (Guernsey) Law, 2002. Our audit work has been undertaken so that we might state to the Department those matters we are required to state to them in an auditors' report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Department for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Department and auditors

The Department's responsibilities for preparing the financial statements in accordance with applicable law and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice) are set out in the Department's Statement of Responsibilities.

Our responsibility is to audit the financial statements in accordance with relevant Guernsey legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements give a true and fair view in accordance with United Kingdom Generally Accepted Accounting Practice, Section 100(3) of the Social Insurance (Guernsey) Law, 1978 and section 1(4) of the Long Term Care Insurance (Guernsey) Law, 2002. We also report to you if, in our opinion, the information given in the statement of activities and performance is not consistent with the financial statements, if the Fund has not kept proper accounting records or if we have not received all the information and explanations we require for our audit.

We read the statement of activities and performance and consider the implications for our report if we become aware of any apparent misstatements within it. We are not required to consider whether the Department's statements on internal control cover all risks and controls or form an opinion of the effectiveness of the Fund's risk and control procedures.

#### **Basis of audit opinion**

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Department in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Fund's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In our opinion the financial statements give a true and fair view, in accordance with United Kingdom Generally Accepted Accounting Practice, of the disposition of the net assets of the Fund as at 31 December 2009 and of its surplus for the year then ended and Section 100(3) of the Social Insurance (Guernsey) Law, 1978 and Section 1(4) of the Long-term Care Insurance (Guernsey) Law, 2002.

**Deloitte LLP** 

Chartered Accountants St Peter Port, Guernsey

Date: 14 April 2010

#### **BALANCE SHEET At 31 December 2009**

Error! Bookmark not defined.	Note	2009 £	2008 £
Income Contributions allocated	1(b), 2	16,888,577	16,203,032
Expenditure Benefits payable Administration expenses	1(d), 3 4	13,878,285 137,252	12,190,407 122,422
		14,015,537	12,312,829
Operating surplus for the year		2,873,040	3,890,203
Investing activities Income from invested funds	1(h), 5	638,152	695,203
Realised profit/(loss) on disposal	6	1,077,880	(248,530)
Movement in unrealised profit/(loss) on investments	6	8,256,449	(4,703,659)
		9,972,481	(4,256,986)
Net surplus/(deficit) in the Fund during the year		12,845,521	(366,783)
Net assets of the Fund at 1 January		25,952,403	26,319,186
Net assets of the Fund at 31 December		38,797,924	25,952,403

All activities are derived from continuing operations.

The Fund has no recognised surplus or deficit in the current or previous financial year other than those passing through the Fund Account.

#### STATEMENT OF ACTIVITIES AND PERFORMANCE (CONTINUED) Year ended 31 December 2009

Tear chied 31 December 2009	Note	2009 £	2008 £
Fixed assets Common Investment Fund allocation	1(g), 6	37,075,459	19,570,692
Current assets Debtors and prepayments Balances with States Treasury	7	1,853,809 31,941	3,588,212 2,901,229
Creditors: amounts falling due within one year	8	1,885,750 (163,285)	6,489,441 (107,730)
Net current assets		1,722,465	6,381,711
Total net assets		38,797,924	25,952,403
Reserves		38,797,924	25,952,403

The financial statements were approved by the Social Security Department on 14 April 2010.

Signed on behalf of the Department

M H Dorey

Minister

M Nutley

Administrator

# CASH FLOW STATEMENT Year ended 31 December 2009

	Note	2009 £	2008 £
Operating surplus for the year		2,873,040	3,890,203
Decrease/(increase) in debtors Increase in creditors		1,734,403 55,555	(1,153,720) 67,287
Net cash inflow from operating activities		4,662,998	2,803,770
Management of liquid resources Transfer to the Common Investment Fund Increase/(decrease) in Common Investment Fund Net cash inflow/(outflow) from investing activities		(4,500,000) 14,472,481 9,972,481	
Increase)/(decrease) in cash and cash equivalent (including investments)		14,635,479	(1,453,216)
Opening common investment funds and treasury balance		22,471,921	23,925,137
Closing common investment funds and treasury balance		37,107,400	22,471,921

## STATES OF GUERNSEY - LONG-TERM CARE INSURANCE FUND

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS

Year ended 31 December 2009

#### **ACCOUNTING POLICIES**

The financial statements are prepared in accordance with the particular accounting policies described below:

#### a) Accounting convention

The financial statements are prepared under the historical cost convention, as modified by the revaluation of listed investments and in accordance with applicable United Kingdom Generally Accepted Accounting Practice, except as noted below:

The Fund has decided not to adopt Financial Reporting Standard ("FRS") 23 "The Effects of Changes in Foreign Exchange Rates", FRS 25 "Financial Instruments: Disclosure and Presentation" FRS 26 "Financial Instruments: Measurement and Recognition" and FRS 29 "Financial Instruments: Disclosures" other than the mandatory presentational requirements of FRS 25.

#### **Going Concern**

The Department members and principal officers have reviewed the budget and projected income and expenses over the next twelve months and deem that the Long-term Care Insurance Fund has adequate financial resources to meet its obligations. From a review of the above it is therefore deemed that the Long-term Care Insurance Fund is a going concern.

#### b) Contributions allocated & States grant

Income to the Long-term Care Insurance Fund represents an allocation to that Fund of specific proportions of contribution income. The contribution income represents the amount of cash received before 1 February 2010 in respect of the financial year ended 31 December 2009 and amounts received relating to prior financial periods not accounted for in those prior periods.

Prior to 2007, the grant received from the States of Guernsey was based on a fixed percentage of contributions, accounted for in the relevant period, the rate being set at 12%. The grant was withdrawn in 2007.

#### c) Long-term Care Insurance Fund

No account is taken of future benefit entitlements.

The adequacy of the Long-term Care Insurance Fund is, however, subject to actuarial review at least once every five years to determine the adequacy of contribution rates. The actuarial review of the Long-term Care Insurance Fund has been brought forward by two years, so that all three contributory funds are reviewed at the same time and that all three reviews will be in phase for the future. The actuarial review for the two years to 31 December 2008 will take place in 2010.

#### d) Benefits payable

Benefits payable are included on an accruals basis.

#### e) Pension costs

The costs of the defined benefit scheme are charged to the fund account over the period during which the Department benefits from the employees' services. Surpluses or deficiencies are spread over the expected average remaining working lifetime of employees in proportion to their expected payroll costs.

#### f) Investments

Investments are stated in the financial statements at their fair values.

Listed investments are included in the financial statements at mid-market prices ruling at the balance sheet date. Listed investments quoted in foreign currencies and foreign exchange contracts have been translated into sterling at rates of exchange ruling at the balance sheet date.

Unlisted investment funds are stated at the year-end net asset value of the underlying funds as notified by the fund managers or administrators at the year-end. The net asset value reported by the relevant fund manager or administrator as at the year-end may be unaudited, and may differ from the amounts realised from redemption of the investment in the fund at year-end. While the members have no reason to suppose that any such

## STATES OF GUERNSEY - LONG-TERM CARE INSURANCE FUND

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### Year ended 31 December 2009

#### f) Investments (Continued)

valuations are unreasonable, the amounts realised from the redemption of these funds at year-end may materially differ from the reported amounts.

#### g) Common Investment Fund

The investment portfolio of the Long-term Care Insurance Fund is combined with other Funds of the Department to form the Common Investment Fund. The allocation of the investment portfolio to the Fund is based on a percentage of amounts contributed by the Fund into the Common Investment Fund, as determined by the Department.

#### h) Investment income

Dividends are recognised in the financial statements when the underlying investments become ex-dividend. Other investment income is accounted for on a receivable basis.

#### i) Security lending

Securities lending is where securities are transferred from the Fund's custodian to a borrower against collateral in the form of cash. When the loan is terminated, identical securities are to be returned. The borrower is obligated to compensate the lender for various events relating to securities, such as subscription rights, dividends etc. Securities that are lent out are not removed from the Fund's balance sheet. Lending fees are recorded daily as interest income on lending. The borrower has voting rights attached to the securities during the lending period. Collateral received is not recorded unless it is reinvested. Income, realised and unrealised gains and losses on reinvested securities are recorded in the Fund account.

#### j) Derivatives

All open derivatives are stated at their closing market values established by reference to the applicable index.

#### 2. CONTRIBUTIONS

	2009 £	2008 £
Employer contributions	61,742,780	59,814,554
Employee contributions	54,010,463	52,197,720
	115,753,243	112,012,274
Self-employed contributions	11,033,443	11,163,713
Non-employed contributions	7,257,787	6,142,392
	134,044,473	129,318,379
Contributions allocated to:		
Guernsey Insurance Fund	(83,651,193)	(80,816,046)
Guernsey Health Service Fund	(33,504,703)	(32,299,301)
	16,888,577	16,203,032

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### Year ended 31 December 2009

3. BENEFITS PAYABLE	2009 £	2008 £
Residential home care benefit	æ	£.
Permanent	5,988,564	5,372,130
Respite care	115,606	89,026
	6,104,170	5,461,156
Nursing home care benefit		
Permanent	7,594,142	6,631,392
Respite care	179,973	97,859
	13,878,285	12,190,407
4. ADMINISTRATION EXPENSES		
	2009	2008
	£	£
Recharged from Guernsey Insurance Fund:		
Salaries and pension costs	110,050	94,909
Computer expenses	9,215	9,677
Property expenses and sundries	8,688	7,803
	127,953	112,389
Audit fee	6,600	6,400
Printing expenses	1,933	2,625
Professional fees	766	1,008
	137,252	122,422

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### Year ended 31 December 2009

#### 5. INCOME FROM INVESTED FUNDS

	2009 £	2008 £
Income Dividends from equities	9,017,755	12,664,443
Interest on short term deposits	338,242	3,220,621
Interest from fixed interest securities	2,861,384	1,500,966
Interest from SWAPS	406,258	-
Less: withholding tax suffered	(287,729)	(382,445)
Brokers' commission recaptured	-	98
	12,335,910	17,003,683
Sequenties landing fees	255 207	520 451
Securities lending fees Less: Securities lending expenses	255,307	520,451 (121,049)
Less. Securities renaing expenses	(52,650)	(121,049)
	202,657	399,402
Income of the Common Investment Fund	12,538,567	17,403,085
E 124		
Expenditure Investment managers' fees	1,977,711	1,448,935
Investment managers' fees Less: Rebate of management fees charged on in-house unit trusts	(1,380,077)	(474,094)
Less. Redate of management fees charged on m-nouse unit trusts	(1,360,077)	(474,094)
	597,634	974,841
Investment advisor's fees	50,000	_
Investment advisor's fees – additional work	40,000	_
	90,000	
Global custodian - custody fees	80,126	67,986
Global custodian - performance monitoring fees	11,203	9,639
	91,329	77,625
Net Expenditure of the Common Investment Fund	778,963	1,052,466
· · · · · · · · · · · · · · · · · · ·		
Net income of the Common Investment Fund	11,759,604	16,350,619
Net income allocated to:		
Guernsey Insurance Fund	(10.095.461)	(14,604,373)
Guernsey Health Service Fund		(1,128,193)
•	(1,020,703)	(1,120,133)
Net income of the Common Investment Fund allocated to the Long-term Care Insurance Fund	637,440	618,053
Other income		
Interest on call and treasury deposits	712	77,150
	638,152	695,203
	G . 11 .	T 1 1

In previous years the investment advisor's fees were allocated to the three Contributory Funds under professional expenses. In 2008 this amounted to £45,500.

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED) Year ended 31 December 2009

#### 6. COMMON INVESTMENT FUND

	2009	2008
	£	£
Equities and derivatives	504,590,637	347,499,931
Equity derivatives-futures collateral	(16,390,212)	7,167,534
Fixed income and derivatives	103,853,537	43,691,785
Fixed income derivatives-futures collateral	(27,322,375)	(3,951,040)
Cash and cash equivalents	45,665,827	100,829,683
Property funds	19,833,909	9,906,473
Commodities	8,285,630	2,019,649
Alternative investments and hedge funds	3,515,171	10,848,017
	77,300,537	123,603,822
Reinvested collateral	36,995,659	40,472,941
Collateral returnable	(37,097,471)	(40,741,790)
Collateral deficiency	(101,812)	(268,849)
	641,930,312	517,743,183
Investments allocated to:		
Guernsey Insurance Fund	(546, 145, 664)	(462,448,211)
Guernsey Health Service Fund	(58,709,189)	(35,724,280)
	37,075,459	19,570,692

At the year-end the common investment fund comprised of £635,457,971 of listed investments and unlisted investments of £6,472,341 (2008: nil).

At the year-end securities lending stood at £35,338,293 (2008:£38,672,795) secured by cash collateral of £36,995,659 (2008:£40,741,790) being 104.69% (2008:105.35%) of the value of the securities on loan.

The cash collateral is invested in a pooled fund comprising of short-term cash instruments. In September 2008 the custodian informed its clients of a collateral deficiency in the pooled fund and a cash collateral deficiency was charged against all investment portfolios in order to reinstate the market-to-book ratio to 1.00. At the year-end the Common Investment Fund's share of the unrealised cash collateral deficiency stood at £101,812 (2008: £268,849) with a market-to-book ratio of 0.996 (2008:0.976).

Common Investment Fund movements during the year	2009 £	2008 £
Market value 1 January	517,743,183	631,464,470
Investment income reinvested	12,415,625	17,289,015
Realised profit/(loss) on disposals	9,105,801	(6,574,862)
Movement on unrealised profit/(loss) on investments	93,665,703	(124,435,440)
New monies invested - Guernsey Health Service Fund	4,500,000	-
New monies invested – Long-term Care Insurance Fund	4,500,000	
Market value 31 December	641,930,312	517,743,183

The realised profit allocated to the Long-term Care Insurance Fund for the year was £1,077,880 (2008: loss £248,530) with an unrealised profit of £8,256,449 (2008: loss £4,703,659).

The reallocation of the Common Investment Fund's assets of £14.7m from the Guernsey Insurance Fund was to clear recoveries due to the Guernsey Health Service Fund of £8.2m and Long-term Care Insurance Fund of £6.5m in respect of operating activities.

## STATES OF GUERNSEY - LONG-TERM CARE INSURANCE FUND

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### Year ended 31 December 2009

#### 6. COMMON INVESTMENT FUND (CONTINUED)

The common investment fund was managed throughout 2009 by Schroder Investment Management Limited and BlackRock Investment Management (UK) Limited. From 1 October 2009, it was also managed by Barings Asset Management Limited and M&G Limited.

#### 7. DEBTORS AND PREPAYMENTS

, ·	DEDICKS AND I RELATIVIENTS	2009 £	2008 £
	Recharge due from Guernsey Insurance Fund	1,853,809	3,588,212
8.	CREDITORS: AMOUNTS FALLING DUE WITHIN ONE YEAR	2000	2000
		2009 £	2008 £
	Other creditors and accruals	163,285	107,730

#### 9. RELATED PARTY TRANSACTIONS

The Department members confirm that there have been no disclosable related party transactions with members and senior management in this financial year.

Of the Department's annual income and expenditure, less than 20% of their respective value for 2009 and 2008 is due to transactions with other States entities, except as disclosed in notes 1, 3, 4 and 5. Balances with the States Treasury at the year-end amounted to £31,941 (2008: £2,901,229).

#### 10. SUPERANNUATION FUND

The employees of the Social Security Department are members of the States of Guernsey Superannuation Scheme. This is a defined benefits pension scheme, funded by contributions from both employer and employee at rates which are determined periodically on the basis of actuarial advice and which are calculated to spread the expected cost of benefits payable to employees over the period of those employees' expected service lives. The report by the actuaries on the valuation of the Superannuation Fund at 31 December 2004 indicated that a deficit existed. However, the States decided to maintain the current employer's contribution rate to the Fund at 8.35% which came into effect at 1 January 2003. The arrangements for providing pensions for public sector employees were reviewed during 2007 and it was agreed the employees contribution rate would be increased to 6.5% with effect from 1 January 2008.

During 2008 the States considered a report by the actuaries on the valuation of the Fund at 31 December 2007 which indicated that a deficit still existed. The States agreed to increase the current employer's contribution rate to the Fund to 14.1% with effect from 1 January 2010.

Further details relating to the funding of the Superannuation Scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

The Department has applied the provisions of FRS 17 for multi employer arrangements. In such circumstances, where the share of the underlying assets and liabilities of the scheme cannot be identified on a reasonable or consistent basis, the employer is only required to account for the contributions made for the current period as an expense in the revenue account. The total amount of superannuation contributions for the year ended 31 December 2009 were £251,737 (2008: £234,073) of which the Long-term Care Insurance Fund contributed £7,129 (2008: £6,256).

#### STATES OF GUERNSEY - LONG-TERM CARE INSURANCE FUND

Controlled and managed by the Social Security Department

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### Year ended 31 December 2009

#### 11. STATEMENT OF CONTROL

The Long-term Care Insurance Fund is controlled and managed by the Social Security Department, as required by Section 1(1) of The Long-term Care Insurance (Guernsey) Law, 2002. The members of the Social Security Department have been appointed by the States of Guernsey.

#### 12. SUBSEQUENT EVENTS

On 13 January 2010, the Department selected Western Asset Management as an additional investment manager of the Common Investment Fund and decided to invest £96m into their Global Multi Strategy Bond Fund. The £96m will be transferred from existing mandates.

On 15 March 2010 our global custodian reversed the remaining collateral deficiency charged against the Common Investment Fund (see note 6). This reversal, in conjunction with the partial reversal processed on 30 November 2009 of £129,346 eliminates the charge against the Fund amounting to £81,020 after accounting for existing realised losses and related settlement costs.

## INDEPENDENT AUDITORS' REPORT TO THE BOARD OF DIRECTORS OF ELIZABETH COLLEGE - GUERNSEY

We have audited the financial statements in accordance with the accounting policies set out in note 1.

Our audit work has been undertaken so that we might state to the Board those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Board for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Board of Directors and auditors

The Board of Directors is responsible for preparing financial statements for each financial year which give a true and fair view of the state of affairs of the College and of the revenue surplus or deficit of the College for that period and are in accordance with applicable laws and United Kingdom Accounting Standards (United Kingdom Generally Accepted Accounting Practice). In preparing those financial statements the Board of Directors is required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent;
- prepare the financial statements on the going concern basis unless it is inappropriate to presume that the College will continue its operations.

The Board of Directors is responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of the College. The Board of Directors is also responsible for safeguarding the assets of the College and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

It is our responsibility to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements give a true and fair view. We also report to you if, in our opinion, the College has not kept proper accounting records, if we have not received all the information and explanations we require for our audit, or if information specified by law is not disclosed.

#### **Basis of opinion**

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Board of Directors in the preparation of the financial statements, and of whether the accounting policies are appropriate to the College's circumstances, consistently applied and adequately disclosed. In this matter we draw particular attention to notes 1(b) and 3 to the financial statements:

Notes 1(b) and 3 to the financial statements explain that the historic main College buildings and playing fields are not included in fixed assets; that the costs of furniture and equipment and of minor improvements and maintenance to all buildings and grounds are written off through the revenue account when incurred; and that no depreciation is provided for on other freehold properties as it is the College's policy to maintain the properties in such a condition that the estimated residual values are at least equal to their book values. We concur with these accounting policies.

## INDEPENDENT AUDITORS' REPORT TO THE BOARD OF DIRECTORS OF ELIZABETH COLLEGE - GUERNSEY

(continued)

#### **Basis of opinion (continued)**

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In our opinion the financial statements:

- give a true and fair view, in accordance with United Kingdom Generally Accepted Accounting Practice, of the state of the College's affairs as at 31 August 2009 and of its surplus for the year then ended; and
- have been properly prepared in accordance with the applicable laws.

#### **BDO** Novus Limited

CHARTERED ACCOUNTANTS Place du Pré Rue du Pré St Peter Port Guernsey

2 December 2009

#### REVENUE ACCOUNT FOR THE YEAR ENDED 31 AUGUST 2009

	Note			2008	3
INCOME States Block Grant Fees receivable Sundry income	2		2,146,850 2,155,121 119,590		2,003,104 1,950,192 121,025
EXPENDITURE School and departmental expenses Youth training expenses Administrative expenses Maintenance of buildings and grounds		3,044,427 29,030 767,673 423,743	4,421,561	2,844,250 18,703 656,601 365,825	4,074,321
OPERATING SURPLUS FOR THE YEAR BEFORE INTEREST			(4,264,873)  156,688		(3,885,379)
Interest received from fixed asset investments Interest receivable from banks Interest payable			31,658 26,004 (3,051)		62,081 (5,640)
OPERATING SURPLUS FOR THE YEAR	2		211,299		245,383
Restricted income Capital grant from Elizabeth College Foundation Transfer to Capital Reserve - Restricted	1		_	388,470 (388,470)	_
Elizabeth College Foundation costs Amortisation of establishment costs Annual running costs	14	(2,006) (24,151)		(2,006) (60,134)	
RETAINED SURPLUS FOR			(26,157)		(62,140)
THE FINANCIAL YEAR TRANSFERRED TO CAPITAL ACCOUNT	9		£ 185,142		£ 183,243

#### STATEMENT OF TOTAL RECOGNISED GAINS AND LOSSES

There were no recognised gains or losses other than the surplus for the financial year.

A statement of movements on reserves is included in note 9 to the financial statements.

The notes 1 to 14 form an integral part of these financial statements.

#### **ELIZABETH COLLEGE – GUERNSEY**

## **BALANCE SHEET** 31 AUGUST 2009

	Note			2	2008
FIXED ASSETS Tangible assets Investments	3 4		2,771,761 507,829		2,771,761
			3,279,590		2,771,761
CURRENT ASSETS Stock Debtors Cash at bank and in hand	5	852 522,178 768,250		859 444,805 1,061,735	
		1,291,280		1,507,399	
CREDITORS - AMOUNTS FALLING I WITHIN ONE YEAR Sundry creditors	<b>OUE</b> 6	(564,942)		(444,366)	
NET CURRENT ASSETS			726,338		1,063,033
TOTAL ASSETS LESS CURRENT LIA	BILITIE	S	4,005,928		3,834,794
CREDITORS – AMOUNTS FALLING I AFTER MORE THAN ONE YEAR	<b>DUE</b> 7		(35,198)		(49,206)
			£ 3,970,730		£ 3,785,588
REPRESENTED BY:-					
RESERVES	9		£ 3,970,730		£ 3,785,588

#### APPROVED BY THE BOARD OF DIRECTORS

#### K. Paul Mellor

Chairman

#### 2 December 2009

The notes 1 to 14 form an integral part of these financial statements.

#### CASH FLOW STATEMENT FOR THE YEAR ENDED 31 AUGUST 2009

	Note		2	008
NET CASH INFLOW FROM OPERATING ACTIVITIES	10	6,328		255,146
RETURNS ON INVESTMENTS AND SERVICING OF FINANCE Interest received from investments Interest received from bank deposits Interest paid	21,840 63,439 (3,468)		49,099 (5,805)	
NET CASH INFLOW FROM RETURNS ON INVESTMENTS AND SERVICING OF FINANCE		81,811		43,294
INVESTING ACTIVITIES Amounts repaid by non grant-aided sector E C Foundation costs Purchase of fixed assets Purchase of investments	164,976 (24,151) - (507,829)		185,253 (69,809) (388,470)	
NET CASH OUTFLOW FROM INVESTING ACTIVITIES		(367,004)		(273,026)
NET CASH (OUTFLOW)/INFLOW BEFORE MANAGEMENT OF LIQUID RESOURCES AND FINANCING		(278,865)		25,414
FINANCING Repayment of loan from States Culture and Leisure Department Bank loan repaid Old Elizabethan Association contribution to E C Foundation costs Restricted grant received from E C Foundation	(10,000) (4,620)		(10,000) (5,925) 100,000 388,470	
NET CASH (OUTFLOW)/INFLOW FROM FINANCING		(14,620)		472,545
(DECREASE)/INCREASE IN CASH FOR THE YEAR		£ (293,485)		£ 497,959
RECONCILIATION OF NET CASH FLOW TO MOVEMENT IN NET FUNDS				
(Decrease)/increase in cash for the year		(293,485)		497,959
Cash at bank and in hand at 1 September		1,061,735		563,776
Cash at bank and in hand at 31 August		£ 768,250		£ 1,061,735

The notes 1 to 14 form an integral part of these financial statements.

#### 1. ACCOUNTING POLICIES

#### (a) CONVENTION

These financial statements have been prepared under the historical cost convention. The principal accounting policies which the Board of Directors has adopted within that convention are set out below.

#### (b) TANGIBLE FIXED ASSETS AND DEPRECIATION

The policy of the Board of Directors is that all College properties should be maintained to the highest standards, such that the useful economic life of all properties is considered to be in excess of 50 years.

As referred to in note 3, the historic main College buildings and playing fields are not included in fixed assets. The Board of Directors considers that the aggregate residual value of the other College properties, which are included within these financial statements at cost, is in excess of their aggregate cost, and therefore no depreciation has been provided on freehold property. In accordance with the requirements of Financial Reporting Standard No. 11 – Impairment of Fixed Assets and Goodwill, the Board of Directors carries out annual impairment reviews to ensure that the carrying value of the College's freehold properties is not greater than their recoverable amount.

Maintenance expenditure and the costs of minor improvements to all buildings and grounds are written off to the revenue account when incurred. Expenditure on furniture and equipment is also written off to the revenue account when incurred.

#### (c) STOCK

Stock is stated at the lower of cost and estimated net realisable value after making due provision for damaged, obsolete and slow moving items. The valuation was arrived at after deducting the estimated gross profit from the goods sold at selling price, in a manner consistent with that used in previous years.

#### (d) PRIZE FUNDS AND BEQUESTS

Prize funds and other charitable bequests are not included in these financial statements as they do not constitute part of the day-to-day activities of the College.

#### (e) REVENUE RECOGNITION

Fee income is recognised as receivable on the first day of each term for which pupils are enrolled. The element of the States Block Grant relating to scholars' fees is recognised on the same basis as fee income; the element relating to the reimbursement of teachers' employment costs is recognised on the same basis as the expenditure on the related costs. All other income is recognised on an accruals basis.

#### (f) FIXED ASSET INVESTMENTS

Fixed asset investments, which comprise quoted fixed interest securities, are included at historical cost. Interest income from fixed asset investments is accounted for on an accruals basis.

#### 2. INCOME AND OPERATING SURPLUS

The College's income and operating surplus derive wholly from continuing activities.

#### 3. TANGIBLE FIXED ASSETS

The historic College buildings, being those situated at the College's original site situated in the Grange and in College Street, and the College Field playing fields and pavilion at King's Road, were gifted to the College at no cost. No value is attributed to these assets within the total value of tangible fixed assets included in the balance sheet.

In choosing to exclude these assets, the Board of Directors has taken advantage of the exemptions available within the Statement of Recommended Practice – Accounting and Reporting by Charities (published March 2005), as the assets are considered to be inalienable (in other words assets which the College is prohibited by virtue of its statutes from disposing of) and it would not be possible to determine a current market valuation without incurring significant expenditure.

Other College buildings are included in the financial statements at cost. These buildings comprise the modern buildings on the main College site off the Grange and the modern changing room and groundsmen's buildings at the College Field.

The policy of the Board of Directors is that all College properties should be maintained to the highest standards, such that the useful economic life of all properties is considered to be in excess of 50 years. The Board also considers that the aggregate residual value of those College properties which are included within the financial statements at cost is in excess of their aggregate cost, and therefore no depreciation has been provided on freehold property. In accordance with the requirements of Financial Reporting Standard No. 11 – Impairment of Fixed Assets and Goodwill, the Board carries out annual impairment reviews to ensure that the carrying value of the College's freehold properties is not greater than their value in use or net realisable value.

As an indication of the relative value of the College's freehold property assets, and the values at which they are included within the financial statements, the following table sets out (a) the cost values at which the properties are included within the accounts and (b) their estimated current insurance values, updated from May 2005 when the properties were last valued for insurance purposes by a qualified Quantity Surveyor. All figures exclude land.

	Cost		Cost	Insurance
	At 1.9.08	Additions	At 31.8.09	Valuation
Main College site				
- Historic buildings	-	-	-	18,630,261
- Modern buildings	2,318,451	-	2,318,451	23,857,213
- Sixth Form Centre	388,470	_	388,470	411,987
College Playing Fields				
- Old pavilion	-	_	-	551,429
- Modern buildings	64,840	-	64,840	714,110
		<del></del>		
	£ 2,771,761	£-	£ 2,771,761	£ 44,165,000

4.	INVESTMENTS		2008
	AT COST		
	Sterling fixed income securities	£ 507,829	£-
	AT MARKET VALUE		
	Sterling fixed income securities	£ 518,485	£-

The investments consist of sterling fixed income securities traded within Europe and/or the United Kingdom. The individual securities had terms to maturity at acquisition of between two and nine years, and it is the intention of the Board of Directors to hold the assets until maturity.

5.	DEBTORS		2008
	Fee debtors	16,084	21,489
	Accrued income	904	38,339
	Current account – College non grant-aided sector	-	75,901
	Amounts due from brokers	33,785	-
	Unamortised establishment costs – Elizabeth College		
	Foundation (note 14)	74,693	93,366
	Other debtors and prepayments	396,712	215,710
		£ 522,178	£ 444,805
6.	CREDITORS – AMOUNTS FALLING DUE WITHIN ONE YEAR		2008
	Trade creditors	282,376	165,880
	Loan – States Culture and Leisure Department (note 7)	10,000	10,000
	Bank loan (note 8)	5,313	5,925
	Old Elizabethan Association contribution to	,	,
	Elizabeth College Foundation costs (note 14)	66,666	83,333
	Current account – College non grant-aided sector	89,075	-
	Other creditors and accruals	111,512	179,228
		£ 564,942	£ 444,366

The current account is interest free, unsecured and repayable upon demand.

# 7. CREDITORS – AMOUNTS FALLING DUE AFTER MORE THAN ONE YEAR Loan – States Culture and Leisure Department Repayable by instalments: - Due within five years 30,000 40,000 Bank loan (note 8) 5,198 9,206 £ 35,198 £ 49,206

The States Culture and Leisure Department loan was advanced to the College in connection with the replacement of the artificial sports surface at Memorial Field. The loan bears interest at a rate of 5% per annum and is repayable in equal capital instalments over 10 years from 31 December 2003. The loan is secured by a registered bond in the sum of £100,000 over the Acorn House premises, King's Road, which forms part of the fixed assets of the non grant-aided sector of the College.

8.	BANK LOAN		2008
	Wholly repayable within five years	£ 10,511	£ 15,131
	Aggregate amounts repayable:		
	Within one year Between one and two years Between two and five years	5,313 5,198	5,925 5,925 3,281
		£ 10,511	£ 15,131

The bank loan, which was taken out to fund the cost of a replacement school minibus, bears interest at 2% above The Royal Bank of Scotland International Limited base rate and is repayable by monthly instalments until 30 April 2012.

9.	RESERVES	Capital Account	Maintenance Reserve	<u>Total</u>
	Balance at 1 September 2008	3,335,588	450,000	3,785,588
	Retained surplus for the financial year	185,142		185,142
	Balance at 31 August 2009	£ 3,520,730	£ 450,000	£ 3,970,730

10.	RECONCILIATION OF OPERATING SURPLUS CASH INFLOW FROM OPERATING ACTIVITI	2008	
	Operating surplus for the year before interest	156,688	188,942
	Decrease in stock	7	2,801
	(Increase)/decrease in operating debtors	(199,564)	15,516
	Increase in operating creditors	49,197	47,887
	Net cash inflow from operating activities	£ 6,328	£ 255,146

#### 11. PENSION COSTS

A majority of the employees of Elizabeth College are members of the States of Guernsey Superannuation Scheme ("the Scheme"). This is a defined benefit pension scheme, funded by contributions from both employer and employee, at rates which are determined on the basis of actuarial advice and which are calculated to spread the expected costs of benefits to employees over the period of those employees' expected working lives.

The Scheme is a multi-employer scheme and the level of contributions made to the scheme by each employer will be affected by actuarial risks relating to the employees of other employers. It is also not possible for the underlying pension assets and liabilities within the Scheme relating to the employees of Elizabeth College to be determined on a reasonable and consistent basis. The Board of Directors has therefore taken advantage of the exemption available under paragraph 9(b) of Financial Reporting Standard No. 17 – Retirement Benefits from the requirement to make the full disclosures that would normally apply to an employer operating a defined benefits scheme on behalf of its employees.

Following the States' approval, in July 2005, of the Public Sector Remuneration Committee's proposal to close the Teachers' Scheme to new entrants and to allow current members to opt to transfer to the Public Servants' Pension Scheme (Combined Pool), a transfer was made from the Teachers' Scheme to the Combined Pool on 1 November 2005.

The last actuarial valuation of the Scheme was conducted at 31 December 2006. At that date the actuarial value of the assets relating to the "Public Servants' Pool" within the overall Scheme, to which the College's administration and teaching staff belong, represented 84.00% of the actuarial valuation of the liabilities relating to that group. The current rate of the employer's contributions in respect of administration and teaching ancillary staff is 7.35% of pensionable salary. The current rate of the employer's contributions in respect of teachers is 13.50% of pensionable salary.

The total amount of superannuation contributions payable by the College to the Scheme for the year ended 31 August 2009 was £473,360 (2008: £444,907). At 31 August 2009 the amount of outstanding contributions not paid over to the Scheme was £200,073 (2008: £77,808).

Further details relating to the funding of the Scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

#### 12. CONTROLLING PARTY

Throughout the year the College was under the control of the Board of Directors acting in concert. In the opinion of the Board of Directors there is no single controlling party as defined by Financial Reporting Standard No. 8 - Related Party Disclosures, as no party has the ability to direct the financial and operating policies of the College with a view to gaining economic benefits from their direction.

#### 13. RELATED PARTY TRANSACTIONS

The College operates a central accounting system administered by the Bursar, elements of which cover both the grant-aided and non grant-aided sectors of the College's activities. A majority of the operating receipts and operating expenditure related to the College's activities, whether related to the grant-aided sector or otherwise, pass through common bank accounts, all of which are included in the balance sheet within these financial statements. The net movement arising from cash transactions relating to non grant-aided activities is disclosed in the cash flow statement as a movement on a notional current account operated between the two sectors. At each year end, account balances within the central accounting system, including individual debtor and creditor account balances, are allocated as appropriate into the financial statements of the different sectors.

During the year ended 31 August 2009 an amount of £30,000 (2008: £30,000) has been charged from the grant-aided sector of the College to the non grant-aided sector in relation to the employment expenses of administrative and accounting staff, a proportion of whose duties relate to the non grant-aided sector of the College's activities.

#### 14. ELIZABETH COLLEGE FOUNDATION

The Elizabeth College Foundation comprises two charitable trusts (one UK and one Guernsey) which were established in 2006 to raise funds, principally from parents and ex-alumni of the College, to enable the College to undertake projects and activities which might otherwise be beyond the means of the school to finance from its own operations.

The Trustees of the Foundation trusts, although initially appointed by the College Board of Directors, are independent of the College and are required to act in accordance with the terms of the relevant trust deed. The basis upon which donations to the Foundation have been requested from donors is such that all monies donated are to be retained within the Foundation until such time as they may be expended as grants towards the funding of specified projects or activities for the benefit of the College.

Other than donations and interest arising on retained funds, the Foundation trusts have no other sources of income. Therefore the Foundation is reliant upon the College to meet a substantial proportion of its annual running costs, including the employment of Foundation staff involved with fund-raising, clerical support and project development. These costs are shown as an exceptional cost within the College's Revenue Account.

The initial costs of establishing the Foundation, which was originally an initiative jointly pursued by the Board and members of the Old Elizabethan Association, were borne by the College and amounted to £112,039. This expenditure was partially covered by a donation from the Old Elizabethan Association of £100,000. The Board has determined that these net initial costs of £12,039 should be written off on a straight line basis over a six year period from 1 September 2007, this being the period over which the College is expected to benefit from the release by the Foundation of the proceeds from its initial fundraising appeal, anticipated to amount to in the region of £1.5 million.

#### DETAILED REVENUE ACCOUNT FOR THE YEAR ENDED 31 AUGUST 2009

TVG0157		2008
INCOME States' Block Grant	2,146,850	2,003,104
Fees receivable	2,155,121	1,950,192
Hire of facilities	92,562	95,319
Other income	27,028	25,706
	4,421,561	4,074,321
EXPENDITURE		
SCHOOL AND DEPARTMENTAL EXPENSES		
Teachers' salaries	2,298,261	2,153,526
Teachers' superannuation	277,437	265,662
Teaching ancillary salaries and superannuation	170,371	150,926
Departmental expenses	243,597	226,754
Other school expenses	10,405	9,704
Examination fees	44,356	37,678
	3,044,427	2,844,250
YOUTH TRAINING EXPENSES	29,030	18,703
ADMINISTRATIVE EXPENSES	<del></del>	
Services	240,636	219,643
Administration salaries and superannuation	245,369	230,271
School administration	61,408	58,422
General expenses	128,880	51,582
Rates, insurance and taxes	60,092	55,677
Discounts given	43,012	47,973
Audit and accountancy	12,100	11,500
Bad debts	6,176	11,533
Recharge to non grant-aided sector	(30,000)	(30,000)
	767,673	656,601
MAINTENANCE OF BUILDINGS AND GROUNDS		
Maintenance of playing fields	83,084	80,529
Maintenance of other areas	340,659	285,296
Wantenance of other areas		
	423,743	365,825
OPERATING SURPLUS BEFORE INTEREST	£ 156,688	£ 188,942

## INDEPENDENT AUDITORS' REPORT TO THE BOARD OF GOVERNORS OF THE LADIES' COLLEGE - GUERNSEY

We have audited the financial statement of The Ladies' College for the year ended 31 August 2009. These financial statements have been prepared under the historical cost convention and in accordance with the accounting policies set out in note 1 and the requirements of The Financial Reporting Standard for Smaller Entities (effective April 2008).

This report is made solely to the Board of Governors of The Ladies' College, as a body. Our audit work has been undertaken so that we might state to the Board of Governors those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Board of Governors, as a body, for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Board of Governors and auditors

The Board of Governors are responsible for preparing financial statements for each financial year which give a true and fair view of the state of affairs of the College and of the results of the College for that year. In preparing those financial statements the Board of Governors are required to:

- select suitable accounting policies and then apply them consistently;
- make judgements and estimates that are reasonable and prudent;
- state whether applicable accounting standards have been followed subject to any material departures disclosed and explained in the financial statements;
- prepare the financial statements on the going concern basis unless it is inappropriate to presume that the College will continue its operations.

The Board of Governors are responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of the College. They are also responsible for safeguarding the assets of the College and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

It is our responsibility to form an independent opinion, based on our audit, on those statements and to report our opinion to you.

#### **Basis of opinion**

We conducted our audit in accordance with International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Board of Governors in the preparation of the financial statements, and of whether the accounting policies are appropriate to the College's circumstances, consistently applied and adequately disclosed. In this matter we draw attention to note 1(b) to the financial statements. This note states that all capital expenditure is written off through the profit and loss account when incurred. We concur with this accounting policy.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

We have undertaken the audit in accordance with the requirements of APB Ethical Standards including APB Ethical Standard – Provisions Available for Small Entities, in the circumstances set out in note 2 to the financial statements.

# INDEPENDENT AUDITORS' REPORT TO THE BOARD OF GOVERNORS OF THE LADIES' COLLEGE - GUERNSEY

#### **Opinion**

In our opinion the financial statements give a true and fair view, in accordance with United Kingdom Generally Accepted Accounting Practice applicable to Smaller Entities, of the state of the College's affairs as at 31 August 2009 and of its surplus for the year then ended.

#### **BDO LIMITED**

CHARTERED ACCOUNTANTS Place du Pré Rue du Pré St Peter Port Guernsey

14 JANUARY 2010

#### INCOME AND EXPENDITURE ACCOUNT

#### FOR THE YEAR ENDED 31 AUGUST 2009

	Note		2008		)8
INCOME	3				
States grant Fees receivable: - special place holders - fee payers		866,985 1,385,434	908,643	821,100 1,296,987	858,951
Bank interest received Student registration fees Miscellaneous income			2,252,419 59,030 5,100 8,250		2,118,087 77,272 6,480 18,634
			3,233,442		3,079,424
EXPENDITURE					
School expenditure			(2,789,458)		(2,553,480)
OPERATING SURPLUS FOR THE YEAR	3		443,984		525,944
TRANSFER TO MAINTENANCE & IMPROVEMENTS RESERVE	4/6		(300,000)		(400,000)
RETAINED SURPLUS FOR THE YEAR	6		£ 143,984		£ 125,944

#### STATEMENT OF TOTAL RECOGNISED GAINS AND LOSSES

There were no recognised gains or losses other than the operating surplus for the year.

A statement of movement on reserves is included in note 6 to the financial statements.

The notes 1 to 9 form an integral part of these financial statements.

#### **BALANCE SHEET**

#### 31 AUGUST 2009

	Note			2	008
CURRENT ASSETS					
Stock of uniforms and student equipment Accrued bank interest Bank balances			2,623 20,214 1,866,109		3,316 - 1,441,249
Cash in hand			84		69
			1,889,030		1,444,364
CURRENT LIABILITIES					
Creditors Fees for Autumn Term received in advance	5	125,160 154,661		122,745 156,664	
			(279,821)		(279,409)
NET CURRENT ASSETS			£ 1,609,209		£ 1,165,225
REPRESENTED BY:-					
Reserves	6		£ 1,609,209		£ 1,165,225

#### APPROVED ON BEHALF OF THE BOARD OF GOVERNORS

K N N RICHARDS	
Governor	
14 JANUARY 2010	
Date	

The notes 1 to 9 form an integral part of these financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

#### 31 AUGUST 2009

#### 1. ACCOUNTING POLICIES

#### (a) CONVENTION

These financial statements have been prepared under the historical cost convention and in accordance with the requirements of The Financial Reporting Standard for Smaller Entities (effective April 2008). The principal accounting policies which the Board of Governors have adopted within that convention are set out below.

#### (b) CAPITAL EXPENDITURE

All capital expenditure is written off in the year in which it is incurred, thus the balance sheet of the College does not disclose fixed assets.

#### (c) STOCK

Stock of uniforms and student equipment is stated at the lower of cost and estimated net realisable value after making due provision for damaged, obsolete and slow moving items.

#### (d) INCOME RECOGNITION

Student registration fees and miscellaneous income are recognised on receipt. All other income is recognised on an accruals basis.

#### 2. APB ETHICAL STANDARD – PROVISIONS AVAILABLE FOR SMALL ENTITIES

In common with many other organisations of its size and nature, the College uses its auditors to assist with the preparation of the financial statements.

#### 3. INCOME AND OPERATING SURPLUS FOR THE YEAR

Income and operating surplus for the year derive wholly from continuing activities.

#### 4. MAINTENANCE & IMPROVEMENTS RESERVE

The Board of Governors has resolved to set aside funds to meet:

- i) maintenance expenditure to which the College is committed at 31 August 2009;
- ii) maintenance needs which have been deferred;
- iii) anticipated future maintenance needs; and
- iv) anticipated expenditure in respect of future improvements to the College premises.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **31 AUGUST 2009**

#### 5. CREDITORS

		2008
School and administrative expenses	£ 125,160	£ 122,745

#### 6. RESERVES

	Income & Expenditure <u>Account</u>	Maintenance & Improvements Reserve	<u>Total</u>
Balance at 1 September 2008	149,978	1,015,247	1,165,225
Operating surplus for the year	443,984	-	443,984
Transfer from income & expenditure account to maintenance & improvements reserve	(300,000)	300,000	-
Balance at 31 August 2009	£ 293,962	£ 1,315,247	£ 1,609,209

#### 7. PENSION COSTS

A majority of the employees of The Ladies' College are members of the States of Guernsey Superannuation Scheme. This is a defined benefit pension scheme, funded by contributions from both employer and employee, at rates which are determined on the basis of actuarial advice and which are calculated to spread the expected cost of benefits to employees over the period of those employees' expected working lives.

The States of Guernsey Superannuation Scheme is a multi-employer scheme and the level of contributions made to the scheme by each employer will be affected by actuarial risks relating to the employees of other employers. It is also not possible for the underlying pension assets and liabilities within the Scheme relating to the employees of The Ladies' College to be determined on a reasonable and consistent basis, as required by The Financial Reporting Standard for Smaller Entities (effective April 2008). In addition, the Board of Governors considers that the additional costs which would be incurred, were it possible to do so, in providing such information considerably outweigh any benefit to the proposed users of these financial statements.

The last actuarial valuation of the Scheme was conducted at 31 December 2007. At that date the actuarial value of the assets relating to the "Public servants pool" within the overall Scheme, to which the College's administration and teaching staff belong, represented 94.9% of the actuarial valuation of the liabilities relating to that group. The current rate of the employer's contributions in respect of administration and teaching ancillary staff is 7.85% of pensionable salary. The current rate of the employer's contributions in respect of teachers is 13.5% of pensionable salary. With effect from 1 January 2010 the rate of employer's contribution will increase to 14.1% in respect of all staff.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **31 AUGUST 2009**

#### 7. PENSION COSTS (continued)

The total amount of superannuation contributions payable by the College to the Scheme for the year ended 31 August 2009 was £214,956 (2008:£207,409). At 31 August 2009 the amount of outstanding contributions not paid over to the Scheme was £34,593 (2008:£33,773).

Further details relating to the funding of the superannuation scheme are provided in the Superannuation Fund section of the accounts of the States of Guernsey.

#### 8. CONTROLLING PARTIES

Throughout the year the College was under the control of the Board of Governors acting in concert. In the opinion of the Board of Governors there is no controlling party as defined by The Financial Reporting Standard for Smaller Entities (effective April 2008) as no party has the ability to direct the financial and operating policies of the College with a view to gaining economic benefit from their direction.

#### 9. RELATED PARTY TRANSACTIONS

There were no material related party transactions.

#### DETAILED INCOME AND EXPENDITURE ACCOUNT

#### FOR THE YEAR ENDED 31 AUGUST 2009

		2008
INCOME States great	009 642	959.051
States grant	908,643	858,951
Fees receivable	2,252,419	2,118,087
Student registration fees	5,100	6,480
Bank interest received	59,030	77,272
Miscellaneous income	8,250	18,634
	3,233,442	3,079,424
EXPENDITURE		
Teachers' salaries	2,055,309	1,930,336
Staff training	7,783	6,494
Staff recruitment and relocation	18,457	12,909
Office and administration salaries	116,007	107,658
Maintenance salaries	122,158	108,136
Books, stationery and other teaching materials	73,444	70,661
Laboratory and design and technology	18,825	20,411
Sports and expedition	22,270	18,154
Art	10,575	10,134
Examination fees	44,304	42,251
Electricity, oil, gas, water and	,	.=,=01
telephone	43,789	36,873
Rates, taxes and insurance	10,517	10,090
Routine maintenance of buildings,		
grounds and equipment	139,755	106,788
Fixed asset acquisition costs	70,835	53,477
General administrative expenses	26,585	23,392
Audit fee	5,850	5,850
Professional fees	2,995	-
	2,789,458	2,553,480
OPERATING SURPLUS	<del></del>	
FOR THE YEAR	£ 443,984	£ 525,944

## STATEMENT OF RESPONSIBILITIES OF THE POLICY AND FINANCE COMMITTEE AND THE STATES TREASURER

The States Treasurer is responsible for preparing accounts for each financial year which fairly summarise, in all material respects, the transactions of the States of Alderney for that period and are in accordance with the applicable law. In preparing those accounts she is required to:

- select suitable accounting policies and apply them consistently; and
- make judgements and estimates that are reasonable and prudent.

The Policy and Finance Committee acknowledges that it is responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of the States of Alderney and to enable them to ensure that the accounts comply with The Government of Alderney Law, 2004. They are also responsible for safeguarding the assets of the States of Alderney and for taking reasonable steps for the prevention and detection of fraud and other irregularities.

#### Independent auditor's report to the Policy and Finance Committee

We have audited the accounts (the "accounts") of The States of Alderney for the year ended 31 December 2009 which comprise Revenue Income and Expenditure accounts, Capital Account, Summary of Balances and the related notes 1 to 6. These accounts have been prepared under the accounting policies set out therein.

#### Respective responsibilities of the States Treasurer and auditors

The States Treasurer is responsible for preparing the accounts which fairly summarise the transactions made during that year and for selecting suitable accounting policies.

Our responsibility is to audit the accounts in accordance with relevant legal and regulatory requirements and having regard to International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the accounts fairly summarise and are properly prepared in accordance with the accounting policies set out in note 1. We also report to you if, in our opinion, the Treasurer has not kept proper accounting records, or if we have not received all the information and explanations we require for our audit.

We read the Statement of Responsibilities of the Policy and Finance Committee and the States Treasurer and consider the implications for our report if we become aware of any apparent misstatements within it.

#### Basis of audit opinion

We conducted our audit having regard to International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the accounts. It also includes an assessment of the significant estimates and judgements made by the Treasurer in the preparation of the accounts, and whether the accounting policies are appropriate to the States of Alderney's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the accounts are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the accounts.

#### **Opinion**

In our opinion the accounts:

- fairly summarise the transactions made during the year ended 31 December 2009; and
- have been properly prepared in accordance with the accounting policies set out in note 1.

#### **KPMG Channel Islands Ltd**

Chartered Accountants

Guernsey

#### NOTES TO THE ACCOUNTS

#### 1 PRINCIPAL ACCOUNTING POLICIES

- a. General revenue account receipts and payments arising during the year and in the month following the year end are brought into account in the accounting year to which they relate. Rental income, Numismatic revenue and Harbour account revenues are accounted for on an accruals basis.
- b. Capital expenditure from general revenue account votes is written off in the year in which it is incurred. Depreciation is therefore not provided.

#### 2 PENSION COSTS

The States provides pension arrangements for the majority of employees through a defined benefit scheme and the related costs are assessed in accordance with the advice of actuaries. The assets of this scheme are held separately from those of the States in an independently administered fund and are invested in a Unitised With-Profits Policy with Aviva.

In preparing the disclosures for the States of Alderney accounts, the States have noted the disclosure requirements of Financial Reporting Standard 17, "Retirement Benefits" (FRS 17). The States has used actuarial calculations provided by the actuary to identify the implications of any surplus/(deficit) to the States as at 31 December 2009.

The calculations have been carried out by a qualified independent actuary based on the results of the last full actuarial valuation, updated to 31<sup>st</sup> December 2009.

The major assumptions used by the actuary were (in nominal terms):

	Valuation at 31 December 2009	Valuation at 31 December 2008
Pensionable salary growth	5.10% pa	4.20% pa
Pension escalation in payment	4.00% pa	4.00% pa
Discount rate	5.8% pa	6.50% pa
Inflation assumption	4.1% pa	2.95% pa

The assets in the scheme and the expected rate of return were:

	Value at 31 December 2009 (£)	Expected return for 2010 (%)	Value at 31 December 2008 (£)	Expected return for 2009 (%)
Fair value of plan assets	£2,672,000	5.75%	£2,318,000	5.75%

#### PENSION COSTS (Continued)

	2009	2008
Fair value of plan assets	£2,672,000	£2,318,000
Present value of funded obligations	(£3,970,000)	(£2,686,000)
Deficit in the scheme	(£1,298,000)	(£368,000)
Net pension liability	(£1,298,000)	(£368,000)

Over the year to 31<sup>st</sup> December 2009 the employer contributed at the rate of 20% of pensionable salaries, subject to review at future actuarial valuations. The employee's contribution was 6% of pensionable salaries. Employee's Death in Service benefits were secured under a separate policy.

The Actuary has based the above calculations on the assumption that 25% of scheme members will retire at age 60 and 75% at age 65.

In 2009 Employer premiums amounted to £238,572 (2008: £245,000) and Employee premiums were £71,572 (2008: £69,000). At the end of the year the total annual value of pensions paid to 30 pensioners and spouses was £169,712 (2008: £163,182).

#### **3** RELATED PARTY TRANSACTIONS

The States has a majority share-holding in Alderney Electricity Ltd and purchases electricity, oil and specialist electrical services from the Company. In 2009 the value of these purchases was £79,992 (2008: £104,030). The States has provided goods and services to the Company during 2009 to the value of £8,603 (2008: £51,321).

#### 4 ALDERNEY GAMBLING CONTROL COMMISSION

During the year the States of Alderney received a total of £3,395,650 (2008: £3,258,050) in respect of licences issued by the Commission under the Gambling (Alderney) Law 1999. This sum was transferred in total to the Commission to defray expenses and for the investment of the surplus.

During 2008 an amount of £3,500,000 was segregated by Alderney Gambling Control Commission at the request of the States of Alderney from the Commission's other bank accounts and committed as collateral to finance a States capital project. During 2010 the Commission will be requested to allocate further funds to finance in whole or in part additional expenditure on the Commercial Quay project and the New Connaught Residential Home. Drawings shown as being from the Commission in the Capital Summary were £1,068,931 more than the original budget of £3,500,000 although this sum had not been transferred at the year end. A further distribution of £1,500,000 was received from the Commission in February 2010 in order to meet this shortfall.

Costs relating to the promotion of the Gambling Industry are financed out of the Gambling licence fee reserves which are held by the Commission and ultimately payable to the States of Alderney.

#### 5 ALDERNEY COMMISSION FOR RENEWABLE ENERGY

With effect from 10th November 2008 the Alderney Commission for Renewable Energy (ACRE), was appointed by the States as a statutory body operating under the provisions of the Renewable Energy (Alderney), Law 2007. A report on the Commission's activities and accounts November 2008 to December 2009 will be available to the States in April 2010.

#### 6 ALDERNEY HARBOUR ACCOUNT

The trading loss and capital expenditure is funded by the General Services Committee.

#### SUMMARY OF GENERAL REVENUE INCOME AND EXPENDITURE

for the year ended 31 December 2009

	Accounts 2009	Probable Outturn 2009	Budget 2009	Accounts 2008
	£	£	£	£
INCOME ON REVENUE ACCOUNT				
Building and Development Control Committee General Services Committee Policy and Finance Committee	16,898 496,356 759,231	10,000 505,500 806,345	17,000 516,700 829,000	33,599 483,245 772,925
TOTAL INCOME ON REVENUE ACCOUNT	1,272,485	1,321,845	1,362,700	1,289,769
Net revenue cash allocation from States of Guernsey	1,570,000	1,570,000	1,570,000	1,500,000
	2,842,485	2,891,845	2,932,700	2,789,769

	Accounts 2009 Probable Outturn 2009		Budget 2009	Accounts 2008
EXPENDITURE ON REVENUE ACCOUNT	£	£	£	£
Building and Development Control Committee General Services Committee Policy and Finance Committee	46,512 1,778,775 1,134,668	47,500 1,831,500 1,169,630	50,500 1,770,200 1,152,000	36,897 1,668,763 1,104,410
TOTAL EXPENDITURE ON REVENUE ACCOUNT	2,959,955	3,048,630	2,972,700	2,810,070
Use of Accumulated Unspent Balances	(117,470)	(156,785)	(40,000)	(20,301)
	2,842,485	2,891,845	2,932,700	2,789,769

K A HATCHER-GAUDION STATES TREASURER

#### BUILDING AND DEVELOPMENT CONTROL COMMITTEE

	Accounts 2009 Probable Outturn 2009		Budget 2009	Accounts 2008	
Planning fees	£ 16,898	£ 10,000	£ 17,000	£ 33,599	
TOTAL REVENUE INCOME	16,898	10,000	17,000	33,599	

	Accounts 2009	ecounts 2009 Probable Outturn 2009		G		Accounts 2008
Administration	₽	£	£	£		
Staff costs Supplies and services Planning records system	29,968 14,265 2,279	7,000	48,000 2,500	34,471 2,426		
TOTAL REVENUE EXPENDITURE	46,512	47,500	50,500	36,897		

## **GENERAL SERVICES COMMITTEE** for the year ended 31 December 2009

joi me year enaca et Becember 2009	Accounts 2009		Probable 200		Budget 2009		Accounts 2008	
Agriculture Fees and charges Rents Slaughterhouse fees	\$,3,529 5,932 3,430	£ 12,891	\$ 3,000 6,500 3,000	£ 12,500	\$,200 4,500 4,600	£ 12,300	£ 2,374 6,428 2,634	£ 11,436
Gardens, Cemetery and Church Burial plots Public Services		950		1,300		1,200		1,280
Administration Hire vehicle fees Vehicle import licence fees	1,350 32,202 33,552		3,000 35,000 38,000		3,000 35,000 38,000		2,968 35,076 38,044	
Properties - General Rent	108,657		112,000		128,000		109,883	
Properties - Housing Rent	293,753		290,000		290,000		272,112	
Refuse Collection and Disposal Refuse charges (scrapped vehicles)	21,000		21,000		21,000		21,000	
Sewage and Sanitation Cesspit emptying fees	9,100	466,062	9,500	470,500	8,000	485,000	9,376	450,415
Recreation		,		ŕ		,		ŕ
Campsite Campsite fees (net) Rent of showers / shop	4,296 200 		6,000 200 6,200		6,000 200 6,200		5,369 200 5,569	
Island Hall Island Hall charges	11,957	16,453	15,000	21,200	12,000	18,200	14,545	20,114
TOTAL REVENUE INCOME		496,356		505,500		516,700		483,245

## GENERAL SERVICES COMMITTEE (continued) for the year ended 31 December 2009

for the year ended 31 December 2009	Account	ts 2009	Probable 200		Budget	2009	Account	ss 2008
	£	£	£	£	£	£	£	£
Alderney Harbour trading loss		97,074		80,000		75,800		79,149
Agriculture	121 605		120.500		120,000		114.500	
Staff Supplies and services	121,685 16,709		120,500 20,000		120,000 19,000		114,580 20,420	
Bovine Spongiform Encephalopathy -	10,709		20,000		19,000		20,420	
Compensation	1,050		1,500		1,500		600	
Disposal costs	-		600		600		-	
Burhou and Ramsar site costs	6,087		6,000		6,000		6,003	
Dairy and land management compensation	57,462		65,000		65,000		62,198	
Foot and mouth insurance	1,380		1,400		1,400		1,380	
Slaughterhouse	2,176		5,500		5,500		4,277	
Veterinary services	4,981		7,500		6,500		3,112	
	211,530		228,000		225,500		212,570	
Less: Recoveries	(12,052)		(12,000)		-		-	
		199,478		216,000		225,500		212,570
Camp Site and Recreation								
Administration								
Official entertainments and presentations	3,213		6,000		6,000		7,185	
•								
Camp Site								
Camp site expenses	21,764		13,900		8,000		8,634	
Children Is Discourse 1			-					
Children's Playground Supplies and services	5,054		5,000		4,500		5,438	
Supplies and services								
Island Hall								
Premises	5,131		7,000		7,000		5,988	
Staff	11,053		10,300		10,700		8,232	
Supplies and services	1,216		3,000		3,500		1,674	
	17,400		20,300		21,200		15,894	
		47,431		45,200	21,200	39,700	13,894	37,151
Civil Emergency		ŕ		,		,		,
Premises	1,672		2,500		2,500		2,267	
Supplies and services	2,373		3,500		3,500		2,352	
Environmental monitoring	18,023		19,000		18,900		17,628	
Responses to major incidents	-	22,068	2,500	27 500	2,500	27 400	2,198	24 445
Fieldwork Scheme		22,000	-	27,500		27,400		24,445
Staff	2,929		8,000		8,000		7,391	
Supplies and services	-,		500		500		-	
11		2,929		8,500		8,500		7,391
Sea Fisheries								
Staff	17,600		17,600		17,600		17,000	
Supplies and services	1,469	10.050	3,300	•• •••	3,300	•• ••	2,091	40.004
Gardens, Cemetery and Church		19,069		20,900		20,900		19,091
Staff	28,893		27,300		26,800		25,997	
Supplies and services	5,498		4,000		4,000		2,467	
11								
	34,391		31,300		30,800		28,464	
Less recoveries	(3,047)		(2,500)		(2,300)		(2,711)	
		31,344		28,800		28,500		25,753

## **GENERAL SERVICES COMMITTEE (continued)** *for the year ended 31 December 2009*

	Accounts 2009	Probable Outturn 2009	Budget 2009	Accounts 2008
	£	££	££	£
Public Services				
Administration				
Staff	84,866	86,000	85,500	83,696
Supplies and services Training - Health and Safety	12,542 356	15,000 5,000	15,600 10,000	12,740 4,082
Training - Health and Salety			10,000	4,062
	97,764	106,000	111,100	100,518
D. D. L. LOWER		<del></del>		
Fire Brigade and Cliff Rescue Staff	22,262	24,000	24,000	13,583
Supplies and services	15,258	12,000	10,500	6,558
Administration of Law	634	2,000	2,000	-
	20.154	20,000	26.500	20.141
	38,154	38,000	36,500	20,141
Properties - General				
Staff	123,749	108,800	115,000	137,012
Supplies and services	129,244	110,000	95,000	109,170
	252,993	218.800	210,000	246.182
Less recoveries	(48,069)	(30,000)	(30,000)	(63,808)
	<del></del>			<u> </u>
	204,924	188,800	180,000	182,374
roperties - Housing				
Staff	52,251	95,400	95,400	50,774
Supplies and services	72,460	55,000	55,000	72,172
Survey of States Houses	-	-	-	23,000
	124,711	150,400	150,400	145,946
	124,/11	130,400	130,400	143,940
Refuse Collection, Separation and Disposal				
ousehold Collection and Impôt				
Staff	142,842	123,800	118,000	125,954
Supplies and services: - Vehicles & Plant maintenance	11,003	20,000	20,000	
Household & general waste - disposal	152,251	181,200	186,000	187,829
Vehicles & white goods etc - disposal	27,250	36,000	36,000	ŕ
	333,346	361,000	360,000	313,783
Recycling Centre - Glacis				
Refuse separation / Recycling - staff	117,020	123,800	112,000	110,174
Refuse separation / recycling - supplies & services	34,064	39,000	39,000	81,946
	151.004	1.62.800	151 000	102 120
Less recoveries	151,084 (3,050)	162,800 (9,000)	151,000 (11,000)	192,120 (7,863)
Less recoveries	(3,030)	(9,000)	(11,000)	(7,803)
	148,034	153,800	140,000	184,257
I C ( IP I		<del></del>		
oads, Coasts and Beaches Staff	34,387	54.800	55,000	46,817
Supplies and services	75,635	100,000	140,000	145,614
Pavement renovations	-	-	-	1,823
		<del></del>		<del></del>
	110,022	154,800	195,000	194,254
Less recoveries	(4,456)	(5,000)	(5,000)	(36,558)
	105,566	149,800	190,000	157,696
ewage and Sanitation	101.754	0.4.500	02.200	01.704
Staff Supplies and services	101,754 144,618	94,600 115,000	93,300 39,000	81,794 33,226
supplies and services				
	246,372	209,600	132,300	115,020
Less recoveries	(5,668)	(6,000)	(5,000)	(9,048)
	240,704	203,600	127,300	105,972
ehicle Fleet				
Staff	33,625	28,200	22,600	26,759
Supplies and services	42,047	32,000	32,000	32,723
	75,672	60,200	54,600	59,482
Less recoveries	(9,493)	(7,000)	(6,000)	(6,956)
	<del></del>	<del></del>		
	66,179 ——— 1,359,38	53,200	48,600 	52,526 ——— 1,263,2
	1,339,30	1,404,000	1,343,700	- 1,203,2
OTAL REVENUE EXPENDITURE	1,778,77	1,831,500	1,770,200	1,668,7

## **POLICY AND FINANCE COMMITTEE** for the year ended 31 December 2009

		200	)9		2009		
£	£	£	£	£	£	£	£
44,328		46,000		45,000		46,524	
44,052		52,000		50,000		52,754	
27,751		32,000		32,000		27,490	
11,942		26,000		42,000		43,974	
137,891		120,000		120,000		98,179	
415,312		420,000		420,000		397,899	
20,598		17,000		17,000		14,830	
15,282		27,000		35,000		22,860	
35,274		35,300		35,300		35,274	
2,578		5,000		5,000		3,756	
		15,000		16,000		13,886	
				- ,			
769.088		795.800		817.800		757.675	
	734,461		780,800	(32,000)	802,800	(0,0 )	749,301
2,945		2,945		3,000		2,926	
(1,500)		(1,500)		-		(1,473)	
	1,445	<u> </u>	1,445		3,000		1,453
4,992		5,600		5,200		4,930	
18,333		18,500		18,000		17,241	
	23,325		24,100	<u> </u>	23,200		22,171
	759 231		806 345		829 000		772,925
	44,328 44,052 27,751 11,942 137,891 415,312 20,598 15,282 35,274 2,578 13,609 471 769,088 (34,627) 2,945 (1,500)	44,328 44,052 27,751 11,942 137,891 415,312 20,598 15,282 35,274 2,578 13,609 471 769,088 (34,627) 734,461  2,945 (1,500) 1,445	44,328 44,052 27,751 32,000 11,942 26,000 137,891 120,000 415,312 420,000 15,282 35,274 2,578 5,000 13,609 471  769,088 (34,627) 774,461  2,945 (1,500) 1,445  4,992 18,333 23,325  46,000 52,000 120,	44,328       46,000         44,052       52,000         27,751       32,000         11,942       26,000         137,891       120,000         415,312       420,000         20,598       17,000         15,282       27,000         35,274       35,300         2,578       5,000         13,609       15,000         471       500         769,088       795,800         (34,627)       795,800         (15,000)       780,800         2,945       (1,500)         1,445       1,445         4,992       5,600         18,333       18,500         23,325       24,100	44,328       46,000       45,000         44,052       52,000       50,000         27,751       32,000       32,000         11,942       26,000       42,000         137,891       120,000       420,000         415,312       420,000       420,000         20,598       17,000       17,000         15,282       27,000       35,000         35,274       35,300       35,300         2,578       5,000       5,000         13,609       15,000       16,000         471       500       500         769,088       795,800       817,800         (34,627)       734,461       780,800         2,945       (15,000)       -         4,992       5,600       5,200         18,333       18,500       5,200         18,000       18,000       -	44,328       46,000       45,000         44,052       52,000       50,000         27,751       32,000       32,000         11,942       26,000       42,000         137,891       120,000       120,000         415,312       420,000       420,000         15,282       27,000       35,000         35,274       35,300       35,300         2,578       5,000       5,000         13,609       15,000       16,000         471       500       500         769,088       795,800       817,800         (34,627)       (15,000)       (15,000)         2,945       2,945       3,000         (1,500)       -       3,000         4,992       5,600       5,200         18,333       -       3,500         18,500       18,000       23,200	44,328       46,000       45,000       46,524         44,052       52,000       50,000       52,754         27,751       32,000       32,000       27,490         11,942       26,000       42,000       43,974         137,891       120,000       120,000       98,179         415,312       420,000       420,000       397,899         20,598       17,000       17,000       14,830         15,282       27,000       35,000       22,860         35,274       35,300       35,300       35,274         2,578       5,000       5,000       3,756         13,609       15,000       16,000       13,886         471       500       500       249         769,088       795,800       817,800       757,675         (34,627)       (15,000)       (15,000)       757,675         (1,500)       7,445       3,000       2,926         (1,500)       1,445       3,000       2,926         (1,500)       5,200       4,930         18,333       18,500       18,000       17,241         18,333       23,325       24,100       23,200

## POLICY AND FINANCE COMMITTEE (continued) for the year ended 31 December 2009

	Account	ts 2009	Probable 200		Budge	t 2009	Accoun	ts 2008
	£	£	£	£	£	£	£	£
Administration	10.270		10.000		10,000		15.720	
Premises Staff	19,370 539,832		18,000 535,330		18,000 549,800		15,739 529,489	
Supplies and services	73,466		85,000		85,000		85,140	
Alderney Commission for Renewable Energy	1,876		-		50,000		58,754	
Alderney Housing Association - Set up costs	8,290		18,000		-		-	
Audit fees and expenses	26,597		23,500		17,000		21,712	
Breakwater maintenance contribution	15,000		15,000		15,000		15,000	
Health and safety regulation	1,816		6,000		6,000		4,407	
Insurance	29,039		30,500		30,000		30,488	
Meteorological station	24		300		300		2,552	
States Members allowances	86,183		89,500		63,000		60,228	
Supplementary pensions	710		800		800		894	
Unforeseen expenditure: -	-		17,000		20,000		-	
Housing Needs Survey	-		-		-		3,093	
Maritime Trust - promotion	-		-		-		4,363	
Marina Investigations	18,456		23,000		-		1,406	
Review & Report on Alderney Electricity Ltd	-		-		-		12,296	
	820,659		861,930		854,900		845,561	
Less recoveries	(8,796)	811,863	(16,000)	845,930	(16,000)	838,900	(14,534)	831,027
Administration of Justice								
Supplies and services		15,042		30,000		30,000		25,314
Education and Health								
Supplies and services	598		800		800		749	
Grant to Alderney playschools	500		500		-		350	
School bus subsidy	17,976		18,000		18,000		16,929	
Youth employment scheme	-		3,000		3,000		91	
Youth Services grant	10,000		10,000		10,000		-	
	29,074		32,300		31,800		18,119	
Social and Welfare Services								
Social Services and welfare support	1,921		2,500		2,500		2,327	
Less recoveries	-		(700)		(700)		-	
	1,921	20.005	1,800	24 100	1,800	22 (00	2,327	20.446
Grants		30,995		34,100		33,600		20,446
Alderney Island Games Association	7,000		7,000					
Alderney Library	3,500		3,500		3,500		3,500	
Alderney Week	4,000		4,000		4,000		4,000	
Alderney Week Alderney Wildlife Trust	15,000		15,000		15,000		15,000	
Minor grants	9,874		9,700		9,700		7,101	
St. John Ambulance Brigade	30,000		30,000		30,000		30,000	
g		69,374		69,200		62,200		59,601
Promotion and Marketing								
Administration								
Premises	8,458		8,000		7,000		6,848	
Staff	49,944		47,300		46,700		44,634	
Supplies and services	24,262		16,500		15,000		11,712	
	82,664		71,800		68,700		63,194	
Promotions								
Promotion of Tourism	126,500		118,600		118,600		111,745	
Promotion of Gambling industry	154,302		175,000		151,000		101,808	
	280,802		293,600		269,600		213,553	
Less contribution from AGCC	(156,072)		(175,000)		(151,000)		(108,725)	
	124,730	207,394	118,600	190,400	118,600	187,300	104,828	168,022
		201,334		170,400		107,500		100,022
					•			

#### GENERAL SERVICES COMMITTEE - ALDERNEY HARBOUR

	Accoun	nts 2009	Probable 200		Budge	t 2009	Accoun	ts 2008
REVENUE ACCOUNT	£	£	£	£	£	£	£	£
INCOME								
Administration Facilities charges Sundries	64,544 3,764		65,000 7,000		65,000 7,000		66,267 4,161	
Less concessions on charges	68,308 (2,883) 65,425		72,000 (1,500) 		72,000 (1,500) 70,500		70,428 (1,514) 68,914	
Crane dues and boat lifts	57,188		60,000		60,000		65,225	
Moorings and Navigation Fees Pilotage fees	125,822 33,874		120,000 30,000		120,000 30,000		113,075 34,221	
Less pilots remuneration concessions on charges	159,696 (12,653) (6,507) 140,536		150,000 (10,000) (3,000)		150,000 (10,000) (3,000) 137,000		147,296 (9,933) (2,697)	
Quays and Buildings rent	8,615		10,000		13,000		8,165	
TOTAL INCOME		271,764		277,500		280,500		276,970
EXPENDITURE								
Administration Staff Supplies and services Training costs Insurance Port security expenses	241,738 26,496 11,466 4,338 448		240,200 21,000 15,000 5,000 2,000		247,000 21,000 15,000 5,000 2,000		231,036 26,775 (428) 5,008 960	
Less recoveries	(45,575) 238,911		(40,000) —————————————————————————————————		250,000		(39,276)	
Cranes Staff Supplies and services	32,537 16,554		30,300 25,000		30,300 25,000		33,014 40,563	
Less recoveries	49,091 (3,747) 45,344		55,300 (4,000) 51,300		55,300 (2,000) 53,300		73,577 (4,879) 68,698	
Moorings and Navigation Supplies and services Wrecks and salvage	52,389 2,120 54,509		40,000 3,000 43,000		30,000 3,000 33,000		43,524 2,120 45,644	
Quays and Buildings Premises	30,074		20,000		20,000		17,702	
TOTAL EXPENDITURE		368,838		357,500		356,300		356,119
TRADING LOSS FOR THE FINANCIAL YEAR FUNDED BY THE GENERAL SERVICES COMMITTEE	C	(£97,074)		(£80,000)		(£75,800)		(£79,149)

## STATES OF ALDERNEY CAPITAL ACCOUNT SUMMARY

	Accounts 2009	Probable Outturn 2009	Budget 2009	Accounts 2008
INCOME ON CAPITAL ACCOUNT	£	£	£	£
General Services Committee Policy and Finance Committee	4,568,931 243,849	5,500,000 289,320	5,605,000 1,353,320	6,677 251,217
TOTAL INCOME ON CAPITAL ACCOUNT	4,812,780	5,789,320	6,958,320	257,894
Routine capital allocation from States of Guernsey	200,000	200,000	200,000	200,000
Excess of Expenditure over Income on Capital Account	221,366	1,567,339	774,680	6,692,699
	5,234,146	7,556,659	7,933,000	7,150,593

	Accounts 2009	Probable Outturn 2009	Budget 2009	Accounts 2008
EXPENDITURE ON CAPITAL ACCOUNT	£	£	£	£
General Services Committee Policy and Finance Committee	5,234,146 -	7,556,659 -	7,933,000	7,150,411 182
TOTAL EXPENDITURE ON CAPITAL ACCOUNT	5,234,146	7,556,659	7,933,000	7,150,593

## STATES OF ALDERNEY GENERAL SERVICES COMMITTEE

	Accounts 2009	Probable Outturn 2009	Budget 2009	Accounts 2008
	£	£	£	£
Sewerage Law contributions	-	-	6,000	6,677
Transfer from Housing Loans fund (re Social Housing)	-	-	299,000	-
Transfer from AGCC Reserve (Commercial Quay) (note 4)	4,276,199	5,000,000	3,500,000	-
Transfer from AGCC Reserve (Other Projects) (note 4)	292,732	500,000	1,800,000	-
TOTAL CAPITAL INCOME	4,568,931	5,500,000	5,605,000	6,677

	Accounts 2009	Probable Outturn 2009	Budget 2009	Accounts 2008
	£	£	£	£
Alderney Harbour capital expenditure	4,515,120	5,104,279	4,268,000	5,653,397
Alderney Water Board - Capital contribution: -				
Potable Water Project - £349,000 Water Filtration Plant	240,000	240,000 1,200,000	- 650,000	109,000
Health and Welfare				
Royal Connaught Residential Home: -				
New Connaught Care Home - Preliminaries £37,000 Purchase of Land - £214,000	101,296 212,913	500,000 214,000	1,500,000 -	27,226
Public Services				
Land and Property				
Acquisition of land for runway safety area - £50,000	-	28,794	-	189
Camp Site - Improved facilities	-	-	120,000	-
Courthouse renovations - £539,678	51,288	47,421	-	363,173
Crusher site infrastructure - £89,590	-	25,383	-	-
St. Anne's Church roof repairs - Consultants Fees £20,000	-	-	300,000	-
Social Housing Projects	-	-	1,000,000	-
Val Field - purchase and car park construction - £125,000	-	-	-	20,750
Whitegates - repairs & renovation - Preliminaries £30,000	1,155	11,193	-	1,964
Sewage, Sanitation and Refuse				
Banquage sewage pumps replacement - £14,000	746	1,514	-	12,486
Sewerage Projects - Phase 1 - £40,000 Sewerage Projects - Phase 2	7,765 -	8,323	- 80,000	31,677
Upgrade foul water sewer - La Vallee - £1,258,805	(5,143)	42,037	-	747,473
Vehicles and Plant				
Conveyor System for Recycling Centre - £20,000 Forklift Truck - £5,600 Green Waste Shredder - £35,000 Sewer Cart replacement - £64,000	16,547 415 36,226 55,818	56,000		5,689
Vehicles - replacements - £21,000	-	21,000	15,000	
Per published accounts 2008	-	-	-	177,387
TOTAL CAPITAL EXPENDITURE	5,234,146	7,556,659	7,933,000	7,150,411

## STATES OF ALDERNEY POLICY AND FINANCE COMMITTEE

	Accounts 2009		Probable Outturn 2009		Budget 2009		Accounts 2008	
	£	£	£	£	£	£	£	£
Loan repayments Alderney Snooker Club  Property Transfer Duties Congé Leasehold Duty Transfer Duty	213,990 26,537	3,322	200,000 35,000 1,000	3,320 236,000	270,000 29,000 1,000	3,320 300,000	191,900 55,994 2	3,321 247,896
Sale of States Properties		-		50,000		1,050,000		-
TOTAL CAPITAL INCOME		243,849		289,320		1,353,320		251,217

	Accounts 2009	Probable Outturn 2009	Budget 2009	Accounts 2008
Fort Tourgis - consultancy and marketing costs - £58,000	£	£	£	£ 182
TOTAL CAPITAL EXPENDITURE	-	-	-	182

## STATES OF ALDERNEY GENERAL SERVICES COMMITTEE - ALDERNEY HARBOUR (continued)

	Accounts 2009	Probable Outturn 2009	Budget 2009	Accounts 2008
CAPITAL ACCOUNT - EXPENDITURE	£	£	£	£
Commercial Quay renovation & survey costs - £9,500,000	4,287,478	5,011,279	4,000,000	5,650,109
Commercial Quay - Survey of Upper Berth - £68,000	63,432	68,000	-	-
Commercial Quay renovation - Stage 2 - £274,815	162,245	-	-	-
Commercial Quay renovation - Stage 3 - £950,000	1,965	-	-	-
Fuelling pontoon	-	-	18,000	-
Glacis Boat Park	-	-	50,000	-
Harbour Office reconstruction - Preliminaries - £15,000 + £17,000	-	25,000	200,000	- 3,288
TOTAL CAPITAL EXPENDITURE FOR THE FINANCIAL YEAR FUNDED BY THE GENERAL SERVICES COMMITTEE	£4,515,120	£5,104,279	£4,268,000	£5,653,397

#### **Summary of Balances at 31 December 2009**

Loans made and not repaid	В	alance of Loans 01.01.09	Repayments 2009	Balance 31.12.09
New Alderney Snooker Club (vote 16.07.01)		8,303	(3,322)	4,981
LE BANQUAGE HOUSING LOANS SCHEM CAPITAL ACCOUNT	<u>E</u>			2009 £
Balance of Funds at 01.01.09 and at 31.12.09			=	299,099 299,099
COINS IN CIRCULATION ACCOUNT Value of coins in circulation at 01.01.09 Value of coins issued in 2009				2,325,186 241,165
Less: Value of coins withdrawn from circulation Value of coins in circulation at 31.12.09			_ _ =	2,566,351 (549) 2,565,802
CURRENCY RESERVE FUND Balance at 01.01.09 Reserve for base metal coins issued in 2009			_	244,140 34,627
Less: Value of coins redeemed. Balance at 31.12.09			- =	278,767 (549) 278,218
INVESTMENTS				
2008 SHARES £	Alderney Electricity Ltd. Ordinary Shares at £1 each fully paid a	t cost	<u>20</u> SHARES	<u>09</u>
1,146,090 39,860	Balance at 01.01.09 and 31.12.09		1,146,090	39,860
2008 SHARES £	Alderney Electricity Ltd. 7% Cumulative Preference Shares at £1 each fully paid at cost		20 SHARES	<u>£</u>
11,150 5,659	Balance at 01.01.09 and 31.12.09		11,150	5,659
2008 SHARES £	Alderney Golf Club Shares at £1 each fully paid at cost		20 SHARES	<u>09</u>
650 650	Balance at 01.01.09 and 31.12.09		650	650
2008 SHARES £	Royal Connaught Residential I Shares at £1 each fully paid at cost	Home Ltd	20 SHARES	<u>09</u>
2 2	Balance at 01.01.09 and 31.12.09		2	2

#### **Summary of Balances at 31 December 2009 (continued)**

<u>2008</u>	Bank accounts	<u>2009</u>
£	Daisy Hansen St Anne's School Trust	£
972	Balance at 01.01.09	977
5	Interest received	3
977	Balance at 31.12.09	980
	The Anne French Hospital Annexe Fund	
11,703	Balance at 01.01.09	11,882
179	Interest received	45
11,882	Balance at 31.12.09	11,927
2,030 6 2,036 (1,590) 50 496	States of Alderney Education Committee (ex- Tostevin Trust) Balance at 01.01.09 Interest received  Educational grants Educational grants repaid Balance at 31.12.09	496 1 497 (497)
	States of Alderney Interest on Investments Account (Educational Bequests)	
12,908	Balance at 01.01.09	11,882
374	Interest received	43
13,282		11,925
(1,400)	Grants	(800)
11,882	Balance at 31.12.09	11,125
	The Packe History Trust	
1,567	Balance at 01.01.09	1,571
29	Interest received	4
1,596		1,575
(25)	School History Prize	(25)
1,571	Balance at 31.12.09	1,550

#### **Summary of Balances at 31 December 2009 (continued)**

<b>2008</b> £	Bank accounts				<u>2009</u> £
200	Alderney Pilotage Board Balance at 01.01.09 and 31.12.09				200
16,903 496 17,399 (112) 17,287	The Mary Roylance Jubilee Home Fund Balance at 01.01.09 Interest received Residents amenities Balance at 31.12.09				17,287 66 17,353 - 17,353
20,308 (6,233) 14,075 976 15,051	The Mary Roylance Mignot Memorial Hospit Balance at 01.01.09 Purchase of patient's TVs for MMH Interest received Balance at 31.12.09	al Fund			15,051 15,051 222 15,273
38,350 1,616 39,966 (3,500) 36,466	St Anne's Trust Balance at 01.01.09 Interest received  Grants Balance at 31.12.09				36,466 163 36,629 (2,000) 34,629
66,467 3,416 69,883 (494) 69,389	The New Parsonage House Trust Balance at 01.01.09 Interest received  Maintenance costs Balance at 31.12.09				69,389 939 70,328 (453) 69,875
3,500,000	The Commercial Quay Renovation Project  Funds transferred from the Alderney Gambling Control Condition of the door deposit with the States of Guernsey Treasury.  Balance at 31.12.08 and 01.01.09  Funds transferred to the States of Alderney  Balance at 31.12.09  Outstanding Commitments at 31.12.09  Commercial Quay Renovation  Commercial Quay Renovation - Phase 2  Commercial Quay Renovation - Phase 3  Commercial Quay Renovation - Fire Fighting System	Vote  9,500,000 274,815 950,000 250,000	Spend to 31.12.09 10,276,199 162,245 1,965 0	Balance outstanding (776,199) 112,570 948,035 250,000	3,500,000 (3,500,000) -
	Commercial Quay Renovation - New Fuel Line New Conaught Care Home	80,000 2,500,000	0 128,522	80,000 2,371,478	

The overspend on the Commercial Quay Phase 1 has been reported via the Commercial Quay Project Board to the States of Alderney, and the Guernsey Treasury & Resources Department. It is largely attributable to costs associated with the trench and the German Jetty and a substantial cavity in the lower berth, all unidentified by previous surveys. Phase 1 is yet to be completed, and once the precise amount of the overspend is known formal approval will be sought.

#### STATES OF ALDERNEY WATER BOARD

#### STATEMENT OF THE BOARD'S RESPONSIBILITIES

The States of Alderney Water Board ('the Board') acknowledges that it is responsible for preparing financial statements for each financial year which give a true and fair view of the state of affairs of the Board and of the surplus or deficit of the Board for that year. In preparing those financial statements the Board is required to:

- select suitable accounting policies and apply them consistently;
- make judgements and estimates that are reasonable and prudent;
- state whether applicable accounting standards have been followed subject to any material departures disclosed and explained in the financial statements; and
- prepare the financial statements on the going concern basis unless it is inappropriate to presume that the Board will continue in business.

The Board is responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of the Board. They are also responsible for safeguarding the assets of the Board and hence for taking reasonable steps for the prevention and the detection of fraud and other irregularities

## Independent auditor's report to the members of the States of Alderney Water Board

We have audited the financial statements (the "financial statements") of the States of Alderney Water Board for the year ended 31 December 2009 which comprise the Revenue Account, Balance Sheet and the related notes. These financial statements have been prepared under the accounting policies set out therein.

#### Respective responsibilities of the Board and auditors

The Board is responsible for preparing the Statement of the Board's responsibilities and the financial statements in accordance with applicable UK accounting standards as set out in the Statement of the Board's Responsibilities.

Our responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and having regard to International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the financial statements give a true and fair view and are properly prepared in accordance with the accounting policies as set out in note 1. We also report to you if, in our opinion, the Board has not kept proper accounting records, or if we have not received all the information and explanations we require for our audit.

We read the Statement of the Board's Responsibilities and consider the implications for our report if we become aware of any apparent misstatements within it.

#### Basis of audit opinion

We conducted our audit having regard to International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgements made by the Board in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Board's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In our opinion the financial statements:

- give a true and fair view, in accordance with UK Accounting Standards, of the state of the Board's affairs as at 31 December 2009 and of its surplus for the year then ended; and
- have been properly prepared in accordance with the accounting policies as set out in note1.

#### • KPMG Channel Islands Ltd

**Chartered Accountants** 

Guernsey

#### REVENUE ACCOUNT FOR THE YEAR ENDED 31ST DECEMBER 2009

	Notes	2009		2008	
		£	£	£	£
REVENUE	1				
Unmetered Supplies		394,609		302,112	
Metered Supplies		59,276		46,841	
Service Charges		2,673		3,140	
Contract Work		1,926	_	1,216	
			458,484	_	353,309
EXPENSES	1				
OPERATING AND MAINTENANCE EXPENSES					
Salaries and Wages		171,282		145,609	
Water Treatment Charges		49,041		45,705	
Fuel and Electricity		67,472		72,169	
Maintenance		57,751		22,211	
Pension Costs	2	25,781		26,652	
Depreciation Depreciation	1 & 6	25,529		25,890	
Depreciation	1 & 0		-		
		396,856	-	338,236	
ADMINISTRATION AND GENERAL EXPENSES					
Wages and Administration Charge		14,148		13,605	
Rents, Rates and Taxes		7,045		7,007	
Insurance		5,481		5,709	
Motor Vehicle Expenses		5,954		7,201	
Postage and Telephone		3,132		2,845	
Printing and Stationery		514		317	
Accountancy and Audit		5,336		4,810	
Bank Charges		738		685	
Travelling and General Expenses		1,969		3,329	
Staff Training Costs		1,916		0	
Consultancy Fees and Expenses		44		1,678	
Bad Debts written off		0		13	
Fixed Asset Written off		1,337		647	
Fixed Asset Written on		47,614	-	47,846	
		47,014	(444,470)	47,040	(386,082)
OPERATING SURPLUS / (DEFICIT)		_	14,014		(32,773)
OFFICE WAS A ST					
OTHER INCOME					
Interest Receivable			437		3,566
Rents Receivable	5	_	9,008		9,008
SURPLUS / (DEFICIT) FOR THE YEAR			23,459		(20,199)
BALANCE BROUGHT FORWARD			423,472		443,671
BALANCE CARRIED FORWARD		£	446,931	£	423,472

The Water Board has no recognised gains or losses other than the surplus for the year.

The Notes 1 to 6 form part of these financial statements.

#### STATES OF ALDERNEY WATER BOARD

#### **BALANCE SHEET AS AT 31ST DECEMBER 2009**

	Notes	2009		2008	
ASSETS EMPLOYED		£	£	£	£
FIXED ASSETS	1 & 6		706,951		529,628
CURRENT ASSETS					
Stock	1	50,720		54,459	
Debtors		80,850		72,883	
Bank balances - deposit		31,398		30,961	
Bank balances - current		68,420		55,044	
		231,388	<del>-</del>	213,347	
LIABILITIES FALLING DUE WITHIN ONE YEAR		231,300		213,547	
Creditors		56,122		124,217	
			175.066		00.120
NET CURRENT ASSETS			175,266		89,130
NET ASSETS		£	882,217	£	618,758
FINANCED BY					
RESERVES					
General	3		86,286		86,286
Capital Contribution from States of Alderney	3		349,000		109,000
Revenue Account			446,931		423,472
		£	882,217	£	618,758

Notes 1 to 6 form part of these financial statements.

The financial statements were approved by the States of Alderney Water Board on 22nd March 2010 and are signed on its behalf by:

W Walden Chairman

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2009

#### 1 PRINCIPAL ACCOUNTING POLICIES

The following accounting policies have been applied consistently in dealing with items which are considered material in relation to the States of Alderney Water Board's financial statements:

#### **Basis of Preparation**

The financial statements have been prepared under the historical cost convention and in accordance with UK applicable accounting standards.

#### **Revenue and Expenses**

Revenue and Expenditure is recognised on an accruals basis.

#### Fixed Assets

Fixed assets are stated at cost less depreciation. Staff time spent on capital projects is capitalised at cost.

#### Depreciation

Depreciation is calculated at the following annual rates so as to write off the cost of fixed assets over their anticipated useful lives using the straight line method:

	%
Mains and services	2.50
Buildings	2.50
Machinery	6.66
Tools and equipment	10.00
Motor vehicle	20.00
Consumers' meters	10.00

Calculation of depreciation is based on capital expenditure incurred at the commencement of the accounting period, and also on additions during the accounting period.

#### Stock

Stock is valued at the lower of cost and net realisable value.

#### **Cash Flow Statement**

Under Financial Reporting Standard No 1 the States of Alderney Water Board is exempt from the requirement to prepare a cash flow statement on the grounds of its size.

#### 2 PENSION COSTS

The employees of the States of Alderney Water Board are members of the States of Alderney Pension Scheme. This is a defined benefit scheme, providing benefits based on final pensionable pay, funded by contributions from both employer and employee at rates which are determined periodically on the basis of actuarial advice and which are calculated to spread the expected cost over the period of those employees' expected service lives. The report by the actuary on the valuation of the pension fund as at 1st January 2009 indicated that the fund was in deficit. The next triannual report is due as at 1st January 2012. Over the year to 31st December 2009 the employer contributed at the rate of 20% of pensionable salaries, including death in service premiums, subject to review at future actuarial valuations.

Employees contribute at a rate of 6%.

As the scheme is a multi employer arrangement the Board is unable to identify its share of the scheme assets and liabilities on a consistent basis, as required by Financial Reporting Standard FRS17.

The pension charge to the Water Board for the year was £25,781 (2008: £26,652).

### NOTES TO THE FINANCIAL STATEMENTS (Continued) FOR THE YEAR ENDED 31 DECEMBER 2009

#### 3 RESERVES

#### General Reserve.

This is an historic record of the States of Alderney investment into the Water Board in the early years of operation.

#### Capital Contribution from States of Alderney.

A Capital Contribution of £349,000 was approved by the States of Alderney on 23rd July 2008 to fund the Board's Potable Water Project. At 31st December 2009 £349,000 had been received from the States of Alderney in full payment of this contribution.

#### 4 RELATED PARTY TRANSACTIONS

In 2009 Mr W Walden was Chairman of the General Services Committee and the Water Board.

The States of Alderney has a majority shareholding in Alderney Electricity Ltd and appoints annually a director to the Board of the Company. This position was held by Mr R Willmott during the year 2009.

The Water Board purchases electricity, oil and specialist electrical services from Alderney Electricity Ltd. In 2009 the value of these purchases was £72,293. (2008 £87,967)

The General Services Committee is appointed by the States of Alderney to act as the Water Board.

#### **5 RENTS RECEIVABLE**

During 2009 the Board received rent from two mobile telephone companies that utilise the Mouriaux water tower as a base station for their equipment and aerials.

6 FIXED ASSETS		t 1st ary 2009	Additions/ Charge	Disposals and amounts written off	At 31st December 2009
		£	£	£	£
COST					
Land		10	-	-	10
Mains and Services		268,831	34,839	-	303,670
Buildings		19,863		-	19,863
Machinery		193,263	8,748	(1,880)	200,131
Tools and Equipment		11,607		-	11,607
Motor Vehicles		24,742		-	24,742
Consumer Meters		2,820		-	2,820
Assets in course of construction*		188,098	160,602	-	348,700
		709,234	204,189	(1,880)	911,543
DEPRECIATION					
Mains and Services		112,294	6,967		119,261
Buildings		9,834	497		10,331
Machinery		36,687	13,023	(543)	49,167
Tools and Equipment		7,579	1,161		8,740
Motor Vehicles		11,209	3,599		14,808
Consumer Meters		2,003	282		2,285
		179,606	25,529	(543)	204,592
NET BOOK VALUE.	£	529,628		£	706,951
		_		-	-

<sup>\*</sup> At 31st December 2009 £160,602 (2008: £188,098) had been expended or accrued on the Potable Water Project and is shown above as "Assets in course of construction". Upon completion these costs will be reclassified as Capital Assets and depreciated accordingly.